

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

VIETNAM

Appeal No. MAAVN001
29 June 2006

The Federation's vision is to strive, through voluntary action, for a world of empowered communities, better able to address human suffering and crises with hope, respect for dignity and a concern for equity. Its mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 183 countries.

In Brief

Programme Update no. 1, Period covered: 1 January to 30 April 2006;
Appeal target for 2006-2007: CHF 3.2 million (USD 2.5 million or EUR 2 million);
Appeal coverage: 28%;
Outstanding needs: CHF 2.3 million (USD 1.9 million or EUR 1.5 million).
(click here for the interim financial report with the latest income and expenditure)

Related Appeals: [Typhoon Damrey \(Appeal no. 05EA019\)](#),
[Southeast Asia Appeal 2006-2007 \(Appeal no. MAA51001\)](#)

Programme Summary:

As avian influenza concerns continue to dominate the country, Viet Nam Red Cross (VNRC) centred its activities in the first four months of 2006 on awareness raising, dissemination and training of staff and volunteers on avian influenza preparedness. Meanwhile, the disaster management programme has strode forward, helping people affected by Typhoon Damrey to recover while progressing with its community-based disaster management programme. An organizational development position paper has developed and helped shape preparations of the cooperation agreement strategy and the VNRC operational plan 2006-2007.

Efforts and achievements made despite the low level of funding demonstrate the commitment and implementation capacities of VNRC, making this appeal deserving of further donor support.



The Viet Nam Red Cross has distributed leaflets on avian influenza prevention to poultry traders in a market in Lang Son province (a border province with China)

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Operational developments

In 2006, the planned activities of the Viet Nam Red Cross (VNRC) focused on three areas: health and care, disaster management, and organizational development.

The health and care programme was unable to start during the first four months of the year, except for work around avian influenza preparedness and awareness building. This is noteworthy as Vietnam has been a hotspot for avian influenza and it remains vulnerable to any outbreak. The Viet Nam Red Cross has been very active around avian influenza as per its plan of action, which was developed in November 2005. The principal focus of activities have included: avian influenza raising public awareness and hygiene education at the community level; producing and distributing dissemination material together with soap in selected districts and communes; and building of capacity of VNRC staff and volunteers to deal with a potential avian influenza pandemic. These measures are aimed at preventing and/or minimizing the risk of an avian influenza outbreak. These initiatives have been incorporated into the annual appeal 2006-2007.

Disaster management activities are progressing. United Kingdom's Department for International Development (DFID) has continued to support the community-based disaster management programme and will do so until June 2006. The VNRC headquarters and chapters of several selected provinces have been implementing the programme as planned. Following the Typhoon Damrey emergency appeal in October 2005, the VNRC has been supporting the livelihood of 1,000 households in the form of pig husbandry and fish-sauce production. In addition, VNRC has also assisted 200 affected families with the reconstruction of typhoon resistant houses, with adequate water and sanitation facilities. The livelihoods and housing programmes are expected to be completed in June 2006.

In February 2006, a tripartite VNRC/Federation/Japanese Red Cross memorandum of understanding (MoU) on a five-year mangrove plantation programme was signed. Funded by Japanese Red Cross, this programme builds on an existing 10-year programme of mangrove forestation in the eight coastal provinces namely Ninh Binh, Nam Dinh, Thai Binh, Hai Phong, Quang Ninh, Thanh Hoa, Nghe An and Ha Tinh.

During the first four months of 2006, the Viet Nam Red Cross worked hard on analyzing its structure. Based on this analysis, VNRC made a new operational plan 2006-2007. The 2006-2007 appeal is being revised accordingly to reflect Federation support that is aligned behind the new focus of the national society's plan. The appeal is being revised accordingly to reflect Federation secretariat's support that is aligned with the new VNRC focus.

The Viet Nam Red Cross and the Federation delegation have developed a position paper, defining the priorities of VNRC and the terms of the cooperation and the roles and responsibilities of both. The paper has been used for the preparation of the cooperation agreement strategy (CAS) for the period 2006-2010.

In the first quarter of 2006, the VNRC received donations in kind, i.e. wheel chairs, medicines and new clothes from external organizations. The national society distributed these donations to poor and vulnerable people across the country. In addition, VNRC received funds for 20 small-scale projects to provide clean water, assist poultry husbandry, and construct kindergartens in 16 provinces in Vietnam.

In February, VNRC launched a nationwide appeal for "Tet for the poor" to call for in-country contributions from organizations, private companies and individuals. The level of contributions received clearly demonstrated that the VNRC is considered the leading humanitarian organization in the country. The contributions were used to buy Tet (Lunar New Year) parcels, which included food and drinks for the poor and people with disabilities.

The limited response so far to the annual appeal has delayed implementation of programmes it is supporting. Avian influenza activities have been partially carried out with support of German and Netherlands Red Cross as well as funds from the Federation's disaster relief emergency fund (DREF), which needs to be replaced on a cost recovery basis. The Federation's Capacity Building Fund contributed CHF 29,000 for finance development activities. As stated, DFID will contribute to the disaster management (DM) and organizational development (OD) programmes until June 2006. Bilateral partner national societies concentrated their support on capacity building in

provinces where their projects are implemented. The Federation delegation is now focusing more on capacity building at VNRC headquarters. See the table below for details on 2006 budget, income and expenditure.

Table 1: Budget, income and expenditure analysis for 2006 by programme as of April 2006.
(refer to the attached [interim financial report](#) for the latest income and expenditure for Appeal 2006-2007)

| Programmes/Projects | % of Income against 2006 Budget | Expenditures | |
|---------------------------------|---------------------------------|--------------|-------------|
| | | % of income | % of budget |
| Health and care | 17% | 89% | 15% |
| Disaster management | 44% | 48% | 21% |
| Organizational development | 45% | 6% | 3% |
| Implementation and coordination | 53% | 46% | 24% |
| Total for 2006 | 31% | 55% | 17% |
| Typhoon Damrey operation | 106% | 94% | 103% |
| GRAND TOTAL | 53% | 78% | 42% |

Strengthening the National Society

1. Health and care

Goal: VNRC will become a leading humanitarian organization, pioneering humanitarian health and care services.

Objective: The health of vulnerable communities is improved by implementing community-based health and care activities.

Expected Results:

- People living with HIV/AIDS (PLWHA) receive material and psychological support to reduce discrimination and stigmatization, and to improve the participation in prevention.
- The number of traffic accidents are reduced through increased public awareness and the establishment of road safety networks.
- There is increased awareness of people nationwide on the dangers of avian influenza (AI) and preventive methods.
- There is increased preparedness capacity of VNRC to respond to public health emergencies such as avian influenza.

Achievements, impact and constraints

During 2006, Vietnam remained highly at risk of being the location of the first outbreak of an avian influenza pandemic. Ongoing low awareness of the risk and bad hygiene among population remain. The cold weather in the northern part of the country, which triggered a series of viral illnesses, combined with the fact that the avian influenza (AI) virus is already endemic in most regions among poultry, makes Vietnam a potential fertile ground for the mutation of the virus to human-to-human transmission.

In March 2006, German Red Cross contributed to the avian influenza component of the health and care programme with EUR 110,000 (CHF 157,000). The Netherlands Red Cross also donated EUR 16,000 (CHF 25,000). The Federation secretariat released CHF 250,000 from its DREF. These funds enabled the start up of avian influenza activities that have been incorporated into the annual appeal. With the assistance of the Federation delegation, VNRC re-prioritized their activities taking account of available funding.

VNRC worked closely with the Federation delegation to design simple and understandable leaflets and posters on avian influenza prevention. An avian influenza booklet is also being printed. This booklet will be used as a curriculum for training of trainers (TOT) courses.

With their substantial experience on outbreak control plus practical working experience with communities, VNRC has had a stronger presence both in internal and external forums on avian influenza. VNRC met regularly with UN agencies such as United Nations Development Programme (UNDP), World Health Organization (WHO), United Nations Children's Fund (UNICEF), Food and Agriculture Organization (FAO) to exchange experience on avian influenza. This effective coordination helped to avoid overlaps of activities. The national society and the delegation attended monthly teleconferences chaired by representatives of the Federation secretariat in Geneva and the Bangkok regional delegation in order to share experience and update on developments on AI implementation.

In April, the national society organized two ToT training courses on avian influenza public education. The purpose of the training was to provide participants with knowledge on potential risk from avian influenza as well as measures to prevent and control. The courses were organized in Hanoi. The first course was intended for leaders and key health staff from Red Cross chapters in 18 non-targeted provinces. There were 33 participants. The second was designed for key health staff from provincial chapters in ten targeted locations. Sixty people attended this training. Afterwards, participants were able to train Red Cross volunteers in provinces so that these volunteers would educate communities. Given the fact that backyard poultry are popular in the rural areas where the local people's awareness remains low, avian influenza public awareness and hygiene education for every household is imperative to reduce the risk of a pandemic as well as other illness.

In late April, VNRC carried out a dissemination campaign on avian influenza in Lang Son province, a northern border province where chickens are smuggled from China. Bang Tuong (a district of China's Guangxi province) Red Cross chapter also joined this campaign to learn and agree common preventive measures. This is a good example of how cross border cooperation can maximize the impact of such vital campaign.

2. Disaster management

Goal: The vulnerability to disaster of selected communities is reduced, in accordance with the Fundamental Principles of the Red Cross and Red Crescent Movement.

Objective: The VNRC fulfills its designated strategic and implementation role in the context of Vietnam's disaster management network.

Expected results

- Sufficient skilled human resources for disaster management at its headquarters and in the most disaster-prone provinces are developed to manage the national disaster management programme.
- Disaster preparedness skills and knowledge for school children, teachers and staff of local authorities in selected provinces are enhanced.
- Appropriate risk reduction activities are identified and undertaken by selected disaster-prone communes. 2,000 ha of mangroves and 500 ha of upland trees are planted in selected provinces.
- An active role within local, national and regional networks for disaster management is taken by the national society.

Achievements, impact and constraints

The disaster management programme aims at developing skilled human resource at headquarters and in the disaster-prone provinces able to implement effective programmes. To reach this goal, training is essential. At the central level, four staff, who have direct involvement in disaster management, attended training in Bangkok, such as the regional disaster response team (RDRT) seminar as well as the water in emergency and building capacity in disaster response training. This was a good opportunity for them to share information and experience with Red Cross and Red Crescent peers.

At local level, staff from chapters attended in-country courses. In April 2006, three community-based disaster management (CBDM) courses were held in Quang Ninh, Bac Can and Yen Bai provinces for 75 staff from Red Cross chapters and local committees on flood and storm control. The courses were to improve and strengthen the cooperation and coordination among its fellow members. In addition, nine training workshops on CBDM were organized with participation of 225 staff from nine communes in those provinces. By the end of the workshops, participants have been able to carry out hazard, vulnerability and capacity assessment (HVCA). Nine HVCA have

been done so as to develop DP plans in these communes together with small-scale projects. A total of 400 people at the communes participated in HVCA. These activities were part of the DFID-funded programme on DP capacity building for Quang Ninh, Bac Can and Yen Bai provinces.

To continue the plantation and protection of the mangrove is essential. Therefore, it is necessary to provide parties involved in the mangrove projects with reference useful for their work. In February, the delegation printed 4,000 Red Cross calendars showing as well the regular monthly tides. This helps to plant and take care of the mangroves, and to plan monitoring visits. The calendars were distributed to the local authorities, the Provincial Committees on Flood and Storm Control, VNRC chapters, schools and other relevant agencies in the eight provinces where the mangrove programme have been implemented. Noticeably, the calendar was illustrated with pictures drawn by the children of primary schools from the provinces where mangroves have been planted.

A water and sanitation project in Gio Linh commune, Quang Tri province, one of the poor communes in the country, is also part of the national society plan to serve larger groups of population in need. The project aims at providing clean water and latrines for 120 households in the commune. This project employs a participatory approach in which the community owns and manages the project. This strengthens the possibility of sustainability. The project will start in May and finish in October 2006.

To help VNRC to have an active role with local, national and regional disaster management networks, the Federation delegation has regularly coordinated meetings on DM, hosted by VNRC, for various partners. This enables all parties to share experience, update on activities, and improve coordination to enable better programming.

3. Organizational development

Goal: The lives of the most vulnerable people in Vietnam are improved.

Objective: VNRC meets the basic requirements of a well-functioning national society.

Expected results

- A comprehensive VNRC set of strategies and plans for each core area and a CAS is in place.
- VNRC has increased capacity to design and implement programmes and services in an effective and professional manner, including improved performance in finance management, planning and reporting.
- VNRC has increased ability to generate resources for its core and programme costs.
- VNRC has a defined legal base and clear dissemination strategy.

Achievements, impact and constraints

One of the organizational development (OD) activities was the development of a position paper defining the priorities of VNRC and the terms of the cooperation and the roles and responsibilities of the national society and its partners. A local consultant was hired to carry out an in-depth analysis of the current structure of the national society and to identify areas for improvement. Its outcome has been used for the preparation of a cooperation agreement strategy (CAS) for the period 2006-2010.

The consultant held interviews with leaders and managers of the Viet Nam Red Cross to collect information, analyze the national society's current structure and strength, and identify areas for improvement. In addition, the consultant also met with the representatives of partner national societies to get their input. Fact findings and observations collected were put into a draft position paper. On 22 February 2006, with support of the Federation delegation, VNRC held a one-day workshop on the position paper, chaired by the under secretary general. There were 47 participants, including VNRC leaders, managers and young staff, Federation delegation representatives and all partner national societies. Comments received were incorporated into the revised draft.

Through the analysis, VNRC leadership had a better understanding of the current internal structure of the national society. It also helped VNRC to set priorities for each of the coming five years to 2010. Based on that, the national society has made a new operational plan (2006-2007). The analysis and programming have been incorporated into

the positioning paper. This paper together with the specific plan of action, the log-frame and the revised budget were distributed at the partnership meeting in April 2006 in Bangkok and will be reflected in the next programme update.

In terms of finance, VNRC HQ sent a team to its chapters in Kien Giang, Can Tho, HCMC, Hai Phong and Quang Ninh to look at the appropriateness of their financial system and ability to comply with financial regulations of the government, VNRC and donors. The teams provided technical advice to VNRC staff on financial management and helped clear outstanding financial reports.

Previously constant changes of the national society focal points have settled down and relations with the delegation have strengthened as a result.

Implementation and coordination

The Federation delegation has coordinated well within the cooperation mechanism between VNRC, partner national societies and the Federation secretariat. The Federation representative met regularly with the president, the head of international relations department and other departments of VNRC to discuss common issues, problems, achievements and to plan efficiently further cooperation with and support to the national society.

The delegation concentrated on fostering an atmosphere of working together with the same goals. The presence and the activities of all the components of the RC/RC Movement in Vietnam are now focused on helping boost VNRC capacity around its priority programme areas. Thematic meetings have been held regularly on organizational development, disaster management, and health and care with a special focus on avian influenza.

The national society has supported the Federation's legal status agreement to be concluded with the government of Vietnam. A meeting between the Federation representative and the Ministry of Foreign Affairs of Vietnam, with the assistance of VNRC, was due to take place by June.

[Interim financial report below; click here to return to the title page and contact information.](#)

The International Federation undertakes activities that are aligned with its Global Agenda, which sets out four broad goals to achieve the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- *Reduce the numbers of deaths, injuries and impact from disasters.*
- *Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.*
- *Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.*
- *Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.*

All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering quality and accountable assistance to the most vulnerable.

For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>

International Federation of Red Cross and Red Crescent Societies

MAAVN001 - VIETNAM

INTERIM FINANCIAL REPORT

| Selected Parameters | |
|---------------------|----------------|
| Reporting Timeframe | 2006/1-2006/5 |
| Budget Timeframe | 2006/1-2007/12 |
| Appeal | MAAVN001 |
| Budget | APPEAL |

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

| | Health & Care | Disaster Management | Humanitarian Values | Organisational Development | Coordination & Implementation | TOTAL |
|---|---------------|---------------------|---------------------|----------------------------|-------------------------------|-----------|
| A. Budget | 1'698'619 | 1'134'619 | | 407'221 | 0 | 3'240'459 |
| B. Opening Balance | 0 | 133'328 | | 3'037 | 148'006 | 284'372 |
| Income | | | | | | |
| Cash contributions | | | | | | |
| Capacity Building Fund | | | | 29'981 | | 29'981 |
| DFID Partnership | | 66'355 | | 37'917 | | 104'272 |
| German Red Cross | 172'111 | | | | | 172'111 |
| Netherlands Red Cross | 25'248 | | | | | 25'248 |
| C1. Cash contributions | 197'359 | 66'355 | | 67'898 | | 331'612 |
| Reallocations (within appeal or from/to another appeal) | | | | | | |
| British Red Cross | | -10'669 | | | | -10'669 |
| DREF | 250'000 | | | | | 250'000 |
| Japanese Red Cross Society | | -0 | | | | -0 |
| C3. Reallocations (within appeal) | 250'000 | -10'669 | | | | 239'331 |
| Inkind Personnel | | | | | | |
| Italian Red Cross | | | | | 42'500 | 42'500 |
| C5. Inkind Personnel | | | | | 42'500 | 42'500 |
| C. Total Income = SUM(C1..C6) | 447'359 | 55'686 | | 67'898 | 42'500 | 613'442 |
| D. Total Funding = B + C | 447'359 | 189'014 | | 70'935 | 190'506 | 897'814 |

II. Balance of Funds

| | Health & Care | Disaster Management | Humanitarian Values | Organisational Development | Coordination & Implementation | TOTAL |
|----------------------------------|---------------|---------------------|---------------------|----------------------------|-------------------------------|----------|
| B. Opening Balance | 0 | 133'328 | | 3'037 | 148'006 | 284'372 |
| C. Income | 447'359 | 55'686 | | 67'898 | 42'500 | 613'442 |
| E. Expenditure | -380'853 | -110'535 | | -17'478 | -114'466 | -623'331 |
| F. Closing Balance = (B + C + E) | 66'506 | 78'479 | | 53'457 | 76'041 | 274'483 |

International Federation of Red Cross and Red Crescent Societies

MAAVN001 - VIETNAM

INTERIM FINANCIAL REPORT

| Selected Parameters | |
|---------------------|----------------|
| Reporting Timeframe | 2006/1-2006/5 |
| Budget Timeframe | 2006/1-2007/12 |
| Appeal | MAAVN001 |
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All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

| Account Groups | Budget | Expenditure | | | | | TOTAL | Variance |
|---|------------------|------------------|---------------------|---------------------|----------------------------|-------------------------------|------------------|------------------|
| | | Health & Care | Disaster Management | Humanitarian Values | Organisational Development | Coordination & Implementation | | |
| A | | B | | | | | A - B | |
| BUDGET (C) | | 1'698'619 | 1'134'619 | | 407'221 | 0 | 3'240'459 | |
| Supplies | | | | | | | | |
| Shelter | 31'912 | | | | | | | 31'912 |
| Construction | | | 584 | | | | 584 | -584 |
| Food | 50'000 | | | | | | | 50'000 |
| Seeds,Plants | 203'670 | | | | | | | 203'670 |
| Water & Sanitation | 185'600 | | | | | | | 185'600 |
| Medical & First Aid | 46'112 | | | | | | | 46'112 |
| Teaching Materials | | 17'283 | | | | | 17'283 | -17'283 |
| Other Supplies & Services | 67'200 | 33'439 | | | | | 33'439 | 33'761 |
| Total Supplies | 584'494 | 50'722 | 584 | | | | 51'306 | 533'188 |
| Land, vehicles & equipment | | | | | | | | |
| Computers & Telecom | 78'814 | 2'106 | 2'194 | | | | 4'300 | 74'514 |
| Others Machinery & Equipment | 32'000 | | | | | | | 32'000 |
| Total Land, vehicles & equipment | 110'814 | 2'106 | 2'194 | | | | 4'300 | 106'514 |
| Transport & Storage | | | | | | | | |
| Distribution & Monitoring | 4'500 | | | | | 2'120 | 2'120 | 2'380 |
| Transport & Vehicle Costs | 16'338 | 56 | 376 | | | 1'561 | 1'994 | 14'344 |
| Total Transport & Storage | 20'838 | 56 | 376 | | | 3'681 | 4'113 | 16'725 |
| Personnel Expenditures | | | | | | | | |
| Delegates Payroll | 416'673 | | | | | | | 416'673 |
| Delegate Benefits | | | | | | 51'115 | 51'115 | -51'115 |
| National Staff | 228'400 | 2'952 | 3'577 | | 3'329 | 10'141 | 19'998 | 208'402 |
| National Society Staff | 51'618 | 48'131 | 1'065 | | 147 | 1'969 | 51'312 | 306 |
| Consultants | 99'064 | | 1'840 | | 398 | | 2'238 | 96'826 |
| Total Personnel Expenditures | 795'755 | 51'083 | 6'482 | | 3'874 | 63'225 | 124'664 | 671'091 |
| Workshops & Training | | | | | | | | |
| Workshops & Training | 583'036 | 11'232 | 15'977 | | 2'037 | 839 | 30'085 | 552'951 |
| Total Workshops & Training | 583'036 | 11'232 | 15'977 | | 2'037 | 839 | 30'085 | 552'951 |
| General Expenditure | | | | | | | | |
| Travel | 108'250 | 16 | 1'023 | | 364 | 4'671 | 6'074 | 102'176 |
| Information & Public Relation | 589'290 | 95'691 | 6'766 | | 294 | 1'454 | 104'205 | 485'085 |
| Office Costs | 201'180 | | 856 | | 4'568 | 3'318 | 8'743 | 192'437 |
| Communications | | | 1'737 | | 181 | 2'472 | 4'391 | -4'391 |
| Professional Fees | | | 25'773 | | | 2'575 | 28'348 | -28'348 |
| Financial Charges | | | 4'012 | | 1 | 24'037 | 28'050 | -28'050 |
| Other General Expenses | 36'172 | 3'065 | 49 | | 266 | 933 | 4'312 | 31'860 |
| Total General Expenditure | 934'892 | 98'772 | 40'216 | | 5'675 | 39'461 | 184'123 | 750'769 |
| Federation Contributions & Transfers | | | | | | | | |
| Cash Transfers National Societies | | | -3'951 | | | | -3'951 | 3'951 |
| Total Federation Contributions & Transfers | | | -3'951 | | | | -3'951 | 3'951 |
| Program Support | | | | | | | | |
| Program Support | 210'630 | 24'755 | 7'185 | | 1'136 | 7'261 | 40'337 | 170'293 |
| Total Program Support | 210'630 | 24'755 | 7'185 | | 1'136 | 7'261 | 40'337 | 170'293 |
| Operational Provisions | | | | | | | | |
| Operational Provisions | | 142'127 | 41'470 | | 4'756 | | 188'353 | -188'353 |
| Total Operational Provisions | | 142'127 | 41'470 | | 4'756 | | 188'353 | -188'353 |
| TOTAL EXPENDITURE (D) | 3'240'459 | 380'853 | 110'535 | | 17'478 | 114'466 | 623'331 | 2'617'128 |
| VARIANCE (C - D) | | 1'317'766 | 1'024'084 | | 389'743 | -114'466 | 2'617'128 | |