

OPERATIONS UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

MADAGASCAR: CYCLONES

Emergency Appeal no. MDRMG002

18 May 2007

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

In Brief

Appeal No. MDRMG002; Operations Update no. 3; Period covered: 18 April to 8 May 2007.

Appeal coverage: 88.4%; Outstanding needs: CHF 233,308 (USD 192,817 or EUR 142,261).

[<Click here to go directly to the attached interim financial report>](#)

Appeal history:

- [Preliminary Emergency Appeal](#) was launched on 22 March 2007 for CHF 773,262 (USD 637,935 or EUR 477,765) to assist 32,000 beneficiaries for six months.
- [Operations Update no. 1](#), issued on 22 March 2007, focused on assessments conducted by Malagasy Red Cross Society, the Field Assessment and Coordination Team (FACT) and other stakeholders.
- [Revised Emergency Appeal](#), launched on 12 April 2007, increased the Appeal budget to CHF 2,005,707 (USD 1,649,430 or EUR 1,238,090) and increased the number of beneficiaries to 60,000.
- [Operations Update no. 2](#) was issued on 23 April 2007.
- Disaster Relief Emergency Funds (DREF) allocated: CHF 185,000.

Related Annual Appeal: [<Indian Ocean sub-regional programmes; Appeal 2006-2007 \(Appeal MAA64002\)>](#)

Operational Summary: Two Emergency Response Unit (ERU) rotations have taken place and the new teams are operational in Sofia Region. The teams are working with the Regional Disaster Response Team (RDRT) specialist deployed to Madagascar and 160 volunteers from the Malagasy Red Cross Society.

Two separate consignments of non-food items, procured using the funds allocated from the International Federation's Disaster Relief Emergency Fund (DREF), have been received.

This operation is aligned with the International Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.



Relief Emergency Response Unit members consult distribution lists and maps.

Background

Cyclone Indlala hit the north-eastern coast of the Indian Ocean Island of Madagascar on Thursday, 15 March 2007. With strong winds of up to 200 kilometers/hour (km/h), the cyclone ravaged the immediate area in its path (mainly Maroantsetra) and left considerable damage on the northeast and northwest regions. Cyclone Indlala was the fifth cyclone to have hit Madagascar within the past months: Cyclone Bondo made landfall on 25 December 2006; Cyclone Clovis on 3 January 2007; Cyclone Favio on 18 January 2007; and Cyclone Gamede on 26 February 2007. On 3 April 2007, a sixth cyclone (Cyclone Jaya), hit the country, causing further damage and displacement.

According to preliminary estimates by humanitarian agencies, immediate needs of those affected/displaced included safe water and sanitation, health care, food distribution, non-food items (NFI), and basic shelter items. There were fears that stagnant water in the flood-affected areas could increase the potential for outbreaks of Dengue Fever. Responding to immediate needs, the International Federation released CHF 185,000 from its Disaster Relief Emergency Fund (DREF) to support the Malagasy Red Cross Society's (MRCS) initial response (a CHF 35,000 allocation was released from DREF in February 2007 for cyclone preparedness). On 13 March 2007, a Regional Disaster Response Team (RDRT) specialist was deployed by the Federation to conduct a preliminary assessment, and was later reinforced with two Field Assessment and Coordination Team (FACT) members to support the MRCS in assessing the situation and planning its response. On the background of the preliminary assessment, a Preliminary Emergency Appeal was launched on 22 March 2007 seeking CHF 773,262 in support of 32,000 beneficiaries for six months.

Detailed assessments done by UN agencies, CARE International, Médecins du Monde (MDM) and by both FACT and Indian Ocean Regional Intervention Platform (PIROI)¹ revealed that communities lost their belongings, including clothes, kitchen tools, stocks of food and seeds, crops, and farming and fishing tools. Furthermore, the effects of successive heavy rains and floods destroyed the little coping capacities of the communities. In addition, a severe food crisis was foreseen in the coming months as 70 to 80 percent of rice crops had been destroyed. Though access to vulnerable groups was initially very difficult, it is now improving.

Based on the results of the detailed assessments, the Emergency Appeal was revised (on 12 April 2007); the appeal budget was increased to 2 million (USD 1.64 million or EUR 1.24 million). Through the revised appeal, the Federation is assisting the MRCS in its relief operation, targeting 60,000 affected persons (of whom 42,385 had their houses damaged) for six months, through the provision of food, non-food items and shelter items.

Operational developments

So far three operational agreements have been signed between the Malagasy Red Cross Society and UN agencies, focusing on food and non-food item distributions in the Sofia Region. Two of the agreements were signed with the



Malagasy Red Cross Society volunteers distribute food items in Antsohihy.

World Food Programme (WFP) for distribution of food items; the first was signed on 23 April 2007 (targeting Mampikony District) and the second on 3 May 2007 (targeting Antsohihy, Analalava, Bealanana, Port Berge, Befandriana and Mandritsara districts). A total of 11,100 families were reached and assisted. The third agreement was signed on 4 May 2007, with the United Nations Children's Fund (UNICEF), for distribution of non-food items; the seven districts of Sofia Region were covered. The targeted families included the 10,000 targeted by the Red Cross operation (3,500 families in Mampikony District and 6,500 families for the rest of Sofia Region) and 1,000 families targeted by UNICEF.

Two ERU rotations successfully took place and the new teams – including a four-member French Red Cross logistics ERU, four-member relief ERU and the RDRT specialist in the field – are operational in Sofia Region where they are working with 160 Malagasy Red Cross Society volunteers. The teams have gained wider acceptance by the MRCS and the targeted communities and their presence has allowed the National Society's headquarters to dedicate more time in streamlining its internal structures.

¹In French: Plate-forme d'Intervention Régionale pour l'Océan Indien (PIROI).

Red Cross and Red Crescent action - objectives, progress, impact

Overall objective: To provide humanitarian assistance to 12,000 families affected by successive cyclones – including Indlala and Jaya – and resulting floods in Sofia and Diana regions, and contribute to the restoration of their basic living conditions.

Emergency relief (food and basic non-food items)

Specific objective 1: Provide 12,000 most vulnerable households in Mampikony, Ambanja, Antsohihy and Port Berger districts with food items.

Progress

As at 7 May 2007, some 11,100 families had been reached and assisted, translating to about 93 percent of the total targeted beneficiaries. Two hundred and twenty eight tonnes of food items have been distributed; 66 tonnes of rice, 50 tonnes of beans and 12 tonnes of cooking oil.

Specific objective 2: Provide non-food items to cover basic non-food and shelter needs of 60,000 most vulnerable persons.

Progress

The MRCS transported a total of 90.762 tonnes of non-food items (NFI), including kitchen sets, lighters, wax candles and sleeping mats. The items were distributed to 4,864 families (24,320 beneficiaries).

The MRCS projections indicate that 6,382 families (31,910 beneficiaries) are expected to be reached in the coming week with the 119.088 tonnes of NFI expected to be transported by road to the distribution sites. The families assisted so far have each received one kitchen set, one insecticide-treated net, two jerry cans, one bucket and two pieces of soap. In addition, 283 families (1,415 beneficiaries) have so far been reached by UNICEF.

The table below shows the distributions conducted by the MRCS. The digging hoes, pick axes, candles and lighters currently under local procurement are expected to be distributed during the second phase starting from mid-May to the end of May 2007. Two separate consignments of DREF-funded merchandise were flown into Mahajanga Airport on 23 April 2007 (with 10,000 mosquito nets and 5,100 kitchen sets and 2 vehicles) and on 30 April 2007 (with 4,900 kitchen sets). These items have been transported by boat to Antsohihy and are currently awaiting distribution to the targeted beneficiaries.



Federation and Malagasy Red Cross logistics teams preparing to transport NFI from Mahajanga.

Table 1: Non-food items distributed by the MRCS (as at 7 May 2007)

Non-food items	Quantity procured	Quantity distributed
Kitchen sets	10,000	4,864
Lighters (pieces)	20,000	1,528
Wax candles (boxes of 10)	10,000	3,588
Sleeping mats (pieces)	1,000	760

Health

Specific objective 3: Ensure community access to adequate, safe and clean water to prevent epidemics of waterborne diseases.

Madagascar: Cyclones; Emergency Appeal no. MDRMG002; Operations Update no. 3

Progress

Distribution of buckets, jerry cans and water purification liquids is being conducted by the MRCS and UNICEF. Additional water purification liquids are under procurement locally and will be distributed during the second phase, starting from mid May to the end of May 2007. The table below shows the distributions to date.

Table 2: WatSan items distributed so far

Items	Quantity distributed
Buckets (pieces)	1,672
Jerry cans (pieces)	7,851
Water purification liquids (units)	5,496

Specific objective 4: Promote proper hygiene and healthy practices.

Progress

To date, 5,147 insecticide-treated nets and 10,684 bars of soap have been distributed by the MRCS.

National Society capacity building

Specific objective 5: To strengthen the capacity of the MRCS to manage emergency operations.

Progress

The RDRT specialist continues to work closely with the MRCS and the ERU teams in field distributions. The specialist is expected to continue supporting the National Society for the next five months.

Federation Coordination

The Memorandum of Understanding between WFP/UNICEF and the International Federation has been completed and signed. This preceded the distribution of non-food items provided by UNICEF, which also provided a charter plane to facilitate the transportation of food items. The MRCS is also active in Antalaha where food distributions are expected to be launched; Antalaha and Maroantsetra districts have some of the most affected villages in the north eastern parts of Madagascar. According to arrangements confirmed by the MRCS, some 3.7 tonnes of rice were expected to be available for distribution in Antalaha District as at 8 May 2007. This is part of the 37 tonnes of food items that were shipped to the site by boat. According to a local media report, the WFP expects to provide 25 tonnes of rice, which will be followed by other food items. The National Office for Management of Risks and Disasters (BNGRC²) expects to provide 500 kilogrammes of rice by air. The French Embassy in Madagascar has indicated that it will provide operational tools, including float-planes and amphibious vehicles.

Red Cross and Red Crescent Movement – Principles and initiatives

The promotion of the Fundamental Principles of the International Red Cross and Red Crescent Movement within the target area has been addressed during all interventions. It will be further strengthened as the operation becomes fully operational. Fundamental Principles will be addressed alongside the capacity building endeavor, including the provision of training to volunteers and conducting awareness sessions for the affected communities.

Communications – Advocacy and Public Information

A section has been created on the Federation's Disaster Management Information System (DMIS) focusing on the Madagascar cyclones operation where the working documents and field pictures can be shared with DMIS users at <https://www-secure.ifrc.org/dmis/response/operations/ops.asp#madagascar>. The local print media has published various articles on the ongoing operations in Antalaha and Maroantsetra as well. The MRCS hopes to receive a wider response from key local and international players using this publicity.

² In French: Bureau National de Gestion des Risques et Catastrophes (BNGRC)

Madagascar: Cyclones; Emergency Appeal no. MDRMG002; Operations Update no. 3

For further information specifically related to this operation please contact:

- ***In Madagascar:*** Ratsimbazafy Fanja Nantenaina, Secretary General, Malagasy Red Cross Society, Antananarivo; email: crm@wanadoo.mg; telephone + 261.20.222.21.11; fax + 261.20.226.67.39
- ***In Mauritius:*** Susanna Cunningham, Head of Sub-Regional Office for the Indian Ocean Islands, Mauritius; email: susanna.cunningham@ifrc.org; telephone + 230.454.69.34; Mobile + 230.252.08.55
- ***In Kenya:*** Per Jensnäs, Federation Head of Eastern Africa Regional Delegation, Nairobi; email: per.jensnaes@ifrc.org; telephone +254.20.283.51.24; fax +254.20.271.84.15 or Youcef Ait-Chellouche, Acting Disaster Management Coordinator, Eastern Africa Regional Delegation, Nairobi; email: youcef.aitchellouche@ifrc.org; telephone +254.20.283.52.11; fax +254.20.271.27.77
- ***In Geneva:*** Amna Al Ahmar, Federation Regional Officer for East Africa, Africa Department; email: amna.alahmar@ifrc.org; telephone +41.22.730.4427 ; fax +41.22.733.03.95

All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the National Society profile, please access the Federation's website at <http://www.ifrc.org>

[<Interim financial report below; click here to return to the title page>](#)

International Federation of Red Cross and Red Crescent Societies

MDRMG002 - MADAGASCAR - CYCLONES

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2006/1-2007/5
Budget Timeframe	2006/1-2007/12
Appeal	MDRMG002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		2,005,707				2,005,707
B. Opening Balance		0				0
Income						
<u>Cash contributions</u>						
American Red Cross		3,404				3,404
Canadian Red Cross Society		73,500				73,500
Danish Red Cross		8,868				8,868
Finnish Red Cross		81,000				81,000
Japanese Red Cross Society		25,658				25,658
Monaco Red Cross		16,400				16,400
Netherlands Red Cross		35,652				35,652
United Arab Emirates Red Crescent So		6,062				6,062
C1. Cash contributions		250,544				250,544
<u>Outstanding pledges (Revalued)</u>						
British Red Cross		828,141				828,141
Canadian Red Cross Society		350				350
Japanese Red Cross Society		-127				-127
Monaco Red Cross		200				200
Netherlands Red Cross		435				435
Swedish Red Cross		221,625				221,625
Turkish Govt		24,200				24,200
C2. Outstanding pledges (Revalued)		1,074,824				1,074,824
<u>Inkind Goods & Transport</u>						
Other		262,031				262,031
C4. Inkind Goods & Transport		262,031				262,031
<u>Other Income</u>						
DREF Allocations		185,000				185,000
C6. Other Income		185,000				185,000
C. Total Income = SUM(C1..C6)		1,772,399				1,772,399
D. Total Funding = B + C		1,772,399				1,772,399

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		1,772,399				1,772,399
E. Expenditure		-518,241				-518,241
F. Closing Balance = (B + C + E)		1,254,158				1,254,158

International Federation of Red Cross and Red Crescent Societies

MDRMG002 - MADAGASCAR - CYCLONES

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2006/1-2007/5
Budget Timeframe	2006/1-2007/12
Appeal	MDRMG002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		2,005,707					2,005,707	
Supplies								
Shelter - Relief			42,696			42,696	-42,696	
Clothing & textiles	108,000		52,371			52,371	55,629	
Water & Sanitation	2,400		673			673	1,727	
Utensils & Tools	511,680		212,663			212,663	299,017	
Other Supplies & Services	110,400		4,933			4,933	105,467	
Total Supplies	732,480		313,335			313,335	419,145	
Land, vehicles & equipment								
Vehicles	40,000		6,405			6,405	33,595	
Computers & Telecom	5,800						5,800	
Total Land, vehicles & equipment	45,800		6,405			6,405	39,395	
Transport & Storage								
Storage	20,000		894			894	19,106	
Distribution & Monitoring	60,000		85,474			85,474	-25,474	
Transport & Vehicle Costs	462,600		27,887			27,887	434,713	
Total Transport & Storage	542,600		114,254			114,254	428,346	
Personnel Expenditures								
Delegates Payroll	126,600		6,000			6,000	120,600	
Delegate Benefits			12,832			12,832	-12,832	
Regionally Deployed Staff			175			175	-175	
National Staff	57,900		422			422	57,478	
National Society Staff	76,800		4,209			4,209	72,591	
Total Personnel Expenditures	261,300		23,638			23,638	237,662	
Workshops & Training								
Workshops & Training	100,000		379			379	99,621	
Total Workshops & Training	100,000		379			379	99,621	
General Expenditure								
Travel	48,000		13,499			13,499	34,502	
Information & Public Relation	6,000		1,813			1,813	4,187	
Office Costs	10,000		2,214			2,214	7,786	
Communications	8,100		7,607			7,607	493	
Financial Charges			30			30	-30	
Other General Expenses	121,056						121,056	
Total General Expenditure	193,156		25,162			25,162	167,994	
Program Support								
Program Support	130,371		35,067			35,067	95,304	
Total Program Support	130,371		35,067			35,067	95,304	
TOTAL EXPENDITURE (D)	2,005,707		518,241			518,241	1,487,466	
VARIANCE (C - D)			1,487,466			1,487,466		

International Federation of Red Cross and Red Crescent Societies

MDRMG002 - MADAGASCAR - CYCLONES

Selected Parameters	
Reporting Timeframe	2006/1-2007/5
Budget Timeframe	2006/1-2007/12
Appeal	MDRMG002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

IV. Project Details

Project	Name	Opening Balance	Income	Expenditure	Closing Balance	Budget	Variance
		A	B	C	A + B + C	D	D - C
Disaster Management							
PMG005	CYCLONE GAMEDE	0	539,215	-417,896	121,320		-417,896
PMG006	Cyclone Indlala	0	1,233,184	-100,345	1,132,838	2,005,707	1,905,362
Sub-Total Disaster Management		0	1,772,399	-518,241	1,254,158	2,005,707	1,487,466
Total	MADAGASCAR - CYCLONES	0	1,772,399	-518,241	1,254,158	2,005,707	1,487,466