

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

INDONESIA

31 July 2001

Appeal No. 01.43/2001

Appeal Target CHF1,852,909

Programme Update No. 1 Period covered: 1 January to 30 June 2001

"At a Glance"

Appeal coverage: 43.3%

Outstanding needs: CHF 1.061,375

Summary: With the exception of relief operations for landslides, floods and the Bengkulu earthquake, progress in 2001 has been constrained by a lack of delegation personnel. However, new staff are now revisiting objectives and developing plans to be based on revised budgets. The funding situation remains good, though the shortfall for management and coordination is a concern. The relationship with the ICRC has improved and a more complimentary approach to working as a Movement and tackling the humanitarian needs of Indonesia has evolved.

Operational Developments:

Political and economic uncertainty has beset Indonesia for much of the year. In an attempt to secure IMF funding the government has reduced its forecast deficit. Fuel prices have increased 30% and Telecom is considering increases above 30%. This, coupled with a weak rupiah and inflation of more than 12.9% - above the 9.3% the government budgeted for - is severely affecting the economy and many millions living below the poverty line.

Internal conflict has continued in Aceh and Irian Jaya as well as in the Maluku, West Kalimantan, Central Kalimantan and Sulawesi. The response to these complex humanitarian disasters has placed great pressure on humanitarian organisations, including Indonesian Red Cross (PMI) and the ICRC, to deal with the extensive needs of an estimated 1 million IDPs (as well as the East Timorese population still languishing in West Timor).

Disaster Response:

The first three months saw the conclusion of the landslide/flood relief operation (Appeal 34/2000). The Federation also assisted PMI in its response to the IDP situation on Madura Island where an estimated 75,000 people arrived from Central Kalimantan. An assessment team made up of staff from PMI and the Federation - including from the Australian and Danish Red Cross and coordinated with ICRC - travelled to Surabaya and to Madura. It concluded that immediate needs had largely been met but the PMI would provide plastic sheeting and medicine as well as deploy health personnel. It was also agreed that PMI and Federation would keep watch for further longer term gaps in the humanitarian situation.

Disaster Preparedness:

After the arrival of a new DP delegate in early May, a review on current DP activities has started. Followup work has also begun after a disaster management review in 2000.

Additionally, the Federation and PMI have attended a WHO supported 'environment and community health care in disasters' workshop as well as an IDP conference supported by the Indonesian Government and OCHA. During the next quarter two disaster management and one logistics workshop are planned.

Objective 1

Identify – in coordination with the Federation and ICRC – the best programme to improve PMI's disaster preparedness/disaster response/conflict preparedness (DP/DR/CP) management capacity through the development of a pilot project in two chapters, one in a conflict prone area and one in a natural disaster prone area.

Activities & Achievements

Capacity assessments are being carried out in 10 conflict and disaster prone provinces/chapters (East and West Java, Central and North Sulawesi, Central Jakarta, South Kalimantan, Bengkulu, Banten, Maluku and Irian Jaya) to identify the two pilot chapters.

One further outcome of the 2000 review, has been that it has provided the basis for an ICRC initiative to produce standard operating procedures (SOP) for conflict zones. Since these largely readily apply to natural disaster scenarios, the Federation is involved in developing similar procedures.

Constraints

The lack of continuity in Federation staffing has meant that relationships have had to be rebuilt and the new delegate familiarised with the situation.

Objective 2

To improve the disaster response capacity of PMI in five chapters and five branches, through the provision of relief materials.

Activities & Achievements

The community-based disaster preparedness programme (CDBP) has been completed with a total of 230 CDBP trainers trained. Sixty personnel from chapter and headquarters were also given disaster management training. The Japanese Red Cross-sponsored emergency mobile unit programme was completed in May. Eighteen chapters now have a mobile capability with fully-equipped response vehicles. Furthermore, standard disaster relief equipment sets have been provided for 27 chapters and branches (the target is 59).

Constraints

No major constraints have been experienced, although a more consistent approach, using perhaps, vulnerability and capacity analysis, for chapter selection (i.e. for the provision of hardware & training) is recommended.

Objective 3

To strengthen the PMI's disaster response by establishing local specialised teams, known as SATGANA, in 50 branches and a rapid response team at national headquarters, based on recent relief experience in areas of civil unrest.

Activities & Achievements

No progress has been made to establish the rapid response team at headquarters, though this is identified in the PMI strategic disaster management plan. However, a Movement task force - made up of the PMI secretary general and ICRC and Federation representatives - has been established. At the provincial level SATGANA teams have been set up in 20 chapters and 19 branches.

Constraints

The lack of PMI headquarters capacity in material and personnel has been a significant factor. Over the next period it is hoped that the employment of two additional DPR officers will improve the situation.

Humanitarian Values:

Although not specified in the original Appeal, the Federation has had close liaison with the ICRC and PMI in the development of standard operating procedures for dealing with conflict situations (as mentioned above). The compliance with, and interpretation of, humanitarian principles has also been disseminated to 4 chapters and 10 branches in conflict-related areas.

Health and Care:

During 2001, the Federation focused on supporting PMI in a pilot community health programme in Kalimantan. The delegate completed her mission in May, but the programme is now entering a 'low maintenance' phase and is being continued with support from the delegation.

Recent health issues in Indonesia have highlighted the need to work with PMI on developing its strategy for health and its programming. It is, therefore, expected that a Federation adviser (or delegate) could be sought to work with PMI on strategy, longer-term planning and programme support. Specifically, the adviser would provide support in the following areas:

1. To assist PMI in longer term strategic planning in health.
2. To oversee the Kalimantan community health project and to consider the lessons learnt for replication in other provinces
3. To assist PMI to develop its core health activities (HIV/AIDS, community based first aid training, health and hygiene).

Objective 1

To bring about a 40 per cent decrease in the incidence of water and vector-borne diseases in the targeted communities, as a result of community-based preventive activities by the end of 2002.

Activities & Achievements

The activities have continued to focus on Tarakan in East Kalimantan with only the completion of the sanitation component outstanding in this the first phase of the programme. The 33 sanitation facilities will, however, be operational by October. The delegation is currently working with PMI and the Federation regional office to consider a review of the programme later in the year.

Constraints

With the departure of the health delegate during May, it has been more difficult to oversee the construction programme. Furthermore, since a bridge was destroyed during heavy floods, transport of building materials has been delayed.

Objective 2

To build sustainable, improved local capacity for the effective diagnosis and initial treatment of 80 per cent of the common diseases and injuries in the targeted communities by the end of 2002.

Activities & Achievements

The programme has been able to set up community based first aid activities. Sixty volunteers have been trained and equipped with first aid materials.

Constraints

Sustaining the number of volunteers and renewing the medical supplies (in the first aid kits) continues to be a challenge for the branch. Moreover, following the departure of the delegate the branch has faced new challenges as it takes greater responsibility.

Objective 3

To strengthen management support systems and structures in the targeted branches and at headquarters. The branch is able to run the programme totally by the end of 2002. Headquarters is able to support other branches and chapters without support from the Federation at the end of 2010.

Activities & Achievements

A recent meeting between the Tarakan branch and the chapter has adopted a new management structure for the CBFA and sanitation project. PMI is now more confident that it can continue the programme, drawing on strengthened Chapter and Headquarters support.

Constraints

The lack of specific Federation support in programme management at PMI headquarters has slowed progress in Tarakan.

Institutional and Resource Development:

The arrival of a new organisational development delegate in May has given fresh impetus to this critical area of support to PMI. However, given the scale of the task, the current OD delegate is required to spend a considerable amount of time familiarising himself with the objectives and plans of PMI as well as to develop an organisational development plan for the Federation.

Objective 1

To enable the PMI to undertake relevant activities of benefit to the most vulnerable through discussions on the mandate of the International Red Cross and Red Crescent Movement, in which all PMI chapters, branches, volunteer units and administrative heads of districts and provinces will take part.

Activities & Achievements

The previous Head of Delegation had initiated discussions at national level on how to progress. There has been little structured follow up by the delegation or PMI but the National Society's organisational division has started a survey of all chapters and branches to map strengths and weakness. This will establish what, if any, understanding there is on the Movement's mandate. Further work will be carried out as the OD delegate develops a programme and strategy.

Constraints

Progress has been constrained by a lack of financial and human resources within PMI.

Objective 2

To ensure that all sections are familiar with the PMI's five-year plan and to enable them to develop and implement relevant activities.

Activities & Achievements

No action has been taken. However, this will be the focus of a chapter and branch management workshop in August. Specific chapters and branches have been selected to provide a good representation

of the range of capacities and needs across Indonesia. Other activities during the next quarter include field trips by the delegate (accompanying PMI staff) to chapters and branches for discussions on the five-year plan.

Constraints

The lack, in early 2001, of consistent facilitation and technical guidance by the Federation has slowed this process.

Objective 3

To develop a chapter and branch development programme based on the selection of five chapters and 10 branches, which have clear potential and are committed to change.

Activities & Achievements

No programme has been formulated, although a number of chapters and branches have been identified as having potential to be involved.

Constraints

As with previous objectives the lack of encouragement and motivation has slowed progress. There is a willingness to formulate a development plan within the PMI headquarters but other practical priorities have intervened.

Objective 4

To achieve improved representation of civil society on the boards of PMI chapters and branches.

Activities & Achievements

The PMI is aware of the need to address this issue. It is one of the topics to be presented and discussed during the forthcoming management workshop. If this workshop proves to be successful, more will be held to ensure that during the next chapter and branch elections, representative boards are elected.

Constraints

An expected constraint - that can be planned for - is that there continues to be a strong reliance on government participation on the boards. There are, however, signs that RC members are now challenging such traditional practices.

Objective 5

To enable three Red Cross chapters and their five provincial branches, which have experience of Federation-supported activities, to strengthen their management capacity.

Activities & Achievements

Of the three chapters specified only one (East Kalimantan) has been actively engaged in participation with headquarters and the Federation in applying the strategic plan. The strategic plan has been a focus of discussion in one other chapter in Central Java. The chapter used the framework to select and develop its own chapter five-year plan. Through this example other chapters will be encouraged to adopt the same approach.

Constraints

The PMI has not previously been involved in the Federation Appeal process but there is now a willingness by the Federation delegation to better 'fit' the annual Appeal with the PMI's five-year plan, which PMI is strongly committed to.

Coordination and Management:

For the first four months, the Jakarta delegation looked to the regional delegation for management support. This has meant that the Head of the Regional Delegation and a number of other staff have

made regular visits in support of the Indonesia office staff and the health delegate. A new Head of Delegation is expected in late September 2001.

Objective 1

To provide overall coordination and management for Federation-supported programmes and operations in Indonesia. Specifically, to lead the process of developing a Country Assistance Strategy (CAS) for the PMI.

Activities & Achievements

The PMI's five-year plan, drawn up in 1999 and ratified by their National Assembly, remains the building block for any external support. In 2001, the Federation will revisit its own plans (largely captured in the Annual Appeal) and will only begin to consider a CAS in 2002.

Constraints

Given the past lack of clear Federation strategy in Indonesia, as well as the lack of continuity in staffing, the delegation has a range of other priorities before tackling the CAS.

Objective 2

To work closely with the PMI and ICRC to ensure a coordinated and integrated approach to assisting internally displaced persons (IDPs) and communities recovering from violence.

Activities & Achievements

A close working relationship has been developed with the ICRC, particularly in dealing with the IDPs in Madura. The ICRC took the lead role in the initial stages of the influx, but the PMI with support from the Federation, played a key role in the rehabilitation phase. The three components of the Movement have developed a pragmatic working approach, where roles are developed on the basis of the Seville Agreement but applied in the context of Indonesia.

Constraints

None have been experienced.

Federation Delegation:

During May, the organisational development delegate and disaster preparedness delegate commenced their missions while the Netherlands-sponsored health delegate ended her mission. Furthermore, after a long absence, a Head of Delegation has also been identified and is anticipated to join the delegation in September. The two new delegates have been establishing relationships and familiarising themselves with the requirements of their various programmes. The delegation continues to be based in Jakarta, with both delegates working closely with their respective PMI counterparts.

Monitoring & Evaluation:

Until the arrival of the new delegates, the programmes in Indonesia were monitored by the regional delegation in Bangkok. A more comprehensive review of the health programme is scheduled. During the flood and landslide operation, comprehensive monitoring was carried out by PMI and the Federation relief delegate.

Lessons Learned:

The key lessons of the last six months are: the need to provide greater support to PMI in developing its health programming; that PMI should be more involved with planning for the Federation Annual Appeal; and that the delegation needs to develop a stronger and more sophisticated strategy of support to PMI.

Financial Update (see attached annex):

Given the lack of delegates, all programme are considerably underspent. All budgets will, therefore, be revised. Activities, and expenditure, will increase in the next six months but it is unlikely that further funds will be requested.

Wider Context

After the closure of the Bengkulu earthquake operation, the ERU field hospital has been donated to the PMI. This has been stored at headquarters. Meanwhile, the delegation is supporting PMI to participate fully in regional training and information programmes including in human resources workshop, in July. The delegation has also facilitated a one-day workshop on planning and reporting - using resources from Bangkok - and is helping to ensure PMIs engagement in the Action Research process.

Outstanding needs:

As noted in the financial section above, the lack of activity during the first quarter coupled with strong donor contributions to the core programmes (organisational development and disaster preparedness) will mean that no further funds are needed for these two programmes in 2001. The health programme is under review and the job description for the health adviser being formulated, but there may be a requirement for funds for this sector later in 2001. However, further financial support is still required for the management and coordination budget which during 2001 has only received support from the Swedish Red Cross.

Plans for the next quarter:***Organisational Development***

- Completion of field visits to selected chapters and branches
- Completion of the National Society in-house survey
- Conduct management workshop (chapter and branches)
- Formulation of Appeal 2002-2003
- Formulation of organisational development plan
- Organise management training for headquarters staff
- Identify and conduct computer training for all relevant headquarters staff.

Disaster Preparedness

- Continue community based disaster preparedness training programme
- Finalise provision of mobile emergency unit vehicles and associated equipment
- Establish a central relief supply warehouse for PMI
- Provision of stock and logistics training for above warehouse
- Assist in the recruitment of two additional DP and relief officers at national level
- Conduct disaster assessment workshop for selected participants (chapter and branches)

Coordination and Management

- Revise Appeal budgets
- Develop, with PMI, the 2002-2003 Appeal
- Review and upgrade PMI headquarters computer system
- Identify and organise computer training programme for appropriate headquarters staff

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All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

*For further information concerning Federation operations in this or other countries, please access the Federation website at **<http://www.ifrc.org>**.*

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| Indonesia | | | | | | ANNEX 1 |
|--|-------------|-------------------------|------|------------------|------------|--------------------------------------|
| APPEAL No. 01.43/2001 | | PLEDGES RECEIVED | | | | 31.07.2001 |
| DONOR | CATEGORY | QUANTITY | UNIT | VALUE CHF | DATE | COMMENT |
| CASH | | | | | | |
| REQUESTED IN APPEAL CHF -----> | | | | 1'852'909 | | TOTAL COVERAGE 43.3% |
| CASH CARRIED FORWARD | | | | 289'472 | | |
| BRITISH - GOVT (DFID GRANT) | | | | 125'000 | 03.02.01 | PARTNERSHIP IMPLEMENTATION PLAN 2001 |
| JAPANESE - RC | | | | 16'799 | 22.01.01 | DELEGATE' MISSION |
| JAPANESE - RC | | 9'998'740 | JPY | 136'823 | 27.03.01 | DISASTER PREPAREDNESS PROG. |
| NETHERLANDS - RC | | | | 534 | 31.05.2001 | WATER & SANITATION/TICKET |
| NEW ZEALAND - RC | | 1'835 | NZD | 1'353 | 28.06.2001 | |
| SWEDISH - RC | | 100'000 | SEK | 17'370 | 07.03.01 | COORDINATION & MANAGEMENT |
| SWEDISH - GOVT | | 300'000 | SEK | 50'970 | 17.05.2001 | COORDINATION & MANAGEMENT |
| SUB/TOTAL RECEIVED IN CASH | | | | 638'321 | CHF | 34.4% |
| KIND AND SERVICES (INCLUDING PERSONNEL) | | | | | | |
| DONOR | CATEGORY | QUANTITY | UNIT | VALUE CHF | DATE | COMMENT |
| Netherlands | Delegate(s) | | | 21'191 | | |
| Finland | Delegate(s) | | | 40'082 | | |
| SWEDISH - GOVT/RC | | 600'000 | SEK | 101'940 | 21.05.2001 | HOD |
| SUB/TOTAL RECEIVED IN KIND/SERVICES | | | | 163'213 | CHF | 8.8% |