The Federation’s mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world’s largest humanitarian organization and its millions of volunteers are active in over 183 countries.

In Brief

Emergency and Recovery Plan of Action (Appeal No. 28/2004); Operations Update no. 59; Period covered: 1 January to 31 March 2006; Appeal coverage: 39%. The list of contributions can be accessed from the Federation’s website: http://www.ifrc.org/cgi/pdf_appeals.pl?04/1-2-3%20-%20ap2804.pdf

Operational highlights:

• Implementation of the community-based risk reduction programme is underway at the Seychelles Red Cross Society. The concept has been introduced at branch level and community information leaflets on floods, cyclones and tsunamis distributed.

• A community-based first aid (CBFA) working group was formed at a health planning meeting in Hargeisa and focal persons for different zones selected. The Somali Red Crescent Society is planning to expand and broaden its CBFA programme in Somalia.

• The East Africa regional delegation organized a workshop on sexual reproductive health (SRH) and HIV/AIDS in humanitarian emergencies attended by 35 participants from national societies in the region. As a result of the workshop, the Kenya Red Cross has begun SRH interventions (safe motherhood) in the north eastern part of the country. Furthermore, the Red Cross Society of Eritrea is planning to integrate campaigns against sexual harmful practice, such as female genital mutilation (FGM), in their ongoing programmes.

In response to the sheer volume of operations and project-related information available, this quarterly report is issued in three parts, by tsunami-affected region. The hyperlinks included replace inclusion of lengthy annexes such as the contributions list and updates on bilateral projects of partner national societies. Feedback and suggestions for further improvement are welcomed.

• For detailed information on tsunami-related operations in Indonesia, Myanmar, Thailand and Malaysia please refer to the Southeast Asia section of this report.

• For detailed information on tsunami-related operations in Sri Lanka, Maldives, India and Bangladesh, please refer to the South Asia section of this report.

• A listing of progress by partner national Red Cross and Red Crescent societies working on tsunami-related projects is attached here.

Click here for contact details related to this operation
Secretariat Overview

Following its inception by the Special Representative of the Federation’s Secretary General, the High Level Tsunami Group (HLTG), comprising leaders of 12 national societies, travelled in March to the Maldives, Sri Lanka and Indonesia to evaluate the progress of the tsunami recovery operation.

The group made observations on a variety of issues ranging from resource utilization, coordination and accountability to operational progress and the impact on the host national societies. Good progress was noted in recovery and reconstruction particularly with the increased number of people moving into good quality temporary shelters and new homes. However, the group also found that many of the early collective decisions on commitments and allocations by the International Federation needed to be reviewed and adjusted in light of changed realities, existing needs and an optimization of resources. Of particular concern was the drastic increase in field costs due to the high demand and limited supply mainly of construction material. The need was also identified to further enhance partnerships with authorities and other organizations for coordinated solutions to challenges on the ground.

As a result, a joint partner national society (PNS) and Federation Secretariat working group was formed to review the plans and commitments of all Red Cross Red Crescent members with a significant stake in the operations. This Reprioritization and Reallocation of Resources Group (RRRG) has established a tight timetable during which a number of processes will take place with the final result being available by mid-June. A collection of all PNS financial data (income, expenditure, commitments, un-earmarked funding) will be completed by end April and analyzed by early May. Simultaneously, and in close collaboration with PNS representatives on the ground, all delegations will critically assess existing and realistic needs, and reprioritize their planned interventions along clear criteria, keeping in focus the main objectives and aims of the Global Agenda. These revised plans will be submitted to the Secretariat by mid-May for analysis and submission to the RRRG, following which a series of meetings between the HLTG and the Tsunami Steering Committee will then decide which recovery programmes will be prioritized and financially supported in the future. This will also include a more coordinated and streamlined use of human resources at field level. Existing and remaining needs will be addressed by a variety of approaches, for example, member societies could take on some of the Secretariat’s earlier commitments, programmes would be implemented with a higher degree of economy of scale, better use would be made of common resources, and external partners could be identified to take on operational aspects non-core to the Red Cross Red Crescent.
Seychelles

The Seychelles Red Cross Society (SRCS) hosted a coordination meeting with its partners at the beginning of March taking the opportunity to gather stakeholders’ input and contributions for its ongoing strategic planning process. The national society has been working in close collaboration with the ministries of health and local government in disaster response.

Red Cross and Red Crescent action

Overall operational overview

Disaster management

- In February the Seychelles Red Cross Society presented to the government its achievements in 2005 and the plan for 2006, highlighting the importance of coordination in emergencies.
- Implementation of the community-based risk reduction programme is being undertaken by SRCS. The concept has been introduced at the branch level, and community information leaflets on floods, cyclones and tsunamis distributed.
- Discussions are ongoing between the SRCS and local authorities for the preparation of a national disaster management plan, which will define the roles and responsibilities of all stakeholders to reduce the effects of disasters.

Organizational development

- Preparations are underway by the SRCS for a master plan to construct the national society headquarters and a warehouse for disaster preparedness stocks.
- The Federation Secretariat contributed to the national society’s administrative and operational costs during the last quarter.
### DISASTER MANAGEMENT

**Project PSC 503: Disaster preparedness, response and mitigation**

<table>
<thead>
<tr>
<th>Location</th>
<th>Expected results</th>
<th>Progress / Achievement</th>
<th>Remarks</th>
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</table>
| Seychelles | - A contingency plan for floods and cyclones and a national society disaster management plan have been developed  
- Community-based risk reduction programmes have been established | - Seychelles Red Cross participated in a meeting with the government to discuss coordination and cooperation in emergencies.  
- Discussions are ongoing between the national society and local authorities to prepare a national disaster plan, which will define the roles and responsibilities of SRCS branches in disaster response.  
- The national society is in the process of implementing the community-based risk reduction programme. The concept has been introduced at the branch level and community information leaflets on floods, cyclones and tsunamis distributed. |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |---------|
| Seychelles | The logistics management capacity of the Seychelles Red Cross Society has been strengthened                                                                                                                                           | The national society has started to develop a master plan for the construction of a warehouse for disaster preparedness stocks.                                                                                                                                                                                                                                                                                                                                                     |---------|

### ORGANIZATIONAL DEVELOPMENT

**Project PSC002: Organizational capacity building at national and branch levels**

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<tr>
<th>Location</th>
<th>Expected results</th>
<th>Progress / Achievement</th>
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<tbody>
<tr>
<td>Seychelles</td>
<td>The Seychelles Red Cross Society has a well structured organizational capacity, including skilled human resources at national and branch levels</td>
<td>- The recruitment of the disaster management officer in March has helped strengthen capacity at all levels, particularly of that of the branches. The officer provides day-to-day support to national society staff.</td>
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<tr>
<td>Country</td>
<td>General administrative and operational costs of the national society are supported</td>
<td>During the last quarter, Federation support contributed to the national society’s utilities including electricity, fax and telephone costs as well as the maintenance of the ambulance, which is essential for the transport of volunteers and casualties during regular first aid activities.</td>
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<tr>
<td>Seychelles</td>
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Somalia

Red Cross and Red Crescent Movement Coordination
A Movement cooperation approach was adopted by all Red Cross Red Crescent Movement partners from the time of the initial disaster. Regular meetings, chaired by Somali Red Crescent Society (SRCS) are held with the main partner national society (PNS) present in Nairobi, the Federation’s regional delegation, and the International Committee of the Red Cross (ICRC).

The German Red Cross was keen to work bilaterally with the Somali Red Crescent but operational and security constraints has made this difficult. Arrangements were made through coordination structures to support four new Somali Red Crescent clinics in the Bari region, with the Federation country delegation providing monitoring and support services. The clinics are now fully resourced and operational. A joint assessment by the national society, the Federation and German Red Cross on the performance of the clinics took place in March 2006. The German Red Cross has carried out an evaluation of the gaps in water and sanitation activities in the tsunami-affected areas with a view to support the same.

Persistent conflict and unrest makes operations in Somalia complex with close coordination between all Movement members essential. The Federation has been supporting clinics through the SRCS in Somaliland, Puntland and south/central Somalia. The security and logistical difficulties faced by the Federation accessing and supporting clinics in the south has led to an agreement that the ICRC take over support of the south/central clinics, while the Federation concentrates its efforts through support of Somali Red Crescent’s tsunami programme especially in Puntland and Somaliland.

Working with Government, UN agencies and other actors
The Federation delegation continued to support the Somali Red Crescent in strengthening its cooperation with UN agencies, international organizations and donors. Both the Somali Red Crescent and the Federation continued to be active members in the health sector committee of the Somalia Aid Coordination secretariat. Besides organized meetings, the Somali Red Crescent and the Federation delegation continue to take part in field coordination meetings with other state and humanitarian actors. Discussions were also held during the quarter with the World Bank about support to the health programme in tsunami-affected areas.

Red Cross and Red Crescent action

Overall operational overview

Health and care
- The Somali Red Crescent continued to operate four clinics in the Bari region of Puntland (supported by German Red Cross) and provide essential health care services to vulnerable communities in the 12 mother-and-child health/out-patient (MCH/OPD) department clinics in Puntland.
- Recommendations of a Federation and German Red Cross supervision, monitoring and evaluation visit to the Bari clinics in the last quarter included: the renovation of the clinics structures; recruitment of a field health officer; assessment of water sanitation needs in the clinics and internally displaced persons (IDP) camps; and the development of information-education-communication (IEC) materials on participatory hygiene and sanitation transformation (PHAST) and health education activities.
- The Somali Red Crescent Society conducted PHAST training for staff and volunteers in Bossasso clinic. Data gathered from an earlier PHAST survey in Puntland branches is being analyzed and results will assist with the development of new water sanitation interventions in the region.
- Staff of Somaliland, Puntland and national society headquarters attended a SRCS health planning meeting in Hargeisa from 23-28 February. Objectives of the meeting centred on 2006 programme planning and implementation, information sharing on a wide range of health topics, and better integration with disaster management (DM) and organizational development (OD) projects. A community-based first aid (CBFA) working group was formed at the meeting and focal persons for different zones selected. The national society is planning to expand and broaden its CBFA programme in Somalia.
The tsunami-hit areas and Somalia in general are at risk of avian influenza with some cases of causal virus already reported in Africa. As a preparedness measure, Somali Red Crescent with support of the Federation developed an avian flu toolkit for distribution to the SRCS coordination offices, clinics and Garowe Hospital.

**Disaster management**

- The Federation DM officer joined the delegation during the last quarter and has initiated IT and logistics support for key Somali Red Crescent branches.
- With the support of the Federation regional delegation, SRCS has been working to modify and re-launch its website to enhance information sharing both within and outside the national society.
- The Federation carried out a needs assessment on psychosocial support requirements for the tsunami-affected population as well as SRCS staff/volunteers working in the disaster area. A training-of-trainers (ToT) workshop and integration of psychosocial support activities into the CBFA programme and other SRCS initiatives will follow on from this.
- The 22 March management meeting recommended that the Somali Red Crescent roll-out focussed vulnerability and capacity assessment (VCA) exercises starting in the disaster-prone regions of Jowhar, Galkayo and Burao. Teams of staff and volunteers are being formed in each region with exercises scheduled to begin from the next quarter.
- To improve reporting and information sharing in Somalia, the Federation delegation distributed digital cameras to the Mogadishu and Hargeisa offices for use at the branch level. Practical media training for SRCS staff and volunteers will be conducted to improve operations coverage.

**Constraints**

Travel to some areas of Puntland was restricted in the early part of the reporting period because of violent incidents that followed the Danish cartoon controversy. Access was temporarily restricted when four people were killed in Garowe following political unrest in the area. In the south, intense fighting in Mogadishu between the warlords’ Alliance for Restoration of Peace and Counterterrorism and the militias controlled by Islamic groups left up to 100 dead and hundreds more injured. Support to the national society in this volatile environment has been extremely difficult.
<table>
<thead>
<tr>
<th>Location</th>
<th>Expected results</th>
<th>Progress / Achievement</th>
<th>Remarks</th>
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<tbody>
<tr>
<td>Bari/Kaar</td>
<td>Health conditions among the most affected in tsunami-hit areas are preserved and</td>
<td>• The SRCS continues to run four clinics in the Bari region of Puntland supported by the German Red Cross (GRC) and the Federation.</td>
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<tr>
<td>Kaar regions</td>
<td>outbreak of epidemics and waterborne diseases is prevented.</td>
<td>• The Federation’s Somalia delegation continued to support SRCS in essential health care services to vulnerable communities in 12 MCH/OPD clinics in Puntland.</td>
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<td></td>
<td>Health services reach the most vulnerable populations and capacity of the community to prevent and respond to outbreaks of diseases in targeted areas, is increased</td>
<td>• In March, an evaluation of the GRC-supported clinics conducted by the Federation delegation and the GRC recommended: increasing the capacity of the clinics through renovation of clinic structures; recruitment of field health officers; assessment of water sanitation needs in the clinics and IDP camps; and development of IEC materials on PHAST and health education activities.</td>
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<td>• In Bossasso, PHAST training was conducted for clinic staff and volunteers while data gathered from the PHAST survey in Puntland branches has been compiled and analyzed. Results of the survey will be used to direct new water sanitation interventions by the SRCS in the region.</td>
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<td>• A planning meeting was held in Hargeisa from 23-28 February with health team members from Somaliland, Puntland and national headquarters. Objectives centered on 2006 programme planning and implementation, and information sharing on a range of health topics, together with DM and OD colleagues. During the meeting, a CBFA working group was formed and focal persons for different zones selected. The national society is planning to expand and broaden its CBFA programme in Somalia.</td>
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<td>• A needs assessment on psychosocial support requirements for the affected population as well as SRCS staff/volunteers working in the disaster area was carried out by the Federation. The assessment will be followed by a ToT workshop and integration of psychosocial support activities into the CBFA programme and other SRCS initiatives.</td>
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<td>• With the approval of SRCS, and as a preparedness measure, the</td>
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</table>
Federation delegation health and DM teams developed an avian flu toolkit comprising masks, gloves, thermometers, aprons and avian flu information brochures, for distribution to the SRCS coordination offices, clinics and Garowe Hospital.

### DISASTER MANAGEMENT

**Project PSO522: Disaster preparedness, response, prevention and mitigation**

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<tr>
<th>Location</th>
<th>Expected results</th>
<th>Progress / Achievement</th>
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</table>
| Hargeisa | Branch vulnerability and capacity assessments (VCA) and contingency plans are developed in all 19 branches and a national VCA and contingency plan is established | • At a SRCS management meeting held on 22 March recommendations were made that VCAs should be more focussed (for instance that it addresses a particular hazard, set of vulnerabilities by sector or geographical area). Three regions - Jowhar, Galkayo and Burao - with recurrent hazards of flooding, disease outbreaks and drought, respectively have been chosen for the initial exercise.  
• Five volunteers have so far been trained in VCA in each region. To ensure good representation, three people will be trained from each sub-region alongside already trained volunteers. Together they will form the team conducting VCA exercises in the pilot branches. Exercises are scheduled for the second quarter and will run through 2006. |         |
|          | Strengthened disaster management capacity of Somali Red Crescent and Federation capacity to support the programme | • The new Federation DM officer has initiated IT and logistics support for key SRCS branches. The SRCS communications director has been working with the Federation regional delegation counterpart to re-launch the SRCS website for improved information sharing within the SRCS and with other partners. Email addresses will also be created for all branches, coordination offices and key staff/leaders to streamline and formalize communications.  
• To improve reporting and information sharing, the Federation provided digital cameras to the coordination offices in Mogadishu and Hargeisa for use in all branches. Practical media training for SRCS staff and volunteers will be conducted to improve operations coverage. |         |
East Africa regional programmes

Red Cross and Red Crescent Movement Coordination
The East Africa regional delegation organized a workshop on sexual reproductive health (SRH) and HIV/AIDS in humanitarian emergencies attended by 35 participants from national societies in the East Africa region.

Working with Government, UN agencies and other actors
National societies in the region continued to raise their profiles and increase their interaction with their respective governments.

Red Cross and Red Crescent action

Overall operational overview

Health and care
Action points agreed by participants at the regional health workshop included strategic ways of improving sexual reproductive health in emergency situations and the continuity and sustainability of interventions post-emergency. Points included: addressing SRH and HIV/AIDS for application to the Federation’s disaster relief emergency fund, (DREF); using existing tools in the African Red Cross Red Crescent health initiative (ARCHI 2010); and CBFA to implement and integrate interventions in ongoing programmes. As a result of the workshop, the Kenya Red Cross has begun SRH interventions (safe motherhood) in the north eastern part of the country. Furthermore, the Red Cross Society of Eritrea is planning to integrate campaigns against sexually harmful practices, such as female genital mutilation (FGM), in their ongoing programmes.

Disaster management
• Focus of the DM programme is on strengthening national societies’ capacities for disaster preparedness. The Federation regional delegation has been closely monitoring national societies in the region to develop plans and policies, VCA, and training and equipping national and branch response teams.
• Community-based risk reduction programmes have started with a focus on community-based early warning mechanisms.
• Logistics management capacity of national societies has been enhanced through the purchase of disaster preparedness stocks and training, to develop procedures for efficient and effective response to disasters.
• In mid-March, the DM department participated in a meeting on early warning systems in Nairobi jointly organized by the Federation and the UN International Strategy Disaster Reduction (UNISDR) to identify areas of common interest and start the collaboration process at country level. Eighteen representatives from country platforms and seven national society DM focal points participated. The meeting resolved to: improve links between the UNISDR, national platforms and national societies by agreeing to work together to reduce disaster risk and vulnerability in communities; include national societies as members of the national platforms; and for disaster risk reduction to be included in the mainstream education sector. The last point would include establishment of an ad-hoc group to deal with the issue, contingency plans for schools based on identified risks and vulnerabilities, and emergency preparedness training for children.

Organizational development
The lack of an organizational development delegate in the regional delegation continues to have a negative impact on the effective and efficient implementation of the programme. It is hoped that the position will be filled next quarter.

Humanitarian values
No activity has been implemented during the reporting period due to unavailability of funds. The regional information and communication delegate was recruited in the last quarter.
### HEALTH AND CARE

#### Project P64412: Support to East African national societies during health emergencies, and prevention and control of water-borne and vector-borne diseases

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<tr>
<th>Location</th>
<th>Expected results</th>
<th>Progress / Achievement</th>
<th>Remarks</th>
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<tbody>
<tr>
<td>National societies in eastern Africa</td>
<td>Increased capacity of national societies to respond to health emergencies</td>
<td>Thirty-five participants from the East Africa region attended a Federation workshop on sexual reproductive health and HIV/AIDS in humanitarian emergencies. The workshop aimed to improve access to quality sexual reproductive health including HIV/AIDS prevention, control and management services in humanitarian emergencies. Action points included addressing SRH and HIV/AIDS during the DREF appeal process, and using already existing tools in ARCHI and CBFA to implement and integrate interventions in ongoing programmes. The Kenya Red Cross has since begun SRH interventions in Elwak, in the north east of the country, while the Red Cross Society of Eritrea is planning to integrate campaigns against sexually harmful practices such as FGM in its ongoing programmes.</td>
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<td></td>
<td>Strengthened capacity of national societies for prevention /control of water-borne diseases</td>
<td>No activity has been implemented during the last quarter.</td>
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#### Project P64532/4/5: Horn of Africa sub-region – health emergencies, and prevention and control of water-borne and vector-borne diseases

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<th>Location</th>
<th>Expected results</th>
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<tbody>
<tr>
<td>National societies in eastern Africa</td>
<td>Increased capacity of national societies to respond to health emergencies</td>
<td>No activity has been implemented in the last quarter.</td>
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<tr>
<td></td>
<td>Strengthened capacity of national societies for prevention/control of waterborne diseases</td>
<td>No activity has been implemented in the last quarter.</td>
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<tr>
<td></td>
<td>Strengthened capacity of national societies for prevention and control of vector-borne diseases</td>
<td>No activity has been implemented in the last quarter.</td>
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### DISASTER MANAGEMENT

#### Project P64530: Regional delegation - Formulation of disaster preparedness plans, vulnerability and capacity assessments, IT and telecommunications information systems installation and upgrading, community-based risk reduction programmes and logistics trainings within national societies

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<th>Location</th>
<th>Expected results</th>
<th>Progress / Achievement</th>
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</table>
| **National societies in eastern Africa** | • National societies have developed disaster preparedness plans, completed VCAs in high-risk locations and improved response mechanisms  
• The VCA exercise initially planned for January was postponed to March following consultations with the national society of Eritrea  
• The regional DM coordinator attended an annual DM meeting, during which the issue of a DM centre for Africa was discussed and a process proposed to strengthen DM capacity in Africa.  
• Assistance was provided to the Burundi Red Cross DM focal person to draft the terms of reference for a disaster preparedness strategy.  

Deployment of the Federation DM delegate to disasters in the region put the department under considerable stress. The level of disaster response has reached an all time high with the regional drought totalling over CHF 20 million, and operations running in several countries. The role of the Federation field assessment coordination team (FACT) will soon end and the food security unit has yet to be staffed. |
| **Disaster management and IT/telecommunications information systems are developed to improve rapid transfer of DM information** | • In January, a review of the IT/telecommunications systems in Djibouti identified the need for a centralized local area network and a central telephone and billing system at headquarters. Computers, HF/VHF networks, and e-mail access will be installed at two branches.  
• IT infrastructure has been upgraded with a new server installed next quarter and wireless link for improved internet connectivity.  
• An IT and telecommunications review was carried out in Ethiopia and recruitment of the IT and telecom officer at Rwanda Red Cross started.  

| **Community-based risk reduction (CBRR) programmes for recurrent disasters are established** | • The regional DM department participated in an early warning systems meeting organized by the Federation and UNISDR to identify areas of common interest and to start the collaboration process at country level. Eighteen representatives from country offices and seven national society DM focal points participated. The meeting resolved to: improve links between the UNISDR, national platforms and national societies by agreeing to work together to reduce disaster risk and vulnerability in communities; for national societies to be members of the national platforms; and for disaster risk reduction to be included in the mainstream education sector. This would be achieved by establishing an ad-hoc group to deal with the issue, contingency plans for schools based on identified risks and vulnerabilities, and emergency preparedness training for children. |
Together with the Comoros national society, the Federation is preparing for a one-week meeting next quarter to review the volcano eruption preparedness plan.

National societies and the possess sufficient logistics management capacity and disaster preparedness stocks to provide efficient and effective response to disasters.

- The senior logistics officer visited Seychelles for an assessment and provided logistics support to the southern Sudan sub-delegation.
- During the last quarter regional disaster preparedness stocks were increased by nearly 1,000 kitchen sets and 2,400 jerry cans.

Due to recurrent disasters in the region disaster preparedness work has been put on hold.

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<tr>
<th>Project P64531: East Africa sub-region – health emergencies, and prevention and control of water-borne and vector-borne diseases</th>
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</thead>
<tbody>
<tr>
<td>Location</td>
</tr>
<tr>
<td>Kenya, Burundi, Rwanda, Tanzania and Uganda</td>
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<tr>
<th>Project P64532/4/5: Horn of Africa sub-region – health emergencies, and prevention and control of water-borne and vector-borne diseases</th>
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<tr>
<td>Location</td>
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<tr>
<td>Eritrea, Sudan, Ethiopia and Djibouti</td>
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### ORGANIZATIONAL DEVELOPMENT

**Project P64051: Regional Delegation – National societies’ organizational capacity building including branch management systems and skilled human resources at national and branch levels and volunteer management policies development and implementation.**

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<th>Location</th>
<th>Expected results</th>
<th>Progress / Achievement</th>
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<tbody>
<tr>
<td></td>
<td>National societies have well structured organizational capacity including branch management systems and skilled human resources at national and branch levels</td>
<td>No progress to date.</td>
<td>The lack of an organizational development delegate in the regional delegation continues to have an impact on the effective and efficient implementation of this programme. However, recruitment efforts have been intensified and it is hoped that the position will be filled in the second quarter of 2006.</td>
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### HUMANITARIAN VALUES

**Project P64303: Regional Delegation – Communications and advocacy activities and external relationship-building with key organizations in the region by national societies**

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<tr>
<th>Location</th>
<th>Expected results</th>
<th>Progress / Achievement</th>
<th>Remarks</th>
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<tbody>
<tr>
<td></td>
<td>National societies in the region are effectively undertaking communications and advocacy activities that promote both the societies and the Federation in their respective countries.</td>
<td>No activity was implemented in the last quarter due to lack of funds.</td>
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</tbody>
</table>
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