

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

PAPUA NEW GUINEA

8 April 2004

Appeal No. 01.70/2003

Appeal Target: CHF 1,235,475

Programme Update No. 2

Period covered: July to December, 2003

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 180 countries.

For more information: www.ifrc.org

In Brief

Appeal coverage: 62.8%; See attached Contributions List for details.

Outstanding needs: N/A

Related Emergency or Annual Appeals:

Programme Summary: The PNG RC drafted a new strategic plan, which will be adopted in early 2004. Progress is made especially in the areas of HIV/AIDS, First Aid, branch development and youth, while staffing problems have hampered some capacity building efforts in disaster preparedness. Low appeal coverage has led to a reduction in technical support, most notably in the area of organisational development.

Operational developments

Papua New Guinea (PNG) continues to suffer from major economic and social problems. Even though the value of the Kina has stabilized during the last six months, the prices of most products, especially essential items, most of which are imported from Australia, have continued to rise. Coupled with an elevated unemployment rate and the growth of urbanization, this is causing further social and security problems. Crime and violence has escalated further and is exceptionally high in Port Moresby, Madang and Lae.

Local authorities in Madang have recently launched a campaign to evict all illegal settlements on state and customary land around the town. Although some evictions have resulted in violent backlashes, Port Moresby and Lae are expected to implement similar strategies. The humanitarian situation among the removed settlers is poor, and the local Red Cross branch in Madang is responding by providing some emergency relief items. However, there is a need to clarify its mandate and role in this regard vis-à-vis local authorities.

The governments of PNG and Australia have agreed on deploying a number of Australian police officers to PNG in order to assist with the restoration of Law and Order in the country. The overall modalities are still being discussed, but the first officers are already in place. The law and order assistance is in addition to the Australian aid packet of some 300 million Australian dollars for 2004.

Another interim PNG Red Cross Society branch has been established in Goroko bringing the total number of branches up to thirteen. There have been no leadership changes within the society, but a few staff from headquarters have resigned for different reasons. As result of this and the need for additional programme staff a number of vacancies have become available. Serious constraints in the implementation of programs in areas such as disaster preparedness (DP) and community based self reliance (CBSR) have been apparent due to the lack of key personnel.

1. Health and care

Overall Goal: PNG RC is recognized nationally as a leader in HIV/AIDS prevention and awareness and training in community based first aid related to CBSR.

Programme Objective: PNG RC has the technical skills and knowledge requisite for the prevention of quality programmes and service delivery to the most vulnerable.

In response to the number of health related problems affecting the PNG population. PNG Red Cross is committed to assisting in two specific areas, HIV/AIDS awareness and first aid. The risk of a HIV/AIDS epidemic is rapidly increasing. The cumulative number of reported HIV positive cases has reached 6,103 (PNG HIV Database, September 2002), but figures of 10,000 – 15,000 are the estimated highest prevalence rates. The PNG RC has stepped up its work in the area of HIV/AIDS significantly during 2003.

Expected Result: Appropriate government ministries, UNAIDS and HIV/AIDS non-government organisations work in partnership with the PNG RC to prevent the further spread of the disease and decrease risky sexual behaviour in target groups.

Achievements:

- A Youth Peer Education model/manual was developed in liaison with the National AIDS Council for two pilot branches.
- Three counselling and care workshops were conducted in Morobe, Milne Bay and Western Highland branches bringing the total to five HIV/AIDS counselling & care workshops for 2003
- Two branch co-ordination meetings took place with the representatives from the eight branches. The goal of the meetings was to strengthen the communication network in the branches
- Ten branches conducted activities to mark World AIDS Day 2003. The day was celebrated and attended by over 2000 people.
- Two programme officers and two branch volunteers attended two Pacific regional planning workshops.
- A programme officer attended a Gender and HIV/AIDS workshop in Kunming, China supported by the Australian Red Cross.
- The PNG RC finalised a cooperation agreement with the Australian Red Cross for the implementation of HIV/AIDS activities under the Asia Pacific programme funded by the OPEC Foundation.

Expected Result: The vulnerable communities have increased capacity in terms of self-help in the case of accidents, provided to them through training in community first aid.

Achievements:

- The community-based first aid (CBFA) training is now included in the community health workers curriculum, and the first training in CBFA was conducted in May at the PNG RC headquarters. This is an arrangement that illustrates the PNG RC in working partnership with the National Health Department's Training Division in equipping health workers in the communities with basic first aid skills.
- A CBSR field workshop was conducted at the New Ireland branch following a fact finding mission done in the area in February. A total of 45 participants representing the various villages in the Namatanai district attended. The objective of the workshop was to train the participants in

CBFA, community-based disaster preparedness (CBDP) and community-based health awareness (CBHA).

- At present there are eight first aid coordinators in nine out of ten branches. Sandaun Interim Committee is the only branch yet to have a first aid coordinator. These coordinators help facilitate basic first aid training at the provinces.
- Four follow-up trainings of first aid instructors in five branches have been conducted for the first aid instructors of the Manus, East New Britain, New Ireland, Alotau and the National Capital District/ Central Branches. Officially there are now 23 first aid instructors in the PNG RC.

2. Disaster Management

Overall goal: The PNG RC has the capacity and resources to respond to the needs of the most vulnerable people in time of emergency.

Programme objective: By the end of 2004, the PNG RC has the disaster management capacity to provide quality services to the most vulnerable in a timely and efficient manner.

Disaster Management is essential for the National Society as PNG is prone to natural disasters and there is always potential for civil unrest. Disaster management has been one of the major programmes for the PNG RC since the Aitape operation in 1998. Last year, the PNG RC was able to respond effectively to disasters such as the Mt Pago volcano eruption and the Wewak earthquake. During 2003 there have been effective follow-ups of these activities with continuous capacity building of the branches in New Britain and in Vanimo.

The national disaster preparedness and response plan is still under review. It aims to enhance co-operation with the National Disaster management office (NDMO) and to comply with the newly drafted national Disaster Plan.

Expected result: The PNG RC has a functioning disaster management programme, which is maintained by trained staff and volunteers.

Achievements:

- Three basic disaster management workshops were conducted in East New Britain, New Ireland and in Vanimo with 60 participants. Their aim was to give volunteers basic disaster management skills and knowledge and identify a number of volunteers suitable for additional training and membership of a, FACT-like core group currently being developed within the society.
- A set of IT equipment including a satellite phone, laptop and digital camera for quick assessment and reporting have been purchased. One set is now in the headquarters covering the Southern and Central part of the country and one set in Rabaul, covering the Islands and Sandaun province.

Expected result: The staff and volunteers of PNG RC have skills and knowledge to apply vulnerability and capacity assessment into the programme.

Achievement:

- The VCA workshop is yet to be conducted, and has been postponed until 2004. The trained staff in this area has left the national society and, replacements have not as yet been identified.

Expected result: Ten communities in disaster prone areas have the capacity to carry out community based self-reliance activity.

Achievement:

- This component of the programme has been put on hold, while a new DP officer is being recruited and required funding is being secured.

Expected result: The disaster preparedness and response plan of the PNG RC is a guideline for disaster related activities.

Achievement:

- The review exercise on the disaster preparedness and response plan has been put on hold for the moment due to the fact that a new DP officer has not yet been employed. The Councils DP committee, assisted by the Head of Delegation is presently looking into the matter.

Expected result: The disaster preparedness container project is managed in a sustainable manner.

Achievement:

- With the new DP grant from Japan it has been possible to further expand and consolidate the container programme. Eighteen fully equipped containers are now based strategically around the country, among them new containers in the Namatanai Sub-branches of New Ireland and Manus.

3. Humanitarian Values:

Overall Goal: The promotion of Red Cross principles, activities and international humanitarian law will be enhanced to the people of PNG.

Programme Objective: General public, members of the PNG Defence Force, volunteers and staff have a better understanding of the role of the Red Cross and Red Crescent Movement and of international humanitarian law.

The Dissemination Programme was recently introduced as a programme of the National Society in 2002. The programme is aimed at boosting the capacity of the PNG RC in disseminating International Humanitarian Law (IHL) and the use of the emblem, as well as raising the profile of the PNG RC itself and its activities. The national society is running this program with the technical advice and funding of the ICRC.

Expected Results: The people of Papua New Guinea have a better understanding of the Red Cross and Red Crescent Movement.

Achievements:

- Dissemination activities reached out to about 1800 people in Milne Bay, and to 60 people in Lae
- A validation was conducted on the dissemination workshop conducted at Milne Bay and Morobe.
- A 30 minute live radio broadcasting about the Red Cross Movement was aired on Milne Bay Radio.
- A fact finding meeting was held with AusAID officials on law and order and policing on the island of Bougainville.
- 300 people attended a fund raising dinner at the Holiday Inn in Port Moresby in September, where information about the Red Cross and Red Crescent movement was disseminated. The audience was mainly made up of corporate members.
- Red Cross information was disseminated at the University of PNG, to 45 students studying social work.

Expected result: The PNGDF have introduced international humanitarian law (IHL) training into their syllabus.

Achievements:

- A presentation on IHL was given to 40 senior officers of the PNG DF.

- An IHL presentation was made to 40 members of the police training for deployment to the Solomon Islands under the Australian led peace keeping force sanctioned by the United Nations (UN).

Expected result: The PNG RC has a team of branch disseminators to conduct basic dissemination.

Achievement:

- No activities in this area were achieved during the second half of the year due to human resource constraints.

4. ORGANISATIONAL DEVELOPMENT

Overall Goal: The PNG RC works as an efficient and effective organisation, and all its programmes in core areas impact on the lives of the vulnerable communities.

Programme Objective: To continue to strengthen the capacity of the PNG RC and enable it to become a well-functioning programme and service provider to vulnerable communities while adhering to and promoting the fundamental principles and humanitarian values.

With constant support from the organizational development programme, the PNG RC has determined that its major priorities are the volunteers and youth programme, and branch development, as well as looking into new ways of raising funds and generating revenue.

Expected Result: Council members, executives and branch representatives become more knowledgeable on the responsibilities of governance and management and have the necessary skills to formulate and implement relevant policies and procedures.

Achievements:

- A branch leadership workshop was conducted in Manus for a total of 15 participants. The workshop gave training to branch volunteers on topics of governance and management and addressed the roles and responsibilities of the branches and the headquarters.
- In relation to establishing policies, the Branch Establishment, Suspension and Reinstatement policy and the Branch Building policy, have been formulated to stand as guidelines for the national society in terms of building offices in the branches and establishing, suspending or reinstating branches. The Council accepted these policies in May.

Expected result: Staff and volunteers, in the branches and headquarters, have the skills and knowledge to carry out systematic reporting, monitoring and evaluation on programme activities.

Achievement:

- No activities in this area were achieved during the second half of 2003.

Expected result: Three new branches will be established and have sufficient skilled staff and volunteers to carry out programmes that meet their community's needs by the end of 2004.

Achievements:

- The Eastern Highlands has formed a committee and has been granted interim status in 2004 by the National Executive Committee.
- The newly established New Ireland branch, a Namatanai sub branch has also been granted interim status.
- As part of capacity building, the national society has committed itself to an office building project. As a result the Western Highlands branch has been able to complete their office building. The New Ireland branch has their land lease and a fence has been constructed while they are waiting for the Building Board to approve their building plan, and the East New Britain branch has started construction work on their office building. It is expected to be completed in eight weeks.

Expected result: Youth leaders have the tools and knowledge to enhance the effectiveness and quality of programme implementation and to achieve maximum impact.

Achievements:

- Two national youth HIV/AIDS peer education workshops in East New Britain and four youth programme management workshops in Sandaun Interim, Manus, Western Highlands, and Milne Bay Branch were held for a total of 96 participants.
- One national youth camp was conducted where youths from all the branches took part. Camp activities include awareness on children's rights, community clean up, dissemination, basic first aid training and picnics. Youth leaders were at the forefront organising, planning and directing the activities.
- Three 'Children's Right Protection Campaigns' were executed in Milne Bay, Manus and New Ireland.
- Seven Branches (Milne Bay, Madang, Vanimo, Manus, Western Highlands, East New Britain, and New Ireland) are conducting programmes with schools. A total of 28 schools are now involved - eight in Milne Bay, four in Madang and New Ireland and three in Vanimo, Manus, Western Highlands and East New Britain. During 2003 a total of 589 students have been registered for the Youth Programme.
- 28 patrol boxes of support materials for the programme have been dispatched to the branches and on to schools from the headquarters. More will be dispatched depending on the incoming registration. Materials created and completed for the programme include:
 - 600 T/shirts and 1000 posters on children's rights protection campaign.
 - 1500 stickers depicting youth participation in the community.
 - 1000 sets of youth programme manuals. These were distributed to branches and schools. 500 copies on the topic 'About Red Cross' and the other 500 copies on community service.
 - 1500 posters on emblem and Geneva conventions for the youth manual.
 - 600 bibs with the Papua New Guinea Red Cross logo, created for use during Red Cross activities at the branch or school level.
 - 1000 thousand T/shirts for the promotion of the programme.
- A Memorandum of Understanding with the National Education Department has been drafted and is now with the Department for their input and amendments.
- Currently the interviewing process is taking place for the selection of a second youth officer.
- A draft MoU at the provincial level for the programme between the Provincial Division of Education and the branches is now ready for discussion.
- Basic First Aid training courses were carried out in Madang, Milne Bay and New Ireland to 60 youth members.

5. Federation Coordination

Overall Goal: To ensure optimal efficiency with the funding, planning and implementation of any projects carried out by the PNG RC and supported by the Federation.

Programme Objective: To keep all stakeholders involved with the capacity building of the PNG RC through CAS meetings, internal meetings, *ad hoc* regional conferences and maximum information flow.

Expected results: Better donor response to the ongoing programmes as well as to the emergency appeal. Increased levels of information are given to donors and the Secretariat.

Achievement:

- The PNG RC participated actively in the Pacific partnership meeting held in Brisbane in July. The adopted Plan of Action focuses on key priorities in health & care, disaster management and capacity building.
- The next day the PNG RC hosted a successful meeting to formally kick-off the Cooperation Agreement Strategy (CAS) process. The main elements of the draft strategic plan were discussed with key RC partners, and many valuable suggestions were incorporated in a subsequent draft.

- The process will continue in 2004 with the formal adoption of the strategic plan, and a follow-up CAS meeting.
- During this reporting period completed workshop reports have been submitted to Geneva and Suva.
 - The delegation maintains frequent meetings with national society program officers and also participates in the planning and implementation of a variety of workshops. The Federation finance officer helps ensure together with the national finance officer that timely financial reporting is maintained by program officers.
 - An ICRC consultant carried out an extensive review aimed especially at assessing opportunities for developing programming in the areas of conflict preparedness and dissemination. The final report of this assessment is expected to be available in early 2004.

Expected result: The national society will take increased responsibility for coordination.

Achievement:

- The PNG RC has assumed full responsibility for the coordination of ongoing programmes such as first aid, youth and branch development. The further development of HIV/AIDS programmes is supported by a technical adviser from the Australian Red Cross Pacific. DP activities are still coordinated by the Federation as the Society has not yet identified a new national DP officer.
- The Federation delegation has moved into the annex building of the HQ compound, freeing up much-needed working space for headquarter staff.

Conclusion

During the reporting period the PNG RC has made progress especially in the areas of HIV/AIDS, youth, branch development and first aid. The lack of a PNG RC disaster preparedness officer throughout most of the year has hampered capacity building in this particular area, although it was still possible to carry out some planned activities. A strategic plan has been finalised as a draft for adoption in early 2003, engaging key partners in the process. Appeal coverage has been limited, and as a result not all planned activities could be carried out. With the departure of the OD delegate in July the Head of Delegation has been responsible technical assistance to all programmes. A new OD delegate has now been identified and is currently awaiting the processing of a work permit.

For further information please contact:

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All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

For support to or for further information concerning Federation programmes or operations in this or other countries, please access the Federation website at <http://www.ifrc.org>

APPEAL No. 01.70/2003

PLEDGES RECEIVED

06/04/2004

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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CASH

						TOTAL COVERAGE
REQUESTED IN APPEAL CHF ----->				1,235,476		62.8%
CASH CARRIED FORWARD				247,122		
AUSTRALIAN - RC				30,000	31.03.03	ORGANISATIONAL DEVELOPMENT DELEGATE
DANISH - RC				7,000	08.12.03	DISASTER MANAGEMENT
KOREAN - RC				50,000	19.12.03	
JAPANESE - RC		82,181	USD	112,378	26.06.03	DISASTER MANAGEMENT
OPEC FUND FOR INTERN. DEVELOPMENT		100,000	USD	133,463	20.11.02	HIV/AIDS
CAPACITY BUILDING FUND ALLOCATION				134,370	07/04/2003	PPG001
SUB/TOTAL RECEIVED IN CASH				714,333	CHF	57.8%

KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
DENMARK	DELEGATE(S)			59,959		
KOREA REPUBLIC	DELEGATE(S)			1,643		
SUB/TOTAL RECEIVED IN KIND/SERVICES				61,602	CHF	5.0%

ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	