

CHINA: FLOODS - Budget revision

1 October 1998

appeal no. 21/98 (revised)

situation report no. 6

period covered: 15 - 30 September 1998

China's record floods have affected 223 million people and left nearly 14 million homeless, some 2.9 million people are still living on dikes in the flooded areas of central and south-east China. The situation for flood victims in the northern provinces is worsening with the onset of cool winter temperatures prompting the International Federation to revise the budget in favor of an emergency shelter programme to address the life-threatening lack of adequate winter shelter in Inner Mongolia. Purchasing and distribution continues, providing 510,000 beneficiaries with food and 580,000 with safe water. Cash is still urgently needed to fund further procurements in order to assist two million people targeted by the revised Appeal.

The context

Relentless rains over the past five months have caused vast flooding that is affecting an estimated 223 million people in central, south east, north and north-east China. The Yangtze River's water levels in the south, and the Songhua and Nenjian rivers in the north-east reached record highs. In many areas of the south, the floods have been described as the worst in living memory; in the north-east, the floods are the worst since records began.

Official figures state that more than 3,000 people have died in the floods, some 1,320 of them along the Yangtze River. 15.85 million people have been evacuated and resettled. 4.97 million houses have been destroyed, and 21 million hectares of land has been flooded, including 4.78 million hectares which lost crops and 1.3 million hectares of land that have lost all harvest for the season. 12.05 million houses were damaged, 14 million people left homeless, and some 2.9 million people remain living on dikes in the flood affected area.

Latest events

Although water levels have now dropped below the danger line along the Yangtze River, local authorities in the southern, flood-affected provinces of Hubei, Jiangxi and Hunan have stated that they do not expect flood waters to recede completely for another two months.

New figures state that more than 23 million head of livestock perished in the disaster. The Ministry of Agriculture is speeding up efforts to prevent an outbreak of epidemics from destroying more animals as the flood waters begin to recede. The Ministry stated that anthrax and snail fever are the two diseases posing the greatest threat to humans and domestic livestock.

A recent assessment trip to Inner Mongolia highlighted the need to re-direct Federation support from providing warm quilts and blankets to emergency shelter materials and food.

Red Cross/Red Crescent action

Red Cross action / Relief activities •

Over the reporting period, the Federation team and the Red Cross Society of China (RCSC) continued to focus their efforts on the swift distribution of relief goods purchased with Federation funding. The RCSC has been involved in flood relief work throughout China from the onset of the floods and continues to support more than 9,000 Red Cross / Public Health medical and first aid teams working in the flood-affected areas, as well as distributing relief goods in a timely and needs-based manner.

Inner Mongolia Emergency Temporary Shelter

A recent assessment trip to Inner Mongolia determined that, due to dropping temperatures, the affected population's priority needs were assistance with temporary, emergency shelter and food. To address the life-threatening lack of adequate winter shelter in this region, and in light of a successful distribution of domestically donated quilts and coats, the Federation is re-allocating CHF 1.5 million of the revised Appeal budget towards an emergency temporary shelter programme to support 2,500 families.

According to the latest government figures from Inner Mongolia, 6.19 million people have been affected by flooding, of which some 375,000 are homeless. While many have moved from their villages to live with family and friends in less affected areas, thousands live exposed to the elements in inadequate temporary shelter built with plastic sheeting -- poor insulation for the minus 30 degree Celsius winter temperatures expected in the months ahead.

The flood-affected area of Inner Mongolia has experienced four consecutive years of drought keeping both crop yields and farmer's earnings low. As a result, most of the flood victims in this region do not have the financial capacity to overcome the effects of this disaster. While the provincial government of Heilongjiang -- the other northern province covered by the Federation Appeal -- is currently managing an emergency shelter building programme, the areas affected in the Inner Mongolia Autonomous Region are considered 'poor' and the regional government can offer flood victims in the region little in the way of support.

The RCSC Inner Mongolia branch has been actively assisting the area's flood victims since the onset of the disaster: organising 439 medical teams to serve the area and collecting CNY 4 million (CHF 678,000) worth of donations, primarily in-kind. To date, this branch has delivered goods worth CNY 5.1 million (CHF 865,000) to flood victims in the region. In Xing an Prefecture alone, some 143 medical teams have treated some 60,000 people to date.

Participating National Society Trip

Over the reporting period, six National Society delegates from Switzerland, Sweden, Britain, Japan, the Netherlands, and Norway participated in a monitoring and assessment mission to the flood-affected provinces of Heilongjiang and Hubei. The team determined that, although the emergency phase is not yet over for most affected people, an emphasis on recovery is now occurring in flood affected areas focusing more attention on: decontamination, sanitation, reconstruction of villages, and construction of winter-ready temporary shelters.

Funds distributed

Of the CHF 8.6 million raised by the International Federation so far, CHF 4.3 million has been or is currently being used to purchase and distribute the following:

Monetary Value of Relief Goods Transferred to the RCSC to date (all funds in CHF)							
Provinces Assisted	Water Purification Tablets	Medicines	Sanitation Materials	Food	Coats/ Quilts	Housing	Monetary Value of Goods, by Province
Hubei	144,970	191,160	36,364	488,191	NA	NA	860,685
Hunan	134,898	124,740	36,364	338,191	NA	NA	634,193
Jiangxi	134,898	118,260	36,364	316,684	NA	NA	606,206
Fujian	31,283	51,840	35,455	161,307	NA	NA	279,885
Guangxi	62,566	51,840	35,455	161,307	NA	NA	311,168
Sichuan	31,283	51,840	35,455	154,317	NA	NA	272,895
Heilongjiang	NA	96,900	NA	195,925	225,000	NA	517,825
Inner Mongolia	NA	64,600	NA	195,925	NA	500,000	760,525
Monetary Total by Type	539,898	751,180	215,457	2,011,847	225,000	500,000	
Percentage of assistance by Type	12.7%	17.7%	5.1%	47.4%	5.3%	11.8%	TOTAL 4,243,382

These relief supplies will ensure food assistance for some 510,000 beneficiaries, access to safe water for some 580,000 beneficiaries, and emergency shelter materials for 750 families (more than 3,000 people) in Inner Mongolia. In addition to the above support, two vehicles are being purchased at a total cost of CHF 76,000 to help alleviate the challenges facing relief delivery to more remote flood-affected communities in Heilongjiang and Inner Mongolia. The remaining CHF 4.3 million pledged so far is in the process of being received in Geneva.

Fund-raising •

The Red Cross Society of China continues to actively fund-raise at both the headquarters and the branch level. To date, the RCSC has raised CNY 654.1 million (CHF 110.9 million), primarily in-kind donations.

The RCSC, in partnership with the Bank of China, American CyberCash and Unicom Sparkice, has launched a global on-line donation facility for China's flood victims. All donations to this web site will go to the RCSC flood relief operation concentrating on reconstruction projects and anti-epidemic work in the flooded areas.

Federation Delegation •

The Federation field delegate recently completed an assessment mission to Inner Mongolia, and a contributing National Society trip with six participating Societies to Heilongjiang and Hubei Provinces. The field delegate (ECHO Reporting) is currently monitoring ECHO food distribution in

Hunan Province. In addition, the Federation Representative has participated in a relief planning session with United Nations representatives.

The Federation delegation is comprised of four delegates - one representative, one information/reporting delegate and two field delegates with monitoring and reporting functions - and in addition receives technical support in the areas of finance and information from the Southeast and East Asia Regional Delegation.

Government Action •

Both the central and provincial levels of government remain actively involved in the distribution of relief materials and money throughout flood affected areas and have mobilised significant resources. The government is now putting an increased emphasis on sanitation and epidemic prevention. The Department of Health continues to play a lead role in staffing and supporting some 20,000 medical teams which provide direct service to flood victims.

Other Agency Relief Efforts •

The United Nations recently completed an assessment of the southern flood-affected provinces of Hubei, Jiangxi and Hunan, and the northern flood-affected provinces of Heilongjiang and Jilin. At the request of the Chinese authorities, the United Nations has launched an appeal for international assistance to support temporary shelter and emergency housing, including building materials, medical supplies and health-related assistance, water sanitation, agricultural aid, initial rehabilitation of health clinics, schools and other critical facilities. The UN assessment reinforced many of the Federations findings to date.

The World Bank is preparing a USD 80 million loan project, the Yangtze River Flood rehabilitation Project, to help China's southern provinces, Hubei, Hunan and Jiangxi, rebuild their infrastructure. Priority will be given to roads, power supplies, safe drinking water, schools, hospitals another public facilities.

AusAid has commenced a shelter rehabilitation project in Inner Mongolia focusing 100,000 Australian dollars on two villages severely affected by flooding, rebuilding some 100 homes. Handicap International recently completed an assessment trip to Heilongjiang.

Outstanding needs

To ensure that two million beneficiaries receive the assistance they urgently require, the most pressing need continues to be for cash. National Societies that have made pledges are urged to transfer funds as soon as possible, to allow large scale procurement of relief items and the emergency shelter programme in Inner Mongolia to proceed.

External relations - Government/UN/NGOs/Media

The Federation Delegation in China continued to work closely with both international and Chinese national media. Since the end of July, some 115 interviews have been given by the delegation focusing primarily on the human aspects of this disaster, the work of the RCSC, the needs of those affected, and the Federation's revised Appeal for CHF 13.7 million. In addition some 25 interviews have been given from the Secretariat in Geneva.

Information sharing with Beijing-based embassies continues on a weekly basis. The Federation continues to co-ordinate closely with MSF, Medecins Du Monde (MDM), World Food Programme, OCHA, CARE, UNICEF, and Handicap International to strengthen relief delivery through shared information.

Contributions

See Annex 1 for the list of contributions to this revised Appeal. See Annex 2 for the revised budget summary.

Conclusion

The worsening situation, the increase in the numbers of people affected, and the onset of cooler temperatures in the northern flood-affected areas make rapid relief action essential. To achieve this, continuing support, particularly in the form of cash, is urgently required. Following a recent assessment mission, the budget has been revised reflecting changing priorities.

For further information, please contact Marcel Fortier, Desk Officer, on +41 22 730 4268 (e:mail: fortier@ifrc.org).

Peter Rees-Gildea
Director
Operations Funding & Reporting Department

Hiroshi Higashiura
Director
Asia & Pacific Department

CHINA - FLOODS

APPEAL No. 21/98

PLEDGES
RECEIVED

01/10/98

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE
-------	----------	----------	------	-----------	------

CASH

REQUESTED IN APPEAL	13,604,000	
AUSTRALIAN - GVT	100,000 USD	150,000 04/08/98
AUSTRIAN - RC		100,000 21/08/98
CANADIAN - RC	100,000 CAD	102,460 20/07/98
CANADIAN - RC/GOVT	200,000 CAD	204,920 20/08/98
CANADIAN - RC/GOVT	50,000 CAD	49,800 28/08/98
CANADIAN - RC/GOVT	442,000 CAD	452,873 04/09/98
CANADIAN - RC	160,000 CAD	163,936 20/08/98
CANADIAN - RC	50,000 CAD	51,230 15/07/98
DANISH - RC/GOVT	2,000,000 DKK	434,000 05/08/98
DANISH - RC	500,000 DKK	108,500 24/07/98
ECHO	1,050,000 XEU	1,746,570 21/09/98
ECHO	355,000 XEU	590,507 20/08/98
FINLAND - RC	300,000 FIM	83,070 16/09/98
BRITISH - RC/GOVT	150,000 GBP	368,070 25/07/98
BRITISH - RC/GOVT	250,000 GBP	609,500 24/08/98
GERMAN - RC/GOVT	350,000 DEM	294,630 11/08/98 V
GERMAN - RC/GOVT	399,399 DEM	336,214 04/09/98 C
GERMAN - PRIVATE	1,300 DEM	1,060 04/06/98
ICELAND - RC	200,000 ISK	4,204 20/07/98
IRELAND - GVT	50,000 IEP	106,000 14/09/98
ITALIAN GOVT	100,000 USD	150,000 31/08/98
JAPANESE - RC	20,000,000 JPY	215,400 14/09/98
JAPANESE - RC	10,000,000 JPY	107,760 13/08/98
REP. KOREA RC	30,000 CHF	30,000 08/08/98
NETHERLANDS - RC	270,000 NLG	201,626 20/08/98 M
NETHERLANDS - RC/GVT	650,000 NLG	485,400 18/09/98
NORWEGIAN - RC	150,000 NOK	29,700 23/07/98
NORWEGIAN RC/GOVT	1,350,000 NOK	267,300 23/07/98

MACAU - RC	136,736 USD	202,506	14/08/98
US - PRIVATE	40.00 USD	60.00	06/08/98
POLAND - RC	2,000 USD	3,000	28/08/98
SWITZERLAND - PRIVATE		2,040	12/08/98
LIECHTENSTEIN - RC / PRIVATE	20,000 CHF	20,000	07/09/98
LUXEMBOURG - GVT		500,000	26/08/98
SPAIN - RC/GOVT	12,000,000 ESP	118,992	12/08/98
SWEDISH - RC/GOVT	1,500,000 SEK	283,200	12/08/98
SWISS - RC		350,000	31/08/98
USA - AMCROSS: private donors	25,000 USD	37,500	12/08/98
USA - AMCROSS: private donors	70,000 USD	105,000	17/09/98
US EMBASSY - BEIJING	250,000 USD	375,000	27/07/98
SUB/TOTAL RECEIVED IN CASH		9,442,028 CHF	

**KIND AND
SERVICES (INCL.
PERSONNEL)**

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE
CANADIAN - RC	1 DEL X 10 WEEKS			12,500	
BRITISH - RC	1 DEL X 6 MONTHS			30,000	
DANISH - RC	1 DEL X 3 MONTHS			15,000	
BELGIUM - RC	1 DEL X 3 MONTHS			15,000	
SUB/TOTAL RECEIVED IN KIND/SERVICES				72,500 CHF	

**NOT REQUESTED IN
APPEAL**

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE
SUB/TOTAL RECEIVED				0.00 CHF	

BUDGET SUMMARY**APPEAL N°. 21/98R
IN CHF
BUDGET
REVISION**

ANNEX 2

PREVIOUS
BUDGET**CHINA: Emergency Floods Operation**

Revised Budget

FOOD ITEMS

Basic Food (Rice/Wheat - 8.000 MT x CHF 485) 3,880,000.00

NON FOOD ITEMS

Basic medical supplies 1,940,000.00

Sanitation material, vector control 410,000.00

Water purification tablets (90.000.000 tablets) 1,377,000.00

Blankets (150.000 pcs x CHF 7.90) 1,185,000.00

Quilts (80,000 pcs x CHF 15.40) 1,232,000.00 2,310,000.00

Winter coats (25,100 pcs x CHF 17) 426,700.00 850,000.00

Shelter material for 2,500 families 1,501,300.00 0.00

Vehicles (4 x 4WD x CHF 38.000) 152,000.00

EMERGENCY RELIEF SUPPLIES 12,104,000.00

Transport (relief goods - 8.500 MT)/ Storage/ 492,000.00

Personnel (Expat staff / 18 months/del) 180,000.00

Personnel (180 local staff x CHF 190 x 5 months) 171,000.00

Training 30,000.00

Travel & communications 105,000.00

Information 18,000.00

Evaluation 15,000.00

Administrative, office & general expenses 75,000.00

Secretariat operational support 414,000.00

NEEDS IN CASH 1,500,000.00**TOTAL APPEAL** 13,604,000.00

LESS CONTRIBUTIONS RECEIVED 9,514,000.00

NET REQUEST CASH & SERVICES 4,090,000.00

NB: All relief items will be procured locally