

# FINAL REPORT



International Federation of Red Cross and Red Crescent Societies  
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## IRAQ: FLOODS

Appeal No.  
MDRIQ001  
27 June 2006

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 181 countries.

### In Brief

Final Report; Period covered: 08 February to 15 April, 2006; Final appeal coverage: 53% [<click here to link directly to the attached Final Financial Report>](#).

#### Appeal history:

- Launched on 08 February 2006 for CHF 1,802,139 (USD 1.3 million or EUR 1.1 million) for two months to assist 5,000 families (25,000 beneficiaries).
- CHF 200,000 allocated from the Disaster Relief Emergency Fund (DREF). The initial amount allocated from DREF was CHF 400,000, however, CHF 200,000 has been refunded from the appeal and returned to the fund.

Related Emergency or Annual Appeals: Iraq: Humanitarian Emergency (Appeal no. 05EA 026) launched on 10 November 2005 to assist 60,000 families (350,000 beneficiaries) for 12 months. The appeal seeks for CHF 16,750,000 in cash or kind. Appeal coverage to date is 31.6%.

This operation is aligned with the International Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

#### Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

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All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organisations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

For longer-term programmes in this or other countries or regions, please refer to the Federation's Annual Appeal. For support to or for further information concerning Federation programmes or operations in this or other countries, or for national society profiles, please also access the Federation's website at <http://www.ifrc.org>

For longer-term programmes, please refer to the Federation's Annual Appeal.

## **Background and Summary**



**In early February 2006, several governorates of Iraq experienced severe flooding as a combined result of heavy rains and melting snows**

In early February 2006, several governorates of Iraq (Erbil, Kirkuk and Salahedin in the north, Diyala in the east and Missan in the south) experienced severe flooding as a combined result of heavy rains and melting snows, which dramatically increased water levels in the Tigris and other rivers, causing widespread flooding. The topography of those parts of the country makes the population particularly vulnerable to the risks of floods and overflows from the nearby rivers.

Widespread damage was caused to property: houses were washed away, mud-built houses were destroyed and livestock perished. In addition, there were heavy losses to possessions and damage to land; roads became blocked due to water and mudflows, bridges were damaged and agricultural areas became swamps.

The rising water levels were initially reported to have forced more than 7,000 families - over 30,000 people, mainly rural villagers - to leave their homes, according to the information reaching Baghdad. Later figures supplied to the Red Crescent indicated almost 8,000 families had been affected; the IRCS – in conjunction with the government and others – worked on provision of support to 5,000 families. It became clearer later from the rapid assessment team (made up of IRCS staff and volunteers from the branches) that the major needs were shelter and emergency household kits and foodstuffs.

The continuous rainfall resulted in overflows of sewage onto streets, leading to cases of diarrhoea and vomiting, particularly amongst children. IRCS volunteers provided medical assistance with help from local doctors, and warned of the possible spread of water-borne diseases.

Responding to a request from the IRCS, the International Federation launched this Emergency Appeal to support the NS in delivering immediate assistance to families in acute need of relief, and to provide support to the IRCS response.

### **Red Cross and Red Crescent action - objectives, progress, impact Emergency relief (shelter and non-food items)**

**Objective: To ensure that up to 5,000 families in the affected parts of the country are assisted through the distribution of shelter and non-food emergency kits, containing the most essential relief goods.**

**Achieved results**



**The IRCS undertook to support up to 5,000 target beneficiary families via the purchase and distribution of tents and emergency household kits**

After initial assessments and in coordination with different Ministries, the IRCS undertook to support up to 5,000 target beneficiary families via the purchase and distribution of tents and emergency household kits. A large number of these kits had recently been put together for another relief operation, and several hundreds were diverted for immediate distribution to the flood victims while new supplies were being finalized. In addition, other regional donors reacted very quickly and moved non-food items into Iraq for the IRCS to distribute according to their priorities, while purchasing procedures were being initiated for buying a quantity of tents and additional kits from the local market.

*Allocation and Distribution of Tents by Governorate*

The original intention had been to procure 2,500 tents for immediate distribution to the affected families. Original planned distributions for mid-February were

also amended as needs changed. A variety of other goods was received from other donors and these were distributed during the Federation’s procurement period.

The number of tents procured using funds from this appeal amounted to 1,460 only. Most (1,175) were distributed immediately but by the time the distributions were underway, in some cases the flooding had receded and tents were not required in certain locations, so 285 were not handed out and remain in store at branch level.

**Distribution Details - Floods Operation 1,175 Tents (PIQ518)**

Governorate	Tents Received at Branch	Distributed to Flood-Affected Families	Contingency Stock in the Branch Level
Erbil	70	70	0
Sulaymaniyeh	500	500	0
Nassiriya	200	200	0
Saladin	250	205	45
Missan	200	0	200
Kirkuk	240	200	40
<b>Total</b>	<b>1,460</b>	<b>1,175</b>	<b>285</b>

*Allocation and Distribution of Relief Kits by Governorate*

Based on initial numbers affected, an allocation of household emergency kits per governorate was made but this was later revised downwards as other supplies were made available or as the needs were clarified. In addition to the tents, a total of 2,750 relief kits were purchased under this appeal. Some 1,678 kits were distributed as shown below, and 1,072 which were delivered to the branches have in fact been retained in stock at several locations as indicated as immediate needs had been fully met by the time they were delivered.

To respond immediately, the IRCS had utilised 2,178 other relief kits immediately available from its contingency stock (funded from another programme). They have been reported on separately.

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**Distribution Details - Floods Operation 2,750 Relief Kits\* (PIQ518)**


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Governorate	Relief Kits Received at Branch	Distributed to Flood-Affected Families	Contingency Stock in the Branch Level
Erbil	0	0	0
Sulaymaniyeh	750	422	328
Nassiriya	500	425	75
Sala hedin	0	0	0
Missan	750	485	265
Kirkuk	500	200	300
Diwaniya	250	146	104
<b>Total</b>	<b>2,750</b>	<b>1,678</b>	<b>1,072</b>

*\* One relief kit consists of 4 pieces of blankets, 1 piece of oil stove, 1 piece of oil lamp, 1 piece of jerry cans for water, 1 piece of jerry cans for fuel, one piece of kitchen set, and one piece of heater.*

As a contribution to the appeal, the Federation received a donation specifically earmarked for blankets. This was used for the purchase of 20,000 blankets which were used in the kits put together for these distributions and as replacement items for the other kits used.

#### *Distributions of Food*

The IRCS also distributed from its own stocks and from what other donors contributed a quantity of food supplies during the first week after the emergency.

#### *Beneficiary Selection criteria*



**The selection criteria was based on the fact that most of the beneficiaries were displaced with no shelter and in most cases the affected families had lost most or all of their possessions in floods**

The selection criteria were based on the fact that most of the beneficiaries were displaced with no shelter (although some had found shelter in buildings or with relatives) and in most cases the affected families had lost most or all of their possessions in floods. Specifically the poorest families were targeted:

- Families with no wage-earner
- Orphans and elderly people
- Other vulnerable families affected by the emergency.

Each branch designed coupons for the purpose of distribution, which were stamped with the branch stamp in order to avoid any duplications or misuse. Distribution only took place when the family representative submitted a copy of the food ration card and a copy of their local residency card, in order to match the actual numbers of the targeted families.

#### *Procurement procedures*

The procurement operation was carried out in accordance with the Federation's standard procedures. A joint procurement committee, consisting of Federation Baghdad Office staff and IRCS staff was established. Eight local companies submitted offers with all the necessary documentation. The results or documents were submitted to the Geneva Secretariat Logistic Department for final approval. The contracts were then signed in Baghdad with suppliers on basis of the Federation's standard supply contracts.

***Programme Monitoring***

The monitoring of the relief operations had two main aspects. The first covered the performance of the suppliers and Federation monitoring visits confirmed that all of the items supplied were:

- In accordance with the standard specifications stipulated in the signed contract;
- Reached IRCS warehouses/branches according to the distribution plan in terms of quantities;
- Supplied according to time schedules.

The second aspect concerned the monitoring of the actual selection and distribution process which was carried out by the IRCS, and covered the following issues:

- The supplied items were received according to the delivery note;
- The items supplied were stored properly;
- The selection criterion was fulfilled when making the actual distribution to the vulnerable families.

Federation monitoring teams were established and made responsible for arranging meetings with the branch management in order to:

- Obtain the Warehouse Delivery Confirmation Note (signed and stamped)
- Issue Federation Delivery Note (signed and stamped by IRCS warehouse manager)
- Apply Federation Monitoring Form (signed and stamped)
- Obtain a copy of the applied distribution plan of the relevant branch
- Follow up chosen samples of distribution
- Visit the warehouse

The evaluation/impact assessment field visits started on 16 April and concluded on 22 April 2006. Access to Anbar governorate has been impossible due to security constraints.

**Coordination, Challenges, and Constraints**

Inevitably the major constraint remains the turbulent security situation in many parts of Iraq, and the inherent dangers of travel and field-level operations. The close working relationship between the Federation's office staff in Baghdad and the IRCS HQ and Disaster Management team ensured a minimum of communications delays, and procurements and logistics were handled jointly at this level. Day-to-day field operations were observed through a remote monitoring system while the Federation's local staff took on the responsibility of overseeing and assisting the implementation of the planned activities.

Inside the country, due to the ongoing security situation, coordination is mainly done by the IRCS. The Iraqi Red Crescent is a well-recognized member of the national emergency commission and closely coordinates its response operations with the respective government agencies, such as the Ministries of Interior, Health and Defence. Similarly, the society is also working closely with UN agencies such as United Nations High Commissioner for Refugees (UNHCR), United Nations Children's Fund (UNICEF) and World Health Organisation (WHO). Sister National Societies like United Arab Emirates Red Crescent (UAERC) has also contributed to the disaster response.

A Memorandum of Understanding (MoU) on the Management and Coordination of the Movement response in Iraq was signed between the different components of the Movement - the IRCS, the ICRC and the Federation. Through the MoU, the partners have committed to working closer together, ensuring that the most vulnerable receive the maximum benefit from the Movement's resources by managing them in the most effective, flexible and complementary way.

Difficulties faced by the assessment teams included the lack of communication handsets and the current security situation, as access to certain areas is difficult. This was overcome by using alternative roads and unpaved ways, even if this meant going barefoot on the muddy roads.

**Achievements**

Despite the ongoing constraints the IRCS was able to deliver the tents and winter kits, thus supporting the victims through these disastrous circumstances. Furthermore, the role of the national society has been enhanced and its efforts have been widely recognised by the local community, promoting a positive image of the IRCS.

## **Iraq Floods; Appeal No. MDRIQ001; Final Report**

The IRCS's branch level volunteers were involved in the distribution of the relief items to the affected families. IRCS Branches managed to engage the local community in the distribution process and in most cases the families formed groups to take part in the relief process. The relief operations have strengthened the ties between the local society and the IRCS, and the tents and non-food relief kits were received with positive reactions from the beneficiaries, the national society and the local media.

Additionally, joint monitoring has improved the IRCS's capacity to run and implement similar relief operations, and the IRCS has improved its logistic and operational capacity. This operation presented numerous challenges to the IRCS staff since implementation took place in a number of areas difficult to access due to road blockages. Thus the achievement of the operation itself facilitated the improvement and development of staff skills and the administrative and logistic base.

### **Financial information (Annex I)**

With only 53% coverage of the appeal, some changes had to be made to the plans for purchasing and distribution and the full details of the final expenditures of the funds received are given in the attached Financial Statement. The remaining balance of CHF 53,856 will be returned to DREF.

The International Federation and the Iraqi Red Crescent Society wish to thank all donors who responded to this appeal with their support.

***[Final financial report below: click here to return to the title page.](#)***

**International Federation of Red Cross and Red Crescent Societies**

IRAQ - FLOODS

Selected Parameters	
Year/Period	2006/01-2006/05
Appeal	MDRIQ001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

**I. Consolidated Response to Appeal**

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		1'802'139				1'802'139
B. Opening Balance		0				0
<b>Income</b>						
Cash contributions						
American Red Cross		24'902				24'902
Finnish Red Cross		156'500				156'500
German Red Cross		78'211				78'211
Japanese Red Cross Society		56'671				56'671
Monaco Red Cross		15'790				15'790
On Line donations		24				24
Swedish Red Cross		168'250				168'250
C1. Cash contributions		500'348				500'348
Outstanding pledges (Revalued)						
American Red Cross		0				0
British Red Cross		90'840				90'840
Danish Red Cross		161'170				161'170
Finnish Red Cross		0				0
German Red Cross		0				0
Japanese Red Cross Society		0				0
Monaco Red Cross		0				0
Swedish Red Cross		0				0
C2. Outstanding pledges (Revalued)		252'010				252'010
Reallocations (within appeal or from/to another appeal)						
DREF		200'000				200'000
C3. Reallocations (within appeal)		200'000				200'000
C. Total Income = SUM(C1..C6)		952'357				952'357
D. Total Funding = B + C		952'357				952'357

**II. Balance of Funds**

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		952'357				952'357
E. Expenditure		-898'501				-898'501
F. Closing Balance = (B + C + E)		53'856				53'856

Selected Parameters	
Year/Period	2006/01-2006/05
Appeal	MDRIQ001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

**III. Budget Analysis / Breakdown of Expenditure**

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
	A					B	A - B	
<b>BUDGET (C)</b>			1'802'139				1'802'139	
<b>Supplies</b>								
Shelter	650'000		390'716				390'716	259'284
Clothing & textiles	237'000		160'624				160'624	76'376
Food	163'000							163'000
Medical & First Aid	65'000							65'000
Utensils & Tools	357'000		185'931				185'931	171'069
Other Supplies & Services	130'000		36'563				36'563	93'437
<b>Total Supplies</b>	<b>1'602'000</b>		<b>773'834</b>				<b>773'834</b>	<b>828'166</b>
<b>Transport &amp; Storage</b>								
Storage	30'000							30'000
Transport & Vehicle Costs	30'000		2'531				2'531	27'469
<b>Total Transport &amp; Storage</b>	<b>60'000</b>		<b>2'531</b>				<b>2'531</b>	<b>57'469</b>
<b>Personnel Expenditures</b>								
Delegate Benefits			4'419				4'419	-4'419
National Staff			31'912				31'912	-31'912
National Society Staff	10'000							10'000
Consultants			1'300				1'300	-1'300
<b>Total Personnel Expenditures</b>	<b>10'000</b>		<b>37'631</b>				<b>37'631</b>	<b>-27'631</b>
<b>General Expenditure</b>								
Travel	5'000		386				386	4'614
Information & Public Relation	3'000							3'000
Office Costs			96				96	-96
Financial Charges			25'621				25'621	-25'621
Other General Expenses	5'000							5'000
<b>Total General Expenditure</b>	<b>13'000</b>		<b>26'103</b>				<b>26'103</b>	<b>-13'103</b>
<b>Program Support</b>								
Program Support	117'139		58'403				58'403	58'736
<b>Total Program Support</b>	<b>117'139</b>		<b>58'403</b>				<b>58'403</b>	<b>58'736</b>
<b>TOTAL EXPENDITURE (D)</b>	<b>1'802'139</b>		<b>898'501</b>				<b>898'501</b>	<b>903'638</b>
<b>VARIANCE (C - D)</b>			<b>903'638</b>				<b>903'638</b>	