

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

VIET NAM: 2007 OUTLOOK

Appeal No. MAAVN001
15 December 2006

The Federation's vision is to strive, through voluntary action, for a world of empowered communities, better able to address human suffering and crises with hope, respect for dignity and a concern for equity. Its mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

In Brief

Programme Update no. 02;

Appeal target for 2006-2007: CHF 3,960,902 (EUR 2,489,567 or USD 3,281,608); revised from CHF 3,240,458 (EUR 2,036,742/ USD 2,684,720)

Appeal coverage for 2006-2007: 40.4%;

Outstanding needs: CHF 2,361,823 (EUR 1,484,489 or USD 1,956,771).

Click here for the attached [interim financial report](#) showing income and expenditure until October 2006.

Click here for the original [Southeast Asia Regional Appeal 2006-2007](#) (MAA51001) launched

[Click here for the revised logical frameworks](#)

Click here for the [Viet Nam Red Cross](#) website

Related Emergency or Annual Appeals:

[Southeast Asia Appeal 2006-2007 \(MAA51001\)](#), [Typhoon Xangsane Appeal \(MDRVN001\)](#)

Programme summary:

The revision of plans and budgets in Viet Nam is based around two main elements. First, Viet Nam Red Cross (VNRC) has fine-tuned its priorities to better address vulnerabilities in-country. This re-orientation is a result of latest vulnerability and capacity assessments, including the findings of a major independent review of national society programmes in Viet Nam and throughout Southeast Asia. The national society better understands the changing nature of needs in Viet Nam as well as the competencies it needs to strengthen to play a more effective humanitarian role. The second element of this revision is scaling-up the implementation of the Federation's Global Agenda in Viet Nam and throughout Southeast Asia. This appeal document profiles the multilateral support to Viet Nam of several loyal partners as well as the efforts of partner national societies working bilaterally.

Programmes	original budget 2006-2007	revised budget 2006-2007	Variance
Health and care	1,698,618.61	1,872,480.00	10%
Disaster management	1,134,618.94	1,575,751.00	39%
Organizational development	407,221.08	512,671.00	26%
Total	3,240,458.63	3,960,902.00	22%

Operational developments

Country context

Viet Nam's vulnerability to disaster was again illustrated with the shattering effect of Typhoon Xangsane when it slammed into the country's central coast early October 2006. However, the emergency also witnessed the strength of the Viet Nam Red Cross (VNRC) in terms of preparing for and responding to large-scale disasters.

In general, the country remains one of exciting opportunity and progress although significant challenges around vulnerability remain. The national society too continues to impress in many instances, with its reach and impact. Strengthened capacity in some areas, of course, is still needed and this appeal, along with other ways of partner support, seeks to help the national society increase its effectiveness.

The potential for an avian influenza pandemic remains and the struggle to contain the spread of HIV/AIDS are two of the main contextual factors that affected 2006 and influenced thinking for 2007.

Federation Secretariat support

The Federation supports VNRC to provide effective services to assist the most vulnerable communities in Viet Nam by mobilizing the power of humanity from local community, institutions, donors and partner national societies.

Federation of the Future/the independent regional review: Federation of the Future led to the launch of the Global Agenda, designed to strengthen and scale up Strategy 2010 by making it clearer, with measurable targets and a stronger focus on impact. It is important to note the Global Agenda and ways of implementing it are aligned with Strategy 2010.

The challenge for national societies in Southeast Asia, including Vietnam, was whether they could build on past achievement and learn from disappointments to scale up and deliver against Strategy 2010 and the Global Agenda.

Despite national society capacity being strengthened, the fact remains that there are still widespread needs: vulnerability remains high and disasters are still common while their nature is changing as a result of global warming.

Southeast Asian national societies, including VNRC, with backing from the Federation and International Committee of Red Cross (ICRC), took up this challenge by launching an independent regional review to critique national society strategies, establish and/or reaffirm future priorities and guide how partner support should be organized.

With the support of the Federation's Southeast Asia regional delegation, in Bangkok, the Viet Nam country delegation has drawn on this review as well as other observations and experiences in 2006 to work with VNRC to strengthen the implementation of Strategy 2010 and the Global Agenda. Each component of the Federation, i.e. host national society, partner national societies and the secretariat, has a responsibility to deliver individually and collectively on the agenda. As a result momentum is building.

The regional delegation: Under the Federation's new operating model, the three main roles/functions of the secretariat are: leadership and the provision of core membership services to all 185 national societies, facilitation and support of operational alliances, and the direction and coordination of disaster response.¹ The secretariat's regional delegation, based in Bangkok, in support of the country delegation will work appropriately in the above roles in Southeast Asia to scale-up implementation of the Strategy 2010 and the Global Agenda. It will do this via: monitoring adherence to and implementation of international commitments; managing relations with national societies and partner coordination; promotion of networking and knowledge management, including the evaluation

¹ The ten core membership services are to provide Federation governance support; support global and regional planning, monitoring and evaluation; coordinate and support capacity building and provide technical assistance in the four core areas of S2010; provide organizational development support to national societies; ensure direction and coordination in disaster response; ensure representation, and facilitate internal and external communications and global advocacy; support global resource mobilization; establish and nurture global and regional partnerships; facilitate networking and knowledge sharing; and enable relationship management.

and conceptualization of experience and lessons learnt; facilitation of coordination and cooperation; international resource mobilization; and regional representation and leading support in times of mega-disasters.

Stepping forward/stepping back: The country and regional delegation have begun to change the nature of their focus and some of their relationships with VNRC. This new way of working entails two main elements:

- First, a 'step forward' in terms of more targeted support (i.e. provision of appropriate membership services) to the national society as well as an expansion of the 'humanitarian business environment' both in country and in the region; and
- Second, a 'step back' in terms of creating the space and necessary backup for VNRC to rightfully assume a leading role within its borders and to strengthen its regional and international participation as Federation members.

First, the 'step forward' will see the secretariat engage with VNRC in a more targeted way by providing customised support in specific areas to enable it to fulfil its commitments to scale-up capacity and provide quality services to reduce vulnerability. Areas of focus are around the four goals of the Global Agenda. As a result, the type of Federation country presence could change in some instances to better support the scaling-up and filling of resource gaps.

Second, the 'step back' will see the secretariat create more space for national societies to realise their potential and responsibility to evolve further against indicators of sustainable capacity at national level, as lead humanitarian actors, both domestically and as part of the Federation. The reason for the 'step back' is that VNRC has indicated it is willing to take on more responsibility. It has also indicated that current modes of support should be constantly reviewed and abandoned when no longer appropriate. Past support has sometimes been shown to put the secretariat and priorities of partner national societies at the centre rather than the host national society. This was never the intent but has on occasions been the result in practice.

This 'step back' will create opportunity and should not be seen as disengagement rather it will empower VNRC in terms of managing partnership, strengthening them and transforming some into 'operational alliances' that scale-up and increases impact through joint planning and accountability as well as harmonization of resources.

Strengthening the national society

Several factors have influenced the 2007 programme plans. VNRC has achieved and learned much in 2006 that has informed its approaches for the next year. The regional review provided many valuable reflections in terms of programmes and how the national society can become even more effective. VNRC's new operational plan 2006-2010 incorporates much of this. Because of some financial constraints, some activities were not completed in 2006 but they remain relevant and have been carried over to 2007. An estimation of the direct number of beneficiaries for each activity for 2007 is made as well as specific quantity, quality and timing measures. Focus for 2007 activities includes capacity building at the community level and promotion of Red Cross principles and values through branch development, volunteer development, enhanced capacity in disaster preparedness/ response, and in health emergencies response. A snapshot of major changes in programming with accompanying links to project logframes is given below.

Health and care

[<click here for revised health and care logframes>](#)

Revised budget amount: CHF 1,872,480

Estimated no of target beneficiaries: 5,000 people

A major achievement of 2006 was the avian influenza preparedness initiative. A large number of beneficiaries in the ten prioritized and in additional 18 non-targeted provinces increased their awareness of the danger of human exposure to avian influenza. As a result hygiene habits improved, contributing to the prevention of an outbreak. In 2007, VNRC seeks support to replicate these activities in another ten targeted provinces to ensure more people have a strengthened knowledge of preventive measures. One new activity under this initiative is to help communities to make soap themselves, which will make the promotion of better hygiene easier.

Other activities such as in HIV/AIDS and road safety were not carried out as planned due to the absence of funds. Given the increasing need for support to people living with HIV/AIDS, VNRC needs backing to carry out previously planned activities, including a new one to create employment models for affected people in five provinces to help them re-integrate in communities. Road safety activities for 2007 will receive support from French Red Cross, which will enable the appeal programme to focus more on community-based first aid, in which VNRC plans to strengthen training of its volunteer network in five pilot provinces, which are particularly accident prone.

Disaster management

[<click here for revised disaster management logframes>](#)

Revised budget amount: CHF 1,575,751

Estimated no of target beneficiaries: 220,000 people

In 2006 there was strengthened cooperation in disaster preparedness/response between the VNRC and local authorities thanks to Red Cross-organized disaster preparedness (DP) and Sphere joint training. In addition, community awareness increased on how to develop disaster preparedness plans to reduce risk. This was achieved through training on community-based disaster management (CBDM) and hazard, vulnerability and capacity assessment (HVCA). In one instance, communities used HVCA to identify appropriate risk reduction measures and as a result built two bridges, providing access for 300 local people during the floods season. In addition, community consultation and decision making led to a kindergarten for 20 children being constructed to provide a healthy learning environment, instead of an old pesticide store that was previously used. Furthermore, 67 people from 30 households gained access to clean water in Quang Ninh province as a result of similar processes.

For 2007, the programme will support the setting-up of a disaster response team for each selected vulnerable commune. Teams will be trained to coordinate with other local organizations and be able to immediately response to disasters. The programme will also concentrate on measures to reduce risks; for example the establishment of early warning systems and continuation on mangrove plantation in selected coastal provinces. Therefore, disaster management will become an integrated part of local development plans and contribute to poverty reduction and the saving of lives and livelihoods.

Given the potential change in personnel after the VNRC national congress in November 2006, the programme will continue to strengthen human and material resources of the national society's disaster management. Training of trainers (ToT) for selected Red Cross chapters and a CBDM refresher workshop will be carried out. The programme will continue to build community disaster preparedness capacity by developing skills among school children. HVCA training will be organized to encourage more participation from local people and their communities to enable them to make their own CBDM commune plans of action.

Organizational development

[<click here for revised organizational development logframes>](#)

Revised budget amount: CHF 512,671

Estimated no of target beneficiaries: 3,000 people

In 2006, VNRC, for the first time, prepared its own overall plan of action that identifies the programming focus for respective years from 2006 to 2010. This plan of action is an important input for this appeal revision. VNRC and the Federation developed and signed a cooperation document, defining the priorities of VNRC, terms of cooperation and the roles and responsibilities of both parties. The paper is being used for the preparation of the cooperation agreement strategy (CAS) for 2007-2010. VNRC started the CAS process by organizing a CAS induction workshop for its leaders and managers, with the technical support from the regional organizational development (OD) delegate.

Most OD activities for 2006 were not implemented due to a lack of funds. These activities are revised and carried over for 2007. The expected results acknowledge the development of a youth and volunteer team. These teams are expected to play an active role in supporting communities both in disaster and health emergencies.

In 2007, the organizational development programme will focus on building VNRC capacities and resources both at headquarters and provincial levels. VNRC will refine its structure by improving job descriptions for its technical departments. Clearer job description for individual departments will help the national society to better coordinate internally and with the Federation and partner national societies. The national society also plans to carry out a branch assessment to identify the needs for support. Given the potential change in personnel after the 8th Red Cross national congress, more training and dissemination on humanitarian values and Red Cross principles will be carried out to strengthen Red Cross staff skills in delivering assistance for vulnerable communities.

Implementation and management

One of the main aims of the Federation in Viet Nam is to ensure that external support to the VNRC is coordinated and coherent and fits within the national society's own framework of priorities. The national society's plan of action 2006-2010 reflects its priorities. The Federation, together with VNRC, will work with the partner national societies present in Viet Nam to direct their support behind VNRC's programming. This will be achieved through engagement with all the national society partners in the country through a range of coordination and cooperation mechanisms. The Federation will play a strong facilitation role to ensure better international cooperation and coordination with VNRC.

The Federation will keep VNRC and partners informed about regional and international developments within the Movement. It will also build effective cooperation and partnerships with relevant international and regional organizations based in Vietnam. Together with the VNRC and its partners, the Federation will identify relevant advocacy issues and develop a strategy to communicate them to governmental, non-governmental as well as international organizations and communities within the country.

The Federation will maintain the following staff to implement the disaster management and organizational development programmes along with fulfilling its representative and coordination mandates: a Federation representative, a disaster management programme manager, a programme cum finance development officer, a finance officer, a reporting officer cum representative assistant and an administrative officer. The new representative, starting from mid-August 2006, has a two-year term. With VNRC assistance, the Federation secretariat will further pursue the process that was revamped in 2006 to obtain a status agreement with the government of Viet Nam as a further means of enhancing its service and support to the membership.

The nature of partner support in Viet Nam

<Click here for links to partner national societies>: [American Red Cross](#), [Netherlands Red Cross](#), and [list of mapping support to VNRC by partner national societies](#).

How we work

All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The Federation's Global Agenda

The International Federation's activities are aligned with under a Global Agenda, which sets out **four broad goals** to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

Contact information

For further information specifically related to this operation please contact:

- Viet Nam Red Cross: Trinh Bang Hop (director of international relations and development department), email: vnrchq@netnam.org.vn, phone: +84.4.822.4320; Phung Van Hoan, disaster management manager, email: vnrcdp@fpt.vn; phone +84.904.117.981
- Federation country delegation in Viet Nam: Irja Sandberg (Federation representative), email: irja.sandberg@ifrc.org, phone: +84.4.942.2980 (ext. 216), fax: +84.4.942.2987; or Dang Van Tao, disaster management manager, email: tao.vandang@ifrc.org, phone +84.913.361.581
- Federation Southeast Asia regional delegation in Thailand: Bekele Geleta (head of regional delegation); email: bekele.geleta@ifrc.org; phone: +66.2.661.8201; fax: +66.2.661.9322; or Michael Annear, head of regional disaster management unit, email: michael.annear@ifrc.org; phone +66.817539598.
- Federation Secretariat in Geneva (Asia Pacific department): Gert Venghaus (regional officer); email: gert.venghaus@ifrc.org; phone: +41.22.730.4258; fax: +41.22.733.0395; or Sabine Feuglet (senior assistant); email: sabine.feuglet@ifrc.org; Phone: +41.22.730. 4349; Fax: +41.22.733.0395

[Revised budget and interim financial report; click here to return to the title page](#)

International Federation of Red Cross and Red Crescent Societies

MAAVN001 - VIETNAM

INTERIM FINANCIAL REPORT

Selected Parameters	
Reporting Timeframe	2006/1-2006/10
Budget Timeframe	2006/1-2007/12
Appeal	MAAVN001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget	1'872'480	1'575'751		512'671	0	3'960'902
B. Opening Balance	0	133'328		3'037	148'006	284'372
Income						
Cash contributions						
British Red Cross		0		0	0	0
Capacity Building Fund				29'981		29'981
DFID Partnership		134'012		76'578		210'590
German Red Cross	172'111				42'048	214'159
Italian Red Cross					2'763	2'763
Japanese Red Cross Society		210'377			41'404	251'781
Netherlands Red Cross	25'248				7'878	33'126
C1. Cash contributions	197'359	344'389		106'559	94'092	742'399
Outstanding pledges (Revalued)						
Japanese Red Cross Society		183'824			36'179	220'003
New Zealand Red Cross	38'175					38'175
C2. Outstanding pledges (Revalued)	38'175	183'824			36'179	258'178
Reallocations (within appeal or from/to another appeal)						
British Red Cross	250'000	-10'669				239'331
Japanese Red Cross Society		-0				-0
C3. Reallocations (within appeal)	250'000	-10'669				239'331
Inkind Personnel						
Italian Red Cross					51'000	51'000
Swedish Red Cross					23'800	23'800
C5. Inkind Personnel					74'800	74'800
C. Total Income = SUM(C1..C6)	485'534	517'543		106'559	205'071	1'314'707
D. Total Funding = B + C	485'534	650'871		109'596	353'077	1'599'079

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance	0	133'328		3'037	148'006	284'372
C. Income	485'534	517'543		106'559	205'071	1'314'707
E. Expenditure	-417'802	-243'947		-75'755	-214'493	-951'997
F. Closing Balance = (B + C + E)	67'732	406'924		33'841	138'584	647'081

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MAAVN001 - VIETNAM

INTERIM FINANCIAL REPORT

Selected Parameters	
Reporting Timeframe	2006/1-2006/10
Budget Timeframe	2006/1-2007/12
Appeal	MAAVN001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A		B					A - B	
BUDGET (C)		1'872'480	1'575'751		512'671	0	3'960'902	
Supplies								
Shelter - Relief	15'956							15'956
Construction Materials			23'174				23'174	-23'174
Food	42'000							42'000
Seeds,Plants	421'342		4'103				4'103	417'239
Water & Sanitation	137'800		12'696				12'696	125'104
Medical & First Aid	59'562				780		780	58'782
Teaching Materials	6'000	21'678			5'518		27'197	-21'197
Utensils & Tools			20				20	-20
Other Supplies & Services	268'110	54'335			3'003		57'338	210'773
Total Supplies	950'770	76'013	39'993		9'301		125'307	825'463
Land, vehicles & equipment								
Computers & Telecom	42'607	2'106	6'706		4'532		13'344	29'263
Others Machinery & Equipment	105'611							105'611
Total Land, vehicles & equipment	148'218	2'106	6'706		4'532		13'344	134'874
Transport & Storage								
Distribution & Monitoring	2'250	14'777	702		381	1'085	16'945	-14'695
Transport & Vehicle Costs	25'625	2'284	1'787		236	14'567	18'874	6'751
Total Transport & Storage	27'875	17'061	2'489		617	15'652	35'819	-7'944
Personnel Expenditures								
Delegates Payroll	376'336					420	420	375'916
Delegate Benefits	55'321					92'489	92'489	-37'168
National Staff	180'082	4'799	4'941		6'836	23'954	40'530	139'552
National Society Staff	176'657	94'629	4'903		478	2'800	102'810	73'847
Consultants	115'339		1'840		398		2'238	113'100
Total Personnel Expenditures	903'735	99'428	11'684		7'712	119'663	238'487	665'247
Workshops & Training								
Workshops & Training	650'902	44'128	22'483		22'599	1'984	91'194	559'707
Total Workshops & Training	650'902	44'128	22'483		22'599	1'984	91'194	559'707
General Expenditure								
Travel	150'454	19'492	2'732		1'406	10'260	33'890	116'563
Information & Public Relation	663'591	103'320	8'120		11'475	2'043	124'957	538'634
Office Costs	171'726		8'744		68	30'838	39'650	132'076
Communications		35	2'704		603	4'931	8'273	-8'273
Professional Fees		398	25'721			5'212	31'331	-31'331
Financial Charges		11'374	4'036		1	7'630	23'041	-23'041
Other General Expenses	36'172	17'290	723		3'064	2'656	23'733	12'439
Total General Expenditure	1'021'944	151'909	52'780		16'617	63'568	284'875	737'069
Federation Contributions & Transfers								
Cash Transfers National Societi			-3'951				-3'951	3'951
Total Federation Contributions & Transfers			-3'951				-3'951	3'951
Program Support								
Program Support	257'459	27'157	15'857		4'924	13'626	61'564	195'895
Total Program Support	257'459	27'157	15'857		4'924	13'626	61'564	195'895
Operational Provisions								
Operational Provisions			95'905		9'453		105'358	-105'358
Total Operational Provisions			95'905		9'453		105'358	-105'358
TOTAL EXPENDITURE (D)	3'960'902	417'802	243'947		75'755	214'493	951'997	3'008'904
VARIANCE (C - D)		1'454'678	1'331'804		436'916	-214'493	3'008'904	