

FINAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

KENYA: DROUGHT

28 August 2006

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

In Brief

Appeal No. 18/2004; Final Report; Period covered: 17 August 2004 to 31 August 2005; Final appeal coverage: 28.1%. [<Click here to go directly to the attached Final Financial Report>](#)

Appeal history:

- Launched on 17 August 2004 – <http://www.ifrc.org/docs/appeals/04/1804.pdf> – for CHF 3,561,767 (USD 2,785,900 or EUR 2,311,300) for 6 months to assist 200,000 beneficiaries.
- Operations Update no. 1 – <http://www.ifrc.org/docs/appeals/04/180401.pdf> – issued on 14 September 2004.
- Operations Update no. 2 – <http://www.ifrc.org/docs/appeals/04/180402.pdf> – issued on 21 October 2004 revised the Appeal; it decreased the Appeal budget to CHF 2,121,677 and increased the number of beneficiaries to 308,000.
- Operations Update no. 3 – <http://www.ifrc.org/docs/appeals/04/180403.pdf> – issued on 4 February 2005 extended the operating timeline until 31 May 2005.
- Interim Final Report – <http://www.ifrc.org/docs/appeals/04/1804ifr.pdf> – was issued on 3 January 2006, pending the final financial report.

This operation was aligned with the International Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

Related Emergency or Annual Appeals: East Africa sub-regional programmes, Annual Appeal 2005 (Appeal no. 05AA004) – <http://www.ifrc.org/docs/appeals/annual05/05AA04.pdf>. This Appeal includes Kenya, Rwanda and Uganda.

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All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

For longer-term programmes in this or other countries or regions, please refer to the Federation's Annual Appeal. For support to or for further information concerning Federation programmes or operations in this or other countries, or for national society profiles, please also access the Federation's website at <http://www.ifrc.org>

Background and Summary

The Federation issued an Emergency Appeal for CHF 3,561,767 to enable the Kenya Red Cross Society (KRCS) to assist 200,000 of the most vulnerable drought-affected people, including 40,000 children, in the districts of Kwale in the Coast province and Makueni in the Eastern province in agreement with local and national authorities, over a period of six months. However, upon request from the district steering committees of Kwale and Lamu districts, the KRCS was assigned Lamu for the general distribution of food items, while Makueni was reassigned to the African Medical and Research Foundation (AMREF).

Nevertheless, the national society (NS) was given a partner agency role for food distribution in Makueni, with food and support costs funded by the World Food Programme (WFP). As a result, the budget for the Appeal was revised downwards to CHF 2,121,677, whereas the number of beneficiaries increased to 308,000. The KRCS also included funding for the seed component and supplementary feeding into the Appeal. The provision of farm tools was removed in accordance with the policy of the agriculture sub-committee of the Kenya Food Security Steering Group (KFSSG).

The drought operation's closing date had been scheduled for 28 February 2005. However, due to the prevailing drought condition which was confirmed through a KRCS assessment carried out in January 2005, it was decided that this operation be extended by an additional three months to come to a close on 31 May 2005. Nevertheless, the revised timeframe for this drought operation did not allow for the conclusion of all the activities of the planned operation. These include the water and sanitation (WatSan) projects that require a great deal of time for community mobilization activities and involvement in order for them to be sustainable; the performance of seeds could not be assessed since harvesting took place in July and August 2005; HIV/AIDS awareness campaigns took at least six months (after the peer educators' training) to eventually become long-term activities. One key observation during this operation, specifically with regard to the Unimix distribution in Mtito Andei in collaboration with the Ministry of Health (MoH), was that 80% of the children were not immunized.

Coordination

The KRCS is a member of the KFSSG which coordinated an inter-agency assessment targeting the most severely affected areas. The joint assessment team included representatives from the Office of the President, WFP, World Vision, the United Nations Children's Fund (UNICEF), CARE, Oxfam and AMREF.

The Emergency Appeal was developed in close coordination with UN agencies, and complemented the strategies outlined in the UN Flash Appeal for Kenya – which WFP and the United Nations Office for the Coordination of Humanitarian Affairs (OCHA) prepared based on the above assessment – issued on 10 August 2004. The Kenya Food Security Meeting (KSFM) which comprises the Office of the President, KRCS, WFP and other humanitarian organizations was mandated to oversee the drought operation countrywide. The private sector in Kenya also launched several local appeals towards which individuals, corporate bodies and the media houses contributed cash as well as in-kind (food).

Analysis of the operation - objectives, achievements and impact

Goal: To assist 308,000 targeted beneficiaries cope with the present drought, reduce its impact and initiate recovery activities.

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Objective 1: Transport and distribute adequate food rations to the drought affected populations in the districts of Kwale and Lamu and purchase and distribute supplementary food in Kwale, Makueni and Lamu.

Achievements

- Food from the government and WFP was distributed to 390,237 beneficiaries in Kwale, Makueni and Lamu for six months at a 75% ration level. The number of vulnerable people was, however, more than the targeted number and the NS filled in the gap with food donated by the general public, the corporate sector and local organizations.
- 125 metric tonnes (MT) of Unimix was purchased and distributed to children, and people affected by HIV/AIDS in Lamu, Makueni and Kwale districts in July 2005 and August 2005.

Impact

- This objective contributed towards the reduction of malnutrition levels amongst children aged under five years and immunity boosting of HIV/AIDS patients.

Constraints

- The distribution of Unimix was hampered due to delays in obtaining a duty waiver from the Kenya Revenue Authority (KRA).

Objective 2: Assist the target population in recovering from drought through support to their agricultural livelihood.

Achievements

- In addition to the 50 MT of seeds distributed to 10,000 people in Mwingi, Kitui, Meru, Malindi and Kilifi districts during the October-December 2004 short rains, 250 MT of assorted drought-resistant seed varieties were purchased and distributed to over 35,000 farmers in Kwale, Makueni and Lamu districts during the April-May 2005 rainy season. The seed distribution targeted the worst hit divisions in the districts as well as medium agriculturally potential divisions in the three districts.
- The savings made as a result of relief seed distribution in the three districts went towards purchasing food.
- The relief distribution programme provided income to the local businessmen, especially transporters.

Impact

- The agricultural livelihood of the target population was strengthened.
- The levels of income increased, resulting in improved standards of living amongst the target population.

Constraints

- In the target divisions (i.e. low agriculturally potential areas), seed performance was very low with less than 10% or no harvest being realized. After germination, maturation could not be realized due to the low rainfall whereas in some cases germination was not realized at all. In the breeding stations, green grams, millet and cowpeas performed poorly as a result of poor rains.

Objective 3: Reduce morbidity and vulnerability from waterborne diseases by improving access to safe drinking water for 26,800 beneficiaries including 24 institutions; promoting environmental sanitation in the districts of Makueni and Kwale.

Achievements

- In Kwale, seven water project committees were trained in management of water supplies to prepare them to operate, maintain and manage the facilities to be rehabilitated.
- All the materials for the Kwale water projects (shallow boreholes in Kilimangodo, Maledi, Amphorae, Mwakijembe and Mwangulu of Lungalunga, Mwereni and Ndayaya locations, Msambweni division; Bahakwenu community water project in Taru location, Samburu Division; and Samburu-Vigurungani water project in Samburu division) were procured and delivered on site in May 2005. Civil works were completed by mid-August 2005.
- Sanitary facilities in institutions and public places were completed by mid-August 2005.

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- In Makueni, training of three water project committees was carried out. Survey and designs for the water projects and implementation of earth dam desilting, borehole drilling and installation as well as a pipeline extension took place between July and August 2005.

Impact

- 21,500 people will benefit from extension and rehabilitation of Bahakwenu community water project and Samburu-Vigurungani water projects and 1,000 others from rehabilitation of five boreholes in Kwale.
- There is generally improved hygiene practices and behaviour and hence improved health conditions of the communities as a result health education.
- Increased awareness on waterborne and other diseases.

Constraints

- Schools and medical institutions were not provided with water trucking services owing to unforeseen logistical and coordination problems.

Objective 4: Reduce vulnerability to and impact of HIV/AIDS by encouraging behaviour change, communication and improved care and support for people living with HIV/AIDS (PLHWA).

Achievements

- 30 peer educators were trained in June 2005 and are equipped to carry out outreach activities in HIV/AIDS.
- Nutritional supplements were distributed to PLHWA.

Impact

- More awareness on HIV/AIDS has been created, thus contributing towards the reduction in its spread as well as minimizing the effects of the pandemic.
- The nutritional supplements have contributed to boosting the immunity of PLHWA, thereby enabling them to live productively in the community.

Constraints

- Equipment for Makueni has been withheld at the NS's headquarters due to security concerns at the branch offices. Once rehabilitated and strengthened, the equipment will be transferred to the branch to enable the carrying out HIV/AIDS awareness campaigns in the district.

Objective 5: Advocate in favour of the drought-affected population and contribute to conflict prevention efforts.

Achievements

- The KRCS published the second "Reach Out" special edition newsletter in March 2005 on the drought operation and the first newspaper supplement in two leading newspapers in December 2004. Articles and features on the drought were published in the local and international media as well as other publications, while three operations updates were produced and posted on the Federation's website. These have been instrumental in giving information about the cooperation of the NS with various stakeholders and partners as well as sharing information on the progress of the drought operation.
- The Kenya Red Cross Society personnel in the operation featured in the media over 60 times¹ thus promoting the Movement and highlighting the drought intervention strategies. The NS is now better equipped to handle the media. Relationships were also enhanced with the local administration as well as with the government.
- The KRCS managed to print 500 T-shirts and produced a video in August 2005.

¹ A service agreement was entered into with Steadman and Associates, a media monitoring and research company, to monitor coverage of the national society's drought activities in the media.

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Impact

- The NS played a strong role in creating awareness and advocating for understanding among Kenyans about the suffering of millions of drought-stricken people. This advocacy role resulted in increased partnerships with hundreds of members of the corporate sector, embassies, non-governmental organizations (NGOs) and the general public. This in turn, helped to increase the favourable image of the KRCS in the public as well as promoting the Red Cross as a credible humanitarian organization.
- The corporate sector, embassies, government, NGOs, communities and the public appreciate more the humanitarian work of the national society and understand the principles, ideals and mission of the Red Cross. This has opened up avenues for support to other activities of the KRCS.

Objective 6: Strengthen the capacity of the Kenya Red Cross Society (headquarters as well as the Makueni, Kwale and Lamu branches) and empowering the target community to minimize the long-term effects of the drought.

Achievements

- The logistics and accounts officers in Kwale branch were inducted on logistics and procurement procedures respectively, with a view to improving the warehouse inventory systems and financial management at the branch.
- 30 volunteers from Makueni and Lamu were trained on community based targeting and distribution (CBTD) of relief items with a bias towards seed distribution. They were also trained on basic crop husbandry practices so as to pass the same to farmers during seeds distribution and crop performance monitoring. Food monitors, who are also branch volunteers trained on CBTD by WFP, conducted this activity in Kwale.
- Early warning systems were put in place.
- Lamu and Kwale branches were supported with a computer, laptop, printer and photocopier each for better monitoring and reporting, thus enhancing their capacity to communicate and produce timely reports.

Impact

- The NS's disaster preparedness and response capacities in drought situations in Kwale, Makueni and Lamu branches have been significantly strengthened, which has in turn contributed towards more empowered communities in these areas.

Constraints

- Equipment for Makueni was withheld at the NS's headquarters due to security concerns at the branch offices. Once rehabilitated and strengthened, the equipment will be transferred to the branch.
- Internal wrangles and infighting within the Makueni branch management committee hampered progress on the planned procurement training.

Red Cross and Red Crescent Movement -- Principles and initiatives

This operation strived to promote the Algiers Plan of Action and the ARCHI 2010 through its health and care as well as its WatSan objectives. The Federation's Strategy 2010 was advanced through the drought operation's capacity building objective. This operation similarly upheld the Red Cross and Red Crescent Movement principles of humanity and impartiality.

National society capacity building

- Increased collaboration saw the respective branch volunteers improve their coordination skills with the Ministry of Agriculture and the Office of the President personnel to oversee seed distribution involving the allocation, planning, distribution, monitoring and evaluation of crop performance.
- 60 representatives of the projects and volunteers from the Kwale and Makueni branches were trained in Participatory Hygiene and Sanitation Transformation (PHAST) and are carrying out hygiene and sanitation promotion.
- Public address systems and generators were also delivered to Kwale and Lamu districts to facilitate HIV/AIDS awareness campaigns.

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- The procurement of a video camera and an editing suite to facilitate video coverage on the drought operation increased media coverage through the supply of footage to media houses after events and activities. The NS also procured digital cameras which are being used to promote advocacy in publications as well as on the Federation's website.

Recommendations

The following follow-up measures are recommended:

- Implementation of WatSan projects (both software and hardware); these projects need to be constructed adhering to all technical specifications and the water management committees need to be further trained on operation and maintenance of water supplies. The beneficiary communities should be fully involved in all stages of project implementation so that they can own the project. This is the only way to make them sustainable.
- The WatSan projects in this operation addressed the needs of a very small percentage of the vulnerable people in the districts and thus there is need to support the branches to implement more projects. These are expensive projects which require more donor support.
- The HIV/AIDS pandemic cannot be addressed in a short time. The already concluded activities should therefore form a basis for further HIV/AIDS programmes in the targeted branches. The remaining HIV/AIDS programme activities should therefore be integrated into the NS's strategic and annual work plans.
- Seed distribution is a very important component in addressing food insecurity in drought-prone areas and should thus be promoted in the target districts. Fruit farming thrives in drought-prone environments (especially in Makueni district) and should also be encouraged and promoted. This venture, coupled with water projects suggested above, could raise the peasants' income considerably.
- Continued media publicity of the KRCS activities and drought operations gives the public and donors a transparent account of how their funds have been utilized. This activity should be continuous.
- The capacity of the three branches needs to be strengthened through training of Red Cross Action Teams (RCAT). The NS should consider employing branch coordinators for Lamu and Makueni branches to oversee the smooth conclusion of the remaining drought activities under this Appeal and any future programmes.
- The national society should consider having food security projects in drought-prone areas of its branches. These projects will have long-term benefits on the drought-affected population.

[Final financial report below; click here to return to the title page.](#)

International Federation of Red Cross and Red Crescent Societies

M04EA018 - KENYA: DROUGHT

Final financial report

Selected Parameters	
Reporting Timeframe	2004/1-2006/8
Budget Timeframe	2005/1-2005/12
Appeal	M04EA018
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		2'121'677				2'121'677
B. Opening Balance		0				0
Income						
Cash contributions						
Japanese Red Cross Society		117'173				117'173
Netherlands Red Cross		384'481				384'481
Swedish Red Cross		845'000				845'000
C1. Cash contributions		1'346'654				1'346'654
C. Total Income = SUM(C1..C6)		1'346'654				1'346'654
D. Total Funding = B + C		1'346'654				1'346'654

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		1'346'654				1'346'654
E. Expenditure		-1'346'653				-1'346'653
F. Closing Balance = (B + C + E)		0				0

International Federation of Red Cross and Red Crescent Societies

M04EA018 - KENYA: DROUGHT

Interim financial report

Selected Parameters	
Reporting Timeframe	2004/1-2006/8
Budget Timeframe	2005/1-2005/12
Appeal	M04EA018
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		2'121'677					2'121'677	
Supplies								
Food	799'070						799'070	
Water & Sanitation	231'616						231'616	
Total Supplies	1'030'686						1'030'686	
Land, vehicles & equipment								
Vehicles	13'860						13'860	
Computers & Telecom	63'140						63'140	
Total Land, vehicles & equipment	77'000						77'000	
Transport & Storage								
Storage	566'818						566'818	
Transport & Vehicle Costs			399			399	-399	
Total Transport & Storage	566'818		399			399	566'418	
Personnel Expenditures								
Delegates Payroll	8'800						8'800	
Delegate Benefits			13'200			13'200	-13'200	
Regionally Deployed Staff	61'377		75			75	61'302	
National Staff			5'810			5'810	-5'810	
Consultants	10'102		3'936			3'936	6'166	
Total Personnel Expenditures	80'279		23'021			23'021	57'258	
Workshops & Training								
Workshops & Training	45'076		1'413			1'413	43'663	
Total Workshops & Training	45'076		1'413			1'413	43'663	
General Expenditure								
Travel			1'088			1'088	-1'088	
Information & Public Relation	32'043						32'043	
Office Costs	151'866						151'866	
Communications			49			49	-49	
Financial Charges			20			20	-20	
Total General Expenditure	183'909		1'158			1'158	182'752	
Federation Contributions & Transfers								
Cash Transfers National Societies			1'233'130			1'233'130	-1'233'130	
Total Federation Contributions & Transfers			1'233'130			1'233'130	-1'233'130	
Program Support								
Program Support	137'909		87'532			87'532	50'377	
Total Program Support	137'909		87'532			87'532	50'377	
TOTAL EXPENDITURE (D)	2'121'677		1'346'653			1'346'653	775'024	
VARIANCE (C - D)			775'024			775'024		