

FINAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

BURKINA FASO, GHANA, GUINEA, LIBERIA, MALI, NIGER: POPULATION MOVEMENT

11 July 2005

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 181 countries.

In Brief

Appeal No. 34/2002; Final Report; Period covered: December 2002 to May 2003; Final appeal coverage: 51.3%.

(Click here to go directly to the attached Contributions List and here for the Final Financial Report).

Appeal history:

- Launched on 04 December 2002 for CHF 1,314,000 (USD 886,317 or EUR 890,938) for six weeks to assist 82,000 beneficiaries- http://www.ifrc.org/cgi/pdf_appeals.pl?02/3402.pdf
- Appeal budget was revised to CHF 2,423,000, and the operation was extended until 15 May 2003- http://www.ifrc.org/cgi/pdf_appeals.pl?02/3402revi.pdf
- Disaster Relief Emergency Funds (DREF) allocated: CHF 90,000.

All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response in delivering assistance to the most vulnerable.

For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>

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For longer-term programmes, please refer to the Federation's Annual Appeal.

Operational developments

Emergency Appeal no. 34/2002 was launched following massive population movement to Burkina Faso, Mali and Niger due to the armed conflict that occurred in Côte d'Ivoire on 19 September 2002. The repatriation process affected other countries in the sub-region such as Ghana, Guinea and Niger. Official figures showed that 310,000 Burkinabe nationals and 50,000 Malians returned to their countries from Côte d'Ivoire. The respective governments sent buses or planes to facilitate their movement in official convoys. For security reasons, some convoys had to pass through Ghana.

The Appeal aimed to enable the national societies respond to the humanitarian needs of the displaced persons for an initial period of six weeks. Following the findings of FACT mission carried out in March and April 2003, it was decided that the period be extended to 15 May 2003. The main focus of the operation was the provision of emergency relief assistance as regards feeding (cold and hot meals), non-food items, temporary shelter and basic health care. It was also aimed at providing further training for volunteers while logistics and telecommunications support services were to be strengthened.

Due to unavailability of funds, the operation did not start as expected; it was started in mid April, when majority of the displaced persons had already returned home. There was great reduction in the number of Burkinabe returnees by the end of June, and there were no new arrivals recorded for Mali since the end of May 2003. Despite the closure of the border between the two countries, some people from Burkina Faso still returned to Cote d'Ivoire in July; the returnees (from Mali and Burkina Faso) had to travel through Ghana. The Ghana Red Cross set up a transit camp at Elubo with the assistance of WFP and UNICEF, for the provision of water, rations of cold food and basic care.

Due to the insignificant number of persons in transit and the short duration of their stay, the support envisaged by the Federation to the Ghana Red Cross for the operation did not occur. Since the national society had teams (GAPU) that were already trained for this, the FACT evaluation in Guinea made no specific proposals for the operation.

Coordination

Federation coordination was carried out by FACT members who were deployed to the site of the operation, although their permanent location was not decided. At the country level, coordination was ensured by the Civil Defense (la Protection Civile) in Mali, while the National Unity for response in emergencies, a governmental organization, carried out the coordination in Burkina Faso. Generally, the Federation maintained close collaboration with WHO and UNICEF during the entire operation.

Objectives and activities

The operation's objective was essentially aimed at providing emergency relief, in feeding (cold and hot meals), non-food items, temporary shelter and basic health care. Volunteers were also to be provided with additional training while support services in logistics and telecommunications of the national societies were to be strengthened. To achieve the desired objectives, the following activities were agreed upon and elaborated in the appeal:

- To provide food aid and basic needs; distribution of rations for two and three days and to forecast reserves for eventual recurrence of larger movements of populations;
- To provide temporary shelter (housing) for populations in transit;
- To make available to the target persons, basic essential articles in health care and hygiene as well as the provision of drinking water services and sanitation;
- To support the national societies in the areas of transport and telecommunications;
- To train volunteers in disaster preparedness and conflicts, through activities and assistance in emergency planning

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Achievements and Impact

Côte d'Ivoire

Despite the constraints encountered (communication and logistics), the West Africa regional delegation invited the Presidents and some key staff of the Mali Red Cross, Burkinabe Red Cross, Red Cross of Guinea, Red Cross of Côte d'Ivoire and Ghana Red Cross to a regional meeting 20 to 21 January 2003 in Abidjan, to elaborate a common approach for assisting the displaced persons.

The Federation and the ICRC provided critical assistance in volunteer mobilization, training and management. DREF allocation of CHF 90,000 enabled the Red Cross Society of Côte d'Ivoire¹ to provide humanitarian assistance to victims of the crisis in different parts of the country, with support from the ICRC and the Federation (See Information Bulletin 1 and 2, Côte d'Ivoire: Internal Unrest).

The Federation's West Africa Regional Disaster Response Team (RDRT) fact-finding missions to neighbouring countries; Mali, Burkina Faso and Niger, in November and December 2002, evaluated the humanitarian needs of the displaced persons and the operational capacity of the local Red Cross Red Crescent committees.

The regional delegation actively supported the strategic development and contingency plans of the national societies by pairing each department with its counterpart at the Red Cross of Cote d'Ivoire for knowledge sharing and skills transfer. In collaboration with WFP, the national society, with support from the Federation, assisted over 66, 000 displaced persons in different parts of the country by distributing food and non-food items. In Abidjan, Red Cross volunteers distributed essential non-food items to thousands of residents rendered homeless through the destruction of shanty towns to curtail dissident hideouts.

In Bouaké, the national society worked with the ICRC to provide the affected population with health care, water, sanitation and food. It also transported technicians, spare parts and chemical products to Bouaké and repaired a damaged water plant. The Red Cross doctors carried out over 2,000 consultations using Red Cross mobile clinics. In Korhogo (north), the national society donated medical materials to the Korhogo and Ferkessedougou Hospitals. In addition, the Cote d'Ivoire Red Cross assisted vulnerable people in the western cities of Man, Douekoue, Toulepleu and Danane, as more people were displaced. In collaboration with the ICRC, the national society volunteers made up of nutritionists, food technologists, nurses, midwives and medical doctors assisted over 6,000 displaced persons stuck in a Catholic Church in Doukoue, 450 kilometres West of Abidjan.

From late December to early January 2003, the regional disaster preparedness officer distributed food and non-food items to 110 returnee families in Sikasso and Louloni, both situated at 450km and 510km from Bamako respectively. Each family was given the following items for a one-month period:

Items	Quantity
Rice	50 Kg bag
Oil	5 litres of oil
Flour	4 packets
Tomato puree	2 tins
Seasoning	1 packet of Magi cubes
Bed covers	1 set
Blankets	3
Soap	10 pieces
Condoms	4 packets

The regional disaster management office provided technical assistance to families harbouring displaced persons in answering a questionnaire designed to facilitate identification of beneficiaries of the emergency assistance.

¹ Red Cross of Côte d'Ivoire - <http://www.ifrc.org/where/country/check.asp?countryid=182>

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Training of First Aid and disaster preparedness personnel of the Red Cross of Cote d'Ivoire was done. The regional delegation staff participated in the RDRT English training from 31 May to 10 June 2003 along with other staff in First Aid, disaster management, logistics and information from Nigeria, Ghana, Liberia, Gambia and Sierra Leone national societies. The goal of the training was to create a pool of competent and available local resource persons who are capable of rapid response to a regional catastrophe. About 35 people benefited from this training organized by disaster management coordinator in Geneva, in collaboration with Ghana Red Cross and the regional delegation.

Impact

Displaced families received help in form of food and non-food items. The Red Cross technicians have had their skills strengthened through the RDRT training.

Burkina Faso

With the support of the Federation, the Burkinabe Red Cross Society² established six reception and transit centres for temporary accommodation of persons repatriated from Côte d'Ivoire. These centres were established in Ouagadougou, Bobo Dioulasso, Koupela, Banfora, Orodara and Gaoua. Depending on the duration of stay, the beneficiaries received two hot meals per day comprising of fish or meat, vegetables, rice and tomato sauce.

On the contrary, cold meals (bread and sardines) were given to persons staying for a shorter time. There were few health complications, especially among the returnees who stayed for a shorter time; a few cases concerning the elderly and pregnant women were reported and routine care was administered to the patients. Volunteers transferred serious cases to the hospitals with national society vehicles. The Ministry of Health assumed the responsibility for the care of those whose destination was Ouagadougou.

Six reception tents measuring 6 x6 metres were set up in Ouagadougou, with the possibility of being dismantled for subsequent use elsewhere. Other reception centres were established in public places such as: schools and community centres. The national society bought pots, jerry cans and cookers for daily use at the centres. There were adequate sanitary facilities (latrines and water) at the centres.

Consequently, volunteers of local branches involved in the operation had the opportunity of strengthening their capacities in the following areas; basic food distribution skill, stock management, logistic procedures, small-scale purchase and camp management. Similarly, administrators acquired new skills and broadened their experience in planning and management of relief operations, construction/set up of a tent and organization of humanitarian assistance in urgent and massive population movement. The national society maintained collaboration with partners; the officer involved in the operation worked closely with the ICRC. Despite the delays encountered in the preparation of financial reports and acquisition of valid papers, the national society was satisfied with the support given.

Coordination was carried out in close collaboration with the National Committee for Emergency and Rehabilitation ("CONASUR"), a governmental organization with which the national society held regular meetings alongside with the agencies of the United Nations. Custom duty was paid for a new vehicle belonging to the national society and two motorcycles were also purchased for the local branches of Bobo Dioulasso and Koupela. This enhanced the transportation facilities of the national society. A total of 9, 869 persons were assisted during the three months.

Ghana

Additional food aid was planned for the returnees (approximately 8,000 beneficiaries per month) arriving and staying in the transit and/or reception centers set up in Mali, Burkina Faso and Ghana. Ghana was considered as an entry point used solely for transiting returnees going to Burkina Faso and Mali. Consequently, the Federations' support to the national society was cancelled because the Ghana Red Cross Society³ was already assisted by the WFP and UNICEF in caring for the populations in transit in the Elubo camp, who received cold meals, water and first aid emergency care.

² Burkinabe Red Cross - <http://www.ifrc.org/where/country/check.asp?countryid=181>

³ Ghana Red Cross - <http://www.ifrc.org/where/country/check.asp?countryid=73>

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Guinea (Conakry)

The Red Cross Society of Guinea⁴ trained GAPU teams, which were already trained to handle emergencies and care of displaced populations, and the FACT mission having met with the heads of delegation of ICRC and the Federation, concluded that extra assistance was unnecessary.

The delegation assigned two Toyota Land Cruisers to Burkina Faso and Mali, as the national societies' transportation costs were on the rise.

Mali

According to stated objectives, the Federation assisted the Mali Red Cross⁵ to take charge of two camps in the Sikasso region, established for returnees from the Côte d'Ivoire. Situated at Loulouni and Faragouran, the two camps were opened in mid-April and shut by the end of July 2003. For a period of three months, supplementary food aid rations were given twice monthly to 59 families (302 persons) as part of the operation. This food ration meant to last two weeks comprised of; one kilo of onions, one kilo of smoked fish, two tins of tomato of 800g each, six cubes of magi and eight tablets of soap bars per family. WFP also distributed six kilos of maize during this period. The returnees also received cold meals of bread, coffee and tins of sardines each for the return trip, at the transit center of Sikasso.

All the returnees received a hot meal (rice, meat, fish, tomato sauce, vegetables and onions) at the Olympic swimming pool of Bamako, which was their final destination. Daily meals were still distributed to the returnees, who were mostly first-time visitors to Mali and had to stay for a few days in the reception centre of Bamako in order to find relatives or families that would receive them. The national society, with the assistance of the Federation, constructed four iron fortified-tents of 10 by 5 (metres) at the reception centers of Bamako and Sikasso. These tents, which will eventually be owned by the national society, can be dismantled easily for use in future emergencies. Three latrines were constructed within the camps of the Sikasso stadium and close to the shelters. Constructed with bricks, their doors were made of iron and their roofs of corrugated iron roofing. Ten plastic containers (200 litres each) were placed inside the stadium for the provision of water. Latrines were available at the stadium in Bamako, whilst water was provided from tanks supplied by the Spanish Red Cross, who started the relief operations.

The overall collaboration with the national society was satisfactory as relief operations were carried out. However, the officer involved lacked adequate health training to handle health projects. Coordination of the operation was carried out in collaboration with the Civil Defence of the Ministry of the Interior.

At the end of the project, the national society had adequate finances for internet connection and repair of the vehicles. It also acquired an additional car and a Toyota Land Cruiser reassigned from Conakry. Please note that a balance of CFA 1,200,000 has been accounted for, from an original advance payment of CFA 9,799,000. From mid April to end of June 2003, a total of 5,892 persons were cared for during the period of the operation.

Strengthening the capacities of the national societies

The two national societies (Burkina Faso and Mali), both involved in the relief operations, gained practical learning experiences, which served to strengthen the capacities of their volunteers. Similarly, an officer was chosen by each national society to work directly with a delegate in planning, implementation, administration and follow-up as well as reporting on the relief operations. The operation also afforded the opportunity for local branches situated along the road used by the returnees, to gain practical experience that will enable them to identify their strengths and weaknesses in crisis management.

⁴ Red Cross of Guinea - <http://www.ifrc.org/where/country/check.asp?countryid=77>

⁵ Mali Red Cross - <http://www.ifrc.org/where/country/check.asp?countryid=112>

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Assessment and lessons learned

The Emergency operation initially targeted the care of 82,000 beneficiaries comprised of returnees and approximately 302 refugees from Côte d'Ivoire (the Appeal Revision increased the number of beneficiaries to 200,000). There was greater visibility of the Red Cross and the public, beneficiaries and government authorities highly appreciated their services.

Due to the late deployment of FACT, the programme could not cater for the vital part of the target population.

The coordination and budget constituted two key problems that confronted the officers during the running of the operation. For several months, there wasn't a clearly defined line of reporting or an approved budget. Subsequent to the FACT mission, there were no terms of reference or a job description for the logistics delegate who took over the operation.

[Contributions List and Final Financial Report below; click here to return to the title page.](#)

Population movements in West Africa

ANNEX 1

APPEAL No. 34/2002

PLEDGES RECEIVED

15/02/2005

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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CASH

REQUESTED IN APPEAL CHF ----->				2,423,000	TOTAL COVERAGE 51.3%	
AMERICAN - GOVT/PRM		450,000	USD	614,250	07.07.03	NATIONAL MIGRANTS
BRITISH - RC		15,000	GBP	34,625	30/11/2002	DREF REPLENISHMENT
DANISH - GOVT		1,995	USD	2,774	16/01/2003	PROGRAMME MANAGEMENT
DANISH RC		277,420	DKK	56,455	29.04.03	
FINNISH - RC		25,000	EUR	36,388	07/01/2003	BURKINA FASO & NIGER HEALTH COMPONENTS
FINNISH - RC		25,000	EUR	36,681	24.02.03	
FINNISH - RC		25,000	EUR	37,775	07.05.03	THE REGION
ITALIAN - GOVT		100,000	EUR	147,550	11/12/2002	BILATERAL EMERGENCY FUND
JAPAN RC		29,200	USD	42,696	16/12/2002	
JAPAN RC		29,100	USD	39,561	22.05.03	
MONACO - RC		8,000	EUR	11,731	07/01/2003	
SWEDISH - GOVT		100,000	SEK	16,140	22/10/2002	
SWEDISH - GOVT		400,000	SEK	64,560	18/12/2002	
SWISS - RC				50,000	08.05.03	GHANA
SUB/TOTAL RECEIVED IN CASH				1,191,186	CHF	49.2%

KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
DANISH - GOVT		30,690	USD	42,674	16/01/2003	9'900 PCS BLANKETS
SWISS - RC	DELEGATE			9,900	24.09.03	FACT TEAM MEMBER
SUB/TOTAL RECEIVED IN KIND/SERVICES				52,574	CHF	2.2%

ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	

INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES

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Appeal No & Title: **34/2002: Population Movements in West Africa**
 Period: **December 2002 to January 2003**
 Currency: **CHF**

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisation Development	Coordination & Implementation	Total
Budget (A)	2,423,000					2,423,000
Opening Balance (B)						0
<u>Income</u>						
<u>Cash Contributions</u>						
<i>British RC</i>		35,275				35,275
<i>Danish RC</i>		59,684				59,684
<i>Finnish RC</i>		110,750				110,750
<i>Japanese RC</i>		78,361				78,361
<i>Monaco RC</i>		11,644				11,644
<i>PRM</i>		614,250				614,250
<i>Swedish RC</i>		79,540				79,540
Cash Contributions (C1)	0	989,504	0	0	0	989,504
<u>Reallocations</u>						
<i>Danish RC</i>		-56,971				-56,971
<i>Italian Emergency Fund</i>		147,550				147,550
<i>PRM</i>		-40,684				-40,684
<i>Swedish RC</i>		-44,141				-44,141
Reallocations (C2)	0	5,754	0	0	0	5,754
<u>In Kind Personnel</u>						
<i>Swiss RC</i>		9,900				9,900
In Kind Goods & Transport (C4)	0	9,900	0	0	0	9,900
<u>In Kind Goods & Transport</u>						
<i>Danish Govt. via Danish RC</i>		41,738				41,738
In Kind Goods & Transport (C4)	0	41,738	0	0	0	41,738
Total Income (C) = SUM (C1..C4)	0	1,046,896	0	0	0	1,046,896
Total Funding (B+C)	0	1,046,896	0	0	0	1,046,896

II. Balance of Funds

Opening Balance (B)	0	0	0	0	0	0
Income Received (C)	0	1,046,896	0	0	0	1,046,896
Expenditure (D)	0	-1,044,915	0	0	0	-1,044,915
Closing Balance (B+C+D)	0	1,981	0	0	0	1,981

Appeal No & Title:
 Period
 Currency:

34/2002: Population Movements in West Africa
December 2002 to January 2003
CHF

III. Budget Analysis / Breakdown of Expenditure

	(A)						(B)	(A-B)	
	<i>Budget</i>	Health & Care	Disaster Management	Humanitarian Values	Organisation Development	Coordination & Implementation	Total	Variance	
BUDGET (C)		2,423,000						2,423,000	
<u>Supplies</u>									
Shelter & Construction	200,000		7,916				7,916	192,084	
Clothing & textiles	450,000		49,170				49,170	400,830	
Foods & seeds	350,000		44,290				44,290	305,710	
Water & Sanitation	13,000		2,118				2,118	10,882	
Medical & First Aid	14,000		1,118				1,118	12,882	
Teaching materials							0	0	
Ustensils & tools	170,000		9,356				9,356	160,644	
Other supplies	137,000		1,140				1,140	135,860	
Subtotal	1,334,000	0	115,108	0	0	0	115,108	1,218,892	
<u>Capital Expenditure</u>									
Land & Building			1,308				1,308	-1,308	
Vehicles	74,000						0	74,000	
Computers & Telecom	43,000		32,099				32,099	10,901	
Medical equipment							0	0	
Other machinery & equipment	21,000		17,644				17,644	3,356	
Subtotal	138,000	0	51,051	0	0	0	51,051	86,949	
<u>Transport & Storage</u>									
Storage			8,086				8,086	-8,086	
Distribution & monitoring			1,761				1,761	-1,761	
Transport & vehicle costs	88,000		93,134				93,134	-5,134	
Subtotal	88,000	0	102,981	0	0	0	102,981	-14,981	
<u>Personnel Expenditure</u>									
Personnel Delegates	184,000		132,773				132,773	51,227	
Personnel National Staff	267,000		241,699				241,699	25,301	
Consultants			1,618				1,618	-1,618	
Subtotal	451,000	0	376,090	0	0	0	376,090	74,910	
<u>Workshops & Training</u>									
Workshops & Training	117,000		56,498				56,498	60,502	
Subtotal	117,000	0	56,498	0	0	0	56,498	60,502	
<u>General Expenditure</u>									
Travel	10,000		127,798				127,798	-117,798	
Information	14,000		6,687				6,687	7,313	
Other general expenses	54,000		134,624				134,624	-80,624	
Subtotal	78,000	0	269,109	0	0	0	269,109	-191,109	
<u>Transfers & Contributions</u>							0	0	
<u>Operational Provisions</u>							0	0	
<u>Programme Support</u>	217,000		74,078				74,078	142,922	
TOTAL EXPENDITURE (D)	2,423,000	0	1,044,915	0	0	0	1,044,915	1,378,085	
VARIANCE (C-D)		0	1,378,085	0	0	0	1,378,085		