

MADAGASCAR: CYCLONES AND FLOODS

5 March, 2001

Appeal 06/2000

Situation report no. 2 (Final)

Initial Budget: CHF 4,700,000

Revised Budget: CHF 2,100,000

The Emergency and Description of the Appeal

Cyclones Eline (mid-February, 2000) and Gloria (early-March, 2000) hit the central and northern regions of Madagascar, leaving 184,000 people in need of immediate relief support out of a total of 737,000 affected (estimates provided by the government's National Relief Council or NRC). While the relief operation was being implemented, a third violent cyclone, Hudah, hit the north of the country on 2 and 3 April, 2000. The NRC estimated that an additional 111,000 people were in need of immediate support, out of a total of 369,000 affected by this third cyclone. One of the worst affected areas was the north-eastern town of Antalaha.

To respond to the basic needs and to provide support to the Malagasy Red Cross Society (MRCS), the Federation launched Preliminary Appeal 06/00 on 17 March 2000. This was followed by a revised appeal on 7 April 2000, intended to achieve the following objectives:

- cover the immediate needs of 100,000 beneficiaries in the most affected regions, primarily through non-food distributions;
- support rehabilitation activities in the most affected regions to enable the victims to resume normal life;
- establish a basic disaster preparedness structure through the Malagasy Red Cross to prevent cholera and to mitigate the after effects of cyclones.

Even though the initial risk of epidemics was very high, particularly in the areas hit by the third cyclone, there was no immediate outbreak of disease. Given the poor economic conditions in the country, the three cyclones exacerbated already existing problems in the areas of agriculture, food stocks, health infrastructure, water and sanitation. There was also considerable ecological and environmental damage.

Objectives, Achievements and Constraints

Objective 1: To meet the urgent needs of the people in the most affected regions by providing relief items (non-food).

Achievements: More than 98,000 people in the targeted areas received the planned non-food relief items, including cholera and emergency health kits and second hand clothes (see summary tables below). Local MRCS branches identified the beneficiaries and organized the distributions, supervised by headquarters staff and supported by Federation delegates.

Place	Plastic Sheeting	Tents (units)	Chloramine (tablets)	Soap (kg)
Brickaville	2		80,000	
Vatomandry	4		120,000	
Manakara				
Vohipeno			80,000	2,000
Antananarivo	17		80,000	2,000
Antalaha		100		
Maroantsetra	28			
Mananara				
Andapa	40			
Tuléar			120,000	2,000
Mahabo			60,000	2,000
Morondava			60,000	2,000
Total	91	100	600,000	10,000

Place	Jerrycans	Blankets	Kitchen Sets	Total Number of Beneficiaries
Brickaville		600	50	3,000
Vatomandry		900	150	4,500
Manakara		750	150	1,550
Vohipeno	3,360	2,430	490	4,500
Antananarivo	4,000	360	170	1,500
Antalaha			250	1,200
Maroantsetra		1,170	125	8,000
Mananara		1,200	100	8,000
Andapa		2,100	100	10,000
Tuléar	3,000			18,000
Mahabo	4,230			18,000
Morondava	3,770	540	108	20,100
Total	18,360	10,050	1,693	98,350

A number of kitchen sets (307) and jerrycans (1,640) have been kept in the MRC warehouses as an emergency stock. In consultation with the Ministry of Health, cholera kits and emergency health kits were delivered in the following areas:

Place	Cholera Kits	Emergency Health Kits
Tuléar	1	1
Mahabo	1	1
Morondava	1	1
Tananarivo	1	
Vohipeno	1	
Total	5	3

Second hand clothes were distributed by the MRC in the following locations:

Place	Second Hand Clothes		Number of beneficiaries
	Number of bales sent	Number of bales distrib.	
Moramanga	90	90	7,110
Anjiro	11	11	800
Brickaville	70	70	6,432
Vatomandry	80	80	6,849
Antanambao .	80	79	5,100
Mahanoro	105	104	6,792
Morondava	80	80	4,776
Mahabo	67	Stand by	-
Manakara	70	70	5,213
Vohipeno	70	70	4,905
Fianarantsoa	235	235	13,215
Antalaha	66	66	3,680
Diego (1)	80	55	4,624
Antananarivo	93	93	6,922
Tuléar	80	80	6,635
Majunga	90	90	7,050
Total	1,309	1,215	90,103

(1) In Diego, 25 bales have been kept as an emergency stock

In addition 55 bales of use clothes remain in the MRCS central warehouse in Antananarivo, maintained as emergency stock.

Constraints: The poor infrastructure in the affected regions, in combination with the insufficient operational capacity of the MRCS and the absence of a well-functioning governance and management structure, caused the operation to take longer than originally planned. Planned food distributions were canceled because the MRCS and NRC were not able to sign an agreement detailing their respective responsibilities.

Objective 2: Support cyclone and flood victims in the most affected regions with rehabilitation activities.

Achievements: Schools and Red Cross buildings were rehabilitated; school-kits and class supplies were distributed. Iron sheeting was provided for the rehabilitation of schools in Moramanga and Anjiro in the eastern province of Toamasina. Red Cross buildings were rehabilitated in Antananarivo (national headquarters, provincial branch and kindergarten), Diégo-Suarez (provincial branch, dispensary and kindergarten). The table below summarizes the scope of the rehabilitation activities.

Place	School kits*		Class supplies **	
	Sent	Distributed	Sent	Distributed
Moramanga	843	843	8; + 3 c artons chalk	8; + 3 cartons chalk
Anjoro	132	132	2	2
Brickaville	812	812	10	10
Vatomandry	865	865	10; + 4 cartons chalk	10; + 4 cartons chalk
Antanambao ***	795	654	10; +10 cartons chalk	10; +10 cartons chalk
Mahanoro	810	810	10; +10 cartons chalk	10;+10 cartons chalk
Morondava	945	945	10	10
Mahabo	840	Stand by	10	Stand by
Manakara	1,020	1,020	5; + 5 cartons chalk	5; + 5 cartons chalk
Vohipeno	900	900	5; + 5 cartons chalk	5; + 5 cartons chalk
Fianarantsoa	-	-	-	-
Antalaha	1,118	1,118	10; +13 cartons chalk	10;+13 cartons chalk
Diego	-	-	-	-
Antananarivo	5,571	5,571	10	10
Tuléar	-	-	-	-
Majunga	-	-	-	-
Total	14,651	13,670	100 + 50 c.chalk	90+50 c.chalk

* Depending on the age of the students, two types of school kits were distributed. Type 1 contained: 1 slate, 1 carton of chalk, 1 copybook, 1 pack of crayons, 2 notebooks, 2 pens, 2 erasures, 2 pencils, 1 pencil sharpener. Type 2 contained 4 exercise books (100 and 50 pages), 2 copy books, 4 plastic covers, 2 erasures, 2 pencils, 8 pens (black, blue, red, green), 1 ruler, protractor, square, and 1 pencil sharpener.

** School supplies were for collective use, with each set consisting of: 1 large ruler, 1 large compass, 1 large square, one large protractor, and cartons of chalk.

** In Antanambao, 141 kits went missing

Constraints: Because of logistical constraints and the lack of MRCS organization, the original plans for the rehabilitation of houses was canceled and the rehabilitation of schools and Red Cross buildings was revised and limited. A budget modification was made in order to increase the number of school-kits and class supplies. Plans for the distribution of seeds were abandoned when the Ministry of Agriculture indicated it was only interested in using available funding without the further involvement of the MRCS.

Objective 3: Establish a basic disaster preparedness structure within the Malagasy Red Cross Society, to prevent cholera and to mitigate the after effects of the cyclones.

Achievements and constraints: Due to internal management constraints, progress in the area of disaster preparedness was very limited. In the absence of a professionally organized management structure the Federation delegates spent considerable time organizing and supervising relief activities and assisting the MRCS with the preparation of its general assembly which took place in November 2000. During the general assembly, the MRC elected a new president and national committee. With most of the old structure still in place, the main priority for the new president was to restore the MRCS's reputation by taking the basic, necessary steps to become a viable organization. The selection of a new Secretary General (planned for March 2001) will provide an opportunity to set-up a professional management structure within the MRCS.

With the unspent balance (see attached financial report) the Federation plans to support disaster response and good governance and management training as part of a larger

institutional and branch development programme. Details of the programme will be shared with those donors whose funds remained unspent during 2000.

Conclusion

The operation received effective media coverage which assisted with the overall support to the appeal. While the relief part of the operation was a relative success the internal MRCS problems affected the rehabilitation and disaster preparedness plans. A follow up programme in the field of branch and institutional development is being discussed with the MRCS. Success in this area will depend on the willingness of the MRCS to adopt effective management practices and to develop a credible governance structure.

Peter Rees-Gildea
Head a.i.
Relationship Management Department

Bekele Geleta
Head
Africa Department

Madagascar cyclone and floods						
Appeal No: 06/2000						
Period: year 2000 provisional						
Project(s): PMG503 + PMG002						
Currency: CHF						
III - Budget analysis / Breakdown of expenditures						
Description	Appeal Budget	CASH Expenditures	KIND & SERVICES		TOTAL Expenditures	Variance
			Goods/services	Personnel		
SUPPLIES						
Shelter & Construction	101,040	7,358	118,099		125,457	(24,417)
Clothing & Textiles	154,739		154,856		154,856	(117)
Food/Seeds						
Water	16,320		4,419		4,419	11,901
Medical & First Aid	41,602	124	41,693		41,817	(215)
Teaching materials	130,000	118,436			118,436	11,564
Utensils & Tools	165,600	66,109	75,774		141,883	23,717
Other relief supplies	270,000	25,139			25,139	244,861
Sub-Total	879,301	217,165	394,841		612,006	267,295
CAPITAL EXPENSES						
Land & Buildings						
Vehicles	45,000	37,700			37,700	7,300
Computers & Telecom equip.	14,000	14,619			14,619	(619)
Medical equipment						
Other capital expenditures		851			851	(851)
Sub-Total	59,000	53,171			53,171	5,829
TRANSPORT & STORAGE						
	289,863	71,887	153,629		225,516	64,347
Sub-Total	289,863	71,887	153,629		225,516	64,347
PERSONNEL						
Personnel (delegates)	240,000	251,149		15,277	266,426	(26,426)
Personnel (local staff)	48,000	23,221			23,221	24,779
Training						
Sub-Total	288,000	274,370		15,277	289,647	(1,647)
GENERAL & ADMINISTRATION						
Assessment/Monitoring/experts		212			212	(212)
Travel & related expenses	54,500	32,686			32,686	21,814
Information expenses	35,000	34,158			34,158	842
Administrative expenses	52,500	53,297			53,297	(797)
External workshops & Seminars						
Sub-Total	142,000	120,352			120,352	21,648
PROGRAMME SUPPORT	204,942	109,338			109,338	95,604
OPERATIONAL PROVISIONS						
Transfer to National Societies						
TOTAL BUDGET	1,863,106	846,283	548,470	15,277	1,410,030	453,076
Consumption rate:	Expenditures versus income		81%			
	Expenditures versus budget		76%			

Madagascar: Cyclones & Floods						ANNEX 1
APPEAL No. 06/2000		PLEDGES RECEIVED			03/05/01	
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
CASH						
REQUESTED IN APPEAL CHF ----->				1,863,106		TOTAL COVERAGE 93.5%
Balance carried forward from 1999				0		
BRITISH - RC		15,372	GBP	39,352	02.05.20000	
CANADA - RC		25,000	CAD	28,012	03/28/00	
DENMARK - RC		300,000	DKK	64,000	03/24/00	
GERMAN - GOVT/RC		136,000	DEM	64,192	04/04/00	F/JERRYCANS
ICELAND - RC		200,000	ISK	4,493	03/24/00	
IRELAND - GOVT		75,000	IEP	147,369	22.06.00	
JAPAN - RC				155,000	03/24/00	
MONACO - RC		50,000	FRF	11,985	03/17/00	
NETHERLANDS - GOVT/RC		57,000	NLG	41,291	08.03.2000	TRANS/DISTR AND 3 MONTHS DEL COSTS
NETHERLANDS - RC		150,000	NLG	107,001	03/08/00	
NORWAY - GOVT/RC		1,400,000	NOK	263,900	05/05/00	85.7 % GOVT/ 14.3 % NORCROSS
SPAIN - RC		5,000,000	ESP	47,476	04/03/00	RELIEF GOOD AND OPER. COSTS
SWEDEN - GOVT/RC		863,822	SEK	163,034	03/27/00	100'000 RC & 750'000 GOVT
SWITZERLAND - PRIVATE				250	04/20/00	
UNITED STATES - RC		25,000	USD	41,325	03/30/00	F/ WATER, SANITATION:SOAP, CHLORINATION, JERRY CANS
UNITED STATES - PRIVATE		100	USD	167	17.04.00	
SUB/TOTAL RECEIVED IN CASH				1,178,847	CHF	63.3%
KIND AND SERVICES (INCLUDING PERSONNEL)						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
Sw eden	Delegate(s)			15,277		
SEYCHELLES RC				15,599	10.07.00	USED CLOTHES, CANNED TUNA
NETHERLANDS - GOVT/RC		501,706	NLG	213,402	03/08/00	RELIEF ITEMS
NETHERLANDS - GOVT/RC				153,629	03/08/00	TRANSPORT OF RELIEF ITEMS
SWEDEN - GOVT/RC		400,000	SEK	75,840	03/27/00	DELEGATE'S COSTS AND TRANSPORTATION OF USED CLOTHES
SWITZERLAND - RC				90,000	04/11/00	100 TENTS, CONSTRUCTION MATERIL AND DISTRIBUTION
SUB/TOTAL RECEIVED IN KIND/SERVICES				563,747	CHF	30.3%
ADDITIONAL TO APPEAL BUDGET						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	
THE FOLLOWING PROJECTS ARE LINKED TO THIS APPEAL:						
PMG503						