

FINAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي جمعيات الصليب الأحمر والقمر الأحمر

DREF BULLETIN PAKISTAN: FLOODS AND SNOWFALLS MINOR EMERGENCIES

05ME006 & 05ME023

27 February 2006

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 183 countries.

In Brief

This DREF bulletin final report is collated information covering two minor emergency operations launched in early 2005, for floods/snowfalls (appeal no. 05ME006) and for floods (appeal no. 05ME023) which occurred in the northern areas of Pakistan. As the operational areas were the same, this report serves to collectively reflect on both.

A total of CHF 100,000 (CHF 50,000 for each minor emergency) was allocated from the Federation's Disaster Relief Emergency Fund (DREF) to replenish disaster preparedness stocks distributed to the affected population. The operational timeframe was 14 February to 30 September 2005.

DREF Bulletin history:

- Pakistan: floods/snowfall (appeal no. 05ME006) launched on 14 February 2005 for 7 months to assist 4,000 beneficiary families.
- Pakistan: floods (appeal no. 05ME023) launched on 14 April 2005 for 5 months to assist 6,000 beneficiary families.
- Total disaster relief emergency funds (DREF) allocated: CHF 100,000.

All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

For longer-term programmes in this or other countries or regions, please refer to the Federation's Annual Appeal. For support to or for further information concerning Federation programmes or operations in this or other countries, or for national society profiles, please also access the Federation's website at <http://www.ifrc.org>

For information specifically related to this operation please contact:

- Pakistan Red Crescent Society: Khalid Kibriya (secretary-general), Phone: +92 51 925 0404; Fax: +92 51 925 0408;
- Federation country delegation in Pakistan: Azmat Ulla (head of delegation); email: azmat.ulla@ifrc.org; Phone: +92 51 925 0416; Mobile: +92 300 856 8205;
- Federation regional delegation in India: Bob McKerrow (head of regional delegation), email: bob.mckerrow@ifrc.org; Phone: +91 11 2411 1125;
- Federation Secretariat in Geneva: Jagan Chapagain (regional officer, Asia Pacific department); email: jagan.chapagain@ifrc.org; Phone: +41 22 730 4316; Fax: +41 22 733 0395; Nelly Khrabrava (regional officer, Asia Pacific department); email: nelly.khrabrava@ifrc.org; Phone: +41 22 730 4306; Fax: +41 22 733 0395.

Background and summary

Large areas of Pakistan were battered by rain, snowfall, and floods during February and March 2005. The relief operations in snow and rain-affected areas were still ongoing when pre-monsoon rains hit the country. The water levels in the country's major river, the Indus, and in its tributaries, the Swat and Kabul rivers, swelled past their normal limits. As a result, low-lying areas in North West Frontier Province (NWFP), including the districts of Charsadda, Nowshera, Peshawar and Swat, as well as areas of Punjab Province, including Rajanpur, Sialkot, Narowal, Muzzafargarh and Laiah districts, were severely inundated, causing widespread damage to property and crops, while also displacing many of inhabitants. The worst-affected areas were NWFP, the Northern Areas and Balochistan. Water supplies, sanitation systems, electricity, communication and road links were severely affected. There were over 800 deaths across the country as a result of the bad weather.

In Balochistan, nearly half a million people were affected by the rain and floods, and over 4,000 families were left homeless. In NWFP, more than 24,000 houses were destroyed and over 65,000 badly damaged. A number of dams collapsed because of excessive flooding. People across the affected regions also suffered heavy losses to crops and livestock.

Red Cross and Red Crescent action

The Pakistan Red Crescent Society (PRCS) provided relief goods worth over PKR 30 million (CHF 653,213) from its own resources, while external donors, including Red Cross and Red Crescent Societies, and the Federation, also contributed generously. The details of external assistance provided are as follows:

Donor Agency/National Society	Contribution in CHF
UNDP (for Balochistan)	39,228
UNDP (for food parcels in NWFP and Balochistan)	58,853
Canadian International Development Agency (CIDA)	114,000
UNDP (for food parcels in Nowshera District)	26,159
Chinese Red Cross	26,159
German Red Cross for 1,000 shelter kits	171,836
International Federation of Red Cross and Red Crescent Societies (for shelter kits)	92,000
Marubeni Corporation, Japan	23,541
Turkish Red Crescent	91,560
UAE Red Crescent	187,021
TOTAL	CHF 830,547

Although there was generous support in terms of cash and in-kind donations for these operations, the PRCS exhausted its disaster preparedness stocks and the DREF was utilized for replenishment. DREF funds were also used to conduct assessments in the affected areas and transportation of relief items. Disaster preparedness stocks purchased with DREF were:

- 600 tents
- 3000 blankets
- 600 plastic sheets



Pakistan Red Crescent relief distribution in Now shera district, NWFP, July 2005

Out of the CHF 100,000 allocated by DREF, a balance of CHF 1,246 that was unused was returned to the fund.

The national society conducted assessments of affected areas utilizing staff and resources from provincial branches and national headquarters. Based on its findings, parts of NWFP, Balochistan and the Northern Areas were selected for the provision of shelter, food and medical assistance to highly vulnerable communities. The major need was replacement of permanent housing which had been damaged or destroyed. However, the PRCS did not have the capacity or resources to undertake such a large project and focused on emergency relief efforts.

The PRCS dispatched and distributed emergency stocks in NWFP, Balochistan and Northern Areas as per the following table:

Items	Quantity
Tents	660
Blankets	2,000
Plastic sheets	686
Water purification tablets	16,000
Medicines	(value of CHF 8,714)
Jerry cans	1,585
Food parcels*	3,650
Shelter kits	1,000



*including flour, rice, pulse beans, sugar, biscuits, tea, rusks (a type of bread), salt.

Other items distributed to affected people were clothing, gas cylinders, and kitchen utensils.

The national society operations were generously supported by a number of partners and external agencies.

Relief goods being transported from Islamabad to Karachi and then delivered to affected people in Balochistan by C-130 aircraft. DREF funds were utilized for transportation costs as well as procurement.

The initial United Nations Development Programme (UNDP) support was in the form of emergency shelter and relief items (tents, blankets, tarpaulin sheets, and limited quantities of food packages). A second phase of assistance was provided for affected districts in NWFP and Balochistan. A total of 3,610 people were assisted with UNDP-provided shelter materials (1,510 blankets and 350 tents) in the areas of Gwader, Pishin, Sibi, Turbat, Naseerabad, and Qilla Saifullah.

UNDP also provided funding, which was utilized for the procurement and distribution of 2,860 food parcels for 17,160 beneficiaries.

CIDA provided financial assistance of CHF 114,000 for the purchase and distribution of food parcels for the floods/snowfall-affected population in the Swat district. A total of 3,200 parcels were distributed to 19,200 people in the following areas; Kalam, Madyan, Bishigram, Utroor, Balakot, Tirat, Gatt, Behrain and Mankyal.

The German Red Cross funding of CHF 171,836 procured 1,000 shelter kits. Six hundred of these were distributed in NWFP and the remainder in Pakistan-administered Kashmir. Overall, 6,000 people received shelter assistance with the German Red Cross funded kits. The German Red Cross regional delegate based at the South Asia Regional Delegation in Delhi came to Pakistan for several weeks from mid-February 2005 to assist with the relief operations. Chinese Red Cross funding provided 800 food parcels for 4,800 beneficiaries.

Medicine and water purification tablets were procured utilising funding of CHF 187,021 from the UAE Red Crescent. These were distributed amongst people in the flood/snowfall affected areas as a precautionary disaster preparedness measure.

Contributions from Turkish Red Crescent and Japanese Marubeni Corporation were mainly used in the packing, distribution and other administrative activities over the operations. These included provision of packing materials, printing and supply of stickers, advertisements for tenders in national newspapers (Urdu as well as English newspapers), production of banners, transport and logistics, monitoring and evaluation, etc.

Coordination

Throughout the operation, the Federation and PRCS maintained close coordination with the government and other agencies. Regular meetings were held with local and international NGOs to share information on action being taken and to make coordinated efforts where possible. The UNDP and CIDA were the national society's major external partners in these operations.

International non-governmental organization coordination meetings commenced in early February and were held on a regular basis. The PRCS and the Federation attended these meetings which also included representatives from UNDP, United Nations High Commissioner for Refugees (UNHCR), United Nations Children’s Fund (UNICEF), World Food Programme, UN Food and Agriculture Organization (FAO), Humanitarian Aid Department of the European Commission (ECHO), Oxfam, Islamic Relief and other various NGOs.

Analysis of the operation - objectives, achievements, impact

The assistance provided by the PRCS was urgently required as people had lost their homes and the basic necessities of life. It was a large-scale operation with the Pakistan government taking the lead. The national society provided targeted assistance based on its capacity. One of the major needs was replacement/repair of housing. However, this was beyond the capacity of the PRCS and it was decided to provide assistance through the distribution of emergency relief materials.



The elderly were among the most vulnerable targeted for assistance by the Pakistan Red Crescent.

When the disaster situation emerged in February 2005, the PRCS responded quickly, utilizing its own financial resources and network of branches and volunteers, to help the affected populations in Balochistan, NWFP and Pakistan-administered Kashmir. Concurrently, a campaign to solicit funding from within and outside of Pakistan was launched.

The national society prioritized the use of in-kind donations. The funds from DREF were thus utilized to replenish stocks at national headquarters and at its branches. The PRCS placed tenders in national newspapers and procured tents, plastic sheets and blankets.

Throughout the operation, the national society took the lead in the implementation of relief activities, well supported by a range of partners who primarily provided funding. The operations indicated that the PRCS had the capacity to provide effective humanitarian interventions during minor emergencies. The Federation, through

its role of coordination, continued to support the PRCS in building its capacity in order to make its relief operations more effective.

Monitoring and evaluation of the operations focused heavily on quantitative rather than qualitative aspects. There is a need for the national society to improve its monitoring system and reporting structures to be able to better reflect the impact of its interventions. In the wake of the 8 October 2005 earthquake and the launch of a massive relief and rehabilitation operation, the national society is receiving Federation assistance to develop and improve its monitoring and evaluation capacity.

The maintenance of disaster preparedness stocks proved to be crucial when the October earthquake struck NWFP and the Pakistan-administered Kashmir. The national society was able to begin utilizing these stocks within hours of the disaster. The replenishment of stocks meant the PRCS was able to assist affected people throughout the year and still have capacity to respond when the quake struck.

The following table outlines the assistance provided during the floods/snowfall and floods operations :

Items	Quantity	Beneficiaries
Tents	660	3,960
Blankets	2,000	6,000
Plastic sheets	686	4,116
Jerry Cans	1,585	9,510
Food Parcels	3,650	21,900
Shelter Kits	1,000	6,000

[*Click here to return to the title page and contact information.*](#)