

# OPERATIONS UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## ***RUSSIAN FEDERATION: FLOODS IN THE NORTHERN CAUCASUS AND SOUTH OF RUSSIA***

16 January 2003

*This Ops Update is intended for reporting on emergency appeals.*

*Appeal No. 20/2002*

*Launched on 19 July 2002 for CHF 1,267,000 (USD 870,790 or for EUR 864,669) for 8 months. Due to a lack of donor interest, the appeal budget was revised to CHF 171,500.*

*DREF Allocated: CHF 50,000.*

*Beneficiaries: 12,500.*

*Operations Update No. 3; Period covered: 01 October 2002 - 10 January 2003; Ops Update No. 2 was issued on 14 October 2002; Next Ops Update is expected in late February 2003.*

### *“At a Glance”*

*Appeal coverage: 35%*

*Related Appeals: 2002 and 2003 Annual Appeals for the Russian Federation (nos. 01.42/2002 and 01.49/2003)*

*Outstanding needs: CHF 822,962*

### ***Operational Developments:***

Heavy rains in the second half of June, the worst in 70 years, resulted in floods that caused landslides in nine regions (Adygeya, Kabardino-Balkaria, Karachaevo-Cherkessia, Igushetia, North Osetia, Chechnya, Dagestan Republics, Stavropol region, and Krasnodar Krai) within the southern Federal Okrug of the Russian Federation. Updated Emercom reports indicate that over 335,000 people have been affected by the flooding in 377 settlements, and 195 people were killed. The floods damaged 25,499 houses, while 12,573 houses were completely washed away. Local infrastructure has been severely affected. The material loss is estimated at 15,891 million Russian Roubles (nearly USD 504 million).

The initial disaster was followed by second series of severe floods on 8 August caused by torrential rains and accompanied by landslides in Krasnodar Krai. Thirty six people were killed. Severe damage resulted in 15 cities (including Novorossiisk, Anapa and Krymsk) and 62 settlements on Kuban, Belaya and Urup rivers. Over 26,700 houses were inundated; 5,538 destroyed completely and 16,103 damaged. Twenty bridges and over 87 kilometres of road were destroyed by the water. Forty two people - holidaymakers, who had been camping on the shores of the Black Sea, remain missing. The material damage is estimated at 3,514 million Russian Roubles (over US 112 million dollars).

Another disaster raged in the Northern Caucasus on 20 September. An avalanche came down a mountainside in North Osetia, one of the regions, affected by the June floods, sending a mass of ice, rocks and mud to the nearby settlements.

The tragedy was further exacerbated by the poor response to the disaster by the local officials, who received a lot of criticism from Russian President Putin for their insufficient preventive measures, slow reaction to the disaster and inability to meet the most essential need of people, who fell victims of merciless nature.

On 19 July 2002, the International Federation and the RRC have launched an appeal for assistance to flood victims in all eight affected areas, that did not attract much donor interest. In October 2002, the budget was revised, and it was decided to provide assistance to three regions only - Krasnodar Krai, Adyheya Republic and Dagestan (under the ECHO funding).

### **Red Cross Red Crescent action w**

With the support of the International Federation, ICRC and donor national societies, the Russian Red Cross (RRC) continues to support flood victims. Tenders and procurement of relief items for the most vulnerable of flood victims were finalised in Moscow during the reporting period, and sent to the targeted regions. RRC regional committees have received all the goods by the middle of December, and with a help of local administration and social welfare departments, the cargo is now being distributed to beneficiaries.

Please, see the previous operations update for information on DREF assistance.

**Bilateral support:** The US Embassy, via the American Red Cross, contributed USD 50,000 for the procurement of 2,100 mattresses; 2,100 food parcels; and 2,100 packs of detergent for over 8,500 beneficiaries in eight regions of Dagestan Republic. Food parcels, containing 2 kg of buckwheat, 2 kg of noodles, 2 kg of sugar, 1 kg of salt, 3 cans of beef, 4 cans of condensed sweet milk, and 300 g of tea, were procured in Moscow, as well as the full compliment of mattresses, and sent to the region. Transportation costs to a warehouse in Makhachkala were included in a contract with a supplier. Detergent was procured locally due to the fact that a local supplier offered a significant discount to the Red Cross and to avoid transportation expenses. By the middle of November, all the goods were distributed to beneficiaries in eight districts of the Republic. Families of 1-3 people received one item of each component, and families of over four people will receive a double ration.

*Table 1. Distribution of relief goods to flood victims in Dagestan under bilateral American RC/American government project.*

<b>District</b>	<b>No. beneficiary families</b>	<b>No. people</b>
Botlikhsky	223	848
Tsuntinsky	142	1'063
Tsumadinsky	281	1'297
Gergebelsky	228	1'217
Levashinsky	144	657
Kizlyarsky	13	59
Babayurtovsky	140	363
Buynaksky	34	325
<b>TOTAL:</b>	<b>1'205</b>	<b>5'829</b>

### **Red Cross and Red Crescent Society w**

In-country support for flood victims was provided by Sochi, Vologda, Astrakhan, Taimyr, Moscow city RRC committees and RRC headquarters in the form of 50 tones of relief items (food products, sweets and toys for children, clothes, footwear, hygienic parcels, detergents, blankets, pillows, mattresses, bed linen sets, rubber boots, plastic basins, buckets and dishes, kitchen utensils, clear water, medication, school items, irons and radios), that were distributed among the victims of June and August disasters in Krasnodar Krai, Adygeya Republic and Stavropol region under the supervision of the RRC zonal office for the Northern Caucasus and South of Russia.

All relief items were collected from the local population, organisations and enterprises.

RRC volunteers took active part in helping the staff in sorting second hand clothes, loading and unloading relief cargo, and distribution of the items to the vulnerable.

### **Relief distributions w**

***ECHO:*** During the reporting period, a EUR 115,000 contract was signed between the Netherlands RC, International Federation and ECHO to carry out a relief operation in six districts of Dagestan Republic from 01 October 2002 to 31 March 2003. It is planned to cover the needs of 1,200 families, or 5,500 beneficiaries (lone elderly, multi-child families, and single-parent families), providing them with 750 blankets, 750 bed linen sets, 750 sets of children's clothes, 5 medical (FAP) kits, 750 school sets, 150 stoves, and 2,250 hygienic kits.

Tenders and procurement of the relief goods were conducted in Moscow during October and November. On 29 November, the cargo was sent by rail to Dagestan RRC committee, received on 03 December and stocked in a warehouse. Relief Programmes Assistant visited Makhachkala (capitol of Dagestan) from 19 to 25 December 2002 to supervise operational activities in the field. He instructed local Red Cross employees and volunteers, handed out distribution forms, signed a working agreement with the local RRC committee, finalised beneficiary lists together with the local administration, discussed the process of goods delivery to the targeted districts within the Republic, and made certain corrections of actions in accordance with Federation's and ECHO's requirements. During the field trip, it was noted that one of the targeted districts - Akhvakhsky - is situated in the mountainous area of the Republic, that will complicate delivery, especially in unfavourable weather conditions. Other districts are accessible for the proposed operation.

### ***Objective 1. To provide the beneficiaries with medium to long-term relief assistance, support them during the most difficult autumn and winter period and help them return to a normal life.***

Under this objective of the appeal it is planned to provide 1,000 families with multi-fuel stoves, and 2,500 families with bedding, including mattresses, blankets and bed linen. This objective was partially implemented through the DREF donation: 7,250 bed linen sets have been distributed to the population of eight districts in Krasnodar Krai and one in Adygeya Republic, as well as local fund-raising efforts of the Russian Red Cross.

Tenders and procurement of 650 stoves took place in October in Moscow. The cargo was sent to the RRC zonal office for the Northern Caucasus and South of Russia for further distribution among the beneficiaries of Krasnodar Krai and Adygeya Republic, and to Dagestan (under the ECHO contract - see above); 750 bed linen sets were also procured and sent to Dagestan.

### ***Objective 2. Provision of children's clothes and stationery for schoolchildren.***

Under this objective it was planned to provide 2,500 6-10 year old children with stationery by the beginning of the school year in September, and warm clothes / footwear for the winter months. Delays in external donations have not allowed to start the procurement on time. In October, a tender and procurement of warm children's clothes (1,750 sets, each containing warm jacket, shoes and underwear) and 750 school sets was conducted by Federation Delegation in Moscow. The goods were sent to the targeted regions together with stoves, bed linen sets and other relief items.

### ***Objective 3. Medium-term provisions of family food parcels (FFPs) and hygienic kits.***

It was planned to provide 5,000 affected families with FFPs and hygienic kits three times during the programme implementation (in October, December and February) with a special focus on lone elderly, multi-child and single-parent families. During the reporting period, a tender and procurement of 7,250 hygienic kits was held in Moscow. Together with other relief items, the cargo was sent to the targeted regions.

### ***Objective 4. To provide medical aid to rural population affected by the floods.***

Under this objective it was planned to provide 25 medical kits to first aid points (FAP) destroyed or damaged by the floods. A tender and procurement of 35 FAP kits was held in Moscow in October. Purchase, delivery and transportation of these items took place during the reporting period together with the rest of the relief cargo.

**Objective 5. Rehabilitation of flood victims.**

Under this objective it was planned to provide qualified psychological support to 2,000 flood victims, and professional legal counselling to 2,000 flood victims, who lost their housing. No activities took place to meet this objective due to a lack of funds.

During the reporting period, Krasnodar Krai RRC committee has delivered the goods to distribution points across the region as follows:

City	Stoves	Hygienic kits	Children's clothes	FAP kits
Gulkevichi	100	800	200	3
Novokubansk	100	1'000	200	3
Kurganinsk	100	700	200	0
Armavir	100	1'000	200	1

**Logistics w**

By the middle of December 2002, all relief items have reached the targeted regions, and were received by the representatives of local RRC committees in the following amounts:

Region	FAP kits	Hygienic kits	Children's clothes	Stoves	Blankets	Bed linen	School sets
Krasnodar Krai	15	3'500	800	400	-	-	-
Adygeya Republic	15	1'500	200	100	-	-	-
Dagestan Republic	5	2'250	750	150	750	750	750
<b>TOTAL:</b>	<b>35</b>	<b>7'250</b>	<b>1'750</b>	<b>650</b>	<b>750</b>	<b>750</b>	<b>750</b>

Beneficiary lists were discussed with local social welfare departments. Procurement of relief items was conducted in Moscow. Relief goods were accumulated in a Moscow warehouse and at the end of November - beginning of December sent to Krasnodar and Dagestan by railway, then delivered to regional Red Cross warehouses for subsequent distribution among flood victims in the targeted areas.

**Co-ordination**

RRC works in close co-operation with Emercom, Ministry of Health and social welfare departments at the regional and central levels. The latest statistical and progress data is being provided by Emercom; and beneficiary lists are being confirmed with welfare departments. Local administration assist RRC committees with delivery and distribution.

**Outstanding needs**

Due to a lack of funds, it was not possible to provide assistance to 3,000 beneficiaries in Stavropol Krai and 3,000 beneficiaries in Karachaevo-Cherkessiya, Kabardino-Balkariya, Ingushetiya, and North Osetiya.

*For further details please contact: Miro Modrusan; Federation Desk Officer; Phone 41 22 730 43 24; Fax 41 22 733 0395; email: modrusan@ifrc.org*

*All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable. This operation seeks to administer to the immediate requirements of the victims of this disaster. Subsequent operations to promote sustainable development or longer-term capacity building will require additional support, and these programmes are outlined on the Federation's website. For further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>.*

John Horekens  
Director  
Division External Relations

Lynette Lowndes  
Head  
Europe Department

Russian Federation: floods						ANNEX 1
APPEAL No. 20/2002		PLEDGES RECEIVED			22.01.2003	
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
<b>CASH</b>						
REQUESTED IN APPEAL CHF ----->				<b>1'267'000</b>		<b>TOTAL COVERAGE 35.0%</b>
BRITISH - RC		10'000	GBP	23'327	03.10.2002	
CANADIAN - RC		25'000	CAD	24'033	23.07.2002	
ECHO (05020)		115'000	EUR	168'590	01.10.2002	NORTHERN CAUCASUS
FINNISH - RC		20'000	EUR	29'396	26.07.2002	FOOD & HYGIENE PARCELS
FINNISH - RC		20'000	EUR	29'360	18.09.2002	
FRENCH - PRIVATE DONOR		150	EUR	220	06.09.2002	
JAPANESE - RC		28'000	USD	41'272	14.08.2002	FLOODS NORTHERN CAUCASUS & SOUTH OF RUSSIA, DREF REPLENISHMENT
SWEDISH - GOVT		800'000	SEK	127'840	16.08.2002	NOT FOR FOOD PARCELS
SUB/TOTAL RECEIVED IN CASH				444'038	CHF	35.0%
<b>KIND AND SERVICES (INCLUDING PERSONNEL)</b>						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED IN KIND/SERVICES				0	CHF	0.0%