

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

INTERNATIONAL DISASTER RESPONSE LAWS, RULES & PRINCIPLES (IDRL)

9 January 2007

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

For more information: www.ifrc.org

In Brief

Appeal No.AA00004;

Programme Update no. 2;

Period covered: 1 July to 31 December 2006;

Revised Appeal target for 2006-2007: CHF 2,058,481 (USD 1,687,279 or EUR 1,278,559);

Appeal coverage: 43%;

Outstanding needs: CHF 1,178,520 (USD 966,000 or EUR 732,000).

(Click here to go directly to the attached revised appeal budget)

(Click here to go directly to the interim finance report)

Programme summary:

Since the beginning of 2006, the IDRL programme has started to actively prepare for the 30th International Conference of Red Cross and Red Crescent to be held in 2007, and at which it will report and submit recommendations on outstanding needs and potential avenues for strengthening the currently existing IDRL framework, as well as a draft Declaration of Principles on the Domestic Facilitation and Regulation of International Disaster Relief and Early Recovery. To this purpose, the IDRL programme is launching four regional consultations convening the major stakeholders involved in international humanitarian response. The European and Asia-Pacific Forum on IDRL were successfully held in 2006.

The IDRL programme has benefited from the increased support of national societies, clearly reflecting the global support and ownership being developed for IDRL in the run up to the 2007 conference. As such, its donor basis has extended from five in the first four years of its existence to currently 18, 13 of which contributed for the first time in 2006, including also Red Crescent Societies (Turkish, U.A.E. and Qatar) and new governments, such as the Danish Government.

For further information specifically related to this operation please contact:

- In Geneva: Legal Affairs Unit, Katrien Beeckman, Ph.d, IDRL Advocacy, Communications & Resource Mobilization Senior Officer, katrien.beeckman@ifrc.org; Phone 41.22.730.42.56; Fax 41.22.733.03.95

All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) in delivering assistance to the most vulnerable. For support to or for further information concerning other Federation programmes or operations in specific countries, please access the Federation's website at <http://www.ifrc.org>

Operational developments

As mandated by the 28th International Conference of the Red Cross and Red Crescent in 2003, the Federation's International Disaster Response Laws, Rules and Principles (IDRL) programme has continued to compile, analyze and raise awareness of the laws, rules and principles pertinent to international disaster response and to advocate for the implementation, strengthening and harmonization of this regulatory framework at the national and international levels.

Overall programme objective: To reduce the vulnerability and suffering of people affected by non-armed conflict disasters by raising awareness and promoting the implementation and strengthening of laws, rules and principles that ensure a timely, adequate and efficient international response to disasters, where international involvement is needed.

Expected Results:

Expected result 1: Compilation - Enlarge the collection and dissemination of IDRL laws, and rules and principles

Related projects, activities and achievements

Surveys: analysis and preparation of report.

Additional responses to the surveys were received during the second half of 2006. The overall report, together with the comprehensive overall IDRL thematic study, is due in the first half of 2007 (Objective 2). <http://www.ifrc.org/what/disasters/idrl/surveys-b.asp>

Database: integration of national laws

The database was updated in the second half of 2006, and now incorporates 20 national legislations. Efforts will be improved in 2007 to obtain more national legislation and other legal instruments collected during the survey. (<http://www.ifrc.org/what/disasters/idrl/publication.asp>)

Expected Result 2: Clarification and analysis of the scope of existing IDRL laws, rules and principles, including any gaps and weaknesses

Related projects, activities and achievements

Case studies: Three new case studies finalized, four in progress

Operational case studies identify the key legal issues faced by different actors in international relief operations, explore the degree of implementation and usefulness of IDRL and identify best practices and remaining challenges. These reports are critical for gaining a deeper understanding of the link between law and operational challenges and will help to identify the gaps in the existing legal framework.

The three case studies on *the international response to the tsunami* conducted by the Asia Pacific IDRL project were finalized and are now available on the website. A preparatory workshop on the Asia Pacific Forum was also organized in Bangkok in July; the report is available on the website.

In preparation for the regional consultations on the Americas and Africa to be held in the first half of 2007, the IDRL programme has initiated four more case studies, three in Africa and one in the Americas. These are:

- Eastern African drought operations, conducted by Federation's IDRL programme and Kenya Red Cross Society;
- Western African food crisis and locust infestation, by Mali Red Cross Society and Federation's IDRL programme;
- The IDRL regional and sub-regional regulatory frameworks in Africa, by a researcher from Witwatersrand University, Johannesburg, South Africa; and,
- International response to tropical storm Stan in Guatemala, by a local IDRL consultant.

Case study workshops, convening representatives from government, Red Cross and Red Crescent societies, international organizations, NGOs and academia, were held in Kenya and in Guatemala.

Development of the draft declaration of principles on the domestic facilitation and regulation of international relief and recovery assistance

In November, the IDRL Programme finalized the first draft of the Declaration of Principles to be submitted for adoption to the 30th International Conference in November 2007. The declaration is meant to serve as a useful tool to guide the review and elaboration of national legislation.

Finalization of desk study

The thematic desk study is ongoing, and its release was rescheduled for the first half of 2007. The study will provide a thorough analysis of the existing law gathered and compile the findings from the case studies it has produced, as well as the results of the surveys. It will articulate trends, identify remaining gaps, and set forth a preliminary set of recommendations for the international community to be discussed, debated and modified, including at the three remaining regional IDRL consultation forums (Africa, Asia and Americas), in order to develop a refined set of recommendations for the 30th International Conference in November 2007.

Expected result: Raising awareness and improving implementation

Related projects, activities and achievements

IDRL ECOSOC side-event

On 17 July, on the margin of the UN's Economic and Social Council (ECOSOC) gathering, the IDRL side event on "Improving Legal Frameworks for the Facilitation, Coordination, and Regulation of Disaster Response", was organized in the Palais des Nations in Geneva. It was well attended by 70 representatives from governments, international and nongovernmental organizations, and academia. The deputy director general for multilateral political affairs from Turkey and the NGO Médecins du Monde were part of the panel. See the following link for more information: <http://www.ifrc.org/what/disasters/idrl/advoc.asp>

Informal dialogue between stakeholders from the G77 group and the Office for the Coordination of Humanitarian Affairs (OCHA)

This meeting was convened early October by the Swiss government, and addressed the IDRL programme, its activities and findings specifically.

International recognition of the IDRL programme:

- Tsunami Evaluation Coalition (TEC) Report, in July;
- ICEC (International Conference on Emergency Communications), in June;
- UN Secretary General Report to the 61st General Assembly, in November;
- UN Special Envoy on the tsunami report (forthcoming);
- 7th Asia and Pacific Regional Conference of the International Federation of Red Cross and Red Crescent Societies, Singapore, in November; and,
- Balkan Conference of Red Cross and Red Crescent National Societies, in November.

Representation at international fora

The IDRL programme, including the IDRL Asia/Pacific project actively participated and made presentations in several international conferences including the following:

- IDRL statement to the 6th committee of the 61st session of the UN General Assembly;
- 7th ASEAN committee on disaster management meeting, Yogyakarta, Indonesia, in September;
- Davos conference on disaster reduction, in August; and,
- Consultative meeting IDP legislators' manual project, UN Secretary General's Representative on the human rights of internally displaced persons, Vienna, in September.

Training and presentations

Training on IDRL and legal issues relevant to international disaster operations were given to:

- Advanced diploma for humanitarian emergencies, Geneva, in July;

- Balkan conference of the Red Cross and Red Crescent national societies, held in Marmaris, Turkey in November;
- Legal base meeting of Red Crescent North African societies, Tunisia, in November;
- Asian disaster preparedness centre, Japan, in November;
- Meeting of American NGO legal counsels, N.Y., in November;
- Red ‘Interamericana de Mitigacion de Desastres’;
- Human security network international symposium on “Mobilizing and synergizing partnership for global human security and development”, in Bangkok; and,
- 7th Asia/Pacific regional conference of the International Federation of Red Cross and Red Crescent Societies, Singapore, in November.

Communication tools: e-newsletter 4 and weekly news service

The fourth quarterly e-newsletter was sent out in September to 1,700 humanitarian professionals. The email news service of press articles relevant to IDRL reaches 200 registered readers every week.

Expected result 4: Closing the gaps

Asia/Pacific programme on IDRL, Kuala Lumpur, Malaysia, 12-13 December 2006

The IDRL programme organized the second forum in a series of regional consultations to be held in 2006 and early 2007, in direct preparation of the 30th International Conference. In pursuit of its official mandate given by the 28th International Conference, the overall purpose of regional forums is to engage in a consensus-building dialogue with major stakeholders involved in disaster response. Through regional forums, the different stakeholders concerned have direct input in the shaping and progressive refining of the recommendations, including the declaration of principles that will be submitted for adoption in 2007. The Asia Pacific Forum on IDRL was attended by 120 high-level participants, representing 22 national societies, ten governments, 11 international organizations, six NGOs, independent experts and corporations, the International Federation and the International Committee of the Red Cross.

Through panel presentations, plenary discussions and working group sessions, participants explored the currently existing IDRL frameworks at international and regional levels and analyzed the main operational challenges identified by the different stakeholders involved in disaster response. Participants equally reflected upon and discussed core principles of IDRL and potential legal follow-up action at the international and national levels.

The agenda, background paper, presentations, photo gallery and report will be available early 2007 on the website.

Overall assessment: impact & constraints of the IDRL 2006 programme

Impact:

The IDRL Programme has successfully reaped the benefits of the innovating activities conducted in the first half of 2006 (online IDRL database, IDRL surveys, first regional forum) and produced a draft declaration of principles on the domestic facilitation and regulation of international relief and early recovery assistance. The latter is a key document which will undergo a continuous drafting process in the run up to the 2007 conference with a view to its final submission. The IDRL programme organized numerous high-level, substantive and world-wide events (e.g. ECOSOC side-event) and took an active part internationally (e.g. statement delivered at the Davos conference on disaster reduction, UN General Assembly). On the threshold of the new year, it organized its second IDRL consultation bringing the different types of actors together, with high-level and broad attendance. Overall, the IDRL programme has met its objectives for 2006, as set in its 2005-2007 strategic plan and is making significant progress towards the preparation of the 2007 International Conference.

Constraints:

The IDRL programme has been able to carry out the majority of its planned activities in 2006, with the exception of the Pan-African forum which was consequently delayed. If commitment and support of

national societies is renewed in 2007, the programme will be able to successfully report to the 2007 International Conference and carry out the activities planned in the 2006-2007 Global Appeal.

[Interim financial report and revised appeal budget below; click here to return to the title page and contact information.](#)

BUDGET 2006

PROGRAMME BUDGETS SUMMARY

Appeal no.: MAA00004

Name: INTERNATIONAL DISASTER RESPONSE LAWS &

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0
Clothing & Textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & First Aid	0	0	0	0	0	0	0
Teaching Materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other Supplies & Services	0	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0	0
Land & Buildings	0	0	0	0	0	0	0
Vehicles	0	0	0	0	0	0	0
Computers & Telecom	0	5,000	0	0	0	0	5,000
Medical equipment	0	0	0	0	0	0	0
Other Equipment	0	0	0	0	0	0	0
LAND, VEHICLES & EQUIPMEN	0	5,000	0	0	0	0	5,000
Storage	0	0	0	0	0	0	0
Distribution & Monitoring	0	0	0	0	0	0	0
Transport & Vehicles cost	0	0	0	0	0	0	0
TRANSPORT & STORAGE	0	0	0	0	0	0	0
International Staff	0	479,550	0	0	0	0	479,550
Regionally Deployed Staff	0	0	0	0	0	0	0
National staff	0	0	0	0	0	0	0
National Society Staff	0	0	0	0	0	0	0
Consultants	0	71,000	0	0	0	0	71,000
PERSONNEL	0	550,550	0	0	0	0	550,550
Workshops & Training	0	320,500	0	0	0	0	320,500
WORKSHOPS & TRAINING	0	320,500	0	0	0	0	320,500
Travel & related expenses	0	62,000	0	0	0	0	62,000
Information & Public Rela	0	19,000	0	0	0	0	19,000
Office Running Costs	0	26,080	0	0	0	0	26,080
Communication Costs	0	8,500	0	0	0	0	8,500
Professional Fees	0	0	0	0	0	0	0
Other General Expenses	0	0	0	0	0	0	0
GENERAL EXPENDITURE	0	115,580	0	0	0	0	115,580
Asset Depreciation	0	0	0	0	0	0	0
DEPRECIATION	0	0	0	0	0	0	0
Contributions & Transfers	0	0	0	0	0	0	0
CONTRIBUTIONS & TRANSFERS	0	0	0	0	0	0	0
Programme Support	0	68,936	0	0	0	0	68,936
PROGRAMME SUPPORT	0	68,936	0	0	0	0	68,936
TOTAL BUDGET:	0	1,060,566	0	0	0	0	1,060,566

BUDGET 2007

PROGRAMME BUDGETS SUMMARY

Appeal no.: MAA00004

Name: INTERNATIONAL DISASTER RESPONSE LAWS &

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0
Clothing & Textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & First Aid	0	0	0	0	0	0	0
Teaching Materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other Supplies & Services	0	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0	0
Land & Buildings	0	2,000	0	0	0	0	2,000
Vehicles	0	0	0	0	0	0	0
Computers & Telecom	0	0	0	0	0	0	0
Medical equipment	0	0	0	0	0	0	0
Other Equipment	0	0	0	0	0	0	0
LAND, VEHICLES & EQUIPMEN	0	2,000	0	0	0	0	2,000
Storage	0	0	0	0	0	0	0
Distribution & Monitoring	0	0	0	0	0	0	0
Transport & Vehicles cost	0	0	0	0	0	0	0
TRANSPORT & STORAGE	0	0	0	0	0	0	0
International Staff	0	479,550	0	0	0	0	479,550
Regionally Deployed Staff	0	0	0	0	0	0	0
National staff	0	0	0	0	0	0	0
National Society Staff	0	0	0	0	0	0	0
Consultants	0	55,000	0	0	0	0	55,000
PERSONNEL	0	534,550	0	0	0	0	534,550
Workshops & Training	0	266,500	0	0	0	0	266,500
WORKSHOPS & TRAINING	0	266,500	0	0	0	0	266,500
Travel & related expenses	0	62,000	0	0	0	0	62,000
Information & Public Rela	0	44,000	0	0	0	0	44,000
Office Running Costs	0	12,880	0	0	0	0	12,880
Communication Costs	0	8,500	0	0	0	0	8,500
Professional Fees	0	0	0	0	0	0	0
Other General Expenses	0	2,620	0	0	0	0	2,620
GENERAL EXPENDITURE	0	130,000	0	0	0	0	130,000
Asset Depreciation	0	0	0	0	0	0	0
DEPRECIATION	0	0	0	0	0	0	0
Contributions & Transfers	0	0	0	0	0	0	0
CONTRIBUTIONS & TRANSFERS	0	0	0	0	0	0	0
Programme Support	0	64,864	0	0	0	0	64,864
PROGRAMME SUPPORT	0	64,864	0	0	0	0	64,864
TOTAL BUDGET:	0	997,914	0	0	0	0	997,914

International Federation of Red Cross and Red Crescent Societies

MAA00004 - INTERNATIONAL DISASTER RESPONSE LAWS (IDRL)

Interim financial report

Selected Parameters	
Reporting Timeframe	2006/1-2006/11
Budget Timeframe	2006/1-2007/12
Appeal	MAA00004
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		2,058,481				2,058,481
B. Opening Balance		17,933				17,933
Income						
<u>Cash contributions</u>						
<i>Australian Red Cross</i>		176,881				176,881
<i>Austrian Red Cross</i>		23,528				23,528
<i>Icelandic Red Cross</i>		4,425				4,425
<i>Norwegian Red Cross</i>		164,239				164,239
<i>Qatar Red Crescent Society</i>		6,230				6,230
<i>Swedish Red Cross</i>		25,000				25,000
<i>Swiss Red Cross</i>		10,000				10,000
<i>Turkish Red Crescent Society</i>		50,000				50,000
<i>United Arab Emirates Red Crescent S</i>		5,000				5,000
C1. Cash contributions		465,303				465,303
<u>Outstanding pledges (Revalued)</u>						
<i>Australian Red Cross</i>		221,960				221,960
<i>Finnish Red Cross</i>		160,852				160,852
<i>German Red Cross</i>		7,878				7,878
<i>Qatar Red Crescent Society</i>		6,035				6,035
C2. Outstanding pledges (Revalued)		396,724				396,724
C. Total Income = SUM(C1..C6)		862,028				862,028
D. Total Funding = B + C		879,961				879,961

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		17,933				17,933
C. Income		862,028				862,028
E. Expenditure		-537,811				-537,811
F. Closing Balance = (B + C + E)		342,150				342,150

International Federation of Red Cross and Red Crescent Societies

MAA00004 - INTERNATIONAL DISASTER RESPONSE LAWS (IDRL)

Interim financial report

Selected Parameters	
Reporting Timeframe	2006/1-2006/11
Budget Timeframe	2006/1-2007/12
Appeal	MAA00004
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		2,058,481					2,058,481	
Land, vehicles & equipment								
Land & Buildings	2,000						2,000	
Computers & Telecom	5,000		2,194			2,194	2,806	
Total Land, vehicles & equipment	7,000		2,194			2,194	4,806	
Transport & Storage								
Storage			95			95	-95	
Total Transport & Storage			95			95	-95	
Personnel Expenditures								
Delegates Payroll	959,100		298,200			298,200	660,900	
Delegate Benefits			44,605			44,605	-44,605	
National Staff			49			49	-49	
National Society Staff			6,063			6,063	-6,063	
Consultants	126,000		37,997			37,997	88,003	
Total Personnel Expenditures	1,085,100		386,913			386,913	698,187	
Workshops & Training								
Workshops & Training	587,000		18,065			18,065	568,935	
Total Workshops & Training	587,000		18,065			18,065	568,935	
General Expenditure								
Travel	124,000		53,699			53,699	70,301	
Information & Public Relation	63,000		8,388			8,388	54,612	
Office Costs	38,960		16,202			16,202	22,758	
Communications	17,000		4,161			4,161	12,839	
Financial Charges			488			488	-488	
Other General Expenses	2,620		12,647			12,647	-10,027	
Total General Expenditure	245,580		95,586			95,586	149,994	
Program Support								
Program Support	133,801		34,958			34,958	98,844	
Total Program Support	133,801		34,958			34,958	98,844	
TOTAL EXPENDITURE (D)	2,058,481		537,811			537,811	1,520,670	
VARIANCE (C - D)			1,520,670			1,520,670		