

Programme update 2007



International Disaster Response Laws, Rules and Principles (IDRL) Programme

Appeal No. MAA00004

15 August 2007

This report covers the period of 01/01/2007 to 30/06/2007 of a two-year planning and appeal process.

In a world of global challenges, continued poverty, inequity, and increasing vulnerability to disasters and disease, the International Federation with its global network, works to accomplish its Global Agenda, partnering with local community and civil society to prevent and alleviate human suffering from disasters, diseases and public health emergencies.



IDRL contributors for the year 2006-2007

In brief

Programme Summary: During the first half of 2007, the IDRL Programme continued to advocate for legal preparedness as a pre-condition to ensure the speed and effectiveness of international response to disasters. It successfully completed a worldwide series of multi-stakeholder regional consultations on the Draft IDRL Guidelines, by organizing the final forums on IDRL. After integrating the official feedback provided, the Draft IDRL Guidelines have now been revised and sent out again for comments, before their final submission to the 30th International Conference of the Red Cross and Red Crescent.

Needs: Total 2006-2007 budget CHF 2,058,480 (USD 1,687,278 or EUR 1,278,559), out of which 74 per cent is covered. [Click here to go directly to the attached financial report.](#)

Our Partners: The IDRL Programme is grateful for the continuous support and commitment of its donors. It expresses its gratitude for the contributions received from the following new donors: Turkish International Cooperation Agency (TIKA), UK Department for International Development (DFID) and U.A.E. Governments, Japanese Red Cross, U.A.E. Red Crescent, Kenya Airways and Luvata Ltd. Please refer to <http://www.ifrc.org/what/disasters/idrl/programme/partners.asp> for more information on IDRL partners.

Progress achieved in the realisation of the 2006-2007 Global Appeal Objectives

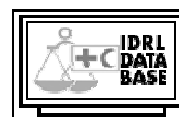
Objective 1: To enlarge the collection of and dissemination of IDRL laws, rules and principles.

Progress/Achievements

IDRL Database



Results In conformity with the IDRL 2006-2007 Global Appeal, the database was developed in 2006. It has proven to be extremely beneficial in the realisation of the IDRL thematic study, and its usefulness has been echoed by many humanitarian actors. For more information, please refer to <http://www.ifrc.org/what/disasters/IDRL/publication.asp>. Additions to the IDRL database are ongoing.



Objective 2: To clarify and analyze the scope of existing IDRL laws, rules and principles, including any gaps and weaknesses.

Progress/Achievements

Operational case studies in 2007: 4 NEW case studies finalized, 3 in progress

Operational case studies seek to identify the main IDRL legal challenges faced by both providing and receiving actors of international humanitarian assistance, explore the degree of implementation and the usefulness of existing IDRL frameworks, and identify best practices. These reports are critical as they provide the most concrete evidence of the link between law and operational challenges in the field, and how the former can address the latter. All case studies conducted so far constituted important sources for the IDRL desk study and the development of the Draft Guidelines. Please refer to reports on the case studies at <http://www.ifrc.org/what/disasters/IDRL/research/casestudies.asp>



Table 1: 2007 Results

| | |
|--|------------|
| Guatemala - Legal issues from the international response to the tropical storm (Stan) in Guatemala, April 2007 http://www.ifrc.org/Docs/pubs/idrl/guatemala-cs.pdf | Online |
| Regional (Africa) - Survey of Disaster Response Laws, Rules and Principles, Background Study to the Pan-African Forum on IDRL, April 2007 http://www.ifrc.org/what/disasters/idrl/advocacy/africa.asp | Online |
| Bolivia - Legal issues from the international response to the 2007 floods in Bolivia, July 2007. Draft being finalized | |
| Mali - Study on the legal issues from the international response to the 2003-2006 food crisis and locust infestation, May 2007. Presented to the Pan-African Forum | |

Under development: New operational case studies on Pakistan, Greater Mekong Region and Australia.

Finalization of the thematic study

The study draws upon IDRL consultations, case studies and IDRL survey responses and provides a thorough analysis of current law and remaining gaps in the existing IDRL regulatory frameworks. It sets forth recommendations for the international community on how to address gaps in the current regulatory frameworks. The results of this thematic study will contribute to the completion of the

mandate conferred upon the IDRL Programme at the 28th International Conference in 2003. The thematic study will be launched in September, through media events in the seven zones of the International Federation as well as its Offices in New York and Brussels.

Objective 3: Raising awareness and improving implementation

Progress/Achievements

IDRL in the international arena

- The UN Economic and Social Council (ECOSOC) Humanitarian Affairs Segment, on the theme “*Strengthening of the coordination of the UN humanitarian assistance through enhancing the effectiveness of needs-based humanitarian assistance*”, July 2007 http://www.ifrc.org/news/speeches.asp?navid=06_03.
- UN Secretary General emphasises IDRL <http://www.ifrc.org/docs/news/pr07/3707.asp>
- Organisation of American States General Assembly highlights importance of IDRL http://www.oas.org/37ag/english/doc_generalassembly.asp?df_sTipoConsulta=Q.
- UN Assistant Secretary-General expresses official support for IDRL <http://www.ifrc.org/what/disasters/IDRL/advocacy/africa.asp>.
- Inter-agency Standing Committee endorses the initiative of the Draft IDRL Guidelines.



IDRL discussions and guidelines presentations in RC/RC meetings

- 35th Session of the General Assembly of the Arab Secretariat, Doha, February.
- Xth Mediterranean Conference of the Red Cross and the Red Crescent Societies, Athens, March.
- South East Asia Heads of Delegation meetings, Bangkok, March.
- 7th European Regional Red Cross and Red Crescent Conference, Istanbul, May.
- IDRL and Climate Change Focal Group meeting in preparation for the 30th International Conference, Jakarta, May.
- XVIIIth Inter-American Conference of the Red Cross, Guayaquil, Ecuador, June.



IDRL Communication tools

The **IDRL Web-site** has a new and updated structure, with an insertion of a specific page on the Tampere Convention. The **E-newsletters (5 and 6)**, **weekly news service**, have currently been sent to over 1,900 readers

Table 2: Number of subscribers for the E-newsletters 1-6

| Enews | 1 | 2 | 3 | 4 | 5 | 6 |
|--------------------|-----|-----|-----|-------|-------|-------|
| No. of subscribers | 105 | 400 | 700 | 1,100 | 1,700 | 2,700 |

Objective 4. To bridge any gaps in the IDRL Programme.

IDRL Draft Guidelines for the Domestic Facilitation and Regulation of International Disaster Relief and Initial Recovery Assistance

The purpose of the Guidelines is to contribute to national legal preparedness by providing guidance to States interested in improving their domestic legal, policy and institutional frameworks concerning international disaster relief and initial recovery assistance. With a view to their submission to the 30th International Conference in November 2007, the IDRL Programme sent the Guidelines to all national societies and States, and engaged in bilateral consultations with Governments, through their Permanent Mission in Geneva or capital. It also undertook intensive discussions with the UN and NGOs individually as well as with networks such as the International Council of Voluntary Agencies (ICVA), Interaction and the Steering Committee for Humanitarian Response (SCHR) as well as Sphere. The feedback gathered has now been incorporated into **a revised version of the Guidelines**, which will be circulated again for comments to all stakeholders. For the revised version, please refer to: <http://www.ifrc.org/what/disasters/IDRL/advocacy/guidelines.asp>

Towards the 30th International Conference through 5 Regional Forums on IDRL

In direct preparation for the 30th International Conference, three new regional consultative forums on IDRL were completed this year, after the organization of the European and Asia-Pacific forums on IDRL in 2006. These IDRL Forums have focused on building consensus among major stakeholders involved in disaster response. Through the substantive and working group sessions, a wide variety of stakeholders have had direct input into the progressive shaping of the Draft IDRL Guidelines. For more information on the regional forums, please refer to <http://www.ifrc.org/what/disasters/idrl/advocacy/regional.asp>

Table 3: Recent Results

| | | |
|---|---|--|
|  Completed  | <p>Americas Forum on IDRL, Panama, April Co-convened with the Red Cross Society of Panama and the Organization of American States (OAS), and hosted by the Government of Panama. Over 100 participants represented 20 governments, 28 National Societies, 6 regional organizations, 11 UN agencies and inter-governmental organizations, 8 NGOs and civil society organizations, as well as 4 universities.</p> |  |
|  Completed  | <p>Pan-African Forum on IDRL, Nairobi May. Co-convened with the Kenya Red Cross Society and hosted by the Government of the Republic of Kenya. Over 115 participants represented 33 governments (three of which participated at the level of Deputy Prime-Minister or Minister), 38 National Red Cross Societies (30 of whom participated at the level of president, vice-president or director-general), 2 regional organizations, 14 UN agencies and global inter-governmental organizations, 4 NGOs and civil society organizations, as well as 2 universities.</p> |  |
|  Completed  | <p>Middle East Forum on IDRL, Abu Dhabi, June. Co-convened with the United Arab Emirates Red Crescent and hosted by the Government of the United Arab Emirates. Over 60 participants represented 9 National Red Cross and Red Crescent Societies, 10 governments and regional bodies, 5 International Organisations, 4 NGOs and NGO networks.</p> |  |

Working in partnership

The IDRL Programme engaged in extensive partnerships for the organization of the regional IDRL Forums. As such, it fruitfully collaborated with the Red Cross and Red Crescent societies from Panama, Kenya and U.A.E, as well as with their respective governments. It also worked actively together with the Arab League, Association of Caribbean States, the African Union (AU), the Caribbean Disaster Emergency Response Agency (CDERA), the Central American Center for the Prevention of Natural Disasters (CEPRENAC), Gulf Council of Countries, ICRC, the United Nations International Strategy for Disaster Reduction (ISDR), the Inter-

governmental Authority on Development (IGAD) OAS, OCHA, the World Customs Organization(WCO) and WHO, when preparing the Forums. Many additional international and regional organizations, as well as NGOs and their networks took part in the forums.

The IDRL Programme also engaged in a world-wide consultation and consensus-building process on the Draft IDRL Guidelines (see above).

In 2007, partners involved in conducting IDRL-related events, presentations, publications and training include the Association of South-East Asian Nations (ASEAN) Committee for Disaster Management, American Society of International Law, Avian Influenza Inter-Agency Working Group (Asia), OCHA, Interaction, ICVA, Société française de Droit International, Emergency Personnel Network, Asia Disaster Preparedness Centre, the South Pacific Applied Geoscience Commission (SOPAC), Asian Development Bank, International Aid + Trade, SCHR, Vanderbilt Law School and Webster University.

A closer look at the IDRL Asia-Pacific Pilot project, coordinated from Bangkok

| Comparative Advantage | Overall Outputs | Some Indicators and Examples |
|---|--|---|
| Greater access to national and regional networks | Position of Office allows for greater amount of travel in the region in order to interact with national societies, governments, regional and local organizations. | 17 countries in the region have been visited so far, 4 more visits are planned for this year. UN agencies and NGOs active in the region are now part of the IDRL Asia-Pacific network. |
| Increased awareness and ownership within the Red Cross/Red Crescent | <p>Increased awareness, involvement and investment in IDRL by International Federation regional staff, national societies, governments and regional organizations.</p> <p>Integration of IDRL into National Society training courses and workshops on disaster management.</p> | <p>Commitment to IDRL expressed in the Singapore Declaration adopted at the VIIth Asia and Pacific Regional Conference of the Red Cross and Red Crescent.</p> <p>Development of a South East Asian National Society position paper on IDRL in preparation for the 30th International Conference.</p> |
| Strengthened capacities and intensified operational research | <p>Capacity-building and strengthening of national societies to advocate for legal preparedness with their Government and other partners.</p> <p>Country case studies are an opportunity to enhance working relationships with national societies and encourage follow up.</p> | <p>Three detailed case studies on the legal issues in tsunami operations (Thailand, Sri Lanka and Indonesia)</p> <p>Under development:</p> <ol style="list-style-type: none"> 1. Pakistan earthquake 2. Cambodia, Laos and Vietnam: pandemic prevention response 3. Legal preparedness in Australia |
| Enhanced collaboration and provision of technical support on the development of new legislation and policies | Together with national societies, developing concrete national legal preparedness, through the provision of technical support . | <ol style="list-style-type: none"> 1. Philippines: Disaster Risk Management Bill) 2. Indonesia: Support for the development of disaster management legislation 3. Australia: Roundtable on legal preparedness and consultation on the Draft Guidelines. |
| Opportunities to develop sustained regional partnerships | Developing close working relationships with regional bodies also increases overall government awareness and enables the integration of IDRL into regional and sub-regional activities. | <ol style="list-style-type: none"> 1. Participation in the ASEAN Committee for Disaster Management and Simulation Exercises 2. IDRL training integrated in Asian Disaster Preparedness Centre |

Contributing to longer-term impact

The IDRL Programme is contributing towards the International Federation's Global Agenda in a cross-cutting way, in particular Goal 1 (reducing deaths from disasters) and 2 (reducing deaths from health emergencies). It also strengthens the Red Cross/Red Crescent Movement's profile as a global leader in disaster relief and in particular in setting standards, as recommended in Strategy 2010.

The IDRL Programme advocates for appropriate legal frameworks which facilitate, coordinate and also regulate international humanitarian assistance. The Draft IDRL Guidelines will enhance the quality and efficiency of international disaster relief and initial recovery assistance in order to better serve disaster-affected persons. The IDRL Programme and Draft Guidelines are also in line with Priority 5 of the Hyogo Framework for Action calling for national preparedness at the legal, institutional and policy levels.

Looking Ahead

The IDRL Programme has intensified the global consultation and consensus-building process on the Draft IDRL Guidelines since the second half of 2006, with a view to their successful submission at the 30th International Conference of the Red Cross and the Red Crescent. After integrating the feedback received, the Draft IDRL Guidelines have been revised and sent out again for comments. The programme is planning to organize more consultative meetings with Permanent Missions and National Societies as well as other stakeholders, in order to further build joint ownership of the Guidelines and secure significant support in November.

Through these consultations, the Guidelines are becoming a stronger and more practical product for all States interested in reviewing, strengthening or adopting comprehensive national legislation on disaster management. Their adoption by the International Conference will lend them a moral authority that domestic policymakers can use to encourage reforms. This will not only benefit the States concerned by making them more prepared and able to manage international relief, the increased harmonization of national legislation will be also highly beneficial to international and regional assisting humanitarian actors. Disaster-affected communities should be the greatest beneficiaries since *they* are the first and ultimate "*raison d'être*" (or reason for being) of the IDRL Guidelines.

Hence, looking ahead towards 2008, the IDRL Programme would be interested in operationalizing its work, through the provision of technical advice to National Societies and their respective governments that are interested in legislative review, as is currently already undertaken by the Asia-Pacific Pilot Project. The IDRL Programme would be interested in moving towards the implementation of the Guidelines in some targeted and selected pilot countries in each region.

In conclusion, thanks to increased, world-wide thematic and financial support, equally reflecting continuously intensified ownership of the Programme, the IDRL Programme is successfully carrying out its activities as set out in its 2006-2007 Global Appeal.

The IDRL Programme expresses its gratitude and high appreciation to all governments, national societies, international, regional and NGOs as well as academic experts who provided feedback on the Draft IDRL Guidelines. This has enabled us to express our common mission and commitment and build towards the consensus which is necessary for their adoption in November. In addition, sincere thanks are expressed to previous and current donors for their interest, commitment and support to which, the programme has so far been able to successfully deliver its mandate that was given in 2003.

For further information please contact:

Dr. Katrien Beeckman, Senior Officer, Advocacy and Resource Mobilisation; email: katrien.beeckman@ifrc.org; Telephone: +41 22 730 42 56, Fax: +41 22 733 0395

To support or find out more about the Federation's programmes or operations, click on www.ifrc.org

International Federation of Red Cross and Red Crescent Societies

MAA00004 - INTERNATIONAL DISASTER RESPONSE LAWS (IDRL)

Interim Financial Report

| Selected Parameters | |
|---------------------|----------------|
| Reporting Timeframe | 2006/1-2007/6 |
| Budget Timeframe | 2006/1-2007/12 |
| Appeal | Maa00004 |
| Budget | APPEAL |

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

| | Health & Care | Disaster Management | Humanitarian Values | Organisational Development | Coordination & Implementation | TOTAL |
|--|---------------|---------------------|---------------------|----------------------------|-------------------------------|------------------|
| A. Budget | | 2,058,481 | | | | 2,058,481 |
| B. Opening Balance | | 17,933 | | | | 17,933 |
| Income | | | | | | |
| <u>Cash contributions</u> | | | | | | |
| American Red Cross | | 18,293 | | | | 18,293 |
| Australian Red Cross | | 404,636 | | | | 404,636 |
| Austrian Red Cross | | 39,728 | | | | 39,728 |
| Canadian Red Cross | | 26,125 | | | | 26,125 |
| Danish Government | | 319,785 | | | | 319,785 |
| Finnish Red Cross | | 160,852 | | | | 160,852 |
| German Red Cross | | 16,144 | | | | 16,144 |
| Great Britain - Private Donors | | 8,200 | | | | 8,200 |
| Icelandic Red Cross | | 4,425 | | | | 4,425 |
| Japanese Red Cross | | 50,500 | | | | 50,500 |
| Norwegian Red Cross | | 164,239 | | | | 164,239 |
| Qatar Red Crescent | | 6,230 | | | | 6,230 |
| Swedish Red Cross | | 51,175 | | | | 51,175 |
| Swiss Government | | 25,000 | | | | 25,000 |
| Swiss Red Cross | | 10,000 | | | | 10,000 |
| Turkish Government | | 61,000 | | | | 61,000 |
| Turkish Red Crescent | | 50,000 | | | | 50,000 |
| United Arab Emirates Red Crescent | | 14,861 | | | | 14,861 |
| United States - Private Donors | | 1,850 | | | | 1,850 |
| C1. Cash contributions | | 1,433,042 | | | | 1,433,042 |
| <u>Outstanding pledges (Revalued)</u> | | | | | | |
| Australian Red Cross | | 0 | | | | 0 |
| DFID Partnership | | 57,500 | | | | 57,500 |
| Qatar Red Crescent | | 6,150 | | | | 6,150 |
| United States - Private Donors | | 1,845 | | | | 1,845 |
| C2. Outstanding pledges (Revalued) | | 65,495 | | | | 65,495 |
| <u>Reallocations (within appeal or from/to another appeal)</u> | | | | | | |
| Australian Red Cross | | 0 | | | | 0 |
| Finnish Red Cross | | 0 | | | | 0 |
| C3. Reallocations (within appeal or | | 0 | | | | 0 |
| C. Total Income = SUM(C1..C6) | | 1,498,537 | | | | 1,498,537 |
| D. Total Funding = B + C | | 1,516,470 | | | | 1,516,470 |

II. Balance of Funds

| | Health & Care | Disaster Management | Humanitarian Values | Organisational Development | Coordination & Implementation | TOTAL |
|---|---------------|---------------------|---------------------|----------------------------|-------------------------------|-------------------|
| B. Opening Balance | | 17,933 | | | | 17,933 |
| C. Income | | 1,498,537 | | | | 1,498,537 |
| E. Expenditure | | -1,271,792 | | | | -1,271,792 |
| F. Closing Balance = (B + C + E) | | 244,678 | | | | 244,678 |

International Federation of Red Cross and Red Crescent Societies

MAA00004 - INTERNATIONAL DISASTER RESPONSE LAWS (IDRL)

Interim Financial Report

| Selected Parameters | |
|---------------------|----------------|
| Reporting Timeframe | 2006/1-2007/6 |
| Budget Timeframe | 2006/1-2007/12 |
| Appeal | Maa00004 |
| Budget | APPEAL |

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

| Account Groups | Budget | Expenditure | | | | | TOTAL | Variance |
|---|------------------|------------------|---------------------|---------------------|----------------------------|-------------------------------|------------------|----------|
| | | Health & Care | Disaster Management | Humanitarian Values | Organisational Development | Coordination & Implementation | | |
| A | | | | | | | B | A - B |
| BUDGET (C) | | 2,058,481 | | | | | 2,058,481 | |
| Land, vehicles & equipment | | | | | | | | |
| Land & Buildings | 2,000 | | | | | | 2,000 | |
| Computers & Telecom | 5,000 | | 2,194 | | | 2,194 | 2,806 | |
| Total Land, vehicles & equipment | 7,000 | | 2,194 | | | 2,194 | 4,806 | |
| Transport & Storage | | | | | | | | |
| Storage | | | 95 | | | 95 | -95 | |
| Transport & Vehicle Costs | | | 522 | | | 522 | -522 | |
| Total Transport & Storage | | | 617 | | | 617 | -617 | |
| Personnel Expenditures | | | | | | | | |
| International Staff Payroll Benefits | 1,019,100 | | 596,009 | | | 596,009 | 423,091 | |
| National Staff | | | 352 | | | 352 | -352 | |
| National Society Staff | | | 7,478 | | | 7,478 | -7,478 | |
| Consultants | 116,000 | | 79,790 | | | 79,790 | 36,210 | |
| Total Personnel Expenditures | 1,135,100 | | 683,628 | | | 683,628 | 451,472 | |
| Workshops & Training | | | | | | | | |
| Workshops & Training | 537,000 | | 177,012 | | | 177,012 | 359,988 | |
| Total Workshops & Training | 537,000 | | 177,012 | | | 177,012 | 359,988 | |
| General Expenditure | | | | | | | | |
| Travel | 124,000 | | 209,919 | | | 209,919 | -85,919 | |
| Information & Public Relation | 63,000 | | 54,788 | | | 54,788 | 8,212 | |
| Office Costs | 38,960 | | 33,275 | | | 33,275 | 5,685 | |
| Communications | 17,000 | | 9,849 | | | 9,849 | 7,151 | |
| Professional Fees | | | 4,133 | | | 4,133 | -4,133 | |
| Financial Charges | | | 814 | | | 814 | -814 | |
| Other General Expenses | 2,620 | | 12,896 | | | 12,896 | -10,276 | |
| Total General Expenditure | 245,580 | | 325,674 | | | 325,674 | -80,094 | |
| Program Support | | | | | | | | |
| Program Support | 133,801 | | 82,667 | | | 82,667 | 51,135 | |
| Total Program Support | 133,801 | | 82,667 | | | 82,667 | 51,135 | |
| TOTAL EXPENDITURE (D) | 2,058,481 | | 1,271,792 | | | 1,271,792 | 786,689 | |
| VARIANCE (C - D) | | | 786,689 | | | 786,689 | | |

International Federation of Red Cross and Red Crescent Societies
MAA00004 - INTERNATIONAL DISASTER RESPONSE LAWS (IDRL)

| Selected Parameters | |
|---------------------|----------------|
| Reporting Timeframe | 2006/1-2007/6 |
| Budget Timeframe | 2006/1-2007/12 |
| Appeal | Maa00004 |
| Budget | APPEAL |

All figures are in Swiss Francs (CHF)

IV. Project Details

| Project | Name | Opening Balance | Income | Expenditure | Closing Balance |
|--------------------------------------|-------------------------------|-----------------|------------------|-------------------|-----------------|
| | | A | B | C | A + B + C |
| Disaster Management | | | | | |
| G31600 | DM IDRL | 18,951 | 1,000,239 | -957,563 | 61,626 |
| G31603 | ASIA & PACIFIC IDRL | -1,017 | 498,298 | -314,230 | 183,051 |
| Sub-Total Disaster Management | | 17,933 | 1,498,537 | -1,271,792 | 244,678 |
| Total | INTERNATIONAL DISASTER | 17,933 | 1,498,537 | -1,271,792 | 244,678 |

| Budget | Variance |
|------------------|----------------|
| D | D - C |
| 1,445,861 | 488,298 |
| 612,620 | 298,391 |
| 2,058,481 | 786,689 |
| 2,058,481 | 786,689 |