

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## REDUCING DISCRIMINATION AND CHANGING BEHAVIOUR

17 August 2006

*The Federation's vision is to strive, through voluntary action, for a world of empowered communities, better able to address human suffering and crises with hope, respect for dignity and a concern for equity. Its mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.*

### In Brief

Appeal No. MAA00005;  
Programme Update no. 1;  
Period covered: 1 January to 30 June 2006;  
Appeal target for 2006-2007: CHF 703,743 (USD 572,148 or EUR 448,243);  
Appeal coverage: 12.4%;  
Outstanding needs: CHF 616,659 (USD 501,348 or EUR 392,776).

[\(Click here to go directly to the interim finance report\)](#)

*The programmes herein are aligned with the Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission:*

- 1. Reduce the numbers of deaths, injuries and impact from disasters.*
- 2. Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.*
- 3. Increase local community, civil society and Red Cross and Red Crescent capacity to address the most urgent situations of vulnerability.*
- 4. Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.*

#### Programme summary:

The appeal 2006-2007 is a continuation of activities of the previous years. The overall goal and objectives of this appeal remain unchanged. The implementation of activities proceeded during the reporting period at a slower pace due to some organizational changes within the department and due to lack of funding of activities. Some of the implemented activities are outlined below, most of them without budgetary implications. More donor interest is needed to ensure the smooth continuation of the activities in the second half of the year.

*For further information specifically related to this operation please contact:*

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All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) in delivering assistance to the most vulnerable. For support to or for further information concerning other Federation programmes or operations in specific countries, please access the Federation's website at <http://www.ifrc.org>

## Context

The 2006/2007 appeal on ‘Reducing discrimination and changing behaviour’ is a continuation of the Federation’s work in this area from previous years. The appeal aims at championing community values which facilitate behavioural change in order to fight discrimination and promote respect for diversity and human dignity. The commitment by the International Red Cross and Red Crescent Movement to challenge discrimination is based upon the Fundamental Principles, particularly the principle of impartiality which states that the Movement “makes no discrimination as to nationality, race, religious beliefs, class or political opinion”. The Federation’s pledge at the 28<sup>th</sup> International Conference, Resolution three of the Council of Delegates 2005, as well as the Global Agenda’s fourth goal of the *Federation of the Future* commit the International Federation and its membership to integrate the fight against discrimination and promote respect for diversity and human dignity in their daily work, both within the institutions as well as in the programme activities.

In the current political environment which is characterized by increased tensions, conflicts and violence, mutual respect and understanding is essential to ensure that the International Federation can fulfil its mandate to alleviate human suffering and serve the vulnerable population. Within this context, humanitarian principles and values have to inform and inspire more than ever the work of national societies, of Governance and of the Federation’s Secretariat.

## Overview – Operational developments

The implementation of activities through this appeal within the reporting period has to consider the following important decisions and developments:

The statutory meetings held in 2005 had an important impact on the work to reduce discrimination and change behaviour. For example, the General Assembly adopted the *Federation of the Future* framework with its Global Agenda goals. The decision to formulate a specific goal (number four) of the Global Agenda on ‘reducing intolerance, discrimination and social exclusion and promotion of respect for diversity and human dignity’ has put the topic high on the operational agenda and urges the International Federation to scale-up activities on reducing discrimination and changing behaviour. Resolution three of the Council of Delegates 2005, with its detailed guiding questions, committed all Movement components to continue and reinforce activities to enable mutual respect among people.

Implementation of activities has to be seen within this framework; however, organizational changes had implications on the overall implementation of activities. The head of department was assigned a new role within the Federation’s Secretariat for a temporary period of six months and therefore a new acting person had to take on the tasks and responsibilities linked to this appeal. Even though a smooth transition period was guaranteed through the close cooperation between the head of department and her replacement, the pace of implementation slowed down in the first half of the year. This is also reflected by the low expenditure level during this reporting period. It is however anticipated that this under-spending will be rectified during the second half of the year.

**Goal 1: National societies work at community level and develop effective action and communication with the community and public authorities in order to influence behaviour to promote respect for diversity and non-discrimination.**

**Objective 1.1: To capture, develop and share knowledge on best and good practices in promoting respect for diversity and fighting intolerance and discrimination**

### Achievements, impact and constraints

Some of the case studies which were conceptualized and researched in 2005 were finalized by the end of the year and published during the reporting period. The case studies of the national societies of Kenya and Uganda both focused on HIV/AIDS anti-stigma work. The case studies of the national societies of Bangladesh and Nepal highlighted activities on reducing discrimination through an integrated community-based development approach. The expenditures incurred were linked to the printing of these case studies. Currently, the case studies are being translated into French and Spanish. They are available from the Principles and Values department upon request.

## **Reducing discrimination and changing behaviour 2006-2007; Appeal no. AA00005; Programme update no. 1**

Further case studies linked to activities of national societies in Western Europe are currently in the process of being finalized. It is anticipated that in the second half of the year these case studies will also be available.

Within the reporting period discussions were held to further engage the promotion of mutual respect and understanding linked to the current trend of religious radicalism. Work in this area has been mainly implemented together with the International Representation team of the Federation's Secretariat in regards to bridging the gap between Western-based organizations and non-governmental organizations in the Muslim world. Specific activities planned by the Principles and Values department have been delayed towards the second half of the year due to the operational constraints outlined above.

Cooperation with the network of practitioners and experts, as well as work with the International Committee of the Red Cross (ICRC) has continued throughout the reporting period without any further budgetary implications. In addition, contacts with the regional departments in the Federation's Secretariat and with the national societies have been intensified. Even though no regional action as outlined in the appeal was yet launched, progress was made in putting non-discrimination and the respect for diversity on the agenda of the Federation's programming. Due to the lack of funding, no support to regional programming has been possible at this stage. This work also links into Objective 1.2. Support and advice have been also provided to national societies upon their request. This support has been rather wide-ranging from responding to specific, contextual-related needs of national societies to sharing knowledge, information and tools.

Finally, the public website, FedNet, and the regional websites play an important role in disseminating the tools and best practices around the globe. Maintenance of the websites, as well as the availability of the different websites in the working languages of the Federation is a constant challenge due to the lack of human resources within the department.

### **Objective 1.2: To monitor and reinforce the 'Reducing Discrimination Global-Local Action'**

#### **Achievements, impact and constraints**

The activities described under objective 1.1. are also part of the 'Reducing Discrimination Global-Local Action'. Both Resolution three of the Council of Delegates 2005 as well as the Federation Pledge (PO 034) at the 28<sup>th</sup> International Conference 2003 have been disseminated throughout the reporting period to national societies and delegations in order to ensure its implementation, linking it also with the Global Agenda goal four.

The development of a new training tool addressing the change of behaviour in the context of reducing discrimination has continued in the first period of the year. The training tool will be a self-reflection tool targeting all members of the Red Cross and Red Crescent family containing information, exercises and tests concerning different grounds of discrimination. The conceptualization of the tool has been finalized and the discussions on the specific contents are ongoing. It is anticipated that major progress will be made by end of the year; however, finalization seems likely only in 2007.

Within the framework of the Global-Local Action, a regional workshop to foster the understanding of humanitarian values was held in Bangkok in May 2006, organized and funded by the regional delegation for Southeast Asia. Participants from the Southeast Asian national societies actively participated and discussed the meaning of humanitarian values for their specific contexts. The Principles and Values department also participated in the meeting, not only to inform about the global framework, but also to share experiences from other regions and to learn from the participants their concerns in this area. A similar workshop is planned towards the end of the year by the regional delegation for South Asia in Delhi.

Efforts concerning advocacy mainly related to the continuation of activities as in previous years. The International Representation team with the lead on statements and speeches given at global and regional meetings continued to integrate concerns around reducing discrimination, among others, HIV/AIDS anti-stigma work, the marginalization and exclusion of migrant and other disadvantaged groups, the promotion of diversity and intercultural understanding in their work. The newly established Human Rights Council and the national human rights institutions remain important partners for the International Federation in relation to principles and values. As outlined above, the Federation also engaged with NGOs from the Muslim world to promote inter-cultural understanding and respect.

**Goal 2: Federation Vision and Values as adopted by the International Federation's General Assembly, as part of the process "Our Federation of the Future", are properly reflected and put in action in Principles and Values programmes and tools.**

**Objective 2.1: To ensure that Principles and Values tools are responsive to national societies needs in their given humanitarian context, and adapted to local communities' environment.**

#### **Achievements, impact and constraints**

Regular support has been provided to national societies in regards to the understanding and interpretation of the Fundamental Principles in today's world. Questions are raised by national societies on an individual basis which provides the basis for engagement. Some of the tools concerning the Fundamental Principles have been updated and will be included in the forthcoming 2007 edition of the CD ROM 'From Principles to Action' which will be launched in the fourth quarter of the year.

Screensavers promoting the Fundamental Principles have been developed and finalized. This tool has been funded through the core budget and will be made available to national societies and delegations in due course.

Most activities carried out to date under this objective did not have budgetary implications. Further activities are planned as outlined in the appeal but can only be implemented if additional funding is received. In particular, work on the Fundamental Principles linked to programming and different cultures, as well as linked to the dissemination of the new additional emblem, the 'Red Crystal', would need urgent consideration.

**Objective 2.2: To contribute to the institutional accountability framework**

#### **Achievements, impact and constraints**

The policy on the protection of integrity was adopted at the 2005 General Assembly in Seoul. The policy has been disseminated and support to national societies has been provided on a regular basis, jointly by the Governance Support Unit and the Principles and Values department. In addition, various missions on integrity cases were conducted during the reporting period. All activities in this field had no budgetary implications for this appeal. However, the request for advice and guidance remains high and increased donor support would be necessary to ensure continuation of activities on an intensified level. Information material on integrity is available upon request.

Concerning the role of the national societies as auxiliaries to the public authorities in the humanitarian field, knowledge-sharing efforts among interested national societies were ongoing throughout the reporting period. On different occasions, for example during the Middle East and North Africa Conference which was held in Marrakech in May 2006 and the leadership trainings, discussions took place on this issue with national societies. In line with Resolution nine of the Council of Delegates 2005 consultations were also held with the ICRC. The work is ongoing but had no budgetary implications on this appeal.

In regard to the prevention of sexual exploitation and abuse (PSEXA), the Principles and Values department continued to contribute to the discussions within the PSEXA working group. The report of the institutional review was presented during the reporting period and recommendations were made on how to proceed with the work. At the same time, a full-time staff person was hired and recruited during the first half of the year and started at the end of June 2006 to serve as the senior officer, Quality and Accountability, for the prevention of sexual exploitation and abuse. She is based in the Disaster Preparedness department with close links to the Human Resources department. The PSEXA working group remains active and will be working together with the new staff person to implement the recommendations. The budgetary implications concerning the new staff person have been absorbed by the DP department, and not by this appeal.

## **Conclusions**

This appeal has been under-funded. Even though expenditure has been low for the first half of the year, it will sharply increase during the second half of the year as funds have been committed for activities due to be finalized in the coming months. Many of the activities which were carried out had no budgetary implications but also

**Reducing discrimination and changing behaviour 2006-2007; Appeal no. AA00005; Programme update no. 1**

resulted in limitations in the implementation of activities. More donor interest is required to be able to scale-up activities in this core area of the Federation's work.

***[Interim financial report below;](#)***  
***[Click here to return to the title page and contact information](#)***

**International Federation of Red Cross and Red Crescent Societies**  
**MAA00005 - REDUCING DISCRIMINATION & CHANGING BEHAVIOUR**  
 Interim financial report

Selected Parameters	
Reporting Timeframe	2006/1-2006/5
Budget Timeframe	2006/1-2007/12
Appeal	MAA00005
Budget	APPEAL

All figures are in Swiss Francs (CHF)

## I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget			703,743			703,743
B. Opening Balance			-226			-226
Income						
<u>Cash contributions</u>						
DFID Partnership			87,310			87,310
C1. Cash contributions			87,310			87,310
C. Total Income = SUM(C1..C6)			87,310			87,310
D. Total Funding = B + C			87,084			87,084

## II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance			-226			-226
C. Income			87,310			87,310
E. Expenditure			-2,629			-2,629
F. Closing Balance = (B + C + E)			84,455			84,455

## III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
	A					B	A - B	
<b>BUDGET (C)</b>				703,743			703,743	
<b>Personnel Expenditures</b>								
Delegates Payroll	18,000			-1,146			-1,146	19,146
Consultants	200,000							200,000
<b>Total Personnel Expenditures</b>	<b>218,000</b>			<b>-1,146</b>			<b>-1,146</b>	<b>219,146</b>
<b>Workshops &amp; Training</b>								
Workshops & Training	160,000							160,000
<b>Total Workshops &amp; Training</b>	<b>160,000</b>							<b>160,000</b>
<b>General Expenditure</b>								
Travel	80,000			726			726	79,274
Information & Public Relation	110,000			2,878			2,878	107,122
Communications	30,000							30,000
Other General Expenses	60,000							60,000
<b>Total General Expenditure</b>	<b>280,000</b>			<b>3,605</b>			<b>3,605</b>	<b>276,395</b>
<b>Program Support</b>								
Program Support	45,743			171			171	45,572
<b>Total Program Support</b>	<b>45,743</b>			<b>171</b>			<b>171</b>	<b>45,572</b>
<b>TOTAL EXPENDITURE (D)</b>	<b>703,743</b>			<b>2,629</b>			<b>2,629</b>	<b>701,114</b>
<b>VARIANCE (C - D)</b>				<b>701,114</b>			<b>701,114</b>	