

Appeal 2001-2002



International Federation
of Red Cross and Red Crescent Societies

DISASTER RESPONSE (Appeal 01.74/2001)

Click on figures to go to budget

	<i>In CHF</i>
Disaster Response	3,678,569
Total	3,678,569

Background and progress to date

The number and size of disasters that the Federation is called upon to respond to are on the increase. Over the decade the quantity of resources flowing through the Federation for disaster response has quadrupled. Three areas have shown a particular increase: Response to refugee crises, often involving numbers of people measured in the millions; response to natural disasters, in particular the worrying rise in flooding; and response to the socio-economic disasters which follow major political and economic crises or fill the vacuum of post war situations.

At the same time, the pressure to respond faster and more efficiently is on the increase. Fed by instant media coverage and the movement of humanitarian response into the centre stage of states' foreign policy, humanitarian response is scrutinised like never before. More governmental institutions, and more civil society agencies, seek to operate in this area. Competition for resources to carry out our work is ever increasing and changing.

Against this competitive, complex and ever-more demanding environment the Federation is well placed to respond quickly and efficiently to disasters and to play a key role in co-ordinating disaster response at the national, regional and international levels, using its competitive edge of global presence and local knowledge and assets.

Good progress was made during 2000 in developing and carrying out training programmes to implement Federation disaster response mechanisms such as the new field assessment and coordination teams (FACT) and emergency response units (ERUs). During 2001, these tools will be taken into new geographical areas, utilising specialised capacities of National Societies for regional and international disaster response and putting them on a sustainable basis. Work has been initiated to strengthen the Federation's global logistics system through the development of standards, procedures and protocols and a better positioning on global markets. The Federation's programme and delegate security systems have been enhanced and will be further developed in the coming year.

A new direction for this programme will be to strengthen information management and early warning systems. This will include analysis of disaster trends and patterns risk mapping, choice of credible and reliable sources for disaster tracking and setting up protocols and technical means and tools for their utilisation by the Federation network. An important element will be consolidation of global databases on human and material resources for use in relief operations.

During the course of the past year, the Federation has also continued to work both internally and with other organisations to develop policy, frameworks and more professional and appropriate standards and programming in

humanitarian response. The 2000 edition of the World Disaster Report drew attention in particular to public health crises as a major form of disaster affecting millions of people around the world. Emphasis was also placed on making the Sphere standards well known within the Federation so as to ensure that they become implemented as a regular part of Federation relief operations. Work was also done to develop advocacy issues and skills around refugees and internally displaced persons and post-disaster rehabilitation.

Goal The goal of this global programme is to strengthen the Federation's disaster response through:

- improved mobilisation and co-ordination of the Federation members' resources;
- strengthening preparedness mechanisms for effective disaster response;
- further establishment of disaster response standards;
- advocating for the needs and rights of disaster victims.

The programme builds upon existing Federation preparedness and response mechanisms, activities and advocacy, and brings in new initiatives aiming to build a comprehensive, efficient and effective response capacity of the Federation.

Objectives and Activities planned

This programme comprises the following interrelated objectives:

Objective 1 To improve the timeliness and appropriateness of Federation disaster response in order to ensure the effective and speedy reduction in mortality and morbidity following a disasters and the rapid return of disaster victims to a life with dignity.

Activities to improve the timelines and appropriateness of Federation disaster response

- The further development of ERUs along with tools to improve co-ordination and integration into overall response mechanisms. Emphasis will be placed on staff training and the expansion of the ERU concept into new regions. It will build on the recommendations of the ERU evaluation carried out in 2000.
- The development of field assessment & co-ordination teams (FACT) - predetermined pool of experts from National Societies - who are mobilised and deployed when a major disaster occurs, carrying out assessments, liaising with partners, feeding back and establishing plans of action in order to facilitate the timely and professional emergency response of the Movement especially in large scale sudden onset disasters. Similarly to the ERUs, main emphasis will be placed on the further integration of the FACT into an overall Federation response mechanism, expanding participation of National Societies from all the Regions.

Objective 2 To further develop Federation disaster response systems, standards and protocols including such innovative elements as a global integrated disaster early warning and tracking information system, global databases on disaster relief assets, in order to ensure a consistency of high quality in Federation operations across the world.

Activities to develop the tools and information for Federation response system include:

- The development of the integrated Federation disaster tracking and early warning system. It is intended to build an information system assessable to the National Societies and field offices, which will allow to track down and monitor effectively development of disaster situations. It will use a number of information sources and its core will be based on the Internet technologies. Activities will include selection of credible information sources, setting up communications environment, establishing protocols for utilisation of the system and building it into response mechanisms on a National, Regional and International level. Once up and running, a series of training initiatives will be implemented on its utilisation.
- The development of data bases on human and material resources of the Federation at large relevant to speedy disaster response. These data bases will also be built based on the principles of accessibility to all the members of the Federation, and contain constantly updated information on assets, allowing their speedy mobilisation for disaster relief actions.
- Disasters risk mapping and development of country pre-agreements for international assistance of the Federation in case of disasters.

Objective 3 To improve the efficiency of use of National Society human and material resources and expertise in Federation disaster response programmes in order to increase the effectiveness and universality of Federation disaster response.

Activities to further develop Federation logistics standards and training include:

- The development of a professional and reliable procurement and goods mobilisation system including the standardisation of the most common items used in relief operations, the introduction of a fixed assets management system that interfaces with operations accounting and finance, the establishment of quality control checks and balances for logistics and procurement and the development of standardised, operational modules and strategies for specialised relief interventions.
- The organisation of training and refresher courses in Federation standard procedures and methodologies as well as currently accepted best practice in disaster response, both in Geneva and in the regions, targeted at Regional Delegations and National Societies' disaster response staff and managers. Training activities do not stand alone; they are incorporated into all the other activities of this global programme, as reflected in the respective budgets.

Objective 4 To improve the safety and security of Federation operations, our beneficiaries, volunteers and staff through research, systems development, training and monitoring of the security environment.

Activities to improve the safety and security of Federation operations include:

- *The* provision of additional security training and support to field managers and expatriate and national staff aimed at increasing general risk-awareness levels and achieving a higher degree of prevention as well as of delegations' capacity to respond and manage risk factors in changing security environments.
- The monitoring of the changing security environment and current best practices available in safety and security practice.

Objective 5 To develop policy, frameworks, standards and better programming for humanitarian response, to ensure access to knowledge in this field and to advocate for development in humanitarian areas, critical to the vulnerable people.

Activities include:

- A new policy for refugees and updated Principles and Rules for Disaster Response will be developed.
- The Federation will take a lead in promoting the initiative to develop a comprehensive legal framework for International Disaster Response Law together with National Societies and other partners.
- Professional and appropriate standards and programming in humanitarian response will continue to be developed, disseminated, implemented and monitored. The Sphere Humanitarian Charter and Minimum Standards in Disaster response will be integrated into all Federation programming and relevant training, including the "field school" approach.
- Assessment, other skills development and training will be carried out according to the Better programming initiative, an adaptation of the Local Capacities for Peace project, and in refugee and IDPs work. A review, republishing and re-launching of "Working with Refugees and Asylum Seekers" will be carried out.
- Access to relevant information, knowledge and networking will be given to the Federation membership, staff and external partners through Knowledge sharing development to give increased awareness and access.
- Advocacy for change and development in areas, critical to the improvement of the situation of the most vulnerable people. The researching and development of the World Disasters Report (WDR) is the most prestigious example. The subsequent editing, layout, printing, launching of the ninth edition of WDR via the Secretariat, delegations and National Societies, and development of its distribution and global sales system.

Objective 6 To seek to understand better a changing environment and its relation to disaster through field studies and research and thus be able to improve programming to mitigate the worst effects of disasters and better prepare for them.

- Analysis, action research and co-operative research with external expert institutions will be undertaken to give the Federation a possibility to better understand ongoing work, evolving disaster patterns and the relationship between the environment and disasters in order to make good programmes that seek to mitigate the worst effects and better prepare for these disasters. A study on climate, extreme weather events and disasters will be explored and prepared for the next International Conference.
- Support and promotion of activities within the independent humanitarian sector, aimed at increasing the effectiveness, quality and accountability of action. Under this rubric the Federation will pursue a role within the Steering Committee for Humanitarian Response (SCHR), support the Sphere Project in its implementation and evaluation phase as a member of its Management Steering Committee. In addition, activities will take place to promote the Federation role and views in other similar focused international projects, including the

Humanitarian Accountability Project, the Reach-Out Refugee Protection Training Initiative, the platform for European Co-operation on Refugees, Asylum Seekers and Migrants (PERCO) and the Active Learning Network for Accountability and Performance (ALNAP).

Expected results

- More timely and appropriate Federation response to disasters which achieve a greater impact upon reducing mortality and morbidity and restoring people to a life with dignity.
- More efficient and effective use of Federation resources in disaster response and a greater commitment of Federation members to working co-operatively in disaster response.
- A greater degree of safety and security of Federation beneficiaries volunteers and staff.
- Better programming, quality assurance and greater influence on the actions and policies of governments, interstate bodies and other agencies in fields which effect disasters and disaster response.

Indicators

- Demonstrated increase in speed and efficiency of the Federation response to the disaster situations.
- Further development of a sustainable system of ERUs and FACT teams, increased participation of the National Societies, their further integration in the overall Federation wide response mechanisms.
- Establishment of an effective and assessable disaster information system.
- The enhancement of the present field safety and security system and its enlargement to be able to cover all Federation operations.
- The regular involvement of the Federation in international fora and processes where the Federation can lobby effectively for the rights and needs of disaster victims.

Monitoring and Evaluation arrangements

Responsibility for co-ordinating this programme will rest with the Director, Disaster Management and Coordination Division. Implementation of this programme will be through the relevant departments within the division and will be done in close collaboration with the other relevant structures of the Secretariat, regional and country delegations and the National Societies.

Critical assumptions

- That the Federation's membership wishes to promote an integrated cohesive approach to disaster response.
- That the Secretariat and its delegations have the basic information management and financial management systems that allow it to operate effectively.

[return to top](#)

GLOBAL PROGRAMMES									
PROGRAMME	Disaster response	Disaster Preparedness	Health & care in the community	Fundamental principles & Humanitarian values	Human Resources & Organisational Development	Evaluation & Org. Learning	Finance & reporting systems	Advocacy, communications & Partnerships	TOTAL
Computers & telecom	134,500					30,000	100,000	166,000	430,500
Sub total capital	134,500					30,000	100,000	166,000	430,500
Programme management	247,857	50,129	174,640	25,360	151,400	91,219	73,429	123,391	937,425
Technical services	73,997	14,966	52,138	7,571	45,200	27,233	21,922	36,838	279,865
Professional services	82,510	16,687	58,136	8,442	50,400	30,366	24,444	41,076	312,061
Sub total programme support	404,364	81,782	284,914	41,373	247,000	148,818	119,795	201,305	1,529,351
Personnel (delegates & expatriates)	300,000	193,200	180,000		888,000	45,000	288,000	315,000	2,209,200
Personnel (local staff)								86,000	86,000
Sub total personnel	300,000	193,200	180,000		888,000	45,000	288,000	401,000	2,295,200
Travel & related expenses	237,900	60,000	350,000	35,000	250,000	145,000		30,500	1,108,400
Information expenses	420,045	45,000	591,000	105,000	364,000	90,000		230,200	1,845,245
Expert fees	875,000	204,000	395,000	80,000	85,000	585,000	220,000	217,300	2,661,300
Admin. - general expenses	106,160	40,000	186,000	30,000	63,000	90,000	10,000		525,160
Training workshops / seminars	1,200,600	120,000	605,000	85,000	950,000	220,000	352,000	585,000	4,117,600
Sub total travel, training, general exp.	2,839,705	469,000	2,127,000	335,000	1,712,000	1,130,000	582,000	1,063,000	10,257,705
Total budget	3,678,569	743,982	2,591,914	376,373	2,847,000	1,353,818	1,089,795	1,831,305	14,512,756