

OPERATIONS UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

KENYA: DROUGHT

21 October 2004

APPEAL REVISION

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 181 countries.

In Brief

Appeal No. 18/2004; Operations Update no. 2; Period covered: August to October 2004; Appeal coverage: 45.0%; [Click here to go directly to the attached Contributions List dated 28 October 2004, also available on the website.](#)

Appeal history:

- Launched on 17 August 2004 for CHF 3,561,767 (USD 2,785,900 or EUR 2,311,300) in cash, kind, and services to assist 200,000 beneficiaries for six months. Refer to http://www.ifrc.org/cgi/pdf_appeals.pl?04/1804.pdf
- This current Operations Update decreases the Appeal budget to CHF 2,121,677 and increases the number of beneficiaries to 308,000.
- Disaster Relief Emergency Funds (DREF) allocated: N/A

Outstanding needs : CHF 1,167,969 (USD 927,700 or EUR 752,300). Please refer to page 2, Operational Developments, paragraph 3 for further details.

Related Emergency or Annual Appeals: East Africa sub-regional programmes, Appeal 01. 08/2004 – refer to http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/010804.pdf

Operational Summary: Due to the following developments and circumstances, the Kenya Red Cross Society and the Federation are revising this Emergency Appeal as mentioned in Appeal History above.

- A third location, Lamu district, has now been included in this Appeal. This follows the appointment of Kenya Red Cross Society² as the lead agency for general distribution of food items in Kwale and Lamu districts. Another organization, the African Medical Research Foundation (AMREF), has been assigned as lead agency for food distribution for Makueni district, a role initially given to Kenya Red Cross. With the addition of Lamu district, the beneficiary population has increased to a total of 308,000.
- Donor response to the joint Government/UN appeal has been poor, and presently represents only 45%. To address this shortfall, partner agencies have been requested to further contribute. The national society, for its part, has revised this Appeal budget to include funding for the seed component and supplementary feeding, and has reduced the number of children under-five years (beneficiaries of the supplementary feeding) from 40,000 to 12,315 for four months.
- In line with the policy of the Agriculture sub-committee of the Kenya Food Security Meeting, and the policy of other districts, there will be no distribution of farm tools as originally planned for the three districts of Kwale, Lamu and Makueni.

² Kenya Red Cross Society - <http://www.ifrc.org/where/country/check.asp?countryid=93>

Kenya: Drought; Appeal no. 18/2004; Operations Update no. 2

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All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>

Background

An estimated 2.3 million people in 26 districts across Kenya are severely affected by the current drought occasioned by erratic and uneven distribution of rainfall during 2003. The Ministry of Agriculture (MoA) estimates that nearly 20% of the expected national output has been lost, and reduced its projections from 2.3 to 2 million MT.

The short rains harvest are expected to increase household maize supply and help lower the high food prices experienced during the past one and a half years. However, some farmers and grain traders were reportedly trying to cash in on the high food prices by harvesting premature maize thereby exposing consumers to the risk of aflatoxin contamination. It will be recalled that 81 people died in May and June 2004 in the Kitui and Makueni districts after eating maize contaminated with aflatoxin, a poison produced by fungi which grows on cereals harvested or stored under damp conditions. This situation calls for serious monitoring and enforcement of standards by relevant authorities.

Operational developments

The joint Government/UN appeal has only received 45% coverage; partner agencies have therefore been requested to contribute to activities originally intended to be funded under this Appeal. As a result, the Kenya Red Cross has included funding of the seed component and supplementary feeding into this Appeal as outlined in the operations summary section above. The provision of farm tools has been removed from this Appeal, in accordance with the policy of the Agriculture sub-committee of the Kenya Food Security Meeting (KFSM).

The national society had initially focused particular attention to Kwale district in the Coast province and Makueni district in Eastern province in agreement with local and national authorities. However, upon the request of the District Steering Committee of Kwale and Lamu districts, Kenya Red Cross has been assigned an additional district, Lamu, for the general distribution of food items while Makueni has now been assigned to AMREF. There is still a possibility for the national society to be given a partner agency role for food distribution in Makueni with food and support costs funded by WFP.

Several PNS have made significant hard pledges towards this Appeal, totaling approximately CHF 1,343,971:

- Japanese Red Cross: USD 91,900 (approximately CHF 116,208);
- Swedish Red Cross: SEK 5 million (approximately CHF 837,500); and,
- Netherlands Red Cross: EUR 251,377 (approximately CHF 390,263). (This latter pledge has yet to be recognized in the Federation system, and does not appear on the attached Contributions List.)

Based on these pledges and the revised Appeal budget, the current net outstanding amount is CHF 777,700.

Red Cross and Red Crescent action - objectives, progress, impact

It has been necessary to amend the goal and revise several objectives in the Appeal to take into account the developments since its launch on 17 August 2004. These changes and revisions are highlighted in the following sections.

Goal: To assist 308,000 targeted beneficiaries cope with the present drought, reduce its impact and initiate recovery activities.

Objective 1: Transport and distribute adequate food rations to the drought affected population in the districts of Kwale and Lamu and purchase and distribute supplementary food in Kwale, Makueni and Lamu.

Activities planned

- Transport and distribute 75% food rations consisting of 10.35 kg of maize, 1.8 kg of beans and 0.56 litres of oil per person per month to 123,260 beneficiaries for six months in the districts of Kwale and Lamu (revised to match available WFP food rations and to include Lamu district)
- Purchase, transport and distribute supplementary feeding commodities to 12,315 children under five for four months in Kwale, Makueni and Lamu districts (revised in accordance with new beneficiary numbers and to include Lamu district).

Progress/Achievements

Food commodities from the government have not yet arrived to date, but World Food Programme has committed to provide food rations for 123,260 beneficiaries for six months in Kwale and Lamu Districts as well as financial contribution towards administration, transportation and distribution of the food. Kwale and Lamu branches have participated in a community-based training workshop targeting and distribution organized by WFP.

The Kenya Red Cross has already conducted two food distributions in the Kwale district through donations made by the corporate sector in Mombasa and money received from a public "Save a life" fund initiated by the media and banking sectors to which the general public contributes. A consignment consisting of 20,000 bags of maize and vegetable oil and 450 bags of beans received from the Office of the President was also distributed by Kenya Red Cross in Kitui and Makueni in June.

Expected results

- 308,000 beneficiaries receive adequate food rations and cope in dignified conditions with the effects of the present drought.
- Malnutrition levels, especially among children are maintained to normal levels.

Objective 2: Assist the target population in recovering from drought through support to their agricultural livelihood in Kwale, Makueni and Lamu.

Activities planned

- Purchase transport and distribute drought-resistant seeds (maize, sorghum, cow peas, beans, millet and green grams for 51,310 families.

Progress/achievements

The Kenya Red Cross has procured 260 MT of seeds (maize, beans, sorghum, cowpeas, millet and green grams) worth KES 21 million through funds from local donations by the Kenyan public and the corporate sector. Plans for the immediate distribution of this consignment to 11 drought affected districts across Kenya (Machakos, Makueni, Kilifi, Kwale, Malindi, Taita Taveta, Baringo, Laikipia, Meru North, Meru South and Meru Central) were ongoing at the time of writing this report.

Another consignment of seeds worth KES 8 million will be purchased specifically for the three districts of Kwale, Makueni and Lamu; this will be funded from the Swedish Red Cross donation. Plans for their procurement were

Kenya: Drought; Appeal no. 18/2004; Operations Update no. 2

also at an advanced stage at the time of writing this update. Following recommendations of the Agriculture sub-committee of the KSFM, beans and millet will be distributed in the three districts instead of garden peas.

The sub-committee also recommended that farm tools initially planned to be procured for these three districts be stopped in order to maintain the same policy with other districts. Subsequently, the procurement of farms tools has been removed from this Appeal.

Objective 3: Reduce morbidity and vulnerability from water borne diseases by improving access to safe drinking water for 26,800 including 24 institutions and promoting environmental sanitation in the districts of Makueni and Kwale.

Progress/achievement

The Kenya Red Cross WatSan officer, the Federation information delegate, the East Africa desk officer of the Swedish Red Cross, representatives of the Nairobi office of the Swedish International Development Agency (SIDA) and local district authorities conducted a fact finding mission in Kwale District in October. During a tour of the affected communities, water sources in the four sites were found to have either dried up or to be worn out. Women had to walk up to 15 km to collect water from stagnant ponds that were visibly not safe for drinking.

One of the water points was also being shared by both human and livestock, and poses high risk of water-borne diseases to humans. People seen at the water collection points were weak and in a state of poor hygiene. Discussions with the communities and water authorities attributed the breakdown of water points to weak community participation and/or ineffective WatSan committees at both planning and implementation phases. Selected schools and medical institutions will receive trucked drinking water to ensure that normal activities are not disrupted.



Collecting water from a visibly-contaminated, stagnant pond.



A broken and abandoned community water point.

Kenya: Drought; Appeal no. 18/2004; Operations Update no. 2

The findings from this field visit have been used to develop a strategy to address the immediate and long term WatSan needs for both Makueni and Kwale districts. The strategy takes a balanced approach to hardware and software⁴ issues to ensure sound community mobilization and training on operation and maintenance of water points for sustainable management of the facilities. Hardware components will focus on already existing technologies within the community that require less mechanization and technical skills to run. A package on hygiene promotion and health education using PHAST⁵ will be undertaken, building on the skills of the national society volunteers in the two branches. Strengthening the capacity of the Kwale branch was also an important point on the team's agenda. The communities will be linked with existing government structures and other stakeholders as an exit strategy once the operation closes down.

Subsequently, the activities envisaged under this objective have been amended to take into account the results of the above fact finding mission. These are outlined below.

Activities

1. Rehabilitation of five shallow boreholes in Mwagulu, Mgombezi, Kilimangodo, Mwakijimbe and Maledi of Lungalunga, Mwereni and Ndavaya locations, Msambweni Division, Kwale District to benefit around 1,000 community members in the three locations. The work will entail:
 - Replacement of steel rods with stainless type
 - Procurement of rising main 2"Ø UPVC class 'D'
 - Procurement of accessories (U-seals)
 - Procurement of hand pump sets.
 -
2. Augmentation of Bahakwenu Community Water Project in Taru Location, Samburu Division Kwale District to benefit 6,500 people. The work will involve:
 - Procurement of pipes and fittings
 - Construction of three standard water kiosks
 - Construction of one 25 m³ storage tank.
3. Extension of Samburu- Vigurungani Water project in Kwale district for a population of 15,000 people. The work involves
 - Laying of 6"- 2.5 km distribution line.
 - Construction of 2 water kiosks.
4. Rehabilitate Ndovoini borehole in Makindu Division, Makueni District for 2,000 people. The work involves:
 - Procurement of a 12 KVA generating set (Lister Engine)
 - Procurement and installation of a submersible pump
 - Construction of a 50m³ masonry tank
 - Rehabilitation of the existing storage tank, cattle trough and pump house
5. Extension of Mwanja pipeline to provide safe drinking water to over 800 people and over 1,000 livestock units. The work will involve:
 - Procurement and laying of 1000 2"Ø UPVC pipes
 - Procurement of fittings
 - Construction of two standard water kiosks
 - Construction of two cattle troughs

⁴ 'Software' refers to the planning stage of a project where needs of a community are identified, defined and capacities build in order to promote self-sustainability, ownership. 'Hardware' refers to the structural aspect of a project which involves actual implementation of the needs that have been identified e.g. borehole drilling, latrine construction.

⁵ PHAST – Participatory Hygiene and Sanitation Transformation

Kenya: Drought; Appeal no. 18/2004; Operations Update no. 2

6. Rehabilitation of Kanthuni shallow borehole in Kathonweni division, Makueni district that will provide around 1,500 people with portable water. This will involve:
 - Procurement of hand pump set
 - Cleaning of the well
 - Installation of the pump
7. To supply schools and health centres with portable water to guarantee continued operations. This will cover 24 institutions in Mtito–Andei and Makindu divisions in Makueni district and Samburu and Lunga Lunga divisions of Kwale district. The work involves:
 - Construct 12 latrines and 12 additional bathing facilities at the rehabilitated water points
 - Form/strengthen and train 10 water committees and hygiene promotion groups at the rehabilitated water points.
 - Train 30 volunteers from each branch (two groups) on PHAST.
 - Conduct health education activities on malaria diarrhoeal diseases and measles

Expected results

- The population in the target zones has access to safe drinking water
- Improved hygiene practices and behaviour leading to improved health condition of the beneficiaries as a result of PHAST
- Increased awareness on water-borne disease and other diseases (malaria and measles among others)
- Active water committees and hygiene promotion groups within the communities.
- Selected schools and medical institutions have received trucked drinking water

Objective 4: Reduce vulnerability to, and impact of HIV/AIDS by encouraging behaviour change, communication and improved care and support for persons living with HIV/AIDS (PLWHA).

Progress/achievement

No activities under this objective have been implemented to date.

Objective 5: Advocate in favour of the drought-affected population and contribute to conflict prevention efforts.

Progress/achievements

The Kenya Red Cross continued its advocacy activities with support from the regional information unit. Contacts with national media resulted in a series of articles and photographs being published by independent journalists. Newspapers, radio and television stations continuously publish and broadcast solidarity appeals encouraging the population to donate in cash or kind towards national solidarity funds (opened with national banks) as well as to the Kenya Red Cross branches (for in-kind donations). Public and corporate sector response has been impressive and has led to very generous donations to these national appeals; however, international donor support towards this Appeal remains critical to implement the objectives under this operation.

The national society facilitated a field visit to the Kwale branch by Nancy Dell'Olio, a British celebrity who was accompanied by the British Red Cross press officer, two British journalists and the regional information delegate. Several articles were published in the British media and the British Red Cross website which is hoped to sensitize the British public to the effects of the drought and hopefully lead to more donations. The team also took a closer look at HIV/AIDS activities in the Coast province.

Kenya: Drought; Appeal no. 18/2004; Operations Update no. 2

A feature article covering the realities in Kwale district was published on the Federation's web site following the trip to Kwale (see the section under WatSan trip to Kwale in October), as well as a special edition of the Kenya Red Cross news letter focusing on the national society's response to the drought. Meanwhile, the Kenya Red Cross Information and Public Relations department assisted by the regional information delegate is working on a special edition of the national society Reach Out Magazine focusing on Growth, Inequality and Disasters jointly with the Kenyan Ministry of Planning, representatives of the civil society. The initiative is supported by SIDA/Swedish Red Cross and aims at creating a platform for debate on growth, inequality and disasters beyond the present drought crisis.



The district water engineer shows the visiting team one of the stalled water points in Kwale

Objective 6: Strengthen the capacity of the Kenya Red Cross [national headquarters, Makueni branch and Kwale branch] and empowering the target community to minimise the long term effects of the drought.

Activities planned

- Train branch leadership and Red Cross Action teams on the management of a relief programme, disaster management including assessments, Sphere and the code of conduct among other issues.
- Strengthen branch procurement capacity.
- Increase reporting and information skills at branch level.
- Train 30 community members on targeting beneficiaries, relief distribution, basic health skills as well as reporting and procurement.
- Establish Early Warning Systems (EWS).
- Provide basic equipment to the Kwale, Makueni and Lamu branches.

Expected results

- Branch leadership and Action team's members are familiar with disaster management concept.
- Selected staff attended procurement sessions.
- The branches produce timely and accurate reports and information skills are increased.
- Thirty community members have improved their disaster response skills.
- EWS are in place in the branches.
- The branches have received basic equipment.

Kenya: Drought; Appeal no. 18/2004; Operations Update no. 2

Capacity of the National Society

The Kenya Red Cross headquarters with the support of its volunteers across the country is in a good position to coordinate distribution of relief items to drought victims. The national society has been involved several similar exercises in the past. In the 1990s it was involved in the distribution of relief items during the Somali refugee influx, and since then in a number of drought response operations. Last year, as leading humanitarian agency to the floods, it co-coordinated the humanitarian response to floods in various parts of the country.

The Kwale branch has an experienced field officer who was involved in relief coordination during refugee operations. The branch and its 20 volunteers were also involved in humanitarian activities during the 1997 tribal clashes that opposed the coastal Digo community to the up-country, mainly Luo community. If needed, further support can be mobilized by the neighbouring Mombasa branch.

The Makueni branch recently trained 140 volunteers in disaster management, First Aid and dissemination and promotion of humanitarian values and fundamental principles.

In contrast to the two other branches (Kwale and Makueni), Lamu branch has a relatively weak capacity. It does not have an office and is currently hosted in a small office within the compound of the department of social services; the office has only one computer belonging to the national society. There is no permanent branch staff but the Tana River branch relief officer also covers Lamu branch; he has now been seconded as the relief coordinator for Lamu branch for the duration of the drought operation. The branch has 10 active volunteers and another 50 who can be mobilized when needed. These volunteers have been given some basic training in community-based first aid and youth development.

The capacity of Lamu branch will therefore needs to be strengthened for it to render effective response through the operation. The volunteers will require training on beneficiary identification, targeting, distribution of relief items and record keeping. Further training in disaster response and preparedness will be needed on the longer term given that Lamu is a disaster prone area. It will also be essential in the longer term to provide a permanent and more spacious office for the branch with all necessary office equipment and full term staff to coordinate activities. Volunteers will also require sound management and motivation. Being an island, some of the villages in the interior of Lamu can only be accessed by boat; the branch had to hire two speed boats at very high rates to transport emergency relief items to the victims of a fire in one such hard to reach villages in Kizingitini.

In each of the project areas a relief coordinator, a logistics officer, an administrative/accounts officer, six food monitors and support staff will be recruited. At headquarters, a project officer and information/administration assistant will also be recruited for the duration of the operation. A project coordinator will provide additional support from headquarters the existing organizational structure.

In managing disasters affecting the country Kenya Red Cross has very good relations with the government and works closely with other organizations as well. During previous emergencies, close technical support is provided by the Federation's regional delegation in Nairobi.

The director of the disaster preparedness and response department is coordinating the present operation while utilizing the expertise of other technical units including health, organizational development, information and finance.

The operation will require the engagement of additional personnel both at the headquarter and field level to ensure smooth running of the relief operation and that other planned activities are not adversely affected.

Kenya: Drought; Appeal no. 18/2004; Operations Update no. 2

Capacity of the Federation

The regional disaster management department will work closely with the Kenya Red Cross in implementing the present operation. Members of the Regional Disaster Response Team (RDRT) are ready for deployment on request by the national society. The regional disaster management unit (that includes the logistics department) and the Health and Care Units are available for any technical support required. The regional information unit provides constant support in conflict prevention, advocacy and information activities.

Monitoring and Evaluation of the operation

The Kenya Red Cross disaster preparedness and response department will work closely with branches in the affected areas to ensure proper delivery of humanitarian assistance to the drought victims. With support from the Federation, it will assume the overall monitoring role to ensure accountability as well as timely and quality response. The recruitment of staff will ensure that relevant documents (delivery notes, way bills and distribution lists) are available and track the relief articles. Monthly reports will be prepared, to ensure an effective operation; and an evaluation will be conducted at the end of the operations to capture lessons learnt.

[Budget Summary and Contributions List below; click here to return to title page.](#)

BUDGET SUMMARY

APPEAL No. 18/2004

Kenya - Drought

TYPE	VALUE IN CHF		
RELIEF NEEDS	ORIGINAL	REVISED	VARIANCE
Food & seeds	9,240	799,070	789,830
Water and sanitation	231,000	231,616	616
Utensils & tools	153,999		-153,999
TOTAL RELIEF NEEDS	394,239	1,030,686	636,447
<u>CAPITAL EQUIPMENT</u>			
Vehicles	4,620	13,860	9,240
Computers & telecom. equipment	61,600	63,140	1,540
<u>PROGRAMME SUPPORT</u>			
Programme support (6.5% of total)	231,515	137,909	-93,606
<u>TRANSPORT STORAGE & VEHICLE COSTS</u>	2,378,651	566,817	-1,811,834
<u>PERSONNEL</u>			
Expatriate staff	2,400	8,800	6,400
National staff	159,399	61,376	-98,023
Consultants	10,102	10,102	
Workshops & training	45,076	45,076	
<u>ADMINISTRATIVE & GENERAL SERVICES</u>			
Information expenses	55,902	32,043	-23,859
Administrative & general expenses	218,263	151,868	-66,395
TOTAL OPERATIONAL NEEDS	3,167,528	1,090,991	-2,076,537
TOTAL APPEAL CASH, KIND, SERVICES	3,561,767	2,121,677	-1,440,090
LESS AVAILABLE RESOURCES (-)		953,708	
NET REQUEST		1,167,969	

Kenya - Drought

ANNEX 1

APPEAL No. 18/2004

PLEDGES RECEIVED

28/10/2004

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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CASH

REQUESTED IN APPEAL CHF ----->					TOTAL COVERAGE	
					2,121,677	45.0%
JAPANESE - RC		91,900	USD	116,208	02.09.04	
SWEDISH - GOVT		5,000,000	SEK	837,500	07.09.04	
SUB/TOTAL RECEIVED IN CASH				953,708	CHF	45.0%

KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED IN KIND/SERVICES				0	CHF	0.0%

ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	