

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

YEMEN: APPEAL REVISION

Appeal no. MAAYE001
15 December 2006

The Federation's vision is to strive, through voluntary action, for a world of empowered communities, better able to address human suffering and crises with hope, respect for dignity and a concern for equity. Its mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

In Brief

Appeal Revision

Initial Appeal target 2006-2007: CHF 3,626,081 (USD 3,045,460 or EUR 2,282,690)

Revised Appeal target: CHF 3,305,950 (USD 2,776,310 or EUR 2,081,645) [<click here for the attached revised appeal budget>](#)

Appeal budget for 2006: CHF 1,568,986

Appeal budget for 2007: CHF 1,736,964

Related Emergency or Annual Appeals:

- Yemen Appeal 2006-2007. For details, please go to the website at, http://www.ifrc.org/cgi/pdf_appeals.pl?annual06/MAAYE001.pdf
- Programme Update no. 1. For details, please go to the website at, http://www.ifrc.org/cgi/pdf_appeals.pl?annual06/MAAYE00101.pdf
- Programme Update no. 2. For details, please go to the website at, http://www.ifrc.org/cgi/pdf_appeals.pl?annual06/MAAYE00102.pdf
- Annual Appeal 2006-2007 for Middle East. For details, please go to the website at, http://www.ifrc.org/cgi/pdf_appeals.pl?annual06/MAA81001.pdf
- More information on Red Cross Red Crescent work in MENA can be found at, <http://www.ifrc.org/where/mena.asp>

Programme summary:

This appeal has been thoroughly revised to better align it with the Federation Global Agenda Goals and the Operational Alliances pilot process, as part of the Federation of the Future process. To do this, the Federation Office in Yemen, together with the Yemen Red Crescent Society (Yemen RCS) conducted a review exercise to re-evaluate the objectives, expected results and related activities in order to prioritize support. The revised appeal represents a better focusing of the Federation activities on key areas which will further enhance the capacities of the National Society to deliver quality services for the most vulnerable. Detailed information on the programme and budget revision is included along with logframes which explain the improved programme focus.

Programme title: Strengthening the Yemen Red Crescent Society	2007 budget (CHF)
Disaster Management	356,291, 00
Health and Care	383, 955.00
Organizational Development ¹	560, 127.00
Coordination and Management	436, 591.00
Total	1,736, 964.00

Context

The Republic of Yemen, with an area of 530,000 Km² and a population of around 20 million is recurrently affected by both man-made disasters like civil strife and natural disasters such as earthquakes, floods, epidemics and tropical/semi-tropical diseases. Yemen also receives a continuing influx of refugees from neighbouring countries in the Horn of Africa.

Yemen is the poorest country in the Middle East and North Africa region. The numbers of doctors per capita is seven times lower than in neighbouring Sultanate of Oman. The humanitarian context at a glance:

Country ranking (human development index)	151 out of 177 countries
Life expectancy at birth (years)	60
Annual population growth rate percentage	3
Percentage of population under 15 years of age	46.5
Percentage of population over 65 years of age	2.7
Percentage of population living in urban areas	25
Percentage of population living below USD 2 a day	45
GDP per capita (USD)	860
Infant mortality per 1,000 live births	83
Under five mortality per 1,000 live births	61
Maternal mortality rate per 10,000 live births	36.6 (WHO/EMRO)
Percentage of population using improved water sources	69
Percentage literacy rate	51 (male), about 30 (female)

* Source UNDP HDI (2005) and World Bank Country unit Published data 20/9/2004.

In recent years, public policy in Yemen has shifted towards a 'free market economy' as a result of which the scope of public services has been considerably restricted. Although the shift is expected to foster a more positive

¹ The OD budget for 2007 is inclusive of the Yemen RCS-Danish RC partnership on volunteering

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environment for development with increased private sector and civil society involvement, the short term impact has affected most of the people, especially the poor with very low coping capacities

Established as a voluntary relief society, auxiliary to the public authorities, the Yemen RCS delivers humanitarian and social services through a network of branches covering 12 out of the 22 governorates. In the context of poverty and vulnerability reduction in line with the Global Agenda of the Federation and the UN Millennium Development Goals, the Yemen RCS is committed to contributing substantially to the reduction of deaths due to disasters and health emergencies as well as to the promotion of human dignity and tolerance.

In a partnership meeting in November 2006, the Yemen RCS launched a new strategy for 2007-2011, focusing on building up capacities and scaling up services. The new strategy sets the Society's vision and direction on the basis of which it aspires to achieve greater results based on a more coherent and coordinated approach and working together with partners both from within and outside the Movement.

While the branches in most of the governorates through its 3,000 volunteers and more than 300 staff have helped the Yemen RCS to provide services, key challenges remain to improve the quality, outreach and impact of its services. The Yemen RCS also recognizes the importance of overcoming the challenges related to improvement of statutes with distinct roles between governance and management and further development of human, material and financial resources as well as efficient systems and procedures

Key areas of focus and highlights of achievements of the Yemen RCS

The Yemen RCS is building up its disaster preparedness and response capacities based on a series of vulnerability–capacity assessments in several governorates. Efforts are being made to improve the quality of health and social services by upgrading basic facilities at the clinics and health centres working as essential service channels of Yemen RCS branches. The effort also includes the process of building up awareness as regards the need to consolidate the focus on communicable diseases including prevention of HIV-AIDS. The Yemen RCS plays a significant role in the monitoring of the polio eradication campaign implemented by the Ministry of Health

The trend towards achieving a higher level of organizational development includes the process of legal base review, development of strategies/programmes, training of volunteers and staff. This includes training and deploying female and male volunteer coaches at branch level, reflecting the desire to improve gender balance at the level of policy making and programming.

The Yemen RCS is keen to foster a positive environment for partnerships. Oxfam has been working with Yemen RCS on a joint water and sanitation project linked to disaster management. The Ministry of Health supports the Society's health and health related activities. Discussion is underway to widen the scope of cooperation with other organizations including UNICEF (United Nations Children's Fund), WHO (World Health Organisation) and UNFPA (United Nations Population Fund).

The International Red Cross and Red Crescent Movement Context

The Federation is supporting the Yemen RCS in the context of building capacities related to disaster management, health and organizational development. Benefiting from the Capacity Building Fund of the Federation, the Yemen RCS has enabled most of its branches to have basic computing facilities with a positive impact on communication between the branches and the headquarters. The cooperation with the ICRC focuses on building capacities related to dissemination of the Fundamental Principles/Values, international humanitarian law (IHL), conflict preparedness/safer access as well as tracing. The special service for female prisoners including skills training also represents an important dimension of the programmes the Yemen RCS implements in cooperation with the ICRC.

With a partial country level presence, the Danish Red Cross is supporting the Yemen RCS with volunteer development with volunteer coaches trained and deployed to work at branch level. The Danish Red Cross also supports the Yemen RCS in the process of legal base review and development. The support is partly bilateral and partly multilateral through the Federation as part of the overall organizational development support to the Yemen RCS. Other Participating National Societies (PNSs), including the French and Italian Red Cross with country level presence in Yemen, support the Yemen RCS in its effort to develop its capacities especially at branch level. With

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the launching of its strategy for 2007-2011, the Yemen RCS has established a stronger basis for widening the scope of cooperation based on increasing participation of more collaborators from within and outside the Movement.

Strategies/programme priorities

In line with national/local priorities and Strategy 2010 goals of the Federation, the Yemen RCS has been working to improve capacities related to dissemination of the Fundamental Principles and Values, disaster management, health and organizational development. The vision and direction set in the Society's strategy for 2007-2011 sharpens the focus in terms of achieving greater results by contributing to reduction of deaths due to disasters and diseases as well as promotion of human dignity in line with the Global Agenda Goals of the Federation.

[<click here for the Yemen RCS strategy 2007-2011>](#)

Strengthening the Yemen RCS

The current Yemen RCS capacity to serve beneficiaries is very limited not only in terms of national coverage but also in terms of a large outreach gap between the urban populations served mainly through the health centres and the rural populations that have no access to Yemen RCS health services. The Yemen RCS has started to address this challenge working together with the Federation, ICRC and PNSs including the Danish French and Italian RC. Moreover, as outlined in its strategy for 2007-2011, the Yemen RCS is strongly committed to building its management and service delivery capacities and scaling up its outreach to communities.

The partnership meeting the Society organized in November 2006 created an opportunity to discuss and develop a consensus as regards the need to forge an effective operational alliance (OA) to enable the Yemen RCS to build up its capacities and scale up its outreach to communities in line with the global agenda goals of the Federation. The full proposal and budget frame for the OA will be presented at a later stage defining the scope, optimal delivery structures as well as tools and methodologies

Successful achievement of the appeal objectives in 2007 representing the phasing-in period of the operation, will create the basis for more accelerated implementation of the Society's strategy in the subsequent years based on stronger OAs.

As the plan and budget for the dissemination of the Fundamental Principles and Values is covered in cooperation with the ICRC, the 2007 appeal includes the plans and budgets for:

- disaster management
- health and care in the community
- organizational development, and
- coordination and management (Federation field support)

Overall Goal

With improving planning and management capacities, the Yemen RCS has substantially increased its contribution to the promotion of human dignity and reduction of death due to disasters and health emergencies in line with the Global Agenda of the Federation and the Millennium Development Goals of the UN

Objective

The Yemen RCS has strengthened its capacities related the dissemination of the Fundamental Principles and Values, disaster management, health and organizational development with the latter including youth and gender.

Expected results - disaster management [<click here for disaster management plan of action/log frame 2007>](#)

- Increased Yemen RCS role in building up capacities and facilities to improve plans for disaster management based on clearly defined areas of responsibility for governmental and non-governmental organizations
- The Yemen RCS has effectively implemented its role in disaster management based on enhanced internal capacities including structures, trained human resources and systems and procedures

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- With a comprehensive approach including preparedness, response and recovery, the Yemen RCS has been well positioned as an organization that strives to be the first to arrive (ensuring rapid response) and the last to leave to help affected communities rebuild their lives/ livelihoods
- The Yemen RCS has improved the speed and effectiveness of its disaster management based on improved early warning, logistical capacities and emergency stocks/ funds established in cooperation with beneficiary communities and other partners
- The quality of Yemen RCS disaster management is enhanced based on effective adaptation and implementation of standard Federation/ICRC tools including SPHERE standards
- The Yemen RCS has facilitated the process of sharing information,, experience and expertise in disaster management based on the development of a national ‘data resource centre‘ to store and analyse information from the network of branches and sub-branches based on vulnerability –capacity assessments

Expected results – health and care in the community <[Click here for health and care plan of action/ log frame 2007](#)>

- The Yemen RCS has increased its capacities to facilitate community based health services with qualified health workers including nurses and traditional birth attendants including further training to enable them to provide reliable services in remote areas of the country
- Expanded outreach with Yemen RCS health centres/clinics providing better quality services and branches/sub-branches equipped with community based first aid training including equipment and material
- Increased Yemen RCS role in health emergencies and health issues in disaster situations, including first-aid, HIV-AIDS, psychological support and other relevant health issues in which there is a gap in public health provision
- The Yemen RCS has strengthened its role in facilitating public health education using its volunteers and health centres/ posts
- Enhanced Yemen RCS participation in, and contribution to, national and local efforts and programmes to prevent and reduce the adverse effects of epidemics related to polio, TB and malaria, which are the main child killer diseases.
- Increased Yemen RCS advocacy role in health promotion with a focus on reducing stigma related to certain diseases including HIV-AIDS.

Expected results –organizational development <[Click here for OD plan of action/ log frame 2007](#)>

- Improved performance, including separation of roles between governance and management, finalizing the process of amendment of statutes
- Enhanced efficiency and effectiveness including accountability in service delivery and advocacy as a function of committed and capable governance, managers, volunteers and staff at all levels
- Better possibilities to make a difference with tangible results through national and/or regional strategic and operational plans developed and implemented in a participatory way
- Strengthened branch/sub-branch structures and capacities based on consolidated volunteer/membership base with additional branches established in priority areas and improved networking among all branches to facilitate peer support and sharing of resources including knowledge resources
- Improved prospects for gradual self reliance based on development and implementation of comprehensive resource development strategies and plans
- Improved gender balance in policy making and programming based on increased opportunities for women to participate at all levels
- More inclusive participation of the youth at the level of policy making and programming

Expected results – coordination and management (Federation field support) <[Click here for coordination and management plan of action/ log frame 2007](#)>

- Enhanced Federation support with increasing strategic and operational partnerships in support of the Yemen RCS.
- Consolidated Federation role in enhancing the benefits of partnerships and operational alliances with greater coherence, synergy and cost effectiveness.
- Sustainable Yemen RCS services with a focused Federation support to enable the Society to work towards self reliance in terms of resources and technical capacities.

The programmes herein are aligned with the Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission:

1. *Reduce the numbers of deaths, injuries and impact from disasters.*
2. *Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.*
3. *Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.*
4. *Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.*

For further information please contact:

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[Revised budget attached below; click here to return to the title page and contact information.](#)

BUDGET 2006

PROGRAMME BUDGETS SUMMARY

Appeal no.: AAYE001 - 2006

Name: YEMEN - 2006

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	0	0	0	0	0	0
Construction	51,480	15,000	0	0	0	0	66,480
Clothing & Textiles	16,730	0	0	0	616	0	17,345
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	3,708	45,000	0	0	0	0	48,708
Medical & First Aid	0	0	0	0	0	0	0
Teaching Materials	37,066	0	0	0	0	0	37,066
Utensils & tools	0	0	0	0	0	0	0
Other Supplies & Services	0	0	0	0	0	0	0
SUPPLIES	108,984	60,000	0	0	616	0	169,599
Land & Buildings	0	0	0	0	0	0	0
Vehicles	0	0	0	0	0	0	0
Computers & Telecom	5,000	49,000	0	8,988	0	0	62,988
Medical equipment	38,610	0	0	0	0	0	38,610
Other Equipment	0	0	0	0	0	0	0
LAND, VEHICLES & EQUIPMEN	43,610	49,000	0	8,988	0	0	101,598
Storage	0	0	0	0	10	0	9
Distribution & Monitoring	0	0	0	0	0	0	0
Transport & Vehicles cost	7,490	48,490	0	1,600	4,496	0	62,076
TRANSPORT & STORAGE	7,490	48,490	0	1,600	4,506	0	62,085
International Staff	0	0	0	7,950	168,727	0	176,676
Regionally Deployed Staff	0	0	0	0	0	0	0
National staff	22,962	17,357	0	10,836	1,614	0	52,769
National Society Staff	160,212	14,400	0	8,225	82,962	0	265,799
Consultants	4,633	0	0	9,000	0	0	13,633
PERSONNEL	187,807	31,757	0	36,011	253,303	0	508,878
Workshops & Training	186,807	143,000	0	32,040	98,469	0	460,316
WORKSHOPS & TRAINING	186,807	143,000	0	32,040	98,469	0	460,316
Travel & related expenses	7,000	5,000	0	21,000	2,461	0	35,460
Information & Public Rela	42,472	54,000	0	0	3,658	0	100,129
Office Running Costs	4,800	4,800	0	10,010	697	0	20,307
Communication Costs	2,400	2,400	0	1,200	1,184	0	7,183
Professional Fees	0	0	0	0	9,004	0	9,004
Other General Expenses	0	0	0	0	3,230	0	3,229
GENERAL EXPENDITURE	56,672	66,200	0	32,210	20,234	0	175,315
Asset Depreciation	0	0	0	0	0	0	0
DEPRECIATION	0	0	0	0	0	0	0
Contributions & Transfers	0	0	0	0	-10,791	0	-10,791
CONTRIBUTIONS & TRANSFERS	0	0	0	0	-10,791	0	-10,791
Programme Support	41,111	27,700	0	7,706	25,467	0	101,984
PROGRAMME SUPPORT	41,111	27,700	0	7,706	25,467	0	101,984
TOTAL BUDGET:	632,481	426,147	0	118,555	391,804	0	1,568,985

BUDGET 2007

PROGRAMME BUDGETS SUMMARY

Appeal no.: AAAYE001 - 2007

Name: YEMEN - 2007

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	38,200	0	0	0	0	38,200
Construction	0	0	0	0	0	0	0
Clothing & Textiles	0	42,595	0	0	0	0	42,595
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & First Aid	0	0	0	0	0	0	0
Teaching Materials	0	0	0	0	0	0	0
Utensils & tools	0	7,200	0	0	0	0	7,200
Other Supplies & Services	0	0	0	0	0	0	0
SUPPLIES	0	87,995	0	0	0	0	87,995
Land & Buildings	0	0	0	0	0	0	0
Vehicles	43,156	43,159	0	0	0	0	86,315
Computers & Telecom	5,500	5,500	0	12,000	16,000	0	39,000
Medical equipment	0	0	0	0	0	0	0
Other Equipment	0	0	0	0	0	0	0
LAND, VEHICLES & EQUIPMEN	48,656	48,659	0	12,000	16,000	0	125,315
Storage	0	0	0	0	0	0	0
Distribution & Monitoring	0	0	0	0	0	0	0
Transport & Vehicles cost	3,540	3,540	0	13,480	13,500	0	34,060
TRANSPORT & STORAGE	3,540	3,540	0	13,480	13,500	0	34,060
International Staff	0	0	0	120,000	171,436	0	291,436
Regionally Deployed Staff	0	0	0	0	20,000	0	20,000
National staff	21,671	0	0	22,750	26,351	0	70,772
National Society Staff	6,000	20,004	0	27,000	73,468	0	126,472
Consultants	43,000	22,000	0	26,500	30,000	0	121,500
PERSONNEL	70,671	42,004	0	196,250	321,255	0	630,180
Workshops & Training	196,400	115,502	0	140,800	96,250	0	548,952
WORKSHOPS & TRAINING	196,400	115,502	0	140,800	96,250	0	548,952
Travel & related expenses	17,500	11,000	0	16,000	16,900	0	61,400
Information & Public Rela	8,800	11,000	0	7,600	35,000	0	62,400
Office Running Costs	1,200	1,200	0	3,600	13,696	0	19,696
Communication Costs	1,200	1,800	0	4,800	12,750	0	20,550
Professional Fees	0	0	0	0	7,250	0	7,250
Other General Expenses	2,400	1,800	0	2,400	2,400	0	9,000
GENERAL EXPENDITURE	31,100	26,800	0	34,400	87,996	0	180,296
Asset Depreciation	8,631	8,632	0	0	0	0	17,263
DEPRECIATION	8,631	8,632	0	0	0	0	17,263
Contributions & Transfers	0	0	0	0	0	0	0
CONTRIBUTIONS & TRANSFERS	0	0	0	0	0	0	0
Programme Support	24,957	23,159	0	27,594	37,193	0	112,902
PROGRAMME SUPPORT	24,957	23,159	0	27,594	37,193	0	112,902
TOTAL BUDGET:	383,955	356,291	0	424,524	572,194	0	1,736,964