

MADAGASCAR: CYCLONES AND FLOODS

24 October 2000

*appeal no. 6/2000; Revised budget
situation report no. 2
period covered: June - September 2000*

With timely donor support this appeal is covered and the intended relief assistance in favour of cyclone and flood victims has been delivered by the Malagasy Red Cross (MRC), with operational support provided from the Federation. Rehabilitation activities have been scaled-down taking into consideration constraints which were not apparent when the Appeal was launched. The budget has been reduced, and with the funds remaining some activities in the field of micro-projects, training and disaster preparedness will probably only be implemented next year.

The context

The disastrous consequences of cyclones Eline (mid-February) and Gloria (early March) in the central and northern regions of Madagascar left 184,000 people in need of immediate relief support, out of a total of 737,000 affected (estimates provided by the government's National Relief Council). While the relief operation was being implemented, a third violent cyclone, Hudah, hit the north of the country on 2 and 3 April. The National Relief Council estimated that an additional 111,000 people were in need of immediate support, out of a total of 369,000 affected by this third cyclone. One of the worst affected areas was the north-eastern town of Antalaha.

To respond to the needs, the Federation launched a preliminary appeal on 06/2000 and followed this with a revised appeal on 7 April 2000 intending to support the MRC in achieving the following objectives:

- cover the immediate needs of 100,000 beneficiaries in the most affected regions, primarily through non-food distributions;

- support the people with rehabilitation activities in the most affected regions to enable them to resume normal life;
- establish a basic disaster preparedness structure through the Malagasy Red Cross to prevent cholera and to mitigate the after-effects of cyclones.

Even though the initial risk of epidemics was very high, especially in the areas hit by the third cyclone, there were no immediate outbreaks of disease. However, the country is still struggling to contain isolated outbreaks of cholera in various regions, including those hit by the cyclones. Against the background of poor economic conditions in the country, the destruction caused by the three cyclones created serious problems in the areas of agriculture, food stocks, health infrastructure, water and sanitation. Locally, the ecological and environmental damages were considerable.

Latest events

Five months after the last cyclone several governmental and non-governmental organisations including the Red Cross have embarked on reconstruction and rehabilitation programmes. However due to logistical restraints, poor infrastructure in the cyclone affected regions and bureaucratic hurdles, rehabilitation programmes are suffering serious delays or have not started at all.

The MRC is still headed by a Direction Collegiale appointed by the Government early this year. The preparation of the General Assembly scheduled for November 2000 is well under way and it is hoped for that following the election of a new President for the MRC the necessary steps will be undertaken to reinforce the senior management of the National Society.

Red Cross/Red Crescent action

To support the MRC, the International Federation opened an office on the National Society premises. The support consisted of three delegates: a programme coordinator, a relief delegate, and a delegate in charge of finance, administration and logistics.

Non-food distributions •

By the end of September 2000, relief distributions had been organised in targeted areas of the country, with 98,000 people having received assistance to date. The selection of distribution sites took place in close co-operation with the National Relief Council and other organisations operating in Madagascar. The beneficiaries were identified by the local branches of the MRC and distributions were organised by the branches and supervised by members of the Headquarters, supported by International Federation



delegates. In addition to the relief goods, distributions of second hand clothes provided by the Swedish and Seychelles Red Cross were organised.

Malagasy Red Cross volunteers at the end of a distribution day

The following table summarises the assistance provided in the various locations so far:

Place	Plastic Sheeting	Tents (units)	Chloramine (tablets)	Soap (kg)	Jerry cans	Blankets	Kitchen Sets	Beneficiaries
Brickaville	2		80,000			600	50	3,000
Vatomandry	4		120,000			900	150	4,500
Manakara						750	150	1,550
Vohipeno			80,000	2,000	3,360	2,430	490	4,500
Antananarivo	17		80,000	2,000	4,000	360	170	1,500
Antalaha		100					250	1,200
Maroantsetra	28					1,170	125	8,000
Mananara						1,200	100	8,000
Andapa	40					2,100	100	10,000
Tuléar			120,000	2,000	3,000			18,000
Mahabo			60,000	2,000	4,230			18,000
Morondava			60,000	2,000	3,770	540	108	20,100
Total	91	100	600,000	10,000	18,360	10,050	1,693	98,350

Some 307 kitchen sets, 1,640 jerrycans, and 9 rolls of plastic sheeting (9) is being maintained in the MRC warehouses as an emergency stock. Medical supplies and drugs, donated by the Netherlands Red Cross, were also provided to government health structures in the following places:

Place	Cholera Kits	Emergency Health Kits
Tuléar	1	1
Mahabo	1	1
Morondava	1	1
Tananarivo	1	--
Vohipeno	1	--
Total	5	3

Rehabilitation activities •

The identification of the areas for the rehabilitation phase of the operation took place in June and July. While the main focus was on extensive and longer-term repairs to houses and school buildings, due to the previously mentioned logistics constraints the original rehabilitation plans had to be revised and consequently limited. Furthermore, the organisational level of local Red Cross structures did not guarantee a suitable follow-up. Rehabilitation of some schools and Red Cross buildings had to be delayed till later in the year due to a shortage of materials in stock in Madagascar. The budget was modified (see Annex) in order to account for the change in activities (less reconstruction and more provision of school kits and class supplies).

By the end of September school kits, class supplies, and second hand clothes were distributed in the following places:

Place	School Kits	Class Supplies	Second Hand Clothes (Bales)
Moramanga	843	10	87
Anjiro	132	2	11
Brickaville	812	10	70

Vatomandry	865	10	80
Antanambao-Man.	795	10	80
Mahanoro	810	10	105
Morondava	945	10	80
Mahabo	840	10	67
Manakara	--	--	180
Vohipeno	--	--	180
Antalaha	--	--	--
Diégo	--	--	80
Total	6,042	72	1,020

Other activities •

In May a fact finding mission led by the Netherlands Red Cross visited two branches (Toamasina and Morondava) with the specific aim of looking into the possibility of setting up micro projects at the community level. In dialogue with the MRC, the province of Fianarantsoa was chosen to host the projects. The Federation Programme Coordinator has since visited the area twice, and later this year a further elaboration of plans will follow. In June, the French Red Cross started a bilateral programme in northern Madagascar, focussing on disaster preparedness and the construction of a Community Health Centre in Andrakata.

In line with the last objective of the appeal, the International Federation intends to support the MRC in organising training sessions at the branch level in disaster response and preparedness. For this reason, the Federation relief delegate who left in July was replaced by a delegate who, after the completion of the relief operation, will set up and implement training support programmes. The health education activities in the context of the cholera campaign will also be increased, particularly before the rainy season which is likely to bring an increase in the occurrence of cholera. Even though not an objective of the original appeal, the delegation staff is spending considerable time in helping with the preparation of the MRC’s General Assembly scheduled for November this year. The absence of a senior MRC management structure is also causing the delegation to be more involved than usual in operational issues.

Outstanding needs

The budget for this operation is sufficiently covered. Upon the request of the MRC, the International Federation is considering maintaining a delegation to address longer-term objectives. More information on this will be made available in future situation reports.

Contributions

See Annex 1 for details.

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This and other reports on Federation operations are available on the Federation's website: <http://www.ifrc.org>

Madagascar: Cyclones & Floods						ANNEX 1
APPEAL No. 06/2000		PLEDGES RECEIVED				10/24/00
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
CASH						
REQUESTED IN APPEAL CHF ----->				1,863,106		TOTAL COVERAGE 102.3%
Balance carried forward from 1999				0		
BRITISH - RC		15,372	GBP	40,121	02.05.20000	
CANADA - RC		25,000	CAD	27,118	03/28/00	
DENMARK - RC		300,000	DKK	64,950	03/24/00	
GERMAN - GOV'T/RC		136,000	DEM	109,330	04/04/00	F/JERRYCANS
ICELAND - RC		200,000	ISK	4,379	03/24/00	
IRELAND - GOV'T		75,000	IEP	148,178	22.06.00	
JAPAN - RC				155,000	03/24/00	
MONACO - RC		50,000	FRF	11,985	03/17/00	
NETHERLANDS - GOV'T/RC		57,000	NLG	41,699	08.03.2000	TRANS/DISTR AND 3 MONTHS DEL. COSTS
NETHERLANDS - RC		150,000	NLG	109,735	03/08/00	
NORWAY - GOV'T/RC		1,400,000	NOK	270,477	05/05/00	85.7 % GOV'T/ 14.3 % NORCROSS
SPAIN - RC		5,000,000	ESP	48,445	04/03/00	RELIEF GOOD AND OPER. COSTS
SWEDEN - GOV'T/RC		850,000	SEK	161,160	03/27/00	100'000 RC & 750'000 GOV'T
SWITZERLAND - PRIVATE				250	04/20/00	
UNITED STATES - RC		25,000	USD	39,350	03/30/00	F/ WATER, SANITATION:SOAP, CHLORINATION, JERRY CANS
UNITED STATES - PRIVATE		100	USD	167	17.04.00	
SUB/TOTAL RECEIVED IN CASH				1,232,344	CHF	66.1%
KIND AND SERVICES (INCLUDING PERSONNEL)						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
Sw eden	Delegate(s)			15,277		
SEYCHELLES RC				15,599	10.07.00	USED CLOTHES, CANNED TUNA
NETHERLANDS - GOV'T/RC		501,706	NLG	367,031	03/08/00	VARIOUS ITEMS
SWEDEN - GOV'T/RC		400,000	SEK	75,840	03/27/00	DELEGATE'S COSTS AND TRANSPORTATION OF USED CLOTHES
SWITZERLAND - RC				200,000	04/11/00	100 TENTS, CONSTRUCTION MATERIL AND DISTRIBUTION
SUB/TOTAL RECEIVED IN KIND/SERVICES				673,747	CHF	36.2%
ADDITIONAL TO APPEAL BUDGET						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	
THE FOLLOWING PROJECTS ARE LINKED TO THIS APPEAL:						
PMG503						

<u>BUDGET SUMMARY</u>			
Madagascar : Cyclone and Floods / Revised Budget			
TYPE	VALUE		
	<u>Initial Budget</u>	<u>Revision 1</u>	<u>Revision 2</u>
RELIEF NEEDS	IN CHF		
Tents & plastic sheeting	830,000	84,000	84,040
Construction material	662,000	192,000	17,000
Rehabilitation of RC buildings	38,000	20,000	
Blankets	300,000	64,000	63,300
Used clothes			91,439
Rice (1200 MT)	528,000		
Beans (180 MT)	125,000		
Oil (100 MT)	120,000		
Sugar, salt, bisquites	80,000		
Seeds	185,000	86,000	
Water & Sanitation: soap, chlorination, jerry cans	214,000	107,000	16,320
Medical & first aid	40,000	42,000	41,602
Teaching materials	60,000	40,000	130,000
Utensils & tools	100,000	76,000	165,600
Health Education and Cholera Campaign		70,000	
Micro projects/Other supplies		240,000	270,000
TOTAL RELIEF NEEDS	3,282,000	1,021,000	879,301
<u>CAPITAL EQUIPMENT</u>			
Vehicles (1)	40,000	41,000	45,000
Computers	10,000	11,000	10,500
Telecom. equipment	3,000	3,000	3,500
<u>PROGRAMME SUPPORT</u>			
Programme management	317,451	141,603	125,629
Technical support	95,028	42,389	37,607
Professional services	105,386	47,009	41,706
<u>TRANSPORT STORAGE & VEHICLE COSTS</u>	200,000	389,000	289,863
<u>PERSONNEL</u>			
Expatriate staff	390,000	240,000	225,000
National staff	30,000	48,000	48,000
Training	20,000	25,000	15,000
<u>ADMINISTRATIVE & GENERAL SERVICES</u>			
Travel & related expenses	120,000	30,000	54,500
Information expenses	85,000	10,000	35,000
Administrative & general expenses	10,000	51,000	52,500
TOTAL OPERATIONAL NEEDS	1,425,865	1,079,000	983,805
TOTAL APPEAL CASH, KIND, SERVICES	4,707,865	2,100,000	1,863,106
LESS AVAILABLE RESOURCES (-)			1,906,091
NET REQUEST	4,707,865	2,100,000	(42,985)