

OPERATIONS UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

MADAGASCAR: CYCLONES

Emergency Appeal no. MDRMG002

23 April 2007

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

In Brief

Appeal No. MDRMG002; Operations Update no. 2; Period covered: 29 March to 17 April 2007; Appeal coverage: 22.3%.

[<Click here to go directly to the attached interim financial report>](#)

Appeal history:

- [Preliminary Appeal](#) launched on 22 March 2007 for CHF 773,262 (USD 637,935 or EUR 477,765) for 6 months to assist 32,000 beneficiaries.
- [Operations Update no. 1](#) focused on the assessments conducted by Malagasy Red Cross Society, the Field Assessment and Coordination Team (FACT) and other stakeholders.
- [Emergency Appeal](#) launched on 12 April 2007 increased the Appeal budget to CHF 2,005,707 (USD 1,649,430 or EUR 1,238,090) and increased the number of beneficiaries to 60,000.
- Disaster Relief Emergency Funds (DREF) allocated: CHF 185,000.

Outstanding needs: CHF 1,557,749 (USD 1,281,044 or EUR 961,574).

Related Annual Appeals: [Indian Ocean sub-regional programmes Appeal 2006 - 2007](#)

Operational Summary: The Field Assessment and Coordination Team, which arrived in Madagascar on 23 March 2007, wound up its task and handed over the operation – which has transitioned from the assessments into the distribution phase – to an operations coordinator who has been deployed by the International Federation. The coordinator will oversee the relief and logistics operations of the Emergency Response Units. The Malagasy Red Cross Society is conducting distribution of rice, beans and cooking oil in Mampikony, Antsohihy and Port Berger districts of Sofia region.

Background

Cyclone Indlala hit the north-eastern coast of the Indian Ocean island of Madagascar on Thursday, 15 March 2007. With strong winds of up to 200 kilometres/hour (km/h), the cyclone ravaged the immediate area in its path (mainly Maroantsetra) and left considerable damage on the northeast and northwest regions. Cyclone Indlala was the fifth cyclone to have hit Madagascar within the past months: Cyclone Bondo made landfall on 25 December 2006; Cyclone Clovis on 3 January 2007; Cyclone Favio on 18 January 2007; and Cyclone Gamede on 26 February 2007. On 3 April 2007, a sixth cyclone (Cyclone Jaya), hit the country, causing further damage and displacement; its wind speed was 150 km/h at the highest peak while Indlala's was 235 km/h. Cyclone Jaya did not make significant impact compared to Indlala because vulnerable groups had lost all their belongings during successive cyclone passages and their related floods. The 'no damage' reports by several organizations were therefore an indicator of the impact made by the precedent cyclones and the vulnerability of the populations living in the repeatedly-affected areas.

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This is the first time that Madagascar has been struck by so many cyclones in such a short period. Seasonal rains have been made worse by the Inter-Tropical Convergence Zone (ITCZ) moving slightly south, resulting in continuous rains – from the end of December 2006 to the present moment – and resultant flooding.

According to an assessment conducted by the Malagasy government, 126,017 people were severely affected and needed immediate assistance. 13,066 houses were completely destroyed, 91 public buildings damaged (including 29 schools), 35 bridges damaged, over 35,000 hectares of rice paddies and 12,006 hectares of other crops destroyed. Reports also indicated significant structural damage in the regions of Sava, Analanjirofo, Diana and Sofia. Infrastructure, including water and electricity systems, was also severely affected.



An aerial view of a flooded village in Antalaha District.

Cyclone Indlala destroyed houses in the town of Antalaha as well as in the surrounding villages; roofs of poorly built houses were partially destroyed or severely damaged. In addition, 80 percent of coconut and vanilla trees were damaged. Vulnerable persons, in particular, face difficulties in rebuilding their houses. The Maroantsetra area was the hardest hit, with 60,000 people affected. The flooded area is a productive farming valley; houses, crop fields, schools, a health centre and 1,200 boreholes were flooded. In Diana and Sofia regions, located in the north eastern region, 30 hours of rain resulted in extensive flooding, which displaced at least 9,000 in Ambanja town and left 6,000 persons in Antsohihy in need of assistance.

According to preliminary estimates by humanitarian agencies, immediate needs included safe water and sanitation, health care, targeted food distribution, non-food items (NFI), and basic shelter items. There were fears that stagnant water in the flood-affected areas could increase the potential for outbreaks of Dengue Fever. The effects of successive heavy rains and floods destroyed the little coping capacities of the communities. A severe food crisis is foreseen in the coming months as 70 to 80 percent of rice crops have been destroyed and access to vulnerable groups is very difficult.

Operational developments

To date, the cyclone crisis has resulted in 150 deaths and 126 injuries. 30 persons are still missing while a total of 188,331 have been affected. Following recent Red Cross Red Crescent assessments, it has been observed that the need for non-food items (NFI) is as critical as that of food since some of the people affected lost all their household items, and are carrying the food distributed to them using their clothes. Seven districts in Sofia region have been identified for emergency food and NFI assistance; Mampikony, Port Berger, Antsohihy, Mandritsara, Befandriana, Bealanana and Analalava (with 10,000 families having lost their property).

With support from the International Federation, the Malagasy Red Cross Society has entered into an operational agreement with the World Food Programme (WFP) in order to harmonize the management of emergency relief assistance, with the Red Cross focusing on the distribution of NFI and WFP on food items. 2,000 other households in Ambanja District will receive relief items from various humanitarian partners, including Catholic Relief Services (CRS) and United Nations agencies. The table below indicates the national and international agencies involved in assisting the cyclones-affected population across the north-western and north-eastern parts of Madagascar.

Table 1: National and international agencies operational areas by location

Agency	Location	Operational area
Malagasy Red Cross Society (MRCS)	Sofia, Diana, Sava and Analanjirofo.	<ul style="list-style-type: none"> • Rapid assessments • Distribution of food and NFI.
National Office for Management of Risks and Disasters (BNGRC ¹)	Diana, Sava, Atsimo Atsinanana, Analanjirofo, Sofia.	<ul style="list-style-type: none"> • Distribution of food and NFI. • Evacuation of flood-affected people. • Distribution of medical supplies.
CARE International	Sava, Analanjirofo.	<ul style="list-style-type: none"> • Food-for-work programme.

¹ In French: Bureau National de Gestion des Risques et Catastrophes (BNGRC)

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MEDAIR	Analanjirifo.	<ul style="list-style-type: none"> • Distribution of emergency kits.
World Food Programme (WFP)	Atsimo Atsinanana, Vatovavy Fitovinany, Sofia, Sava, Analanjirifo.	<ul style="list-style-type: none"> • Food distributions. • Aerial assessments.
United Nations Children’s Fund (UNICEF)	Diana, Atsimo Atsinanana, Sofia.	<ul style="list-style-type: none"> • Aerial assessments. • Distribution of food and NFI.
Médecins du Monde (MDM)	Analanjirifo.	<ul style="list-style-type: none"> • Distribution of medical supplies.

Two Red Cross Emergency Response Units (ERUs) have been deployed in the north west of Madagascar. These teams, which are based at Antsohihy, are made up of a logistics unit from the French Red Cross and a relief unit with delegates from the American Red Cross and Benelux Red Cross² partnership. The logistics ERU is in charge of managing stocks coming from various humanitarian agencies, including food items from WFP, and NFI from United Nations Children’s Fund (UNICEF) and the Federation. Additionally, a logistics warehouse has been set up in Mahajanga in order to receive in-coming cargo, among it 10,000 mosquito nets and 5,000 kitchen sets. These items have been freighted by the Federation and were expected to arrive today. They will be forwarded by sea from Mahajanga to Antsohihy by the logistics ERU. A second shipment of the remaining 5,000 kitchen sets is expected to arrive later.

The relief ERU is in charge of beneficiary selection and distribution of relief items to more than 110 villages in the affected area, in collaboration with community leaders. Initially, food items stocked by the logistics ERU will be distributed in rations composed of 15 kilogrammes (kg) of rice, 5 kg of beans and 1 litre of oil per family of five while NFI will be distributed to 10,000 families. The logistics entry point/hub for merchandise from international locations has been established in the town of Mahajanga which has an international airport with a runway of 2,300 metre and night-landing capability.



MRCS volunteers conducting a beneficiary selection exercise in Sofia region.

The French Red Cross/Indian Ocean Regional Intervention Platform (PIROI³) is actively involved in the distribution of food and NFI as well as water treatment activities in Maroantsetra, in the eastern region of Madagascar. A PIROI base camp has been set up in Maroantsetra and PIROI activities have focused on Ambinanitelo village (with 6,000 inhabitants) and Mariarano village. On 24 March 2007, NFI were distributed to a total of 1,095 families in two villages in Maroantsetra and Antalaha districts. Water treatment equipment has also been installed in Ambinanitelo as part of PIROI’s water and sanitation intervention. Additionally, 1,000 buckets and 1,600 units of water treatment chemicals have been locally purchased by PIROI and await distribution. PIROI also conducted aerial assessments of the flood-affected areas in Sava region.

In addition to its joint food distribution exercise with the Malagasy Red Cross Society, WFP – through the church networks – has distributed 4 metric tonnes (MT) of rice and 3 MT of high energy biscuits in Ambanja District. Some 2,165 beneficiaries (433 households) out of the targeted 2,800 have been reached. As at 10 April 2007, 57 MT of food items had been distributed. The WFP intervention is divided into two components; free food distribution and a food-for-work programme to enable the villages to carry out clean-up exercise and rehabilitate hydro-agricultural networks, each lasting between 10 to 15 days. Reports from WFP indicate that Port Berger District is in urgent need of rice, cassava and dry seeds. The market prices for these foodstuffs have gradually increased in anticipation of the likelihood of shortfalls in supply at a later stage.

Red Cross and Red Crescent action

Responding to the immediate needs, the Federation released CHF 185,000 from its Disaster Relief Emergency Fund (DREF) to support the Malagasy Red Cross response (an initial allocation of CHF 35,000 was released in February 2007 for cyclone preparedness, followed by a further CHF 150,000 to respond to the current needs).

² Belgian, Netherlands and Luxemburg Red Cross partnership

³ In French: Plate-forme d’Intervention Régionale pour l’Océan Indien (PIROI).

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Plan of Action

The Federation is assisting the Malagasy Red Cross Society in its relief operation targeting 60,000 cyclone-affected persons through the provision of food and non-food items, health, water and sanitation interventions (to minimize outbreaks of water-borne diseases and promote hygiene and healthy practices). Through this Appeal, the Malagasy Red Cross Society's disaster response capacity will also be strengthened.

Overall objective: To provide humanitarian assistance to 12,000 families affected by successive cyclones – including Indlala and Jaya – and resulting floods in Sofia and Diana regions, and contribute to the restoration of their basic living conditions.

Emergency relief (food and basic non-food items)

Specific objective 1: Provide 12,000 most vulnerable households in Mampikony, Ambanja, Antsohihy and Port Berger districts with food items.

Progress

Malagasy Red Cross Society and WFP are working in partnership to distribute food provided by WFP. A total of 98.910 MT of rice, 29.676 MT of beans and 7.121 MT of cooking oil have so far been distributed in Mampikony, Antsohihy and Port Berger districts of Sofia region to 32,970 beneficiaries (about 7,000 families). The food distribution started on 6 April 2007 in Mampikony District and was continued to other areas – both urban and rural – some as far as 80 km away. The distribution was suspended temporarily on 8 April for the Easter break and resumed on 10 April. The distribution was preceded by training of 80 Red Cross volunteers in beneficiary identification, and distribution methods and requirements. The table below outlines the distributions as conducted from 6 April 2007, covering Mampikony, Antsohihy and Port Berger districts.

Table 2: Distribution of food items in Sofia region

Date	District	Distribution sites	Households	Rice (MT)	Beans (MT)	Oil (MT)
6 April	Mampikony	N/A	3,813	57.195	17.159	4.118
	Antsohihy	Angodona	146	2.190	0.657	0.158
	Port Berger	Ankirykiry	298	4.470	1.341	0.322
7 April	Antsohihy	Antafiativakio	91	1.365	0.409	0.098
		Ambodrona	100	1.500	0.450	0.108
		Befotaka Nord	317	4.755	1.427	0.342
		Befotaka Sud	589	8.835	2.651	0.636
10 April	Antsohihy	Anjalazala	220	3.300	0.990	0.238
11 April		Ambalabe	225	3.375	1.013	0.243
12 April		Ambalakida	125	1.875	0.563	0.135
		Ambodomadresy	256	3.840	1.152	0.276
		Anjiamangirana	89	1.335	0.401	0.096
		Anjialava	325	4.875	1.463	0.351
Total			6,594	98.910	29.676	7.121

Constraints

There are communication difficulties in remote areas due to a lack of reliable radio telecommunication equipment and weak or no mobile telephone coverage in these areas.

Specific objective 2: Provide non-food items to cover basic non food and shelter needs of 60,000 most vulnerable persons.

Progress

The procurement and transportation of required NFI is being conducted simultaneously. The Malagasy Red Cross Society is locally procuring candles, matches, pick axes and hoes. The tender process was launched on 20 April 2007 and local procurement is expected to be concluded within 7 days. Provision of sleeping mats and tarpaulins has been discontinued following reassessment of needs.

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UNICEF is providing 10,000 locally procured blankets for distribution by the National Society – 2,500 blankets have already been provided to the French Red Cross/PIROI, reimbursed within the Appeal. 5,100 kitchen sets have been procured internationally, within the Appeal, and transported to Mahajanga. Distribution of these items will be done in Antsohihy, Analalava, Bealanana, Befandriana Nord, Mampikony, Mandritsara and Port Berger. 8,827 beneficiary households from the 7 districts are targeted for distribution of NFI. Distribution began on 18 April in Port Berger and is scheduled last for a maximum of one month.

Table 3: NFI planned for procurement by the Malagasy Red Cross Society

Procurement strategy	NFI	Quantity
Local procurement	Buckets	7,000
	Lighters	20,000
	Candles (box of 10 pieces)	10,000
	Pick axes	10,000
	Digging hoes	10,000
International procurement	Kitchen sets	10,000

Health

Specific objective 3: Ensure community access to adequate, safe and clean water to prevent epidemics of waterborne diseases.

Progress

3,000 14-litre buckets are being provided locally by UNICEF for distribution by MRCS. A further 7,000 14-litre buckets will be procured locally within the Appeal. The tender process has been launched and procurement is expected to be completed within seven days. 493 20-litre jerry cans were provided locally by the French Red Cross/PIROI, reimbursed within the Appeal, and a further 10,000 jerry cans are being provided locally by UNICEF. 80,000 units of 150-millilitre water purification liquid will be procured within the Appeal and are expected to be airlifted to Antsohihy for distribution. Identification of appropriate distribution sites is ongoing to enable the smooth commencement of distribution activities.

Specific objective 4: Promote proper hygiene and healthy practices.

Progress

10,000 long lasting insecticide treated nets have been procured internationally and transported to Mahajanga for onward distribution; they are expected to arrive on 23 April 2007. 20,000 pieces of soap (each 250 grammes) will be provided locally by UNICEF for distribution by the National Society. 792 pieces of soap were provided locally by the French Red Cross/PIROI, reimbursed within the Appeal.

Constraints

The training of 40 volunteers in the Participatory Hygiene and Sanitation Transformation (PHAST) methodology, to enable the development of a PHAST programme in the four targeted districts, has not yet begun.

National Society capacity building

Specific objective 5: To strengthen the capacity of the MRCS to manage emergency operations.

Progress

The Regional Disaster Response Team (RDRT) specialist continues providing technical advice to the MRCS during the food and non-food items distribution exercises. Following the formulation of a distribution plan based on the lists of beneficiaries from the communes, information on distribution dates and sites was shared with local authorities using the media and by word of mouth, and in close consultation with the village chiefs. This approach proved to be more effective than the traditional method of mobilizing volunteers for registration of beneficiaries.

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On 6 April 2007, the RDRT specialist organized a training session for Red Cross staff and volunteers in the targeted districts to increase their capacities in beneficiary identification, relief distribution and supervision prior to the distribution exercise in Antsohihy. The Malagasy Red Cross Society has extensive presence in all the affected areas, namely Analalava, Antsohihy, Befandriana, Bealanana, Mampikony, Mandritsara and Port-Berger with a volunteer base of 1,000 who are ready for deployments around Sofia region. The training was received with a lot of enthusiasm by the volunteers and has provided a means for the MRCS branch offices, not only to substantially strengthen their technical skills in disaster response at a community level, but also to expand their networks of volunteers which are needed across Madagascar.

An operations coordinator has been identified and deployed to the operation in time for a smooth hand over process from the Field Assessment and Coordination Team which is preparing to depart. Additionally, the National Society is developing a comprehensive training module for regional coordinators from Sofia, Sava, Diana and Analanjirofo regions. The module will cover community-based first aid (CBFA), disaster preparedness, Movement principles and governance.

Federation Coordination

Coordination meetings are regularly held at the National Office for Management of Risks and Disasters (BNGRC) offices and are attended by the Malagasy Red Cross Society, the Federation and other stakeholders. Government authorities visited Maroantsetra on 5 April 2007 and a meeting with the local authorities was organized; in attendance were MRCS and the French Red Cross. The Malagasy government also plans to build an emergency hangar in Antsohihy with a carrying capacity of 500 MT as part of a project aimed at establishing five emergency hangars nationwide.

The MRCS/Federation and UNICEF were expected to sign an agreement of undertaking to share a specific number of NFI to be distributed to 10,000 families in the seven districts of Sofia region. The same relief approach has been adopted by other partners in order to facilitate and coordinate inter-agency responses and address difficulties in establishing useful baseline information/data for use at a later stage of the operation.

Red Cross and Red Crescent Movement -- Principles and initiatives

The Red Cross/Red Crescent Movement Fundamental Principles and Humanitarian Values were addressed during the beneficiary identification and selection process by ensuring that the most vulnerable populations were targeted for humanitarian assistance. Families with children aged under five years, expectant/breastfeeding women, the elderly, the sick and people with disabilities received food and non-food items. Humanitarian and Sphere standards were similarly promoted and integrated into the training modules of MCRS staff and volunteers. Gender issues will be observed during the implementation of the operation.

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All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>

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International Federation of Red Cross and Red Crescent Societies

MDRMG002 - MADAGASCAR - CYCLONES

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2007/02-2007/04
Budget Timeframe	2007/02-2007/09
Appeal	MDRMG002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		2,005,707				2,005,707
B. Opening Balance		0				0
Income						
<u>Cash contributions</u>						
<i>Canadian Red Cross Society</i>		73,500				73,500
C1. Cash contributions		73,500				73,500
<u>Outstanding pledges (Revalued)</u>						
<i>British Red Cross</i>		35,850				35,850
<i>Canadian Red Cross Society</i>		350				350
<i>Finnish Red Cross</i>		81,000				81,000
<i>Japanese Red Cross Society</i>		25,658				25,658
<i>Monaco Red Cross</i>		16,200				16,200
<i>Turkish Govt</i>		24,320				24,320
<i>United Arab Emirates Red Crescent So</i>		6,080				6,080
C2. Outstanding pledges (Revalued)		189,458				189,458
<u>Other Income</u>						
<i>DREF Allocations</i>		185,000				185,000
C6. Other Income		185,000				185,000
C. Total Income = SUM(C1..C6)		447,958				447,958
D. Total Funding = B + C		447,958				447,958

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		447,958				447,958
E. Expenditure		-14,370				-14,370
F. Closing Balance = (B + C + E)		433,588				433,588

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III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		2,005,707					2,005,707	
Supplies								
Clothing & textiles	108,000						108,000	
Water & Sanitation	2,400						2,400	
Utensils & Tools	511,680						511,680	
Other Supplies & Services	110,400						110,400	
Total Supplies	732,480						732,480	
Land, vehicles & equipment								
Vehicles	40,000						40,000	
Computers & Telecom	5,800						5,800	
Total Land, vehicles & equipment	45,800						45,800	
Transport & Storage								
Storage	20,000						20,000	
Distribution & Monitoring	60,000						60,000	
Transport & Vehicle Costs	462,600		565			565	462,035	
Total Transport & Storage	542,600		565			565	542,035	
Personnel Expenditures								
Delegates Payroll	126,600		93			93	126,507	
Delegate Benefits			1,954			1,954	-1,954	
National Staff	57,900						57,900	
National Society Staff	76,800		694			694	76,106	
Total Personnel Expenditures	261,300		2,741			2,741	258,559	
Workshops & Training								
Workshops & Training	100,000		379			379	99,621	
Total Workshops & Training	100,000		379			379	99,621	
General Expenditure								
Travel	48,000		3,226			3,226	44,774	
Information & Public Relation	6,000		228			228	5,772	
Office Costs	10,000		1,348			1,348	8,652	
Communications	8,100		4,272			4,272	3,828	
Financial Charges			25			25	-25	
Other General Expenses	121,056						121,056	
Total General Expenditure	193,156		9,098			9,098	184,058	
Program Support								
Program Support	130,371		1,586			1,586	128,785	
Total Program Support	130,371		1,586			1,586	128,785	
TOTAL EXPENDITURE (D)	2,005,707		14,370			14,370	1,991,337	
VARIANCE (C - D)			1,991,337			1,991,337		

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Selected Parameters	
Reporting Timeframe	2007/02-2007/04
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IV. Project Details

Project	Name	Opening Balance	Income	Expenditure	Closing Balance	Budget	Variance
		A	B	C	A + B + C	D	D - C
Disaster Management							
PMG005	CYCLONE GAMEDE	0	264,930	-14,087	250,843		-14,087
PMG006	Cyclone Indlala	0	183,028	-283	182,745	2,005,707	2,005,424
Sub-Total Disaster Management		0	447,958	-14,370	433,588	2,005,707	1,991,337
Total	MADAGASCAR - CYCLONES	0	447,958	-14,370	433,588	2,005,707	1,991,337