RUSSIAN FEDERATION: FLOODS IN THE NORTHERN CAUCASUS AND SOUTH OF RUSSIA

This Ops Update is intended for reporting on emergency appeals.

Appeal No. 20/2002

Launched on 19 July 2002 for CHF 1,267,000 (USD 870,790 or for EUR 864,669) for 8 months; Budget revised to CHF 397,000.

DREF Allocated: CHF 50,000

Beneficiaries: 20,000 (this was the original beneficiary figure, and is being updated in line with the revised budget).

Operations Update No. 2. Period covered: 27 August - 14 October 2002; last Ops Update (no. 1) issued on 27 August 2002; next Ops Update (no. 3) expected on 20 November.

OUTSTANDING NEEDS: CHF 121,552

Related Appeals: Russian Federation 2002 Annual Appeal no. 01.49/2002

At a Glance

Appeal coverage: 69.4%

Outstanding needs: CHF 121,552

Summary/Update: Due to a lack of donor support and response, the budget has been reduced to CHF 397,000. As a result it will not be possible to provide assistance to 3,000 beneficiaries in Stavropol Krai and 3,000 beneficiaries in Karachaevo-Cherkessiya, Kabardino-Balkariya, Ingushetiya, and North Ossetiya. The Swiss Development Cooperation Agency contribution of CHF 360,000 will be reflected in the next Operations Update and accompanying list of contributions.

Operational Developments:

Heavy rains in the second half of June, the worst in 70 years, resulted in floods that caused landslides in nine regions (Adygeya, Kabardino-Balkaria, Karachaevo-Cherkessiya, Ingushetia, North Ossetia, Chechnya, Dagestan Republics, Stavropol region, and Krasnodar Krai) within the southern Federal Okrug of the Russian Federation. Updated Emercom reports indicate that 285,948 people have been affected by the flooding in 377 settlements, and 114 people were killed. The floods damaged 25,499 houses, while 12,573 houses were completely washed away. Local infrastructure has been severely affected. The material loss is estimated at 15,891 million Russian Roubles (nearly USD 504 million).

The initial disaster was followed by second series of severe floods on 8 August caused by torrential rains and accompanied by landslides in Krasnodar Krai. Thirty six people were killed. Severe damage resulted in 15 cities (including Novorossiisk, Anapa and Krymsk) and 62 settlements on Kuban, Belaya and Urup rivers.
Over 26,700 houses were inundated; 5,538 destroyed completely and 16,103 damaged. Twenty bridges and over 87 kilometres of road were destroyed by the water. Forty two people - holidaymakers, who had been camping on the shores of the Black Sea, remain missing. The material damage is estimated at 3,514 million Russian Roubles (over US 112 million dollars).

State compensation for each family affected by the disaster is 1,000-3,000 Russian Roubles (some USD 32-96). By now, compensatory payment from the state - 2,000 million Russian Roubles (some USD 64 million) - was provided to 98% of the flood victims. Thirty eight per cent of damaged houses were restored by the state.

Another disaster occurred in the Northern Caucasus on 20 September when an avalanche raced down a mountainside in North Ossetia (one of the regions affected by the June floods), sending a mass of ice, rocks and mud into nearby settlements. So far, 10 people were reported killed and 99 are missing. Twenty houses were destroyed.

**Red Cross Red Crescent action**

With the support of the International Federation, ICRC and donor national societies, the Russian Red Cross (RRC) continues to support flood victims.

**DREF assistance**: the operation was completed at the end of August. CHF 50,000 immediately allocated from the Federation’s DREF, allowed for the provision of 7,250 bed linen sets to flood affected population in Krasnodar Krai. The procurement was conducted through a local supplier who agreed to carry out transportation to the targeted districts. The full complement of bed linen sets, each containing 1 sheet, 2 pillowcases and 1 blanket case, was produced at the end of July. Distributions were carried out under the direct supervision of local RRC branches and with the help of local administrations. The items were distributed in eight districts of Krasnodar Krai and one in Adygeya Republic. A family of 1-3 people received one set of bed linen, while a family of 4-8 people received two. Beneficiary lists were prepared in co-ordination with the local social welfare departments. Distributions were carried out as follows:

<table>
<thead>
<tr>
<th>District</th>
<th>No. of bed linen sets</th>
<th>No. of beneficiary families</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Krasnodar Krai total, including:</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Novokubansk</td>
<td>1,500</td>
<td>1,357</td>
</tr>
<tr>
<td>Uspenskoye</td>
<td>300</td>
<td>256</td>
</tr>
<tr>
<td>Gulgevichski</td>
<td>500</td>
<td>386</td>
</tr>
<tr>
<td>Kurganinski</td>
<td>500</td>
<td>500</td>
</tr>
<tr>
<td>Mostovskoy</td>
<td>250</td>
<td>210</td>
</tr>
<tr>
<td>Ust-Labinski</td>
<td>200</td>
<td>191</td>
</tr>
<tr>
<td>Otradnaya</td>
<td>500</td>
<td>416</td>
</tr>
<tr>
<td>Armavir</td>
<td>1,000</td>
<td>842</td>
</tr>
<tr>
<td><strong>Adygeya Republic total, including:</strong></td>
<td>2,500</td>
<td>1,478</td>
</tr>
<tr>
<td>Egeruhay</td>
<td>150</td>
<td>127</td>
</tr>
<tr>
<td>Nagyrbovo</td>
<td>150</td>
<td>111</td>
</tr>
<tr>
<td>Kuzhorskiy</td>
<td>100</td>
<td>61</td>
</tr>
<tr>
<td>Hodz</td>
<td>50</td>
<td>33</td>
</tr>
<tr>
<td>Koshehabl</td>
<td>100</td>
<td>83</td>
</tr>
<tr>
<td>Hatukay</td>
<td>1,500</td>
<td>823</td>
</tr>
<tr>
<td>Pobedy</td>
<td>170</td>
<td>87</td>
</tr>
<tr>
<td>Kirov</td>
<td>230</td>
<td>137</td>
</tr>
<tr>
<td>Hanskaya</td>
<td>50</td>
<td>36</td>
</tr>
<tr>
<td><strong>GRAND TOTAL</strong></td>
<td><strong>7,250</strong></td>
<td><strong>5,636</strong></td>
</tr>
</tbody>
</table>
The Japanese Red Cross contributed USD 28,000 (some CHF 40,000) which has been used to reimburse the DREF allocation. Additional unearmarked funds are needed to repay to DREF.

**Bilateral support:** The US Embassy, via the American Red Cross, contributed USD 50,000 for the procurement of 2,100 mattresses; 2,100 food parcels; and 2,100 packs of detergent for over 8,500 beneficiaries in eight regions of Dagestan Republic. Food parcels, containing 2 kg of buckwheat, 2 kg of noodles, 2 kg of sugar, 1 kg of salt, 3 cans of beef, 4 cans of condensed sweet milk, and 300 g of tea, were procured in Moscow, as well as the full compliment of mattresses, and sent to the region. Transportation costs to a warehouse in Makhachkala were included in a contract with the supplier. Detergent was procured locally due to the fact that a local supplier offered a significant discount to the Red Cross and to avoid transportation expenses. All targeted regions have already received the full volume of procured items; distributions are ongoing. Families of 1-3 people will receive one item of each component, and families of over four people will receive a double ration.

**Red Cross and Red Crescent Society**

In-country support for flood victims was so far provided by Sochi, Vologda, Astrakhan, Moscow city RRC committees and RRC headquarters in the form of 40 tonnes of relief items (food products, sweets and toys for children, clothes, footwear, hygienic parcels, blankets, pillows, bed linen sets, rubber boots, plastic basins, buckets and dishes, kitchen utensils, clear water and medication). These items were distributed among those affected by the June and August disasters in Krasnodar Krai, Adygeya Republic and Stavropol region under the supervision of the RRC zonal office for the Northern Caucasus and South of Russia. The relief items distributed collected from the local population, organisations and enterprises.

In the beginning of September, the Taimyr branch of the Russian Red Cross dispatched two 5-tonne trucks full of new clothes and footwear, hygiene items, detergents, bed linen, mattresses, blankets, kitchen utensils, school items, irons and radios, collected from local population and businesses in the Okrug. This cargo is expected to arrive to Krasnodar Krai in October, and will be distributed among victims of the floods and waterspout in Novorossiisk.

RRC volunteers took active part in helping the staff in sorting second hand clothes, loading and unloading relief cargo, and distribution of the items to the vulnerable.

**Health**

The health situation is under control. Free vaccinations from infectious diseases started in the affected regions. The epidemiological situation is rather stable and in spite of the disaster, the incidence of infectious diseases decreased by 3%.

**Relief distributions**

The updated request for ECHO funding was submitted to provide assistance to flood victims in Dagestan. According to the planning documents, 750 blankets, 750 bed linen sets, 750 sets of children’s clothes, 5 medical (FAP) kits, 750 school sets, 150 stoves and 2,250 hygiene kits will be procured for flood victims in the region.

The response of the Canadian, Swedish, Finnish and Japanese Red Cross Societies has allowed the RRC and the Federation to start relief operations in Krasnodar Krai and Adygeya Republic, according to the following objectives from the original appeal. Unfortunately, limited funding has prevented similar operations in other targeted regions.

**Objective 1. To provide the beneficiaries with medium to long-term relief assistance, support them during the most difficult autumn and winter period, and help them return to a normal life.**

Under this objective of the appeal it was planned to provide 1,000 families with multi-fuel stoves, and 2,500 families with bedding, including mattresses, blankets and bed linen. This objective was partially implemented through the DREF donation (please, see above): 7,250 bed linen sets have been distributed to the population of eight districts in Krasnodar Krai and one in Adygeya Republic. At the end of September, a tender for the
procurement of 500 multi-fuel stoves will be opened by the Federation Delegation in Moscow: purchase and delivery of these items will take place in October.

Objective 2. Provision of children’s clothes and stationery for schoolchildren.
Under this objective it was planned to provide 2,500 6-10 year old children with school supplies by the beginning of the school year in September, and warm clothes / footwear for the winter months. Delays in external donations prevented the procurement to begin on time. At the end of September, a tender for the procurement of warm children’s clothes (500 sets, each including warm jacket, shoes and underwear) will be issued by the Federation’s Delegation in Moscow; the purchase and delivery of these clothes will also take place in October.

Objective 3. Medium-term provisions of family food parcels (FFPs) and hygienic kits.
It was planned to provide 5,000 affected families with FFPs and hygiene kits three times during the programme implementation (in October, December and February) with a special focus on lone elderly, multi-child and single-parent families. At the end of September, a tender for the procurement of 4,500 hygiene kits will be issued by the Federation’s Delegation in Moscow; the purchase and delivery of these items will take place in October together with other relief items.

Objective 4. To provide medical aid to rural population affected by the floods.
Under this objective it was planned to provide 25 medical kits to first aid points (FAP) destroyed or damaged by the floods. A tender for the procurement of 15 FAP kits will be issued by the Federation’s Delegation in Moscow at the end of September. The purchase and delivery of these items will also take place in October.

Objective 5. Rehabilitation of flood victims.
Under this objective it was planned to provide qualified psychological support to 2,000 flood victims, and professional legal counselling to 2,000 flood victims, who lost their housing. No activities took place to meet this objective due to a lack of funds.

Logistics
The table below summarizes the revised distribution plan:

<table>
<thead>
<tr>
<th>Region</th>
<th>Clothes for children</th>
<th>Medical kits</th>
<th>Stoves</th>
<th>Hygienic kits</th>
</tr>
</thead>
<tbody>
<tr>
<td>Krasnodar Krai and Adygeya Republic</td>
<td>500</td>
<td>15</td>
<td>500</td>
<td>4,500</td>
</tr>
</tbody>
</table>

Beneficiary lists are being discussed with the local social welfare departments. Procurement of these items will be conducted in Moscow. Relief goods accumulated in a Moscow warehouse will be sent to Krasnodar by railway, then delivered to regional Red Cross warehouses for subsequent distribution among flood victims in Krasnodar Krai and Adygeya Republic.

Co-ordination
The RRC works in close co-operation with Emercom, Ministry of Health and social welfare departments at the regional and central levels. The latest statistical and progress data is being provided by Emercom; and beneficiary lists are being confirmed with welfare departments.

Outstanding needs
This appeal has unfortunately experienced a severe lack of donor support, and the budget is being revised accordingly (to CHF 397,000). Despite this reduction, it is important that the Red Cross fulfils its obligations, and proves that it is a reliable and serious partner to the state. Donor support is urgently needed to meet the remaining obligations. The impact of this reduction is that it will not be possible to provide assistance to 3,000 beneficiaries in Stavropol Krai and 3,000 beneficiaries in Karachaevo-Cherkessiya, Kabardino-Balkariya, Ingushetiya, and North Osetiya.

For further details please contact: Miro Modrusan; Federation Desk Officer; Phone 41 22 730 43 24; Fax 41 22 733 0395; email: modrusan@ifrc.org
All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

This operation seeks to administer to the immediate requirements of the victims of this disaster. Subsequent operations to promote sustainable development or longer-term capacity building will require additional support, and these programmes are outlined on the Federation’s website.

For further information concerning Federation operations in this or other countries, please access the Federation website at http://www.ifrc.org.

John Horekens
Director
External Relations Division

Lynette Lowndes
Head
Europe Department
# REVISED BUDGET SUMMARY

**APPEAL No. 20/002**

**Russian Federation: floods**

<table>
<thead>
<tr>
<th>TYPE</th>
<th>ORIGINAL</th>
<th>REVISED</th>
<th>VARIANCE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Blankets, bed linen, mattresses</td>
<td>212'000</td>
<td>12'000</td>
<td>-200'000</td>
</tr>
<tr>
<td>Clothes: jackets &amp; boots</td>
<td>100'000</td>
<td>68'000</td>
<td>-32'000</td>
</tr>
<tr>
<td>Food parcels</td>
<td>240'000</td>
<td>240'000</td>
<td>0</td>
</tr>
<tr>
<td>Medical &amp; first aid</td>
<td>15'000</td>
<td>21'000</td>
<td>6'000</td>
</tr>
<tr>
<td>Teaching materials</td>
<td>63'000</td>
<td>19'000</td>
<td>-44'000</td>
</tr>
<tr>
<td>Utensils &amp; tools, cooking stoves</td>
<td>65'000</td>
<td>40'000</td>
<td>-25'000</td>
</tr>
<tr>
<td>Hygiene parcels</td>
<td>105'000</td>
<td>46'000</td>
<td>-59'000</td>
</tr>
<tr>
<td>Other relief supplies</td>
<td>50'000</td>
<td>50'000</td>
<td>0</td>
</tr>
<tr>
<td><strong>TOTAL RELIEF NEEDS</strong></td>
<td>850'000</td>
<td>206'000</td>
<td>-644'000</td>
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**CAPITAL EQUIPMENT**

<table>
<thead>
<tr>
<th>TYPE</th>
<th>ORIGINAL</th>
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<th>VARIANCE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vehicles</td>
<td>46'000</td>
<td>10'000</td>
<td>-36'000</td>
</tr>
<tr>
<td>Computers</td>
<td>4'000</td>
<td>4'000</td>
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**PROGRAMME SUPPORT**

<table>
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<tr>
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<th>VARIANCE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Programme management</td>
<td>85'000</td>
<td>27'000</td>
<td>-58'000</td>
</tr>
<tr>
<td>Technical support</td>
<td>26'000</td>
<td>8'000</td>
<td>-18'000</td>
</tr>
<tr>
<td>Professional services</td>
<td>28'000</td>
<td>9'000</td>
<td>-19'000</td>
</tr>
</tbody>
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**TRANSPORT STORAGE & VEHICLE COSTS**

<table>
<thead>
<tr>
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<th>VARIANCE</th>
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</thead>
<tbody>
<tr>
<td></td>
<td>40'000</td>
<td>36'000</td>
<td>-4'000</td>
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**PERSONNEL**

<table>
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<tr>
<th>TYPE</th>
<th>ORIGINAL</th>
<th>REVISED</th>
<th>VARIANCE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Expatriate staff</td>
<td>40'000</td>
<td>70'000</td>
<td>-33'000</td>
</tr>
<tr>
<td>National staff</td>
<td>62'000</td>
<td>49'000</td>
<td>-13'000</td>
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**ADMINISTRATIVE & GENERAL SERVICES**

<table>
<thead>
<tr>
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<th>ORIGINAL</th>
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<th>VARIANCE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Travel &amp; related expenses</td>
<td>10'000</td>
<td>30'000</td>
<td>-70'000</td>
</tr>
<tr>
<td>Information expenses</td>
<td>5'000</td>
<td>5'000</td>
<td>0</td>
</tr>
<tr>
<td>Administrative &amp; general expenses</td>
<td>58'000</td>
<td>31'000</td>
<td>-27'000</td>
</tr>
<tr>
<td>External workshops &amp; seminars</td>
<td>17'000</td>
<td>20'000</td>
<td>-3'000</td>
</tr>
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**TOTAL OPERATIONAL NEEDS**

<table>
<thead>
<tr>
<th>TYPE</th>
<th>ORIGINAL</th>
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<th>VARIANCE</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>417'000</td>
<td>191'000</td>
<td>-226'000</td>
</tr>
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**TOTAL APPEAL CASH, KIND, SERVICES**

<table>
<thead>
<tr>
<th>TYPE</th>
<th>ORIGINAL</th>
<th>REVISED</th>
<th>VARIANCE</th>
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</thead>
<tbody>
<tr>
<td></td>
<td>1'267'000</td>
<td>397'000</td>
<td>-870'000</td>
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**LESS AVAILABLE RESOURCES (-)**

<table>
<thead>
<tr>
<th>TYPE</th>
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<th>VARIANCE</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>275'448</td>
<td>275'448</td>
<td>0</td>
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**NET REQUEST**

<table>
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<th>TYPE</th>
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<tbody>
<tr>
<td></td>
<td>1'267'000</td>
<td>1'267'000</td>
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### Russian Federation: Floods

**APPEAL No. 20/2002**

#### PLEDGES RECEIVED

<table>
<thead>
<tr>
<th>DONOR CATEGORY</th>
<th>QUANTITY</th>
<th>UNIT</th>
<th>VALUE CHF</th>
<th>DATE</th>
<th>COMMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>TOTAL COVERAGE</strong></td>
<td></td>
<td></td>
<td></td>
<td>397,000</td>
<td>69.4%</td>
</tr>
<tr>
<td>BRITISH - RC</td>
<td>10,000</td>
<td>GBP</td>
<td>23,327</td>
<td>03.10.2002</td>
<td>FOOD &amp; HYGIENE PARCELS</td>
</tr>
<tr>
<td>CANADIAN - RC</td>
<td>25,000</td>
<td>CAD</td>
<td>24,033</td>
<td>23.07.2002</td>
<td></td>
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<tr>
<td>FINNISH - RC</td>
<td>20,000</td>
<td>EUR</td>
<td>29,096</td>
<td>26.07.2002</td>
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</tr>
<tr>
<td>FINNISH - RC</td>
<td>20,000</td>
<td>EUR</td>
<td>29,080</td>
<td>18.06.2002</td>
<td></td>
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<tr>
<td>JAPANESE - RC</td>
<td>28,000</td>
<td>USD</td>
<td>41,272</td>
<td>14.08.2002</td>
<td>FLOODS NORTHERN CAUCASUS &amp; SOUTH OF RUSSIA, REPLENISHMENT</td>
</tr>
<tr>
<td>FRENCH - PRIVATE DONOR</td>
<td>150</td>
<td>EUR</td>
<td>220</td>
<td>06.06.2002</td>
<td></td>
</tr>
<tr>
<td>SWEDISH - GOVT</td>
<td>800,000</td>
<td>SEK</td>
<td>127,840</td>
<td>16.08.2002</td>
<td>NOT FOR FOOD PARCELS</td>
</tr>
</tbody>
</table>

**SUB/TOTAL RECEIVED IN CASH**

| | | | | 275,448 | 69.4% |

#### KIND AND SERVICES (INCLUDING PERSONNEL)

<table>
<thead>
<tr>
<th>DONOR CATEGORY</th>
<th>QUANTITY</th>
<th>UNIT</th>
<th>VALUE CHF</th>
<th>DATE</th>
<th>COMMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>SUB/TOTAL RECEIVED IN KIND/SERVICES</strong></td>
<td></td>
<td></td>
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<td>0</td>
<td>0.0%</td>
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#### ADDITIONAL TO APPEAL BUDGET

<table>
<thead>
<tr>
<th>DONOR CATEGORY</th>
<th>QUANTITY</th>
<th>UNIT</th>
<th>VALUE CHF</th>
<th>DATE</th>
<th>COMMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>SUB/TOTAL RECEIVED</strong></td>
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<td></td>
<td></td>
<td>0</td>
<td>CHF</td>
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</tbody>
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