

# Appeal 2006-2007



International Federation  
of Red Cross and Red Crescent Societies

## Haiti

### Appeal no. MAAHT001

*This appeal seeks CHF 3,605,351<sup>1</sup> to fund programmes and activities to be implemented in 2006 and 2007. These programmes are aligned with the International Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity":*

#### **Global Agenda Goals**

**Reduce the numbers of deaths, injuries and impact from disasters.**

**Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.**

**Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.**

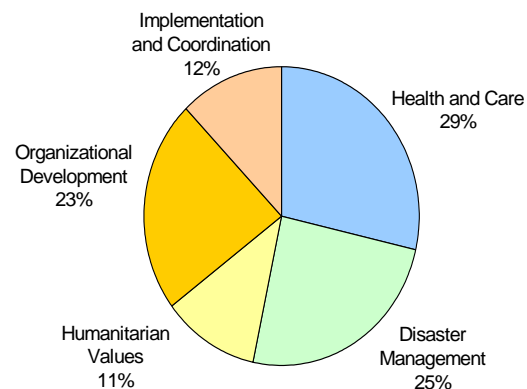
**Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.**

*The International Federation's is the world's largest humanitarian organization, and its millions of volunteers are active in over 183 countries. Our aim is to build safer communities, able to prevent and respond to human suffering in times of crises and distress, and where people work together to promote hope, dignity and equity. We work to support vulnerable communities through neutral, impartial, independent humanitarian action, in accordance with our Fundamental Principles and in line with the Red Cross Red Crescent Code of Conduct, the Humanitarian Charter and Minimum Standards in Disaster Response, and the SPHERE Project.*

*Click here to visit the [Haitian National Red Cross Society's Partnerships in Profile](#).*

*Click here to access the [appeal budget summary](#).*

*Click here to access the [2006-2007 operational plan and the logical frameworks](#).*



Programmes	2006 Budget in CHF	2007 Budget in CHF	Total Budget in CHF
Health and Care	585,724	420,820	1,006,544
Disaster Management	500,971	427,796	928,767
Humanitarian Values	234,119	166,012	400,131
Organizational Development	473,029	376,569	849,598
Implementation and Coordination	247,053	173,257	420,310
<b>Total</b>	<b>2,040,897</b>	<b>1,564,454</b>	<b>3,605,351</b>

<sup>1</sup> USD 2,795,075 or EUR 2,338,144

## Country context

In the last decade, Haiti, with the weakest economy in the western hemisphere, has endured unstable governments and several *coups d'etat*. The situation deteriorated dramatically in February 2004 as armed opposition groups clashed with government supporters. Violence and insecurity continue to disrupt the daily lives of Haitians and ongoing relief efforts by the Haitian National Red Cross Society (HNRCS) and international agencies. As a result of many years of economic and political instability, Haiti presents the lowest human development indicators in the entire Americas region. Half of the population has no access to safe drinking water or existing medical facilities, and the country's HIV prevalence rate is 5.6% - the highest in the Americas. Haiti is also extremely disaster-prone, lying in the Caribbean hurricane zone and on an active seismic fault line. Massive deforestation, and a burgeoning population settling increasingly in hazardous areas contribute to a high annual death-toll from landslides and flooding - in 2004, for instance, over 3,500 people were killed.



The HNRCS has a long history of involvement in humanitarian programmes, but its efforts have been hindered by structural weaknesses and the chronically unstable environment in which it works, at both governmental and civil-society levels. Nonetheless, the National Society has successfully carried out projects in a variety of areas, including community-based disaster preparedness and response, First Aid, HIV/AIDS prevention and awareness, and the dissemination of the Humanitarian Principles. The Federation, which had a delegation working directly with the Haitian National Red Cross Society from 1989 to 1997, re-established this permanent, direct presence in 2002 to strengthen the support provided through the Santo Domingo Regional Delegation since 1997. The Federation expanded its delegation in response to the crisis of early 2004 and assisted the HNRCS in carrying out relief operations following floods and hurricane strikes later in the year and in 2005. It has also coordinated support to the HNRCS from a variety of sources - the Federation itself, the numerous Partner National Societies (PNSs) active in Haiti, the ICRC, and non-Movement agencies. The HNRCS, with Federation assistance, finalized a National Development Plan in 2003, and is engaged in the Cooperation Agreement Strategy (CAS) process. In May 2005 a three-year plan of action was endorsed by a partnership meeting in the Haitian capital, Port-au-Prince, aligning the National Society's activities both with the Federation's *Strategy 2010* and with regional agendas such as the Caribbean Regional Cooperation Agreement Strategy (RCAS) and the plan of action stemming from the XVII Inter-American Conference of 2003. In order to enhance programme impact, the 2005-2008 plan focuses on three priority geographical regions in Haiti - Upper Artibonite, the North, and the North-East. Since mid-2005 the organizational development of the National Society has materialized through the governmental recognition of its statutory independence and the subsequent General Assembly, which autonomously elected the National Society's president.

## Federation Secretariat support to the country

The 2006–2007 Appeal for Haiti reflects the strategy outlined in the Federation of the Future process and supports the National Societies in the region to work towards the goals of the Federation's Global Agenda, which further focuses the *Strategy 2010* and articulates its continued implementation. This will require scaling up programmes, increasing Red Cross capacity and strengthening its role in civil society. Effective operational alliances and cooperation mechanisms are necessary to achieve these ambitious goals.

The Global Agenda was discussed by National Societies at the General Assembly in Seoul, November 2005. With its adoption, the Federation is committed to scaling up its interventions, particularly in the field of disaster response and health programming, in order to contribute to the reduction of vulnerability in accordance with the Millennium Development Goals. The programmes presented in the current Appeals for the Caribbean and for Haiti are part of these collective efforts of the Federation network.

The overall goal of the Federation in Haiti is to strengthen the capacities of the HNRCS to meet more effectively the needs of vulnerable people and become an increasingly relevant partner for civil society. During 2006-2007 efforts will concentrate on reinforcing HNRCS capabilities across a wide spectrum of programmes, including organizational development, disaster management, community health and care, and the promotion of humanitarian

values. In order to further integrate the HNRCS into regional activities in the Caribbean, the Federation will support the National Society's active participation in thematic networks such as the Caribbean Red Cross HIV/AIDS Network (CARAN) and the organizational development grouping, RODNET.

For better management and ownership of programmes, the Federation will encourage the HNRCS to put in place an operational Senior Management Team composed of senior staff at HNRCS headquarters and programme managers at the regional level, to monitor progress towards programme goals. All programming will take place within the context of the thematic and geographical priorities defined in the HNRCS 2005-2008 Plan of Action, and will be pursued with a view to overall programmatic coherence and harmonization.

## **Strengthening the National Society**

### **Health and care**

The Federation will focus on strengthening the HNRCS health department to enable the National Society to carry out efficient, responsive, and focused programmes aimed at reducing vulnerability in this sector, where a shortage of trained health personnel, poor access to medical care, inadequate management of health service delivery, and the HIV/AIDS pandemic pose daunting challenges. A key element in the programme will be the development of community-level health activities using volunteers trained in community-based First Aid and regularly monitored by volunteer leaders ("coaches"). These personnel will be well placed to promote key health messages, to support peer education initiatives, and to raise awareness of activities (such as vaccination campaigns) designed to reduce morbidity and mortality rates. HNRCS branches will be encouraged to link their efforts with those of the existing health infrastructure, and agreements will be negotiated with organizations such as UNICEF and PAHO/WHO to secure additional expertise and resources for the programme.

The delegation will provide technical support to the HNRCS to train relevant health personnel at headquarters and in the three targeted regions. Volunteer leaders will be trained as trainers and a system developed to monitor and manage their performance in helping target communities identify health problems and develop relevant programmes. The HNRCS will be encouraged to become an active participant in CARAN, and by the end of 2007 best practices in HIV/AIDS programming will have been shared with all targeted branches, increasing the number of young people aware of the threat of HIV/AIDS and sexually-transmitted diseases (STDs) in general. Further emphasis will be placed on using the local resources of the HNRCS to integrate People Living with HIV/AIDS (PLWHA) into their communities, enable them to contribute to the fight against the disease, and assist their families (and those of other chronically-ill persons) to provide the necessary care and support. The programme will also enhance HNRCS capacities in water and sanitation, through the creation of appropriately-trained and equipped hygiene promotion teams. Finally, the Federation will ensure that the HNRCS has adequately trained personnel able to carry out immediate debriefing of persons involved in disasters and emergencies (whether as victims or responders) and refer individuals as necessary for further professional care.

In addition, a water, sanitation and health awareness project will be carried out in Haiti and the Dominican Republic as part of the Federation's Global Water and Sanitation Initiative (GWSI); this project will increase access to safe, affordable and sustainable water and sanitation services for vulnerable rural communities through the provision of infrastructure and services and is a coordinated effort between the Federation, the Spanish Red Cross and the European Union.

### **Disaster management**

Over recent years the HNRCS has acquired considerable experience of emergency response, both in the context of natural disasters and civil unrest; however, this involvement has stretched the capacity of the National Society to the limit and confirmed the need for systematic capacity-building efforts at headquarters and branch levels. Effective community-based disaster preparedness programming has been carried out at the local level (in the South with support from the Netherlands Red Cross, and in the Artibonite and Bas Plateau regions with French Red Cross inputs), and this provides a valuable basis for further disaster management efforts. One lesson learned is that the HNRCS volunteer base needs to be strengthened and endowed with a sense of ownership of disaster management activities. During 2006 and 2007 the Federation will continue to strengthen the disaster management capacities of the HNRCS, coordinating international assistance - including inputs from the Federation's Pan American Disaster

Response Unit (PADRU) - when disasters strike and helping the National Society monitor and evaluate its own efforts in this field to ensure an efficient service to vulnerable communities.

Activities will include relevant training at headquarters and branch level - including the National Intervention Team (NIT) concept; the development of an overall disaster response plan and specific contingency plans for the most frequent and significant disasters (hurricanes and floods); the adaptation and dissemination of relevant community-based disaster management (CBDM) material, including the VCA and Better Programming Initiative (BPI) methodologies to enable the HNRCS to conduct integrated community risk management activities in targeted areas; the enhancement of technical skills among HNRCS staff and volunteers at regional and local levels; further support for the telecommunications network linking HNRCS branches throughout the country, and the establishment of an operational HNRCS logistics unit and fleet management system under the guidance of PADRU's regional logistics unit. In the realm of disaster response, the Federation will work with the HNRCS to ensure that interventions are carried out in keeping with Federation standards, in particular with regard to the active participation of beneficiaries, the need for a smooth transition from relief to rehabilitation, and the importance of the capacity-building aspects of response activities.

### **Organizational development**

An evaluation of the HNRCS carried out in September 2004 identified a number of institutional weaknesses in governance-management relations, middle management capabilities, communications, personnel management, training, and financial and narrative reporting. However, considerable progress has been made in recent years in such matters as statute revision, programme coordination and strategic planning. The focus in this sector during 2006-2007 will be to reinforce steps already taken in terms of the application of the HNRCS Statutes adopted in 2004, the strengthening of the branch and volunteer network, the development of human and material resources, improved guidance at governance level, and sound management practices. Activities foreseen include training for board members at the national and regional level; revision of procedures in all areas of administration; the creation of a practical Annual Operational Plan; introduction of human resources policies conducive to the recruitment and retention of a competent and diversified corps of staff and volunteers; the creation of effective fund-raising committees at national and regional levels; and the adoption of the principle of integrated participatory programming at all levels, with a focus on enabling local branches to develop and implement such projects with vulnerable communities.

### **Humanitarian Principles and Values**

In past years Federation efforts to support the HNRCS in this area have concentrated - in coordination with the ICRC - on dissemination of the Fundamental Principles of the Movement. A key limitation has been the modest capacities of the National Society in advocacy and communication. With an atmosphere of exclusion, discrimination, and violence continuing to plague many parts of Haiti, there is an urgent need to upgrade HNRCS capacities in order to strengthen its own image and that of the Movement within the country, and enable it to contribute to the prevention of violence and the fostering of a culture of peace. The Federation will advise the HNRCS to examine similar Movement initiatives elsewhere in the world and will develop a specific strategy for the promotion of peace. Training, development of materials and the creation of a website will aim at building a clearer understanding of the Red Cross on the part of the general public, and HNRCS youth members will be deployed in targeted communities to foster pilot peace-building projects.

### **Implementation and coordination**

The Federation will continue to work closely with the ICRC, which is the Movement's lead agency in Haiti, and the several PNSs supporting the Haitian National Red Cross Society programmes. A Memorandum of Understanding defines the relations between all Movement components in the country, and periodic meetings will continue to be held to monitor adherence to the CAS process and to Federation policies, strategies, and standards. The Federation will encourage HNRCS participation in regional technical and thematic networks.

The Haitian National Red Cross Society and the Federation delegation will jointly maintain representational and advocacy-oriented contacts with national authorities, diplomatic representatives, donor groups, and the media to elicit understanding and support for Federation positions. The Federation will likewise support advocacy initiatives undertaken by the HNRCS and ensure that the National Society is aware of evolving Federation policy. The

delegation will also continue to help the HNRCS address issues of governance practice and integrity concerns, and assist its leadership to play an empowered role at the governance level of the Federation itself. Participation in statutory and regional and international meetings will be supported, as will visits by HNRCS governance and senior staff to other National Societies in the region to share knowledge and experience.

The Federation delegation in Haiti will continue to be managed by a Head of Delegation responsible for coordination, representation, and the forging of strategic alliances, assisted by a programme coordinator. Specialized delegates in the fields of logistics, health, disaster management, reporting and information, and finance will bring their expertise to the Federation's work, while the Pan American Disaster Response Unit and the Federation's Panama Regional Delegation will provide back-up in disaster-related programming, including disaster response. The Federation's Panama-based continental service units, the Regional Reporting Unit and the Regional Finance Unit, will offer support in the areas of donor reporting and finance.

***For further information please contact:***

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# BUDGET 2006

## PROGRAMME BUDGETS SUMMARY

Appeal no.: MAAHT001

Name: HAITI

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0
Clothing & Textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & First Aid	2,500	0	0	0	0	0	2,500
Teaching Materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other Supplies & Services	0	0	0	0	0	0	0
<b>SUPPLIES</b>	<b>2,500</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2,500</b>
Land & Buildings	0	0	0	0	0	0	0
Vehicles	0	0	0	0	0	0	0
Computers & Telecom	0	0	0	0	0	0	0
Medical equipment	0	0	0	0	0	0	0
Other Equipment	0	0	0	0	0	0	0
<b>LAND, VEHICLES &amp; EQUIPMEN</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Storage	0	0	0	0	0	0	0
Distribution & Monitoring	0	0	0	0	0	0	0
Transport & Vehicles cost	47,140	43,540	12,140	29,330	13,200	0	145,350
<b>TRANSPORT &amp; STORAGE</b>	<b>47,140</b>	<b>43,540</b>	<b>12,140</b>	<b>29,330</b>	<b>13,200</b>	<b>0</b>	<b>145,350</b>
International Staff	329,730	264,330	133,530	190,680	133,530	0	1,051,800
Regionally Deployed Staff	0	0	0	0	0	0	0
National staff	30,091	28,080	36,271	33,991	20,395	0	148,828
National Society Staff	38,623	54,072	0	69,576	0	0	162,271
Consultants	8,018	0	0	2,400	0	0	10,418
<b>PERSONNEL</b>	<b>406,462</b>	<b>346,482</b>	<b>169,801</b>	<b>296,647</b>	<b>153,925</b>	<b>0</b>	<b>1,373,318</b>
Workshops & Training	60,890	39,706	7,200	77,345	16,210	0	201,351
<b>WORKSHOPS &amp; TRAINING</b>	<b>60,890</b>	<b>39,706</b>	<b>7,200</b>	<b>77,345</b>	<b>16,210</b>	<b>0</b>	<b>201,351</b>
Travel & related expenses	3,900	9,000	0	12,200	17,400	0	42,500
Information & Public Rela	0	4,000	3,000	0	3,500	0	10,500
Office Running Costs	19,200	19,200	19,200	19,200	19,200	0	96,000
Communication Costs	4,800	4,800	4,800	4,800	4,800	0	24,000
Professional Fees	0	0	0	0	0	0	0
Other General Expenses	2,760	1,680	2,760	2,760	2,760	0	12,720
<b>GENERAL EXPENDITURE</b>	<b>30,660</b>	<b>38,680</b>	<b>29,760</b>	<b>38,960</b>	<b>47,660</b>	<b>0</b>	<b>185,720</b>
Asset Depreciation	0	0	0	0	0	0	0
<b>DEPRECIATION</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Contributions & Transfers	0	0	0	0	0	0	0
<b>CONTRIBUTIONS &amp; TRANSFERS</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Programme Support	38,072	32,563	15,218	30,747	16,058	0	132,658
<b>PROGRAMME SUPPORT</b>	<b>38,072</b>	<b>32,563</b>	<b>15,218</b>	<b>30,747</b>	<b>16,058</b>	<b>0</b>	<b>132,658</b>
<b>TOTAL BUDGET:</b>	<b>585,724</b>	<b>500,971</b>	<b>234,119</b>	<b>473,029</b>	<b>247,053</b>	<b>0</b>	<b>2,040,897</b>

# BUDGET 2007

## PROGRAMME BUDGETS SUMMARY

Appeal no.: MAAHT001

Name: HAITI

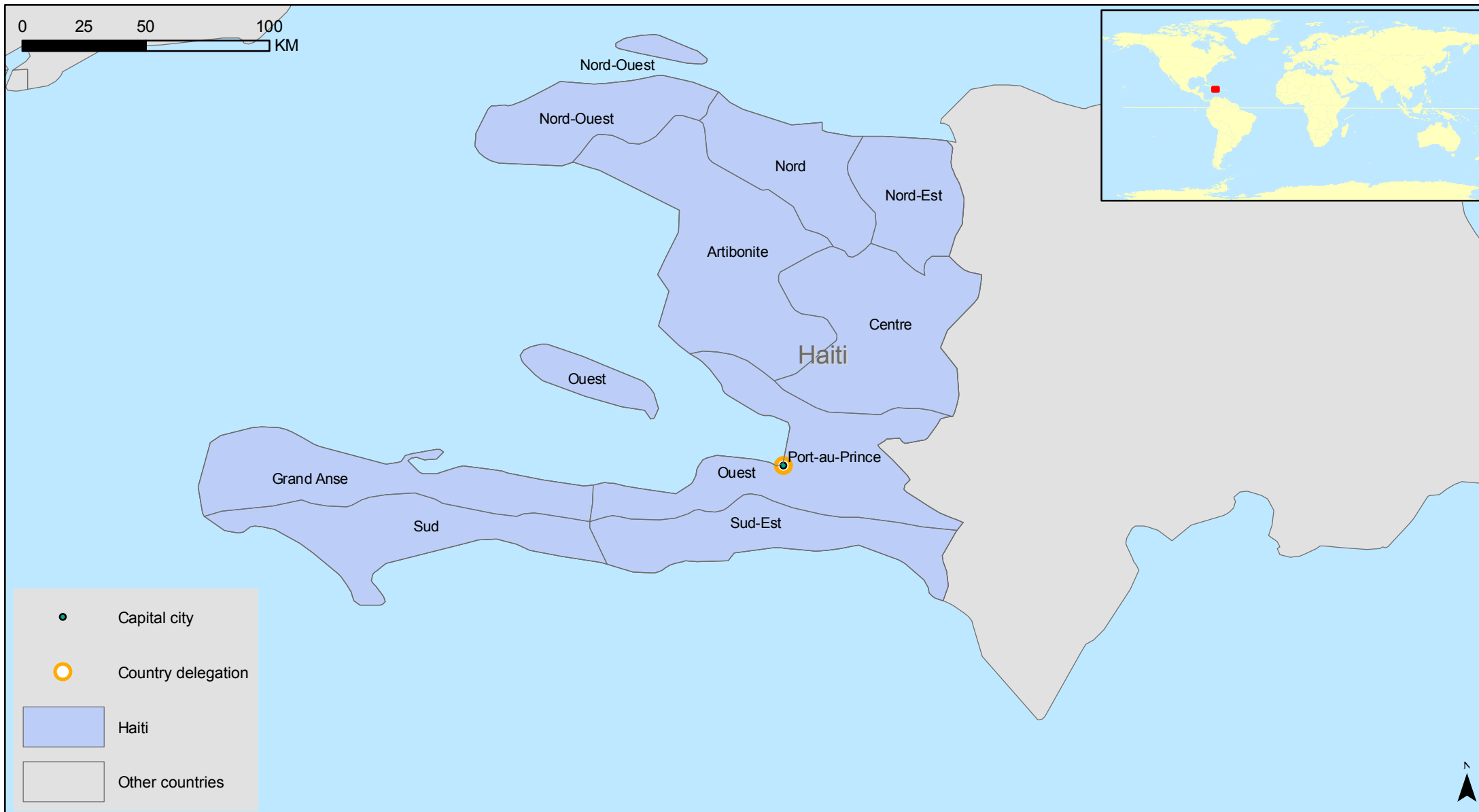
PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0
Clothing & Textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & First Aid	1,500	0	0	0	0	0	1,500
Teaching Materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other Supplies & Services	0	0	0	0	0	0	0
<b>SUPPLIES</b>	<b>1,500</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,500</b>
Land & Buildings	0	0	0	0	0	0	0
Vehicles	0	0	0	0	0	0	0
Computers & Telecom	0	0	0	0	0	0	0
Medical equipment	0	0	0	0	0	0	0
Other Equipment	0	0	0	0	0	0	0
<b>LAND, VEHICLES &amp; EQUIPMEN</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Storage	0	0	0	0	0	0	0
Distribution & Monitoring	0	0	0	0	0	0	0
Transport & Vehicles cost	45,460	41,860	13,860	29,810	13,200	0	144,190
<b>TRANSPORT &amp; STORAGE</b>	<b>45,460</b>	<b>41,860</b>	<b>13,860</b>	<b>29,810</b>	<b>13,200</b>	<b>0</b>	<b>144,190</b>
International Staff	198,930	198,931	68,130	125,280	68,130	0	659,400
Regionally Deployed Staff	0	0	0	0	0	0	0
National staff	30,091	33,175	36,271	33,991	20,395	0	153,923
National Society Staff	38,623	54,072	0	69,576	0	0	162,271
Consultants	8,018	0	0	2,400	0	0	10,418
<b>PERSONNEL</b>	<b>275,662</b>	<b>286,178</b>	<b>104,401</b>	<b>231,247</b>	<b>88,525</b>	<b>0</b>	<b>986,013</b>
Workshops & Training	39,385	39,191	7,200	53,575	16,210	0	155,561
<b>WORKSHOPS &amp; TRAINING</b>	<b>39,385</b>	<b>39,191</b>	<b>7,200</b>	<b>53,575</b>	<b>16,210</b>	<b>0</b>	<b>155,561</b>
Travel & related expenses	4,700	6,000	0	10,700	13,800	0	35,200
Information & Public Rela	0	0	3,000	0	3,500	0	6,500
Office Running Costs	19,200	19,200	19,200	19,200	19,200	0	96,000
Communication Costs	4,800	4,800	4,800	4,800	4,800	0	24,000
Professional Fees	0	0	0	0	0	0	0
Other General Expenses	2,760	2,760	2,760	2,760	2,760	0	13,800
<b>GENERAL EXPENDITURE</b>	<b>31,460</b>	<b>32,760</b>	<b>29,760</b>	<b>37,460</b>	<b>44,060</b>	<b>0</b>	<b>175,500</b>
Asset Depreciation	0	0	0	0	0	0	0
<b>DEPRECIATION</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Contributions & Transfers	0	0	0	0	0	0	0
<b>CONTRIBUTIONS &amp; TRANSFERS</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Programme Support	27,353	27,807	10,791	24,477	11,262	0	101,689
<b>PROGRAMME SUPPORT</b>	<b>27,353</b>	<b>27,807</b>	<b>10,791</b>	<b>24,477</b>	<b>11,262</b>	<b>0</b>	<b>101,689</b>
<b>TOTAL BUDGET:</b>	<b>420,820</b>	<b>427,796</b>	<b>166,012</b>	<b>376,569</b>	<b>173,257</b>	<b>0</b>	<b>1,564,454</b>



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

# Haiti



The maps used do not imply the expression of any opinion on the part of the International Federation of Red Cross and Red Crescent Societies or National Societies concerning the legal status of a territory or of its authorities.  
Map data sources: ESRI, Federation