

# FINAL REPORT



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## IRAQ: HUMANITARIAN CRISIS – POST WAR REHABILITATION

*Appeal No. 08/03*  
*3 November 2006*

*The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.*

### In Brief

**Final Report; Period covered: 5 September 2003 to 31 March, 2006; Final appeal coverage: 104%.**  
*(Click [here](#) to go directly to the attached Final Financial Report).*

#### Appeal history:

- Originally launched on 20 March 2003 for CHF 111,039,000 (USD 79,776,929 or EUR 75,481,631) for nine months to assist 305,000 beneficiaries during and after the war in Iraq
- The Emergency Appeal was revised and reissued on 5 September 2003 with a reduced budget of CHF 30,937,000 (USD 24,551,080 or EUR 19,844,625) for activities focusing on rehabilitation in the post-war period and up to the end of December 2004.
- The Appeal was later extended three times, with a final closing date of 31 March 2006 without further budget revisions.
- Disaster Relief Emergency Funds (DREF) of CHF 75,000 were allocated in the initial emergency phase but have been refunded in full.

#### Summary

This final report for appeal 08/03 is a succession of the previous interim final report issued on the 30<sup>th</sup> of June, 2006. It was then stated that the final report will be submitted in 1-2 months time. In reality, it has taken more than three months, once again, because of the armed conflict that escalated in the country.

This summer has been the bloodiest of all the previous three years. Over 6,000 civilians have been killed in July and August alone, and the figure of the internally displaced, from the sectarian violence, has also gone up to 590,000<sup>1</sup> in October compared to some 250,000 in June 2006. Despite the security situation, the program for the rehabilitation of the Baghdad general surgical hospital and the Kut Maternity hospital, located 200 kms south east of Baghdad, is successfully completed in early October 2006 after a delay of about three months.

<sup>1</sup> MoDM/International Organisation for Migration data: as compiled by the Emergency Working Group, 30 October 2006 report.

As indicated in the earlier report, the expected swift improvement in law and order and a rapid rehabilitation of the national oil industry as a main source of the country's revenue generation has still – three years later– not been achieved. This caused delays in the reconstruction and rehabilitation of the country's vital systems and institutions. In short, delays in implementation of reconstruction and/or rehabilitation projects are not unusual, and have been commonly faced by the government and the international organisations. By the end of June 2006, they had been almost completed, however, the final settlement of payments to the contractors and suppliers of its two projects were delayed because of the security problems mentioned above. All goods and services have been put in place, and more important, the official hand over of the two projects to the IRCS is finalised in early October and the hospitals have become fully functional. However, it is worth mentioning that in this process at least one of the suppliers had to suffer some losses, security risks, which had to be replenished from its own means which contributed to a further delay of the agreed completion date. The left-over balance was rolled into the ongoing emergency appeal (no.05EA026), which was launched on 10 November 2005.

This operation is aligned with the International Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

**Global Agenda Goals:**

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

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*All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organisations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.*

*For longer-term programmes in this or other countries or regions, please refer to the Federation's Annual Appeal. For support to or for further information concerning Federation programmes or operations in this or other countries, or for national society profiles, please also access the Federation's website at <http://www.ifrc.org>*

*For longer-term programmes, please refer to the Federation's Annual Appeal.*

## **Background and Summary**

The International Federation has been engaged in providing support to the Iraqi Red Crescent Society (IRCS) since March 2003 (via Emergency Appeal no. 08/2003), during the tumultuous period and when the country was characterized (and still is) by war and armed conflict. The steps taken towards peace, at the beginning of 2006, had raised high hopes for economic progress and stability. Unfortunately, the high hope was soon tarnished by the

## **Iraq: Humanitarian Crisis – Post War Rehabilitation Emergency Appeal; Appeal no.08/03; Final Report**

upsurge of sectarian violence following the bombing of the holy shrine in February. The wave of sectarian events that continued since then have negatively contributed to the worsening humanitarian situation as the efforts to deliver humanitarian assistance, to those most in need, has been grossly impaired.

Unusual for an Emergency Appeal, this one has been current for the past three years while the armed resistance and/or conflict, compounded by sectarian violence, is still far from over. In the midst of this, the IRCS had to respond not only to the consequences of the war/conflict, but also to the floods and needs of the increasing number of socially vulnerable population. As a result, the IRCS priorities and objectives had to be frequently amended to meet these situations. During this three year period, much has certainly been achieved, though more remains to be done. The major obstacle to all activities and plans has been the highly volatile and dangerous security situation around the country, so even though the Appeal has been well supported not all the initial objectives were met due to these constraints.

The Iraqi Red Crescent Society, with the support of the International Federation, the International Committee of the Red Cross (ICRC) and other RC partners, has played an increasingly important national response role across the country, as many of the other international assistance agencies have found it impossible to operate on the ground inside Iraq. In December 2003, the Federation decided to relocate its international team to Amman, Jordan and support to the IRCS and the office in Baghdad has continued from Amman since then.

This Emergency Appeal has now been superseded by a new Emergency Appeal (no.05EA026) issued on 10 November 2005, which can be accessed at [http://www.ifrc.org/cgi/pdf\\_appeals.pl?05/05EA026.pdf](http://www.ifrc.org/cgi/pdf_appeals.pl?05/05EA026.pdf)

### **Achievements and Challenges**

The summer months of June, July, August and September were the bloodiest months in Iraq and particularly in the capital Baghdad and in the surrounding governorates. In July and August alone, over 6,000 people have been killed from sectarian violence and tens of thousands have also been displaced. This hostile environment had a negative effect in the completion of the two projects – Baghdad general surgical hospital and Kut maternity hospital that is located 200 kms south east of Baghdad.

The physical rehabilitation, equipping and furnishing of the two hospitals completed by early October 2006 included:

#### **1. IRCS Baghdad General Surgical Hospital**



**The patients' corridor after rehabilitation**

The rehabilitation work of the hospital started on 12 September 2005 and was completed on 29 June 2006.

The handover of the construction work was done in three stages as the hospital was partially functional during the rehabilitation period. The total cost of the physical rehabilitation of the hospital was USD 524,565.

All the 90 patients' rooms in the three story building have been fully rehabilitated, and an 80 m<sup>2</sup> all purpose storage room has been constructed in order to allow storing the hospital's stocks. In addition, a new 800 KVA generator has been installed in replacement of the old 300 KVA.

## **2. Equipping and Furnishing IRCS Kut Maternity Hospital**



**Federation monitor overseeing the installation of the equipment**

The furnishing and equipping of the hospital started on 14 June 2006 and ended on 5 October 2006.

The total cost of the project was USD 172,754 for the furnishing and USD 358,534 for fully equipping the hospital with medical and surgical equipments. 22 patients' rooms, six administrative rooms, pharmacy and its store, doctors' residence, laundry, reception hall, examination hall and staff room are all furnished. A 400 KVA main generator and an additional 150 KVA standby generator are installed. The furnishing is inclusive of all the related electrical appliances and A/C units.

The following medical and surgical equipments, in addition to the delivery hall, are in place:

- Examination bed, infant and adult scales, instruments tables, Stethoscopes and Sphygmomanometers
- Resuscitators, Operation Monitors, Suction Devices and Aesthetic Apparatus
- Ultra Sound Basic Unit, Operating Lamps, DC Shock with monitor and Sterilizers
- Ventilator for operation theatre, Operational Cautery and Operating Tables.

### **Project Impact**

The national society is able to provide its medical services to the mid-class families with half the charge of the private sector hospitals. However, needy families who could not afford to pay for their medical treatment also receive proper treatment from this hospital with nominal and/or free of charge.

The IRCS branch management has clearly expressed its appreciation and gratitude to the International Federation for achieving this project. Strengthening the health service capacities of the IRCS branch and it being more capable of reducing the suffering of the Iraqi vulnerable population are some of the advantages that resulted from rehabilitating, furnishing and equipping the Kut Maternity Hospital. In addition, the branch will as well get some income that will help sustain its traditional activities.

A more important impact is that the four IRCS hospitals rehabilitated, equipped and furnished are greatly contributing to the medical service in Iraq (providing options to the patients) where the government hospitals are overstretched and/or over loaded with casualty cases; and where the routine services are significantly reduced.

### **Overall Coordination & Analysis of the operation - objectives, achievements, impact**

It is comprehensively covered in the interim final report posted on the Federation's website on the 30<sup>th</sup> of June, 2006. For details, please go to [http://www.ifrc.org/cgi/pdf\\_appeals.pl?03/0803interimfinal.pdf](http://www.ifrc.org/cgi/pdf_appeals.pl?03/0803interimfinal.pdf).

*[Final financial report below; click here to return to the title page](#)*

# International Federation of Red Cross and Red Crescent Societies

M03EA008 - IRAQ & NEIGHBOURING COUNTRIES: HUMANITARIAN CRISIS

Final Financial Report

Selected Parameters	
Reporting Timeframe	2002/10-2006/10
Budget Timeframe	2002/10-2006/12
Appeal	M03EA008
Budget	APPEAL

All figures are in Swiss Francs (CHF)

## I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
<b>A. Budget</b>	<b>3,552,130</b>	<b>17,784,359</b>		<b>9,600,894</b>	<b>0</b>	<b>30,937,383</b>
<b>B. Opening Balance</b>	<b>0</b>	<b>189</b>		<b>0</b>	<b>0</b>	<b>189</b>

### Income

#### Cash contributions

American Red Cross		177,977				177,977
Andorra Red Cross				27,957		27,957
Australian Red Cross	44,556	958,471		19,372		1,022,399
Bangladesh - Private Donors		589				589
Belgian Red Cross (French)		1,222				1,222
Belize Red Cross Society		4,797				4,797
British Red Cross	58,000	7,723,329		616,261		8,397,590
Canadian Red Cross Society		951,243				951,243
Chilean Red Cross		12,037				12,037
China - Private Donors		272				272
China Red Cross Society		68,075				68,075
Cyprus Red Cross	4,512					4,512
Danish Red Cross	1,077,880	818,178		208,195		2,104,253
Finland - Private Donors		15,225				15,225
Finnish Red Cross		421,577				421,577
France - Private Donors		328				328
German Red Cross	403,022	1,028,004				1,431,026
Great Britain - Private Donors		220				220
Hong Kong Red Cross	28,397					28,397
Icelandic Red Cross		107,493				107,493
Indonesian Red Cross Society				30,625		30,625
Irish Government		737,750				737,750
Irish Red Cross Society		99,253				99,253
Italian Red Cross		149,880				149,880
Italy - Private Donors		6,316				6,316
Japanese Red Cross Society		680,613				680,613
Korea Republic National Red Cross		489,734				489,734
Latvian Red Cross		1,416				1,416
Malaysian Red Crescent Society		25,268				25,268
Malta Red Cross Society				2,682		2,682
mIRC		22,500				22,500
Monaco Red Cross		59,729		23,085		82,814
Netherlands Red Cross		87,189		2,938		90,127
New York Office		795				795
New Zealand Red Cross	37,813	26,552		4,935		69,301
Norway - Private Donors		190				190
Norwegian Red Cross		1,056,527				1,056,527
On Line donations		342,671				342,671
Other		9,303		2,240		11,543
PRM		10,111,725		1,100,575		11,212,300
Singapore - Private Donors		3,689				3,689
South Africa Government	213,160					213,160
Spain - Private Donors		208				208
Spanish Red Cross		324,887		965		325,852
Sweden - Private Donors		70				70
Swedish Red Cross	152,100	557,135		274,570		983,805
Swiss Government		325,000				325,000
Swiss Red Cross	85,721	238,128				323,849
Switzerland - Private Donors		547		10,424		10,971
United Arab Emirates Red Crescent So		12,856				12,856
United States - Private Donors		12,627				12,627
<b>C1. Cash contributions</b>	<b>2,105,161</b>	<b>27,671,595</b>		<b>2,324,824</b>		<b>32,101,580</b>

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**Reallocations (within appeal or from/to another appeal)**

American Government		-376,798			-376,798
Australian Government		-65,931			-65,931
British Red Cross		210,732		-400,000	-189,268
Danish Red Cross	-604,418				-604,418
Icelandic Red Cross		-55,293			-55,293
Irish Government	55,311	-370,311			-315,000
Irish Red Cross Society	55,427	-55,427			0
Italian Government		-77,664			-77,664
Japanese Red Cross Society	-16,175				-16,175
Korea Republic National Red Cross		-23,800			-23,800
Netherlands Red Cross		-78,775			-78,775
Norwegian Red Cross	-269,139				-269,139
PRM		-24,943	24,943		0
Swedish Red Cross	-31,405	-4,530	-53,962		-89,897
<b>C3. Reallocations (within appeal or</b>	<b>-810,401</b>	<b>-922,739</b>	<b>-429,019</b>		<b>-2,162,158</b>

**Inkind Personnel**

British Red Cross		21,250	123,250		144,500
Other		114,453			114,453
Spanish Red Cross			17,567		17,567
Swiss Red Cross	24,800				24,800
<b>C5. Inkind Personnel</b>	<b>24,800</b>	<b>135,703</b>	<b>140,817</b>		<b>301,320</b>

**Other Income**

Miscellaneous Income			7		7
Transfers of Income	1,667,541	-140,305	567,372		2,094,607
<b>C6. Other Income</b>	<b>1,667,541</b>	<b>-140,305</b>	<b>567,378</b>		<b>2,094,614</b>

<b>C. Total Income = SUM(C1..C6)</b>	<b>2,987,101</b>	<b>26,744,254</b>	<b>2,604,001</b>	<b>0</b>	<b>32,335,355</b>
<b>D. Total Funding = B + C</b>	<b>2,987,101</b>	<b>26,744,443</b>	<b>2,604,001</b>	<b>0</b>	<b>32,335,544</b>

**II. Balance of Funds**

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
<b>B. Opening Balance</b>	0	189		0	0	<b>189</b>
<b>C. Income</b>	2,987,101	26,744,254		2,604,001	0	<b>32,335,355</b>
<b>E. Expenditure</b>	-2,987,101	-26,744,443		-2,604,001	0	<b>-32,335,544</b>
<b>F. Closing Balance = (B + C + E)</b>	<b>0</b>	<b>-0</b>		<b>0</b>	<b>0</b>	<b>-0</b>

International Federation of Red Cross and Red Crescent Societies

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### III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance A - B
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A		B					A - B	
<b>BUDGET (C)</b>		<b>3,552,130</b>	<b>17,784,359</b>		<b>9,600,894</b>	<b>0</b>	<b>30,937,383</b>	
<b>Supplies</b>								
Shelter - Relief	5,531,541		967,675		264,649		1,232,324	4,299,216
Construction Materials	1,438,475	373,131	4,027,917		11,549		4,412,597	-2,974,121
Clothing & textiles	1,986,145	79,450	4,506,517		59,609		4,645,575	-2,659,430
Food	612,817		766,696				766,696	-153,879
Water & Sanitation	228,898		444,968				444,968	-216,070
Medical & First Aid	1,754,850	105,232	838,625				943,856	810,994
Teaching Materials	208,240	11,905	74,717				86,622	121,618
Utensils & Tools	674,934	25,688	2,366,420				2,392,108	-1,717,174
Other Supplies & Services	901,402	85,430	1,155,664				1,241,093	-339,692
<b>Total Supplies</b>	<b>13,337,302</b>	<b>680,835</b>	<b>15,149,199</b>		<b>335,807</b>		<b>16,165,841</b>	<b>-2,828,538</b>
<b>Land, vehicles &amp; equipment</b>								
Land & Buildings	0							0
Vehicles	752,500		307,069				307,069	445,431
Computers & Telecom	1,390,883	42,598	323,463		88,709	2,649	457,419	933,464
Office/Household Furniture & Equipm.	635,727	218,400	963,250		-2,946	548	1,179,252	-543,525
Medical Equipment	1,029,673		470,311				470,311	559,362
Others Machinery & Equipment	1,500	9,339	43,623		12,044	-3,199	61,807	-60,307
<b>Total Land, vehicles &amp; equipment</b>	<b>3,810,283</b>	<b>270,337</b>	<b>2,107,716</b>		<b>97,807</b>	<b>-2</b>	<b>2,475,857</b>	<b>1,334,425</b>
<b>Transport &amp; Storage</b>								
Storage	160,016	8,339	379,779		1,581	2	389,701	-229,685
Distribution & Monitoring		577	419,581		5,165		425,323	-425,323
Transport & Vehicle Costs	932,081	200,516	832,517		119,896	0	1,152,929	-220,848
<b>Total Transport &amp; Storage</b>	<b>1,092,097</b>	<b>209,432</b>	<b>1,631,877</b>		<b>126,642</b>	<b>2</b>	<b>1,967,953</b>	<b>-875,856</b>
<b>Personnel Expenditures</b>								
Delegates Payroll	1,455,993	35,935	932,788		160,316	151	1,129,190	326,803
Delegate Benefits	20,000	135,243	803,698		348,017	323	1,287,280	-1,267,280
Regionally Deployed Staff	2,991,363	21,957	4,808		1,799		28,563	2,962,800
National Staff	92,118	189,671	591,181		335,016	14,596	1,130,464	-1,038,346
National Society Staff	133,305	274,868	1,538,951		220,084	1,529	2,035,432	-1,902,127
Consultants	435,330	160,698	50,715		16,771		228,184	207,146
<b>Total Personnel Expenditures</b>	<b>5,128,109</b>	<b>818,372</b>	<b>3,922,141</b>		<b>1,082,002</b>	<b>16,598</b>	<b>5,839,113</b>	<b>-711,004</b>
<b>Workshops &amp; Training</b>								
Workshops & Training	2,098,680	279,092	257,446		328,707	-16,598	848,648	1,250,032
<b>Total Workshops &amp; Training</b>	<b>2,098,680</b>	<b>279,092</b>	<b>257,446</b>		<b>328,707</b>	<b>-16,598</b>	<b>848,648</b>	<b>1,250,032</b>
<b>General Expenditure</b>								
Travel	215,601	68,426	410,389		187,638	523	666,976	-451,375
Information & Public Relation	978,544	162,273	156,756		26,782	-258	345,553	632,991
Office Costs	1,047,573	223,099	450,357		94,399	47,086	814,942	232,630
Communications	127,671	22,240	380,591		34,141	41,960	478,931	-351,261
Professional Fees	148,036	235	36,833		4,188		41,257	106,779
Financial Charges	256,494	45,276	279,508		22,219	81,576	428,579	-172,085
Other General Expenses	728,665	13,431	143,428		89,012	-170,888	74,982	653,682
<b>Total General Expenditure</b>	<b>3,502,582</b>	<b>534,980</b>	<b>1,857,861</b>		<b>458,380</b>	<b>0</b>	<b>2,851,221</b>	<b>651,361</b>
<b>Depreciation</b>								
Depreciation			1,229		4,607		5,835	-5,835
<b>Total Depreciation</b>			<b>1,229</b>		<b>4,607</b>		<b>5,835</b>	<b>-5,835</b>
<b>Program Support</b>								
Program Support	1,968,331	194,053	1,816,974		170,050		2,181,077	-212,746
<b>Total Program Support</b>	<b>1,968,331</b>	<b>194,053</b>	<b>1,816,974</b>		<b>170,050</b>		<b>2,181,077</b>	<b>-212,746</b>
<b>TOTAL EXPENDITURE (D)</b>	<b>30,937,383</b>	<b>2,987,101</b>	<b>26,744,443</b>		<b>2,604,001</b>	<b>-0</b>	<b>32,335,544</b>	<b>-1,398,161</b>

**International Federation of Red Cross and Red Crescent Societies**

M03EA008 - IRAQ & NEIGHBOURING COUNTRIES: HUMANITARIAN CRISIS

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Budget Timeframe	2002/10-2006/12
Appeal	M03EA008
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**III. Budget Analysis / Breakdown of Expenditure**

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
	A						B	A - B
<b>BUDGET (C)</b>		3,552,130	17,784,359		9,600,894	0	30,937,383	
<b>VARIANCE (C - D)</b>		565,029	-8,960,084		6,996,894	0	-1,398,161	