

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## INTERNATIONAL DISASTER RESPONSE LAWS, RULES & PRINCIPLES (IDRL)

31 July 2006

*The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.*

For more information: [www.ifrc.org](http://www.ifrc.org)

### In Brief

**Appeal No.AA00004;**

**Programme Update no. 1;**

**Period covered: 1 January to 30 June 2006;**

**Revised Appeal target for 2006-2007: CHF 2,058,481 (USD 1,673,561 or EUR 1,311,134);**

**Appeal coverage: 28%;**

**Outstanding needs: CHF 1,476,160 (USD 1.2 million or EUR 9.4 million).**

*(Click here to go directly to the attached revised appeal budget)*

*(Click here to go directly to the interim finance report)*

#### **Programme summary:**

Since the beginning of 2006, the International Disaster Response laws, rules and principles (IDRL) programme has also started to actively prepare the 30th International Conference of Red Cross and Red Crescent in 2007, to which it will report and submit recommendations on outstanding needs and potential avenues for strengthening the currently existing IDRL framework. To this purpose, the IDRL programme is launching four regional consultations convening the major stakeholders involved in international humanitarian response. The first of these, the European Forum on IDRL, was held in Antalya, Turkey on 24-25 May with participation of 70 high-level officials and was co-hosted by the Turkish Red Crescent.

#### **For further information specifically related to this operation please contact:**

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All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) in delivering assistance to the most vulnerable. For support to or for further information concerning other Federation programmes or operations in specific countries, please access the Federation's website at <http://www.ifrc.org>

## Operational developments

As mandated by the 28th International Conference of the Red Cross and Red Crescent in 2003, the Federation's International Disaster Response Laws, Rules and Principles (IDRL) programme has continued to compile, analyze and raise awareness of the laws, rules and principles pertinent to international disaster response and to advocate for the implementation, strengthening and harmonization of this regulatory framework at national and international levels.

**Overall programme objective: To reduce the vulnerability and suffering of people affected by non-armed conflict disasters by raising awareness, promoting the implementation, and encouraging the strengthening of laws, rules and principles that ensure a timely, adequate and efficient international response to disasters, where international involvement is needed.**

### Expected Results

**Expected result 1: Compilation – Enlarge the collection and dissemination of IDRL laws, rules and principles**

#### Related projects, activities and achievements

##### Surveys: analysis and preparation of report

With a view to gaining an overall picture of the major operational challenges and points of view of different types of disaster response actors, the IDRL programme developed questionnaires for national societies, nongovernmental and international organizations and private companies (<http://www.ifrc.org/what/disasters/idrl/surveys-b.asp>) in 2005. The surveys also serve the purpose of collecting national IDRL instruments for the IDRL database. The responses to the surveys have been analyzed in the first half of 2006 and will be made available in a report, together with the comprehensive overall IDRL thematic study, in September (more detail below).

##### Database: integration of national laws

The database, allowing for user-friendly search covering 100 thematic search items, was developed during 2005 and is now being continuously updated to incorporate national legislation and other legal instruments collected from the surveys. (<http://www.ifrc.org/what/disasters/idrl/publication.asp>)

**Expected result 2: Clarification and analysis of the scope of existing IDRL laws, rules and principles, including any gaps and weaknesses**

#### Related projects, activities and achievements

##### Case studies: Two new case studies finalized, three in progress

Operational case studies identify the key legal issues faced by different actors in international relief operations, explore the degree of implementation and usefulness of IDRL and identify best practices and remaining challenges. These reports are critical for gaining a deeper understanding of the link between law and operational challenges and will help to identify the gaps in the existing legal framework.

The Turkish Red Crescent conducted a 2006 workshop on the 1999 Marmara earthquake, in which 40 people took part and finalized the extensive study. In collaboration with the Austrian Red Cross, the IDRL programme conducted a legal study on the regulatory framework for disaster response established within the European Union, focusing specifically on humanitarian aid and civil protection. ECHO and the DG Environment (European Commission) provided invaluable feedback. The Asia/Pacific project organized three workshops in Indonesia, Sri Lanka and Thailand and conducted extensive research on the tsunami response in these three countries. The findings are to be released officially in the summer of 2006.

**ASIL Insight.**

The IDRL Programme published an article on “*Legal lessons in Disaster Relief from the Tsunami, the Pakistan Earthquake and Hurricane Katrina*” in March 2006, available on the American Society of International Law’s website: [www.asil.org/insights/2006/03/insights060315.html](http://www.asil.org/insights/2006/03/insights060315.html)

**Finalization of desk study**

The thematic desk study is currently being drafted and will be released as planned in September 2006. The study will provide a thorough analysis of the existing law it has gathered and compile the findings from the case studies it has produced, as well as the results of the surveys. It will articulate trends, identify remaining gaps, and set forth a preliminary set of recommendations for the international community to be discussed, debated and modified, including at the three remaining regional IDRL consultation forums (Africa, Asia, Americas), in order to develop a refined set of recommendations for the 30<sup>th</sup> International Conference in November 2007.

**Expected result 3: Raising awareness and improving implementation****Related projects, activities and achievements*****Governing the Maelstrom: The Law of International Disaster Response in cooperation with the American Society of International Law***

On 25 April, the IDRL programme organized a ‘webinar’ or virtual seminar carried out by teleconference and online through the Internet, with legal academics and practitioners on IDRL issues. The webinar looked first at the overall international regulatory framework and its gaps, then at the significant problem of how to ensure the accountability of disaster relief providers, and finally at the specific experience of ASEAN in developing a regional treaty to manage international disaster relief. See the following link for more information: [http://www.asil.org/events/calendarmore.cfm?confid=325&URLmonth=4&URLyear=2006&CatID=1&TheTy](http://www.asil.org/events/calendarmore.cfm?confid=325&URLmonth=4&URLyear=2006&CatID=1&TheType=)

**Communication tools: e-newsletter 3 and weekly news service**

The third quarterly e-newsletter was sent out in April to 700 humanitarian professionals. The email news service of press articles relevant to IDRL reaches 173 registered readers every week.

**Representation at international fora.**

The IDRL programme, including the IDRL Asia/Pacific project actively participated and made presentations in several international conferences including the following:

- Webster University’s annual conference on humanitarian action in Geneva;
- Colloquium “Des avancées juridiques dans le siege du tsunami”, Law Faculty; University of Aix-Marseilles ;
- International conference on emergency communications in Tampere, Finland; and,
- “Global Legal Challenges: Command of the commons, strategic communications and natural disasters” organized by the U.S. Naval War College in Newport, Rhode Island.

**Training**

Training on IDRL and legal issues relevant to international disaster operations were conducted for visiting students from Shanghai and the Instituto per gli studi di politica internazionale and for Southeast Asia regional disaster response teams as part of the RDRT induction course in Bangkok.

**Support for national societies**

National societies were assisted through the preparation of comments on new disaster management legislation, such as the new Indonesia disaster management bill. Presentations were prepared for Southeast Asia national societies on the new ASEAN Agreement on Disaster Management and Emergency Response and discussions were organized on the topic of pre-disaster agreements.

**Expected result 4: Closing the gaps**

**European forum on IDRL, Antalya, 25-26 May 2006**

The IDRL programme organized the first forum in a series of regional consultations to be held in 2006 and early 2007, in direct preparation of the 30<sup>th</sup> International Conference. In pursuit of its official mandate given by the 28<sup>th</sup> International Conference, the overall purpose of regional forums is to engage in a consensus-building dialogue with major stakeholders involved in disaster response. Through regional fora, the different stakeholders concerned have direct input in the shaping and progressive refining of the recommendations that will be submitted for discussion and decision in 2007. The European Forum on IDRL was attended by 72 high-level participants, representing 22 Red Cross and Red Crescent national societies, 11 governments, nine international organizations four NGOs and NGO networks, the Federation, ICRC and three independent experts.

Through panel presentations, plenary discussions and working group sessions, participants explored the currently existing IDRL frameworks at international and regional level (EU) and analyzed the main operational challenges identified by the different stakeholders involved in disaster response (e.g. importation and/or re-exportation of goods and equipment, immigration of relief personnel, acquisition of legal status, taxation, coordination and quality and accountability). Participants equally reflected upon and discussed core principles of IDRL and potential legal follow-up action at the international and national levels.

The agenda, background paper, presentations, photo gallery and report are all available on <http://www.ifrc.org/what/disasters/idrl/euro-forum.asp>

**Overall assessment: impact and constraints of the IDRL 2006 programme****Impact:**

The IDRL programme has successfully reaped the benefits of the innovating activities that it was able to launch in 2005 thanks to an expansion of its staff base in Geneva (one full time and one 80 per cent position) and the ongoing work of the Asia/Pacific project coordinator based in Bangkok. As such, it has successfully developed an online IDRL database, obtained a high response to the IDRL surveys that are currently being analyzed, produced five more case studies (the reports for three of which are still to be finalized), and organized one regional forum, in Europe. This was the first ever IDRL consultation convening the different actors around the table with high-level and broad attendance. The IDRL thematic study is being finalized and will, with its preliminary set of recommendations, be submitted for active discussion and input in the upcoming IDRL for in Africa, Asia/Pacific and the Americas. So far, the IDRL programme has met its objectives for the first semester of 2006, as set in its 2005-2007 strategic plan and is making significant progress towards the preparation of the 2007 International Conference.

**Constraints:**

The IDRL programme has been able to carry out its planned activities in the first term of 2006, despite its tight budget, which did not allow taking on a junior officer and an administrative assistant. Additional major 2006 contributions are still necessary to conduct the Pan-African forum planned in November 2006 and remaining activities. If the commitment and support of national societies is renewed in 2007, the programme will be able to successfully report to the 2007 International Conference and carry out the activities described in the 2006-2007 Global Appeal.

**[Interim financial report and revised appeal budget below;](#)**  
**[Click here to return to the title page and contact information](#)**

# BUDGET 2006

## PROGRAMME BUDGETS SUMMARY

Appeal no.: MAA00004

Name: IDRL

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0
Clothing & Textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & First Aid	0	0	0	0	0	0	0
Teaching Materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other Supplies & Services	0	0	0	0	0	0	0
<b>SUPPLIES</b>	0	0	0	0	0	0	0
Land & Buildings	0	0	0	0	0	0	0
Vehicles	0	0	0	0	0	0	0
Computers & Telecom	0	5,000	0	0	0	0	5,000
Medical equipment	0	0	0	0	0	0	0
Other Equipment	0	0	0	0	0	0	0
<b>LAND, VEHICLES &amp; EQUIPMEN</b>	0	5,000	0	0	0	0	5,000
Storage	0	0	0	0	0	0	0
Distribution & Monitoring	0	0	0	0	0	0	0
Transport & Vehicles cost	0	0	0	0	0	0	0
<b>TRANSPORT &amp; STORAGE</b>	0	0	0	0	0	0	0
International Staff	0	479,550	0	0	0	0	479,550
Regionally Deployed Staff	0	0	0	0	0	0	0
National staff	0	0	0	0	0	0	0
National Society Staff	0	0	0	0	0	0	0
Consultants	0	71,000	0	0	0	0	71,000
<b>PERSONNEL</b>	0	550,550	0	0	0	0	550,550
Workshops & Training	0	320,500	0	0	0	0	320,500
<b>WORKSHOPS &amp; TRAINING</b>	0	320,500	0	0	0	0	320,500
Travel & related expenses	0	62,000	0	0	0	0	62,000
Information & Public Rela	0	19,000	0	0	0	0	19,000
Office Running Costs	0	26,080	0	0	0	0	26,080
Communication Costs	0	8,500	0	0	0	0	8,500
Professional Fees	0	0	0	0	0	0	0
Other General Expenses	0	0	0	0	0	0	0
<b>GENERAL EXPENDITURE</b>	0	115,580	0	0	0	0	115,580
Asset Depreciation	0	0	0	0	0	0	0
<b>DEPRECIATION</b>	0	0	0	0	0	0	0
Contributions & Transfers	0	0	0	0	0	0	0
<b>CONTRIBUTIONS &amp; TRANSFERS</b>	0	0	0	0	0	0	0
Programme Support	0	68,936	0	0	0	0	68,936
<b>PROGRAMME SUPPORT</b>	0	68,936	0	0	0	0	68,936
<b>TOTAL BUDGET:</b>	0	1,060,566	0	0	0	0	1,060,566

# BUDGET 2007

## PROGRAMME BUDGETS SUMMARY

Appeal no.: MAA00004

Name: IDRL

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0
Clothing & Textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & First Aid	0	0	0	0	0	0	0
Teaching Materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other Supplies & Services	0	0	0	0	0	0	0
<b>SUPPLIES</b>	0	0	0	0	0	0	0
Land & Buildings	0	2,000	0	0	0	0	2,000
Vehicles	0	0	0	0	0	0	0
Computers & Telecom	0	0	0	0	0	0	0
Medical equipment	0	0	0	0	0	0	0
Other Equipment	0	0	0	0	0	0	0
<b>LAND, VEHICLES &amp; EQUIPMEN</b>	0	2,000	0	0	0	0	2,000
Storage	0	0	0	0	0	0	0
Distribution & Monitoring	0	0	0	0	0	0	0
Transport & Vehicles cost	0	0	0	0	0	0	0
<b>TRANSPORT &amp; STORAGE</b>	0	0	0	0	0	0	0
International Staff	0	479,550	0	0	0	0	479,550
Regionally Deployed Staff	0	0	0	0	0	0	0
National staff	0	0	0	0	0	0	0
National Society Staff	0	0	0	0	0	0	0
Consultants	0	55,000	0	0	0	0	55,000
<b>PERSONNEL</b>	0	534,550	0	0	0	0	534,550
Workshops & Training	0	266,500	0	0	0	0	266,500
<b>WORKSHOPS &amp; TRAINING</b>	0	266,500	0	0	0	0	266,500
Travel & related expenses	0	62,000	0	0	0	0	62,000
Information & Public Rela	0	44,000	0	0	0	0	44,000
Office Running Costs	0	12,880	0	0	0	0	12,880
Communication Costs	0	8,500	0	0	0	0	8,500
Professional Fees	0	0	0	0	0	0	0
Other General Expenses	0	2,620	0	0	0	0	2,620
<b>GENERAL EXPENDITURE</b>	0	130,000	0	0	0	0	130,000
Asset Depreciation	0	0	0	0	0	0	0
<b>DEPRECIATION</b>	0	0	0	0	0	0	0
Contributions & Transfers	0	0	0	0	0	0	0
<b>CONTRIBUTIONS &amp; TRANSFERS</b>	0	0	0	0	0	0	0
Programme Support	0	64,864	0	0	0	0	64,864
<b>PROGRAMME SUPPORT</b>	0	64,864	0	0	0	0	64,864
<b>TOTAL BUDGET:</b>	0	997,914	0	0	0	0	997,914

# International Federation of Red Cross and Red Crescent Societies

MAA00004 - INTERNATIONAL DISASTER RESPONSE LAWS (IDRL)

Interim financial report

Selected Parameters	
Reporting Timeframe	2006/1-2006/6
Budget Timeframe	2006/1-2007/12
Appeal	MAA00004
Budget	APPEAL

All figures are in Swiss Francs (CHF)

## I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		2,058,481				2,058,481
B. Opening Balance		17,933				17,933
Income						
<u>Cash contributions</u>						
<i>Australian Red Cross</i>		176,881				176,881
<i>Austrian Red Cross</i>		15,650				15,650
<i>Norwegian Red Cross</i>		164,239				164,239
<i>Turkish Red Crescent Society</i>		50,000				50,000
<b>C1. Cash contributions</b>		<b>406,771</b>				<b>406,771</b>
<u>Outstanding pledges (Revalued)</u>						
<i>Finnish Red Cross</i>		157,616				157,616
<b>C2. Outstanding pledges (Revalued)</b>		<b>157,616</b>				<b>157,616</b>
C. Total Income = SUM(C1..C6)		564,387				564,387
D. Total Funding = B + C		582,321				582,321

## II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		17,933				17,933
C. Income		564,387				564,387
E. Expenditure		-267,178				-267,178
F. Closing Balance = (B + C + E)		315,143				315,143

**International Federation of Red Cross and Red Crescent Societies**

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Interim financial report

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Reporting Timeframe	2006/1-2006/6
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**III. Budget Analysis / Breakdown of Expenditure**

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
<b>BUDGET (C)</b>		2,058,481					2,058,481	
<b>Land, vehicles &amp; equipment</b>								
Land & Buildings	2,000							2,000
Computers & Telecom	5,000		2,194				2,194	2,806
<b>Total Land, vehicles &amp; equipment</b>	<b>7,000</b>		<b>2,194</b>				<b>2,194</b>	<b>4,806</b>
<b>Transport &amp; Storage</b>								
Storage			95				95	-95
<b>Total Transport &amp; Storage</b>			<b>95</b>				<b>95</b>	<b>-95</b>
<b>Personnel Expenditures</b>								
Delegates Payroll	959,100		153,508				153,508	805,592
Delegate Benefits			23,740				23,740	-23,740
National Society Staff			863				863	-863
Consultants	126,000		21,651				21,651	104,349
<b>Total Personnel Expenditures</b>	<b>1,085,100</b>		<b>199,762</b>				<b>199,762</b>	<b>885,338</b>
<b>Workshops &amp; Training</b>								
Workshops & Training	587,000		9,905				9,905	577,095
<b>Total Workshops &amp; Training</b>	<b>587,000</b>		<b>9,905</b>				<b>9,905</b>	<b>577,095</b>
<b>General Expenditure</b>								
Travel	124,000		21,489				21,489	102,511
Information & Public Relation	63,000		6,259				6,259	56,741
Office Costs	38,960		7,337				7,337	31,623
Communications	17,000		2,272				2,272	14,728
Financial Charges			310				310	-310
Other General Expenses	2,620		190				190	2,431
<b>Total General Expenditure</b>	<b>245,580</b>		<b>37,855</b>				<b>37,855</b>	<b>207,725</b>
<b>Program Support</b>								
Program Support	133,801		17,367				17,367	116,435
<b>Total Program Support</b>	<b>133,801</b>		<b>17,367</b>				<b>17,367</b>	<b>116,435</b>
<b>TOTAL EXPENDITURE (D)</b>	<b>2,058,481</b>		<b>267,178</b>				<b>267,178</b>	<b>1,791,303</b>
<b>VARIANCE (C - D)</b>			<b>1,791,303</b>				<b>1,791,303</b>	