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## DREF final report

### Central African Republic: Local storm

 International Federation  
of Red Cross and Red Crescent Societies

**DREF operation n° MDDRCF014**  
**GLIDE n°ST-2013-000027-CAF**  
**30 September, 2013**

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross Red Crescent response to emergencies. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

**Summary:** CHF 294,903 was allocated from the IFRC's Disaster Relief Emergency Fund (DREF) on 21 March, 2013 to support **the Central African Republic Red Cross (CAR Red Cross)** in delivering assistance to some **8,710 beneficiaries (1,314 families)**, or to replenish disaster preparedness stocks.

In response to the violent storm that ravaged some towns and neighbourhoods of the CAR on Sunday 4 March 2013, various resources were mobilized to handle the situation. The CAR Red Cross mobilized 160 volunteers in the affected localities (30 in Bouar, 50 in Bimbo, 30 in the 6<sup>th</sup>, 30 in the 4<sup>th</sup> and 20 in the 2<sup>nd</sup> Subdivisions of Bangui) - who effectively conducted a rapid assessment of the situation. A total of 1,006 family houses were completely destroyed and 308 others partially damaged. With support from IFRC's DREF, CAR Red Cross had planned to assist families through the provision of emergency shelter and non-food items, and to conduct health and hygiene promotion activities to minimize the potential outbreak of diseases. Up to 140 volunteers were mobilized to support these actions. This operation had to be implemented over 3 months, and therefore completed by 30 June 2013. However, barely a week after the approval of the DREF, President Bozize was overthrown, and the volatile security situation that ensued could not guarantee the safety of Red Cross volunteers and staff in the field for the implementation of this operation. Thus there was no other option but to stop the implementation of the DREF operation prematurely.

**Financial situation:** Due to the early suspension of this operation based on security analysis, only CHF 18,940 was spent on operational activities and the remaining CHF 275,984 has been returned to the DREF. The expenditures were mainly mobilisation of personnel and printing of awareness materials.

[<click here for the final financial report, or here to view contact details>](#)



CAR Red Cross volunteers assisted affected families to retrieve personal belongings buried under rubble in the aftermath of the storm. Photo/CAR Red Cross

## The situation

On 4 March 2013, strong winds hit the 6th, 4th and 3rd subdivisions of Bangui as well as Bimbo and Bouar. A total of 160 volunteers from local committees of the CAR Red Cross in the affected localities assessed the situation and identified 1,314 families (8,710 people) who had lost their houses to the severe wind storms. Of the 1,314 affected families, 295 were in the Sixth Subdivision, 195 in the Fourth, 79 in the Third, 495 in Bimbo and 250 in Bouar. These 1,314 families were either homeless or had lost their belongings in the storm and required emergency assistance.

**Table 1: Summary of the situation on the ground after the disaster**

Localities	Completely destroyed houses	Partially destroyed houses	Number of affected families	Affected people				Disaggregated data - most vulnerable identified		
				Children less than 5 years	Women	Men	Total vulnerable persons per locality	Pregnant women	The elderly	Fatalities/ wounded
Sixth Subdivision Of Bangui	265	30	295	1,415	473	177	2,065	93	24	09 wounded
Fourth Subdivision of Bangui	109	86	195	466	449	345	1,260	42	17	10 wounded
Third Subdivision of Bangui	59	20	79	521	479	395	1,395	12	11	05 wounded
BIMBO	394	101	495	1,499	492	484	2,475	93	49	10 wounded
BOUAR	179	71	250	615	503	497	1,615	17	-	
<b>TOTAL</b>	<b>1,006</b>	<b>308</b>	<b>1,314</b>	<b>4,416</b>	<b>2,396</b>	<b>1,898</b>	<b>8,710</b>	<b>257</b>	<b>101</b>	<b>34 wounded</b>

The wind storm caused enormous human and material damage, with 1,006 houses completely destroyed and 308 others partially damaged, leaving 34 persons wounded. Up to 869 wells were polluted by debris and 914 latrines destroyed. Some school buildings and market sheds were also partially destroyed.

The conditions of these already vulnerable people further deteriorated with the arrival of Seleka rebels in the capital, Bangui, on Sunday 24 March, thus, worsening the security situation. So far, the situation has not really improved. Despite the goodwill of the national society and the support of the Federation that had already deployed a regional resource to provide support, the NS initiated some activities but the implementation of these activities planned for the vulnerable have, so far, been impossible. These populations are still vulnerable and have tried as much as possible to adapt to the situation, though the security situation is even worse than the damage caused by the local storm.

## Red Cross and Red Crescent action

CAR Red Cross mobilized its volunteers to conduct a rapid assessment in the aftermath of the disaster. Volunteers in affected areas provided first aid to people who were injured, and also assisted in their evacuation to health centres. They also assisted affected families to recover some of their belongings where possible from the rubble and offered psychosocial support where needed.

After the approval of the DREF, some activities such as volunteer training and printing of T-shirts were carried out by the NS. Even the MoU prepared with the view to launching activities between the NS and the Regional Representation was not finalized. All NS activities focused on relief and assistance to the affected population. A DREF suspension request was initiated, but this insecurity situation that lasted until April and characterized by clashes in localities and subdivisions of the capital, Bangui, led to the cancellation of the DREF, although the regional resource had already been deployed for the operation. The only activity carried out within the context of this disaster was the mission of the National Disaster Manager to conduct an in-depth assessment during the drafting process, before completing information that enabled the finalization and validation of the DREF. However, the NS had sent the national disaster management coordinator on a mission to conduct a more or less detailed assessment of the situation during the drafting stage, before completing the information that was used to finalize and validate the DREF. The regional resource had already been deployed to monitor the implementation of other activities that were being implemented by the

NS such as the training of volunteers in the Third, Fourth and Sixth (Petevo) Subdivisions of Bangui and in Bimbo town, as well as the preparation of aprons, leaflets, posters, and show cards.

### Achievements against outcomes

Several activities were planned in areas of health, WATSAN, emergency shelter, logistics and monitoring, but apart from the training and printing of awareness-raising materials, no other activity was concretely implemented due to insecurity prevailing in the country. However, the attention of the NS was diverted to assisting the affected population.

Emergency health	
Outcome: The immediate risks to the health of the 1,514 affected families are reduced	
Outputs (expected results)	Activities planned
<ul style="list-style-type: none"> <li>The health situation and immediate risks in the aftermath of the storm are assessed and responded to;</li> <li>Community-based disease prevention and health promotion is provided to the target population;</li> <li>Epidemic prevention and control measures are carried out.</li> </ul>	<ul style="list-style-type: none"> <li>Provide first aid to people who are injured;</li> <li>Provide referrals for affected people to health centres;</li> <li>Brief 140 volunteers on the installation and use of treated mosquito nets;</li> <li>Distribute 3 treated mosquito nets each to the 1,314 affected families;</li> <li>Train the 1,314 families (8,710 people) targeted in on how to install and use mosquito nets;</li> <li>Sensitize communities on health risks associated with natural disasters, epidemics and weather conditions.</li> </ul>

#### Impact:

Apart from providing first aid to the wounded, most activities under this component were not implemented. This situation further deteriorated because in addition to the living conditions of affected populations that worsened following the violent winds, the crisis made it hard to assist and provide emergency support to them, and totally destroyed the little they had, or all what had survived the winds. To date, the people affected live in very difficult conditions.

However, awareness materials (leaflets and posters) that were produced will be used another time. The NS will organize these awareness-raising activities in the localities concerned.

### Water, sanitation and hygiene promotion (WASH)

Outcome: The capacity of the 1,314 affected families (8,710 people) is strengthened against potential outbreak of diseases related to poor hygiene	
Outputs (expected results)	Activities planned
<ul style="list-style-type: none"> <li>At least 90 per cent of the affected population is sensitized on health risks associated with natural disasters and the prevention of diseases such as malaria.</li> <li>Information, education and communications materials are produced and distributed in affected communities to increase knowledge of recommended water, sanitation and hygiene practices</li> <li>Sanitation kits are distributed to Red Cross teams to support affected communities to improve sanitation in affected areas</li> <li>Targeted families receive 12 pieces of 200g bars of soap and a hygiene kit each</li> <li>Polluted water sources are cleaned</li> <li>Targeted families receive Aqua tabs and are provided with guidance on safe utilization</li> </ul>	<ul style="list-style-type: none"> <li>Conduct training/ refresher for 60 of the 140 volunteers on water and the CLTS (Community-led Total Sanitation) approach</li> <li>Produce leaflets and posters bearing messages on reducing health and hygiene risks related to natural disasters, epidemics and diseases.</li> <li>Sensitize communities on risks associated with natural disasters, epidemics, weather conditions and other diseases related to poor hygiene.</li> <li>Procure 14 sanitation kits and hand over to the 14 operational teams formed (10 volunteers per team). Each kit includes a wheelbarrow, two shovels, two rakes, two raincoats, three pairs of boots, three pair of gloves, three nose masks, etc.</li> <li>Procure 15,768 pieces of 200g soap and distribute 12 pieces per family (4 pieces/month)</li> <li>Procure 1,314 hygiene kits and distribute to the</li> </ul>

	<p>affected families</p> <ul style="list-style-type: none"> <li>• Procure 30 blocks of Aqua tabs and distribute to all affected families, accompanied with sensitization to families on proper utilization</li> <li>• Train volunteers on identifying, cleaning and safe chlorination of polluted water sources</li> <li>• Support cleaning and safe chlorination of polluted water sources identified</li> <li>• Conduct sanitation activities in the Sixth, Fourth and Third Subdivisions of Bangui, Bimbo and Bouar using the CLTS approach.</li> <li>• Ensure monitoring, evaluation of and reporting on water, sanitation and hygiene promotion activities.</li> </ul>
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**Impact:**

Apart from leaflets (1500), posters (500) as well as show cards (40) that were produced for awareness-raising, the security situation made it impossible to implement activities. These materials will be used another time by 80 volunteers that were trained in distribution and hygiene promotion techniques at the rate of 4 teams of 20 persons in the third, fourth and sixth subdivisions of Bangui and in Bimbo town.

This situation still remains worrisome because the affected population was left to themselves, in a state of vulnerability that was further aggravated by the effects of the political and military crisis. It should be noted that the needs identified largely remain, and have to be addressed in one way or another.

**Emergency shelter**

<b>Outcome: Contribute to improving the living conditions of the 1,314 affected families (8,710 people) identified as most vulnerable due to complete or partial damage to their houses</b>	
<b>Outputs (expected results)</b>	<b>Activities planned</b>
<ul style="list-style-type: none"> <li>• Targeted families receive construction materials and tools to build and/or repair emergency and damaged shelters;</li> <li>• Targeted families receive sleeping mats and blankets;</li> <li>• A total of 20 volunteers are trained to sensitize communities on utilization of tool kits and construction.</li> </ul>	<ul style="list-style-type: none"> <li>• Procure 2,012 tarpaulins, 2,628 sleeping mats, 2,628 blankets, 3,942 mosquito nets (ITNs), 13,140 iron sheets, 2,464 rafters, 1,848 slats and 1,314 tool kits in accordance with IFRC procurement standards;</li> <li>• Distribute tarpaulins and tool kits to 1,006 families to build emergency shelters;</li> <li>• Distribute tool kits, iron sheets (18 pieces each), rafters (8 pieces each) and slats (6 pieces each) to 308 families to repair their roofs</li> <li>• Distribute sleeping mats and blankets (2 each) to the 1,314 affected families;</li> <li>• Train 20 volunteers on shelter kits and construction;</li> <li>• Ensure monitoring, evaluation of and reporting on the distributions, training and sensitization activities carried out</li> </ul>

**Impact:**

No action was taken under this component due to the crisis that prevailed in almost all parts of the country.

**Logistics**

<b>Outcome: The items planned are purchased and put at the disposal of the CAR Red Cross early enough to facilitate project implementation.</b>	
<b>Outputs (expected results)</b>	<b>Activities planned</b>
<ul style="list-style-type: none"> <li>• Relief materials are made available in CAR-affected localities to facilitate the implementation of the operation.</li> </ul>	<ul style="list-style-type: none"> <li>• Conduct a refresher training for 140 volunteers on distribution and awareness raising techniques<sup>1</sup></li> </ul>

<sup>1</sup> This training had to be coupled with a combined briefing on emergency planning and reporting, as well as health, water, sanitation and finance.

<ul style="list-style-type: none"> <li>• The regional stock in Yaoundé is replenished in preparation for subsequent operations.</li> </ul>	<ul style="list-style-type: none"> <li>• Procure relief items in Yaoundé according to IFRC procurement standards</li> <li>• Ensure proper handling of the items in Yaoundé and in CAR affected localities</li> <li>• Rent a truck for the transportation of the items in CAR to affected localities.</li> <li>• Rent warehouses for the storage of the items prior to distribution</li> <li>• Transport these items to the five affected localities.</li> <li>• Ensure monitoring, evaluation of, and reporting on distribution activities.</li> <li>• Further assess the needs in the field to inform programming.</li> </ul>
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**Impact:**

No action was taken under this component due to the crisis that prevailed in almost all parts of the country.

**Monitoring and evaluation****Impact:**

Just like under many other components, no logistical arrangements have been made due to the aggravating insecurity situation in the CAR and it was not possible to initiate any procurement process, talk less of transporting materials to the country within the framework of this DREF or in any other case, like the operation in the DRC.

The situation continued to be monitored, but given the socio-political climate, the only solution was to cancel the DREF. If peace returns to the CAR, the situation will have to be reassessed before knowing what action to undertake in order to provide appropriate assistance to the vulnerable.

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**How we work**

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
  2. Enable healthy and safe living.
  3. Promote social inclusion and a culture of non-violence and peace.
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## Disaster Response Financial Report

MDRCF014 - Central African Rep - Local Storm

Timeframe: 21 Mar 13 to 21 Jun 13

Appeal Launch Date: 21 Mar 13

Annual Report

### Selected Parameters

Reporting Timeframe	2012/9-2013/3	Programme	MDRCF014
Budget Timeframe	2012/9-2013/3	Budget	APPROVED
Split by funding source	Y	Project	*

All figures are in Swiss Francs (CHF)

## I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>A. Budget</b>		294,904				294,904	
<b>B. Opening Balance</b>		0				0	
<b>Income</b>							
<u>Other Income</u>							
<i>DREF Allocations</i>		18,940				18,940	
<b>C4. Other Income</b>		18,940				18,940	
<b>C. Total Income = SUM(C1..C4)</b>		18,940				18,940	
<b>D. Total Funding = B +C</b>		18,940				18,940	

\* Funding source data based on information provided by the donor

## II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>B. Opening Balance</b>		0				0	
<b>C. Income</b>		18,940				18,940	
<b>E. Expenditure</b>		-18,940				-18,940	
<b>F. Closing Balance = (B + C + E)</b>		0				0	

## Disaster Response Financial Report

MDRCF014 - Central African Rep - Local Storm

Timeframe: 21 Mar 13 to 21 Jun 13

Appeal Launch Date: 21 Mar 13

Annual Report

### Selected Parameters

Reporting Timeframe	2012/9-2013/4	Programme	MDRCF014
Budget Timeframe	2012/9-2013/4	Budget	APPROVED
Split by funding source	Y	Project	*

All figures are in Swiss Francs (CHF)

### III. Expenditure

Account Groups	Expenditure						TOTAL	Variance
	Budget	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
<b>BUDGET (C)</b>			<b>294,904</b>			<b>294,904</b>		
<b>Relief items, Construction, Supplies</b>								
Shelter - Relief	112,809						112,809	
Clothing & Textiles	53,303						53,303	
Water, Sanitation & Hygiene	23,977		2,637			2,637	21,339	
<b>Total Relief items, Construction, Sup</b>	<b>190,088</b>		<b>2,637</b>			<b>2,637</b>	<b>187,451</b>	
<b>Logistics, Transport &amp; Storage</b>								
Storage	3,585						3,585	
Distribution & Monitoring	14,150						14,150	
Transport & Vehicles Costs	2,943		332			332	2,611	
<b>Total Logistics, Transport &amp; Storage</b>	<b>20,678</b>		<b>332</b>			<b>332</b>	<b>20,346</b>	
<b>Personnel</b>								
International Staff	10,778		1,105			1,105	9,673	
National Society Staff	8,075		801			801	7,274	
Volunteers	12,764		2,035			2,035	10,729	
<b>Total Personnel</b>	<b>31,617</b>		<b>3,941</b>			<b>3,941</b>	<b>27,677</b>	
<b>Workshops &amp; Training</b>								
Workshops & Training	13,711		891			891	12,820	
<b>Total Workshops &amp; Training</b>	<b>13,711</b>		<b>891</b>			<b>891</b>	<b>12,820</b>	
<b>General Expenditure</b>								
Travel	7,925		2,157			2,157	5,768	
Information & Public Relations	7,485		7,536			7,536	-51	
Office Costs	2,830						2,830	
Communications	2,098		21			21	2,077	
Financial Charges	472		270			270	202	
<b>Total General Expenditure</b>	<b>20,810</b>		<b>9,983</b>			<b>9,983</b>	<b>10,827</b>	
<b>Indirect Costs</b>								
Programme & Services Support Recove	17,999		1,156			1,156	16,843	
<b>Total Indirect Costs</b>	<b>17,999</b>		<b>1,156</b>			<b>1,156</b>	<b>16,843</b>	
<b>TOTAL EXPENDITURE (D)</b>	<b>294,904</b>		<b>18,940</b>			<b>18,940</b>	<b>275,964</b>	
<b>VARIANCE (C - D)</b>			<b>275,964</b>			<b>275,964</b>		

**Disaster Response Financial Report**

MDRCF014 - Central African Rep - Local Storm

Timeframe: 21 Mar 13 to 21 Jun 13

Appeal Launch Date: 21 Mar 13

Annual Report

**Selected Parameters**

Reporting Timeframe	2012/9-2013/6	Programme	MDRCF014
Budget Timeframe	2012/9-2013/6	Budget	APPROVED
Split by funding source	Y	Project	*

All figures are in Swiss Francs (CHF)

**IV. Breakdown by subsector**

Business Line / Sub-sector	Budget	Opening Balance	Income	Funding	Expenditure	Closing Balance	Deferred Income
<b>BL2 - Grow RC/RC services for vulnerable people</b>							
Disaster response	294,904	0	18,940	18,940	18,940	0	
Subtotal BL2	294,904	0	18,940	18,940	18,940	0	
<b>GRAND TOTAL</b>	<b>294,904</b>	<b>0</b>	<b>18,940</b>	<b>18,940</b>	<b>18,940</b>	<b>0</b>	