

FINAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

ETHIOPIA: FLOODS

Appeal No. 05EA013

17 September 2006

INTERIM FINAL REPORT

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in 185 countries.

In Brief

Interim Final Report; Period covered: June 2005 to May 2006; Final appeal coverage: 78.6%.

[<Click here to link to the attached Interim Financial Report>](#)

Appeal history:

- Launched on 24 June 2005 – <http://www.ifrc.org/docs/appeals/05/05EA013.pdf> – for CHF 735,000 (USD 576,796 or EUR 477,164) for 6 months (ending 24 December 2005) to assist 14,000 beneficiaries.
- Operations Update no. 1 – <http://www.ifrc.org/docs/appeals/05/05EA01301.pdf> – issued on 26 October 2005.
- Operations Update no. 2 – <http://www.ifrc.org/docs/appeals/05/05EA01302.pdf> – issued on 10 February 2006; it extended the operational period by five months (ending 24 May 2006) to enable the finalization of the water and sanitation (WatSan) activities which delayed because of the rainy season and security concerns.
- Disaster Relief Emergency Funds (DREF) allocated: CHF 200,000.

This operation is aligned with the International Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

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All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

For longer-term programmes in this or other countries or regions, please refer to the Federation's Annual Appeal. For support to or for further information concerning Federation programmes or operations in this or other countries, or for national society profiles, please also access the Federation's website at <http://www.ifrc.org>

Background and summary

The heavy rains that hit the eastern and southern parts of Ethiopia in April 2005, led to severe flooding which left 156 people dead and thousands others homeless. Initial assessment reports indicated that up to 235,418 people were affected, while tens of thousands of livestock were killed and substantial damage to crops suffered.

Based on a request from the Ethiopian Red Cross Society (ERCS), the International Federation launched an Emergency Appeal on 24 June 2005 for CHF 735,000 (USD 576,796 or EUR 477,164) for 6 months to assist 43,000 beneficiaries; the original number of beneficiaries was subsequently amended to 14,217 (see Operations Update no. 1 issued on 24 December 2005). The operation was also extended to the end of May 2006 (see Operations Update no. 2) due to local conflict and general political insecurity in the country as well as the rainy season. Some changes in the numbers of interventions were inevitable as all feasible interventions had been identified. The branches were to perform these activities with the woreda water desk offices. Due to the nature of the tasks and the inadequate experience and capacity at branch level the well construction work were contracted out. However, the majority of tasks were accomplished by the branches.

This Interim Final Report for Appeal no. 05EA013 is being completed and issued at the same time that a new floods emergency operation is under implementation [<Click here to link directly to the web page for Ethiopia, with Revised Emergency Appeal no. MDRET003 and the related Operations Updates>](#). Implementation of the relief (non-food item) and health activities were covered in previous reports, and this Final Report therefore focuses on the water and sanitation activities that were delayed. Table 2, on page 5, provides a summary of implementation status and progress for the planned water and sanitation components of the appeal. The majority of the activities are complete, but there remain several projects that are currently underway. The national society has indicated that the projects will be complete over the next two months, and a final financial report will be issued shortly after (together with a brief final narrative for the completion of the projects). It is anticipated that these remaining water and sanitation activities will complete the difference between the current income and expenditure figures (see attached financial data). The lessons learned and experiences gained from the 2005 floods operation are proving valuable to the national society for the current flood response operation.

The initial response

In response to the unfolding emergency situation, the ERCS (supported by the Federation) and the International Committee of the Red Cross (ICRC) jointly distributed non-food items for 541 households (2,700 persons) at Jijiga in Somali region in the eastern part of Ethiopia from April to May 2005. The ERCS focused on the southern part due to less intervention in the area by the government and non-governmental organizations. The ERCS began its planned interventions mainly with the local purchasing and putting in place of modalities for the distribution of basic non-food items. The distribution of basic non-food items and insecticide-treated nets (ITNs) was carried out in the Humbo, Arbaminch and Dale woredas in July 2005. The distribution was based on results of a subsequent reassessment of the situation in the flood affected areas and due to general improvements and the Ethiopian government's interventions especially in Humbo woreda the number of households that required immediate basic non-food items in this operation was reduced from 8,645 to 2,257.

The initial stages of the disaster and distributions identified above were supported by the regional disaster response team (RDRT) that conducted a rapid assessment of the flood-affected areas of Sidama, Wolayita and Arbaminch zones of the Southern Nations, Nationalities and People Regional State (SNNPS) from 22 May to 31 May. The assessment came up with findings that a total of 8,645 households had been affected (312 from Dale woreda district in Sidama zone; 4,933 from Humbo woreda in Wolayita zone; and 3,400 from Arbaminch woreda). The RDRT

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assessment team also witnessed crop damage in the Sodo zuria woreda in Wolayita zone and the bridge that connects Dale woreda with the market place and health posts were reported damaged.

A team consisting of water and sanitation (WatSan) officers from the ERCS headquarters and disaster preparedness/response officers from Wolayita and Arbaminch ERCS branches as well as rural development officers from the governmental woreda offices were deployed to the affected areas after the rainy season in October 2005. The team developed a revised plan of action with financial requirements for the long-term WatSan components of the project. Due to a local conflict between Wolayita and Sidama zones and general political insecurity within the country the team was only able to start its visit to Dale woreda in Sidama zone at the end of November 2005. The plan was to cover twenty (20) locations out of which twelve (12) were situated in Arbaminch zone and eight (8) in Wolayita zone. The activities planned were for water supply, sanitation, health education and water committee training.

Coordination

The ERCS continues to play a leading role in the implementation of the proposed interventions. Its branches in Arbaminch and Wolayita were involved in the WatSan assessment. The branches will contract additional staff according to needs to monitor the implementation of the activities.

The sub-regional office for the Horn of Africa and the Regional Delegation in Nairobi (RDN) have been coordinating the responses to the emergency situation. They have also been involved in collaborating with different partner organizations to raise funds and providing technical assistance.

Discussions with UN agencies and the Disaster Prevention and Preparedness Agency (DPPA) of Ethiopia, which is the focal organization for coordinating the emergency operation, are held as appropriate. The ERCS sub-branches in the affected areas are also working closely with the DPPA field offices.

The woreda water, agriculture and rural development officers participated in the recent field assessment. They are also involved in training of community water committees.

Analysis of the operation - objectives, achievements, impact and constraints

The implementation of the relief and health components of this appeal have been covered in the Operations Updates. This Interim Final Report briefly summarizes the activities undertaken in these sectors, but is structured to focus on the pending water and sanitation components of the appeal, and the related details and progress.

Emergency relief (basic non-food items)

Objective: To distribute emergency non-food items to 2,257 displaced families (reduced beneficiary figure).

This objective was amended taking into account the developments since the launch of this appeal on 24 June 2005. Consequently, the number of households requiring immediate relief assistance in this operation had dropped from the initial appeal figure of 8,645 to 2,257.

Progress

This objective was largely completed in July 2005 when a total of 4,240 blankets; 2,257 cooking dishes; 2,257 teapots; 2,257 bowls; 9,028 plastic plates; 9,028 plastic cups; 2,257 water jerry cans; and 2,257 water jugs were distributed in nine villages in the flood affected areas.

During the floods response operation, volcanic and seismic activities occurred in Teru (Afar Region) in late September 2005, affecting or displacing over 6,000 persons. A portion of the remaining NFI stock procured for the floods was used in Afar region, Teru woreda to assist some 6,384 persons displaced by the tremors (primarily in the two affected villages of Debabo and Boyna).

A breakdown of non-food item stocks purchased and distributed for the flood appeal, including remaining stocks distributed to those affected by seismic activity in Afar region, is provided in the table below.

Table 1: non-food item stocks purchased and distributed for the flood appeal

Items	Procured for the floods appeal	Distributed for the floods	Distributed for seismic tremors	Balance brought to stock
Blankets	8,000	4,240	1,000	2,760
Cooking dishes	4,000	2,257	1,000	743
Tea Pots	4,000	2,257	1,000	743
Bowls	4,000	2,257		1,743
Plastic plates	16,000	9,028	4,000	2,972
Plastic cups	16,000	9,028	4,000	2,972
Jerry cans	4,000	2,257	1,000	743
Water jug	4,000	2,257	1,000	743

Impact

Human dignity and conditions of the affected population improved immediately.

Health

Objective 1: Improve access to health services and secure a healthy environment.

Progress

A total of 8,000 ITN's were procured and 4,240 dispatched to nine villages in the affected areas in July. The contingency stock was 3,760 ITNs. This stock was distributed to non-flood affected people in Dale woreda that are in need of mosquito nets.

In July 2005, thirty-nine youth volunteers were trained in a two-day workshop on hygiene, malaria control, and management and use of ITNs. The training was given by the ERCS and woreda health offices in Arbaminch, Wolayita and Dale. The youth also distributed the mosquito nets to the target population. They reached over 13,000 people to sensitise them on the hygiene, malaria control and use of ITNs during the distributions.

Water and Sanitation (Wolayta zone)

Objective 1: Improve the target community's access to clean and safe drinking water.

Objective 2: Improve the target community's access to safe sanitation.

Objective 3: Strengthen the community's water point management capacities.

Objective 4: Promote hygiene behaviour in the community.

Historical context

The revised WatSan project only started in March 2006, when the bid was established for the construction of 6 hand-dug wells and one spring development work with 2km water supply, distribution lines, 3 water points, 2 cattle troughs and 3 cloth washing basins. After evaluating tenders, the ERCS signed a contract on 10 March, 2006 with 15 days grace period for commencement of works.

Progress

The revised plan covered both water supply and sanitation interventions in the Arbaminch and Wolayita zones. The interventions for Arbaminch zone in ten villages are the following: one shallow drilled well, six hand dug wells, spring development and spring maintenance in two villages each in Arbaminch woreda and one shallow drilled well in Goffa woreda. The villages identified for ERCS intervention are: Wozeka, Kolla Shelel, Genta Bonke, Zigity Baqole, Shelle Mele, Genta Kenchama, Elgo, Genta Meiche, Genta Ochole and Goffa.

In the Wolayta zone the water supply damage was considered extensive, and a larger intervention beyond the Red Cross capacity was recommended. The ERCS team came up with a plan to intervene in two villages in Humbo woreda with one spring development as well as by constructing six hand-dug wells and one shallow drilled well. The locations involved are Abaya Chekore and Abaya Gorecho.

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Table 2: Further details and the status of activities (as of September, 2006)

Type of Scheme	ERCS Wolayta branch – status of planned activities
Hand dug wells (6)	58% complete. The bid was issued for the construction of 6 hand-dug wells and one spring development work with 2km supply, distribution lines, 3 water points, 2 cattle troughs and 3 cloth washing basins. The contract was agreed and signed on 10 March, 2006 with 15 days grace period for the commencement of works.
Spring Development work (Big), (1)	73% complete. The work progressed well for the spring development works. However, the early rains that started at the end of May heavily affected the progress of work on the hand dug wells. The availability of cement for construction was also a major factor in the slow pace of the whole works. All the six hand dug wells are now dug to depths varying between 6m and 13m. (Note that the final depth of wells is 15m.) There was a problem with caving of walls of the wells since the concrete tubes were not installed on time. The contractor has now purchased the concrete tubes and is transporting them to the sites. However, it is not possible to install the tubes at this moment due to the heavy rains. A relatively drier period is required to sink the wells deeper so that the water level in the wells in the dry period is guaranteed. The laying of 2” pipes for the main supply line is completed with the spring capping and construction of cattle troughs. The public fountains, cloth washing basins and distribution lines remain to be done.
Shallow drilled wells (1)	Activity cancelled. The ERCS was not successful in identifying a driller company which was interested in our drilling works. The bid for drilling failed and the budget is to be used to cover the VAT (value added tax) expenses incurred in the construction of wells and spring.
San Plat Slabs (800)	100% complete. The casting of latrine slabs started in Bodity town with the ERCS branch staff. 200 slabs were produced and were distributed to the communities where water activities are being carried out (100 slabs per each site).
Community hygiene and health education (PHAST) (8 sites)	Activity cancelled. The branch is to consult with the HQ (W/o Almaz) on how to proceed with the activity. There is very little knowledge of this training at the branch.
Water committees, caretakers training (8sites)	100% complete. Water committees are formed in the seven areas where the ERCS is undertaking water development activities. Training is to be conducted in collaboration with the water desk office.
	ERCS GamoGofa branch – status of planned activities
Hand dug wells (6)	48% complete. The bid for the construction of six hand dug wells was issued in Arbaminch town on March 24, 2006. A contract agreement was signed on May 2, 2006 with a grace time of 7 days for commencement of work. According to a recent report sent from the branch, construction materials have been delivered for the five sites and sinking of wells is complete.
Shallow drilled wells (2)	Activity cancelled. The first bid for drilling of shallow wells in two areas in Gamogofa was not successful. Those who participated in the tender did not have the appropriate licence for the work. A second bid was initiated and issued in Arbaminch on April 15, 2006. The contract was awarded, however they did not appear to sign the agreement. The branch has appealed to the insurance company to take over the bid bond that was issued by the contractor (1% of contract price). At this time it was considered too late to initiate another bid and the availability of drilling companies is limited. Therefore, this activity was cancelled.
Spring development (small), (2)	100% complete. According to the report from the branch, the construction of springs is carried on by the ERCS branch staff. The development of one spring in Genta Ochole is completed and the other in Bulki has been started. Construction materials have been delivered to this site.
Spring maintenance (2)	100% complete. According to the report from the branch, the maintenance of one spring in Genta Bonke is complete and the other one in Sezeka kebele has been started. Materials are delivered to the site.
San plat slabs (1,200)	86% complete. Production of slabs is complete in Arbaminch.
PHAST (12 sites)	Activity cancelled. The branch has officially requested assistance from the HQ for this activity.
Water committees training, (12sites)	100% complete. Water committees have been established in all sites. Training will be conducted in the coming weeks in collaboration with the Woreda water desk office.

[Interim final financial report below; click here to return to the title page.](#)

International Federation of Red Cross and Red Crescent Societies

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Interim financial report

Selected Parameters	
Reporting Timeframe	2005/1-2006/8
Budget Timeframe	2005/1-2007/12
Appeal	M05EA013
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		0				0
B. Opening Balance		0				0
Income						
Cash contributions						
Finnish Red Cross		77'400				77'400
Hong Kong Red Cross		1'839				1'839
Icelandic Red Cross		5'093				5'093
Japanese Red Cross Society		24'320				24'320
Monaco Red Cross		15'605				15'605
Norwegian Red Cross		196'000				196'000
Swedish Red Cross		163'800				163'800
Turkish Red Crescent Society		12'800				12'800
C1. Cash contributions		496'858				496'858
Reallocations (within appeal or from/to another appeal)						
DREF		0				0
C3. Reallocations (within appeal)		0				0
C. Total Income = SUM(C1..C6)		496'858				496'858
D. Total Funding = B + C		496'858				496'858

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		496'858				496'858
E. Expenditure		-425'141				-425'141
F. Closing Balance = (B + C + E)		71'716				71'716

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Interim financial report

Selected Parameters	
Reporting Timeframe	2005/1-2006/8
Budget Timeframe	2005/1-2007/12
Appeal	M05EA013
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		0					0	
Transport & Storage								
Transport & Vehicle Costs			1'296				1'296	-1'296
Total Transport & Storage			1'296				1'296	-1'296
Personnel Expenditures								
Delegate Benefits			5'601				5'601	-5'601
National Staff			1'888				1'888	-1'888
National Society Staff			1'877				1'877	-1'877
Total Personnel Expenditures			9'366				9'366	-9'366
Workshops & Training								
Workshops & Training			1'184				1'184	-1'184
Total Workshops & Training			1'184				1'184	-1'184
General Expenditure								
Travel			4'504				4'504	-4'504
Communications			486				486	-486
Financial Charges			20				20	-20
Other General Expenses			5'451				5'451	-5'451
Total General Expenditure			10'460				10'460	-10'460
Federation Contributions & Transfers								
Cash Transfers National Societi			375'200				375'200	-375'200
Total Federation Contributions & Transfers			375'200				375'200	-375'200
Program Support								
Program Support			27'634				27'634	-27'634
Total Program Support			27'634				27'634	-27'634
TOTAL EXPENDITURE (D)			425'141				425'141	-425'141
VARIANCE (C - D)			-425'141				-425'141	