

EMERGENCY APPEAL



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

HAITI: FLOODS

Appeal no. MDRHT002

FL-2006-000171

4 December 2006

The Federation's vision is to strive, through voluntary action, for a world of empowered communities, better able to address human suffering and crises with hope, respect for dignity and a concern for equity. Its mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

In Brief

THIS EMERGENCY APPEAL SEEKS CHF 624,500 (USD 522,799 OR EUR 392,6333) IN CASH, KIND, OR SERVICES TO ASSIST 17,500 BENEFICIARIES (3,500 BENEFICIARY FAMILIES) FOR 4 MONTHS

CHF 80,000 HAS BEEN ALLOCATED FROM THE FEDERATION'S DISASTER RELIEF EMERGENCY FUND (DREF)

[<click here to link directly to the attached Appeal budget>](#)

The projects and activities described below are aligned with the Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity". These are:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

For further information specifically related to this operation please contact:

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All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and is committed to the [Humanitarian](#)

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[Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

For longer-term programmes in this or other countries or regions, please refer to the Federation's Annual Appeal. For support to or for further information concerning Federation programmes or operations in this or other countries, or for national society profiles, please also access the Federation's website at <http://www.ifrc.org>

For longer-term programmes, please refer to the Federation's Annual Appeal.

The situation

Since 23 November 2006 Haiti has experienced extreme weather in the regions of Grande-Anse and Nippes as well as in the Southern, Western and North-Western regions of the country. The unusually heavy rainfall between 23 and 28 November 2006 has caused serious flooding in Grande-Anse and in the North-West region. According to initial assessments of the Haitian National Red Cross Society (HNRCS) 7 people have died, several people have been injured and close to 3,740 (some 18,700 persons) families have been directly affected by flooding resulting from these rains. At least 335 families have been evacuated to temporary shelters in Jérémie, Bonbon, Abricots and Chansolme.

The most affected areas and the major damages identified to date are:

Region	Persons affected	Homes and Infrastructure	Water and Sanitation	Education	Food
Grande Anse	325 persons evacuated and in shelters in Jérémie, 25 in Bonbon, 27 in Abricots ; 2,500 families affected At least one person has died, 2 are injured and 3 are missing	1 home destroyed, 4 damaged in Jérémie, 15 homes damaged and 3 fishing boats lost in Bonbon; Roads affected: Cayes-Jérémie, Anse-du-Clerc-Bonbon; Anse-du-Clerc-Abricots, Jérémie-Marfranc, Detri-Clisan ; Unusable roads in Jérémie, Morne Saret, Bonbon Collapsed bridge near Ravine Sable.	Saint-Antoine hospital in Jérémie flooded – including Operation Room (already cleaned and functional), patients evacuated; Local medicine depot in Jérémie affected; Clinic in Abricots not operational; Drinking water system destroyed in Abricot; Drinking water system in Bonbon damaged; Water system in Saint Antoine hospital (Jérémie) out of	Arabin Coicou National School in Jérémie damaged; Substantial loss of valuable documents/teaching material; Saint Louis de Gonzague National School in Bonbon damaged	Loss of livestock and crops

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			order		
North-West	10 persons evacuated in Chansolme; 1,000 families affected At least 2 persons have died and one is injured	1 home destroyed in Jean-Rabel, 2 in Port-de-Paix and 1 in Chansolme; Flooded homes in Jean-Rabel and in Port-de-Paix; Port de Paix - Jean Rabel road of difficult access; Port de Paix - Anse à Foleur road unusable; Pedestrian bridge destroyed in Jean Rabel; Roads covered with mud in central Port de Paix.	Hospital in Jean Rabel flooded; Patients evacuated ; Local medicine depot in Jean-Rabel affected. Water system in Jean-Rabel destroyed; Water system of the Immaculée Conception Hospital in Port de Paix out of order	None to report	Loss of livestock and crops
Nippes	No loss of human life reported, 240 families affected	18 damaged homes in Baradères and 22 in Plaisance; Road between Anse-à-Veau and the other villages unusable.	None to report	None to report	None to report

The Mole Saint-Nicolas zone has also been affected to a lesser degree.

Telecommunications and air and sea transportation were also affected: flights were cancelled on 21 November, resuming two days later, while marine cargo traffic was suspended until the morning of 24 November. Landline connections and satellite Internet were not available for some time, however communication has been re-established.

The police station in Jérémie and the cemetery in Bonbon were flooded.

In line with the damage assessment table above, humanitarian actions in this emergency will focus on housing, infrastructure, schools, agriculture and water and sanitation.

While the meteorological phenomenon causing the rains has stabilized, water levels in the rivers have begun to return to normal and people in shelters have



Situation at the Saint Antoine Hospital (Jérémie).

Source: Uruguayan Batallion/MINUSTAH

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started to return to their homes, the damages in Haiti are considerable. Furthermore, the worst affected regions - Grande Anse, North-West and Nippes - had already been subjected to floods caused by Tropical Storm Ernesto in September of this year.

Red Cross Action to date

The local Branches of the HNRCS, supported by National Intervention Teams (NITs), “Relais Communautaires” (community volunteers trained by the National Society) and other volunteers have provided an initial response to the emergency by supporting activities such as first aid, emergency care, transportation of the injured to medical facilities, evacuation of families to shelters and emergency needs assessment.

The work of NITs and “Relais Communautaires” is widely known and accepted by the population, which allows them more direct and faster access to the population. They have taken part in Damage and Needs Assessments (DANA) in all the affected areas in close collaboration with local authorities and participated in the evacuation of the population to the shelters, as well as in shelter management and distribution of food and water. NITs and “Relais Communautaires” have also been involved in the provision of first aid for the injured in affected areas and in temporary shelters and they have been tasked with distribution of non-food items and drinking water.

Regional Branches have ensured the coordination of assessment activities at departmental level in collaboration with the decentralized structures of the Civil Protection Department (Direction de la Protection Civile). This joint effort has been effective and as a result, Branches have been able to quickly dispatch reports to the Disaster Management department of the HNRCS – in spite of communication and transportation constraints.

The Director General and the Director of Disaster Management of the HNRCS participated in the latest United Nations Development Programme (UNDP) coordination meetings with this agency and the Ministry of the Interior to coordinate the response actions. An agreement in this regard has been reached between the National Society and the Ministry of the Interior.

Based on the assessment of the situation, the Haitian National Red Cross Society, with the assistance of the Federation and Partner National Societies, plans to carry out activities geared mainly towards the distribution of relief items and the provision of safe water to the vulnerable population.

It is estimated that some 3,500 of the most vulnerable families (17,500 persons) will benefit from the distribution of non food items. These families have been selected either on the basis of the significance of their loss or their inability to cope with the situation

The needs

Immediate needs:

Reports from the various HNRCS regional branches and information received through coordination meetings with OCHA, the UNDP and the Ministry of the Interior, indicate that in certain areas water swept into houses, washing away household goods such as kitchen utensils and hygiene articles, personal belongings and food items. A number of houses have been totally destroyed and cultivated fields have been either partially or totally damaged. As a result, immediate needs are as follows:

- Basic health care
- Kitchen utensils
- Hygiene articles
- Food
- Potable water for cooking and water for household use
- Blankets and mattresses
- Mosquito nets

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- Plastic sheeting
- Clean water supply in the hospitals of Jérémie and Port-de-Paix.

Medium and Longer-Term needs

Although assessments of damage and needs are ongoing, medium and longer-term needs which have already been identified are as follows:

- Rehabilitation and re-construction of damaged and/or destroyed houses
- Rehabilitation of infrastructure such as hospitals and schools
- Replacement of damaged infrastructure in hospitals and schools
- Rehabilitation of water systems
- Cleaning of drainage systems and removal of stagnant water
- Initiatives to prevent the outbreak of epidemics, vaccination campaigns
- Hygiene and sanitation interventions
- Distribution of seed and agricultural tools.

Coordination

The HNRCS and the Federation are maintaining close liaison with the ICRC, which as the lead agency holds responsibility for security issues, and the PNS present in the country. On 1 December, a coordination meeting was held with the presence of representatives of the American Red Cross, the Canadian Red Cross, the French Red Cross, the Netherlands Red Cross and the Spanish Red Cross in order to share information regarding the current emergency and to review the Emergency Appeal objectives and activities, focusing on PNS participation.

Meetings with the Office for Coordination of Humanitarian Affairs (OCHA), the United Nations Development Programme (UNDP) and the Ministry of the Interior have taken place to share need assessments and coordinate response activities. The HNRCS plan of action is based on the response strategy and coordination plan which was generated during the meeting called by the Ministry of the Interior, to coordinate the actions of national and international organizations operating in the area of Disaster Management.

Organizations that have been involved in - and have coordinated - the response to this emergency are: the Haitian National Red Cross Society, the United Nations Children's Fund (UNICEF), the World Food Programme (WFP), the Food and Agriculture Organization (FAO), OCHA, the Haitian Directorate of Civil Protection (Direction de la Protection Civile), Initiative au Développement (ID), Care, OXFAM and Caritas. UNICEF has made an in-kind donation of hygiene kits, kitchen kits, blankets, jerry cans and aquatabs to the Appeal. In addition, World Vision has made an in-kind donation with an estimated value of USD 40,000.

Since the onset of the disaster, the Haiti Country Delegation has been in communication with the Federation's Pan American Disaster Response Unit (PADRU) and has received support in the definition of the intervention.

The proposed operation

Objectives and activities planned

During the coordination meetings which have taken place, it has been decided that the Haitian National Red Cross Society, with the support of the Federation, will work in order to ensure:

- Distribution of non-food items
- The supply of clean water to the damaged hospitals in Jérémie and Port-de-Paix

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The HNRCS/Federation is targeting 2,500 of the most-affected families in Grande Anse and 1,000 of the worst-affected families in the North West; the criteria for the selection of beneficiaries focus on losses which families have incurred, and/or the degree of difficulty for them to cope and recover from the situation.

The targeted families will receive a hygiene kit, a kitchen kit, 2 mosquito nets, 2 blankets, 1 jerry can, 1 15 litre bucket and one box of water purification tablets. Relief items will be shipped from PADRU, with the exception of the jerry cans and the water purification tablets which will be purchased locally in Haiti.

In addition to non-food items provided by the Haitian National Red Cross Society, UNICEF is contributing 700 hygiene kits, 1,000 kitchen kits, 4,000 blankets, 2,000 jerry cans, 313 emergency kits and 500 boxes of aquatabs to the operation. World Vision is also contributing 200 jerry cans and 1,000 boxes of aquatabs.

Emergency Relief (food and non-food)

Objective 1: 3,500 of the families most affected by the floods (approximately 17,500 people) receive non-food items which help them to recover rapidly from the effects of the floods.

1,000 families will be targeted in the North West Department
2,500 families will be targeted in Grande Anse Department

Activities planned to reach this objective:

Non food items will be shipped from Panama to Port-au-Prince, or purchased locally in Haiti, as appropriate, and from there will be transported to the Departmental capitals and then onwards to the main towns in the affected areas and the distribution sites. Some 25 HNRCS volunteers will be mobilized (10 in the North West Department and 15 in Grande Anse Department); the volunteers will be briefed on the distributions and beneficiary selection will take place in accordance with the criteria defined. Beneficiary families will receive distribution cards and distribution sites will be set up in each Department through which the hygiene kits, kitchen kits, mosquito nets, blankets, jerry cans, water buckets and water purification tablets will be distributed.

Water and Sanitation

Objective 1: The patients of two hospitals affected by flooding, one in Jérémie and one in Port-de-Paix, benefit from a potable water supply for a period of one month (30,000 litres per day reaching a maximum of 2,000 people), ensuring a functional hospital whilst the government repairs the damaged water systems.

Water purification units will be mobilized in order to provide water to the hospitals in Jérémie and Port-de-Paix in accordance with WHO quality standards, and thus allowing the hospitals to continue functioning and to provide an essential service. At the same time, given the acute needs in the area of water and sanitation, more in-depth assessments continue to be carried out in the flooded regions, led by the Spanish Red Cross' water and sanitation expert in Haiti. Activities to be carried under the water and sanitation component of the Appeal may therefore be increased or modified in the light of a more in-depth analysis and in line with community needs in relation to potable water.

Activities planned to reach this objective:

- Mobilization of two water purification units and a water tanker for the Jérémie Hospital
- Mobilization of two water purification units (one in reserve) and a water tanker, the latter to be rented in Port-de-Paix.
- Deployment of two water and sanitation technicians and 10 HNRCS volunteers (five volunteers from the Port-de-Paix branch and five from Jérémie).
- Deployment of HNRCS volunteers and hospital personnel in order to carry out activities.

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- Drawing up of a plan of action in order to assist, in the short-term, in the provision of potable water in areas most affected by the lack of clean water.

Communications ó Advocacy and Public information

Maintaining a steady flow of timely and accurate information between the field and other major key players is vital for fundraising, advocacy and maintaining the profile of emergency operations. During an operation, communications between affected populations and the Red Cross, as well as with the media and donors, is an essential mechanism for effective disaster response and is vital to promote greater quality, accountability, and transparency. The Federation Secretariat Headquarters, its Regional and Country Delegations continue to lobby for support for this operation. A DREF Bulletin on humanitarian assistance to assist those affected by the floods was issued on 1 December 2006. Information on the operation is available on the global Federation website www.ifrc.org and the regional websites www.cruzroja.org and www.caribbeanredcross.org

Capacity of the National Society

The Haiti National Red Cross Society has eight NITs who are available in any of the affected regions (14 volunteers trained in search and rescue techniques, damage and needs assessment, emergency logistics, relief). These teams have emergency equipment made up of picks, shovels, flashlights, radios, wheelbarrows, saws, security helmets, aprons and mobile telephones with credit available for making calls.

200 “Relais Communautaires” have been trained and have worked for six months in the disaster preparedness programme, particularly in community awareness-raising in order to better prepare vulnerable populations for disasters. Although their main tasks involve disaster preparedness, the “Relais” also work during disaster situations to provide support to NITs in assessments, evacuations, first aid and shelter management.

The Haitian National Red Cross Society has a Disaster Management Department and an Emergency Operations centre equipped for the coordination of emergency activities and operations in the field. The Emergency Operations Committee has been activated on several occasions and has resulted in more efficient response in emergency situations on the part of the HNRCS.

In addition to the above, the HNRCS has an ambulance fleet which – although quite old – helps HNRCS Branches in the evacuation of the injured.

Without a doubt, the great asset of the National Society is its volunteers, who are motivated and dedicated to the humanitarian cause and to the Principles and Values of the Movement.

Capacity of the Federation

The Federation has a Country Delegation in Haiti with a Head of Delegation, a Disaster Management Delegate, a Finance and Administration Delegate and a body of some 15 local staff members. A number of Partner National Societies are also present in Haiti and are working closely with the Federation, which strives to ensure harmonization of approaches and methodologies in the different programme areas. The Spanish Red Cross Water and Sanitation expert will be working specifically on the implementation of the water and sanitation component of the Appeal. The Pan American Disaster Response Unit has a number of expert Disaster Management Delegates available to provide advice and expertise in the area of response in emergency situations. A Regional Intervention Team (RIT) member specialized in relief will be available for deployment to Haiti at the request of the Haiti Delegation in order to support the HNRCS in the implementation of the operation. PADRU also has water and sanitation, logistics and telecommunications expertise and PADRU’s Water and Sanitation Officer will be available to support the implementation of the water and sanitation component of the operation. The Panama Regional Delegation and the Port of Spain Sub Regional Office are also available to provide support, should this be required.

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The HNRCS Headquarters' Disaster Management Department and the Haiti Delegation will ensure monitoring of the operation on a regular basis through visits to the local and regional branches involved in the response efforts. The Haiti Delegation will also continue to ensure effective coordination of the operation with PNS and external partners. Narrative and financial reporting will be provided in line with Federation standard reporting requirements.

Budget summary

See Annex 1 for details.

Susan Johnson
Director
National Society and Field Support Division

Markku Niskala
Secretary General

[Budget below; click here to return to the title page and contact information.](#)

APPEAL BUDGET

Haiti - Floods

	TYPE	VALUE IN CHF	TOTAL
RELIEF NEEDS			
Shelter and construction		0	
Clothing & Textiles		66,000	
Food		0	
Water & Sanitation		61,000	
Medical & First Aid		0	
Teaching Materials		0	
Utensils & Tools		97,000	
Other Supplies		79,000	
TOTAL RELIEF NEEDS			303,000
<u>CAPITAL EQUIPMENT</u>			
Computers, telecom & other equipment		0	
<u>PROGRAMME SUPPORT</u>			
Programme support (6.5% of total)		41,000	
<u>TRANSPORT STORAGE & VEHICLE COSTS</u>			120,000
<u>PERSONNEL</u>			
Expatriate staff		58,000	
National staff		70,000	
Consultants		0	
Workshops & Training		0	
<u>ADMINISTRATIVE & GENERAL SERVICES</u>			
Travel & related expenses		16,000	
Information expenses		1,500	
Communication expenses		2,000	
Administrative & general expenses		13,000	
TOTAL OPERATIONAL NEEDS			321,500
TOTAL APPEAL CASH, KIND, SERVICES			624,500
LESS AVAILABLE RESOURCES (-)			
NET REQUEST			624,500