

# EMERGENCY APPEAL



International Federation of Red Cross and Red Crescent Societies  
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## CHAD: SUDANESE REFUGEES

Appeal no. 23/03  
2 December, 2003

*The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 180 countries. For more information: [www.ifrc.org](http://www.ifrc.org)*

### In Brief

***THIS EMERGENCY APPEAL SEEKS CHF 2,303,000 (USD 1,779,508 OR EUR 1,480,063) IN CASH, KIND, OR SERVICES TO ASSIST UP TO 65,000 BENEFICIARIES FOR 6 MONTHS***

### The situation

UNHCR estimates that up to 65,000 refugees have fled a conflict situation in western Sudan and crossed the border into Chad. At least two distinct caseloads have been identified, both with close ethnic and cultural ties to the host population in Chad. In the northeast, Zaghawa refugees are fleeing the fighting between Government and Sudan Liberation Movement (SLM) forces, while further south Masalit refugees are reportedly fleeing intra-ethnic hostilities. Recent reports indicate that the fighting in Darfur Province is intensifying and although most of the civilians remain within the province, additional cross border movement cannot be excluded. The existing caseload is currently scattered along a 500-600 kilometer-long border. Given the remoteness of the area, access is very limited.

Local authorities, with support from UNHCR, are planning to move the caseload into two separate settlements, each designed to hold round 30,000 people. The settlements have been identified, but so far no relocation has taken place. WFP has mobilized the necessary food resources and UNHCR has transported non-food items to the area from Khartoum to provide basic emergency support to the caseload. UNHCR have also deployed a 4-person specialized emergency team to the area to coordinate support to the refugees.

The Red Cross of Chad (RCC), a traditional partner of the UN in Chad, has been approached to assist with food and non-food distributions, provide health support and education to parts of the caseload, and targeting assistance to some of the most vulnerable families, primarily those headed by women. The International Federation will support the efforts of the RCC based on the recently completed assessment (available upon request).

### The needs

#### Immediate needs:

As the UN system appears to have most of the required supplies either in place in Abeche or in the pipeline, the immediate need identified by the Federation assessment team is to provide urgently needed logistical support to the RCC to ensure that supplies provided can be distributed to the beneficiaries in a consistent and effective manner. For this reason it is proposed to deploy a specialized transport package (TSP) similar to that deployed by the

Federation and Norwegian Red Cross in Southern Africa last year. The fleet, under the overall management of the Red Cross of Chad, will be placed at the disposal of the UN system and their implementing partners, to move supplies to the different distribution points where Red Cross of Chad volunteers and staff from other agencies will carry out the required distributions.

The assessment team reported that while the health situation of the caseload is at present reasonable there appears to be a very low health and sanitation awareness among some of the people. This will become an issue of particular concern should the caseload be relocated into camps and settlements. The RCC and their volunteers have good experience in this area, and it is proposed that the health activities in the region will increase to diminish the risks of any possible outbreaks of cholera and meningitis, two frequent problems in this part of Chad. Existing HIV/AIDS awareness work of the RCC will also be expanded. No support for any larger-scale medical/watsan interventions is sought at this stage as the refugees have not been relocated into permanent settlements. Should that materialize, the needs will be revised and as necessary further support sought, including the possible deployment of water and sanitation Emergency Response Units (ERUs) as necessary.

There are a large number of women-headed households among the agro-pastoralists from this group, a modest seeds and tools programme targeting 1,200 most needy families is therefore proposed for implementation. Ten kgs of groundnut and other seeds will be distributed to the most needy families. This programme will be implemented towards the end of the planned operational time-frame as the planting season for some of the suggested commodities does not start until May. Lastly, given the remote location of the caseload and insecurity in the region, a HF radio network be installed to ensure better coordination and programme implementation, as well as the security of staff and volunteers engaged in this operation.

### **Coordination**

UNHCR is the lead UN agency for this caseload, and has taken an early initiative to seek support for the refugees. It is anticipated that the Red Cross of Chad, with Federation support, will act as an operational partner with UNHCR. The Federation will establish a time limited presence in Chad for the purposes of this operation. The Federation coordinator will be based in N'Djamena, and in addition to coordinating the implementation of this appeal will also address some of the organizational development issues identified in the assessment. He/she will also be responsible for coordinating priorities under this operation with those identified by the regional office (under the 2004 annual appeal programme). An experienced logistics/relief delegate will be recruited to support the RCC with the relief component of the programme. The delegate will be based in Abeche, and be available to support the distribution of both food and non-food items. He /she will also be expected to provide on the job training to national society counterparts.

## **The proposed operation**

### **Objectives, activities planned, and expected results**

#### **Deployment of the Transport Support Package (TSP)**

**Objective: To provide the RCC and, through the society, the UN system and other partners with an all weather transport capacity to deliver food and non-food items to beneficiaries in eastern Chad and, if possible, expand this capacity to the existing programmes in the south of the country where the RCC is assisting some 60,000 refugees in a partnership arrangement with UNHCR.**

#### **Activities planned to reach this objective:**

- preparation, dispatch, receipt and deployment of a package of 20 M6 six-wheel drive trucks with spare parts within an agreed timeframe. This package will be accompanied by 2 –3 expatriate specialists;
- ensure adequate workshop facilities and fleet maintenance support either in N' djamena or in Abeche; and
- provide the RCC with the necessary logistics support for this and other operations.

**Expected result: establishment of an effective distribution network that would serve a caseload of up to 65,000 refugees and provide food and non-food items supplied by the UN system and other agencies.**

## **Telecommunications**

**Objective: ensure effective communications in the operational area and between Abeche and N'djamena to facilitate the operation and enhance security for expatriate and local staff.**

**Activities planned to reach this objective:**

- deploy a telecom assessment mission from Geneva (initially) to put together a comprehensive telecommunication programme;
- purchase equipment locally and externally, and install the equipment with the support from an expatriate technician;
- recruit and train local staff to operate the equipment.

**Expected result: functioning HF and computer network both at headquarters and in the selected regional centres, including the refugee operation in the South of the country.**

## **Health**

**Objective: provide targeted public health interventions focused on prevention and treatment of water and sanitation related disease, epidemic control, well coordinated with the Government, UN agencies and the NGOs present and active in the area.**

**Activities planned to reach this objective:**

- deployment (from the region) through a series of missions from a health and sanitation specialist;
- identification and training of RCC volunteers and refugee community volunteers to participate in the planning and implementation of the basic health programme;
- providing material support as required.

**Expected result: to reach and maintain health indicators, morbidity and mortality levels as per Sphere Standards in areas under Red Cross management.**

## **Agricultural Support**

**Objective: provide targeted support to 1,200 most vulnerable families with the provision of appropriate seeds, hoes and other tools for the next planting season.**

**Activities planned to reach this objective**

- seeds and tools will be locally procured, transported to the area and distributed to the beneficiaries.
- RCC volunteers will select and register 1,200 female-headed households and provide support to the beneficiaries through monitoring of the programme.

**Expected results: refugee and other vulnerable households with no male head of household will have the possibility to supplement their food rations and be able to sell some of their production to improve their nutritional and health status.**

## **Red Cross and Red Crescent Movement – Principles and priorities**

This operation will adhere to the Sphere Principles, and staff and volunteers will be expected to select beneficiaries according to vulnerability criteria.

## **Communications – Advocacy and Public information**

Given the location of the caseload and the relatively low profile or focus on humanitarian needs in this part of Africa, the Federation intends to profile this operation both internally but also with the mass media. Care will be taken to ensure that partners in this operation receive adequate recognition.

### **Capacity of the National Society**

In recent years the RCC has become one of the more effective societies in this region due to support from different components of the Movement. The society is an operational partner to UNHCR in the south of the country and will continue to play that role. With the new emergency in the east and logistics challenges in the area the society has appealed to the Federation for external assistance. With Federation and sister society support the RCC will be able to effectively carry out this operation, in close coordination and partnership with UNHCR and WFP.

### **Capacity of the Federation**

The Federation intends to set up a temporary programme presence both in N'Djamena and Abeche to provide support and coordinate external inputs into this operation.

### **Monitoring and evaluation**

The programme will be monitored initially by the Disaster Management and Coordination (DMC) Division and in due course by the Federation's Africa Department. Given the size of the operation no provision has been made for an external evaluation. However, the transport and logistics component will be evaluated as part of the Norwegian Red Cross and Federation efforts to establish a global transportation facility for complex operations.

### **Budget summary**

See Annex 1 for details. Note: the value of the twenty M6 all terrain 6-wheel drive vehicles has not been included in the appeal budget.

### ***For further information please contact:***

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*All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.*

*For support to or for further information concerning Federation programmes or operations in this or other countries, please access the Federation website at <http://www.ifrc.org>*

Abbas Gullet  
Director  
Disaster Management and Coordination

Markku Niskala  
Secretary General•

**BUDGET SUMMARY**

APPEAL No.23/2003

**Chad - population movements**

TYPE	VALUE
<b>RELIEF NEEDS</b>	<b>IN CHF</b>
Seeds	35,000
Water and sanitation	100,000
Medical & first aid	113,000
Other supplies	20,000
<b>TOTAL RELIEF NEEDS</b>	<b>268,000</b>
<b><u>CAPITAL EQUIPMENT</u></b>	
Trucks: 20 M6 6w drive, all terrain	N/A
Vehicles: 4 cars (including 2 for TSP)	160,000
Vehicles: preparation costs (TSP)	61,000
Computers & telecom. equipment	102,000
Other equipment	10,000
<b><u>PROGRAMME SUPPORT</u></b>	
Programme support (6.5% of total)	150,000
<b><u>TRANSPORT STORAGE &amp; VEHICLE COSTS</u></b>	
Transport and storage (Vehicles + airlift of TSP)	627,000
Vehicle & workshop running costs	168,000
<b><u>PERSONNEL</u></b>	
Expatriate staff (including TSP)	316,000
National staff (including TSP)	276,000
Workshops & seminars	38,000
<b><u>ADMINISTRATIVE &amp; GENERAL SERVICES</u></b>	
Travel & related expenses	10,000
Information expenses	15,000
Administrative & general expenses	102,000
<b>TOTAL OPERATIONAL NEEDS</b>	<b>2,035,000</b>
<b>TOTAL APPEAL CASH, KIND, SERVICES</b>	<b>2,303,000</b>
<b>LESS AVAILABLE RESOURCES (-)</b>	<b>0</b>
<b>NET REQUEST</b>	<b>2,303,000</b>