In Brief

**Appeal No.**: 01.07/2003  ([Click here to access the 2003 Appeal](#))
**Appeal target**: CHF 140,124 (USD 95,017 or EUR 95,142)
**Appeal coverage**: 76.6%  ([Click here to access the Final Financial Report](#))
**Appeal 2004**: Indian Ocean sub-regional programmes no. 01.09/2004 (this includes Comoros, Madagascar, Mauritius and Seychelles)  ([Click here to access the 2004 Appeal](#))

This Annual Report reflects activities implemented over a one-year period; they form part of, and are based on, longer-term, multi-year planning.

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Overall analysis of the programme

The Malagasy Red Cross Society has remained under the leadership of a volunteer since June 2003 following the dismissal of the Secretary General. There was tension regarding governance and management prevailed in the first half of the year causing major delays in implementing the national society’s programmed activities. It is unclear when a new Secretary General will be appointed.

During the year, the national society mainly focused on the revision of its Statutes, the completion of a post cyclone operation, in Vatromandry supported by the French Red Cross, and drawing of a Strategic Plan for health. Various systems and procedures regarding accounting and reporting were drafted. The final version of the national society’s 2003 action plan was presented in July.
Health and care

Goal: The capacity of the Malagasy Red Cross Health Programme delivery is strengthened.

Objective: A sustainable impact upon targeted communities’ general health is achieved through community-based health programming focusing on HIV/AIDS and water and sanitation

Achievements
Although the Malagasy Red Cross designed its HIV/AIDS strategic plan during the year, the national society failed to produce the accompanying budget plan before the end of the year. However, funding was provided by the Regional Delegation for HIV/AIDS anti-stigma activities; no report had been received by the end of the year.

The society worked with the Ministry of Health (MoH) in malaria prevention by selling and distributing insecticide treated mosquito nets purchased through revolving fund.

A national society Board Member responsible for health matters was elected to the Federation’s Health Commission in late 2003. This may provide an incentive to the national society to strengthen its health programmes in 2004.

Impact
The national society’s activities in the distribution of insecticide treated mosquito nets contributed to the reduction of morbidity and mortality from malaria.

Constraints
Malagasy Red Cross has very little capacity at headquarters level to implement the HIV/AIDS strategic plan; a programme coordinator will have to be recruited for it to succeed. This will be followed up in 2004.

Organizational Development

Goal: The Malagasy Red Cross is recognized as a well-functioning national society which provides effective programme delivery to vulnerable groups.

Objective: The Federation’s Governance and Management Policies are applied effectively in the Malagasy Red Cross and programmes are implemented independently of governance.

Achievements
The distinction between governance and management responsibilities are still not clearly defined owing to the absence of a formal Secretary General. While the volunteer managing the national society is very committed and has drafted new procedures in a number of areas, he is relatively new to the organization. This means that governance tends to continue to take responsibilities which would normally be management functions.

A national Disaster Coordinator and six provincial coordinators were appointed with the financial support of the French Red Cross Platform for Disaster Preparedness and Response (PIROI) based in La Réunion. The six coordinators will allow branches to function a little more autonomously and prevent over-reliance on support from headquarters; this is especially because headquarters is unable to provide sufficient support to branches owing to distance and lack of human resource capacity. The operational cost of the national and provincial coordinators is being funded by both the ICRC and the Federation from December 2003 onwards.

The national society presented the final draft of its revised Statutes to the Movement’s Joint Commission in October. The three main Movement supporters to the Malagasy Red Cross (ICRC, the Federation and the French Red Cross) maintained their coordinated approach to capacity building by carrying out two joint working visits to the national society during the year
Impact
While the governance and management problems have not been resolved there seems to be less tension since the appointment of a volunteer to take responsibility for the administration of the national society. The majority of the provincial branches are quite active in their communities in responding to various national disasters and health needs. The Joint Movement approach to strengthening branch structures is a positive step and should give them sufficient autonomy to carry out their duties without delays, sometimes imposed by conflict at central level.

Constraints
Although the draft Statutes presented to the Movement’s Joint Commission makes provision for a Secretary General, it is still unclear how long the ‘transition phase’ under a volunteer administrator will last. It will be important to ensure that a system is put in place to monitor the application of the new Statutes once they are approved.

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