

DREF operation final report



Djibouti: Food Insecurity

DREF operation n° MDRDJ001

24 March 2009

The International Federation's Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross Red Crescent response to emergencies. The DREF is a vital part of the International Federation's disaster response system and increases the ability of national societies to respond to disasters.

Summary: CHF 212,101 (**USD 207,941 or EUR 131,739**) was allocated from the Federation's Disaster Relief Emergency Fund (DREF) on 18 July 2008 to support the Red Crescent Society of Djibouti (RCSD) in delivering assistance to 10,000 beneficiaries severely affected by the drought and assess in detail the needs in view to launch an emergency appeal.

There was a delay in the recruitment of relief delegate who reported in Djibouti on 29 August 2008. Therefore, the implementation period of the DREF extended up to the end of November 2008 to fully achieve the expected results. A detailed assessment for real needs, relief, water and sanitation emergency activities were conducted. That helped to minimize the effects of waterborne diseases on beneficiaries and to facilitate distribution of relief goods to most vulnerable localities where more than 10,000 pastoralists lived.

This operation was conducted in collaboration with the Government of Djibouti, the International Committee of the Red Cross (ICRC) and World Food Programme (WFP).

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Pastoralists using jerry cans distributed by the Red Crescent Society of Djibouti, though water difficulties are still a daily reality

The situation

In Djibouti, a total of 118,590 people were affected by the consequences of below normal rainfall experienced in the last four poor consecutive rainy seasons. A multiple of other factors added to the drought such as high food prices (100 percent increase) eroded communities' survival coping mechanism in general and pastoralist livelihoods in particular.

The few humanitarian organizations including the Red Crescent Society of Djibouti supported by the Federation through the DREF, gave some basic assistance. The scope of the drought consequences required more effort to prevent the country from rapidly sliding into a chronic and complex humanitarian situation.

Coordination and partnerships

Red Crescent Society of Djibouti is the leading national humanitarian organization in the country. Red Crescent Society of Djibouti as an auxiliary to the Government and works closely with regional commissioners to respond to the community needs especially in relief related activities and environmental sanitation promotion related activities.

The National Society coordinated with the Government and attended inter-agency meetings to determine its role as defined by the Government. The Federation Delegate based in Eritrea visited the Red Crescent Society of Djibouti to assist in coordinating the Red Cross/Red Crescent intervention to the drought.

Red Crescent Society of Djibouti, the Federation and ICRC in the country worked in close coordination. A Task Force was established to involve all Movement partners in a joint response. The basic framework and modalities of an Operational Alliance served as guidance to organize the coordination activities of the Red Cross Movement in response to this emergency.

Overall coordination of emergency relief activities with external actors took place through the Minister of Interior (Mol). The RCSD worked in close collaboration with Mol.

The World Food Programme undertook general food distribution for 55,000 people in the entire five regions of Djibouti until the end of May 2008. Limited food available in the pipeline meant that full rations were only provided to those in the North Western regions with others receiving only partial ration, and in the month of June 2008 there was no food distribution. The Red Crescent Society of Djibouti interventions were coordinated closely with WFP and Mol to avoid duplication.

Red Cross and Red Crescent action

The DREF was allocated to the Red Crescent Society of Djibouti to quickly support the most vulnerable people by addressing their water and sanitation emergency needs. While conducting an assessment in details to point out the most vulnerable areas real needs, reinforce the branch volunteers' capacities by conducting training sessions for relief goods distribution and hygiene promotion through Participatory Hygiene and Sanitation Transformation (PHAST) method.

Progress towards objectives

Relief distributions (food and basic non-food items)

Objective: To improve the capacity of the National Society to conduct a detailed needs assessment for the people affected by the drought in Djibouti.

Activities planned

- Recruit delegate to support the RCSD.
- Mobilize 60 volunteers to assist the relief operation.
- Conduct a detailed food assessment with a possibility of launching an emergency appeal and longer term intervention.

Achievements

The Federation relief delegate was recruited in August 2008 and gave full support to the National Society.

A total of 60 Red Crescent Society of Djibouti branch volunteers were trained on food security assessment and relief goods distribution method. World Food Programme (WFP) was invited and contributed its technical expertise by facilitating some topics on the food security workshop. The training helped the NS to address needs of beneficiaries, reinforce coordination partnership and distribute with required method, relief goods from the Federation and Kuwait RC to 3,400 families in peace and security.

A detailed food and non food assessment was carried out for 15,000 most vulnerable people in rural zone where pastoralists are refuge.

ORIGIN	ARTICLE	UNITY	LOCALITIES										TOTAL	
			ALISABIEH		OBOCK		DIKHIL		ARTA		TADJURA		families	Qty
			families	Qty	families	Qty	families	Qty	families	Qty	families	Qty		
IFRC	JERRY CAN	Pieces	300	600	300	600	800	1,600			100	200	1,500	3,000
	KITCHEN SET	Set	100	200	100	298	100	200	100	100	100	200	500	998
KRC	FOOD(2,050 kcal for 2 months)	Package	300	300	500	500	1,600	1,600	500	500	500	500	3,400	3,400

Challenges

- Inadequate resources (both finance and human resource) to address immediate needs and meet the objectives of the recommended scale up of activities in the Horn of Africa.
- The NS experienced communication problems and this delayed programme implementation.

Emergency health and care (water, sanitation and hygiene promotion)

Objective: To minimize the outbreak of sanitation and hygiene related diseases in the Alisa-bieh and Obock by targeting 10,000 beneficiaries for two months.

Activities planned

- Rehabilitate 10 water pans and establish temporary water supplies.
- Construct 10 temporary latrines.
- Conduct 1 Participatory Hygiene and Sanitation Transformation training for 40 community members
- Conduct 10 hygiene promotion sessions to the 5 districts.
- Procure and distribute 2,000 jerry cans.

Due to the shorter period of implementation of the DREF and the durability of water pans (because of community habit of using it), the NS requested to replace the rehabilitation of 10 water pans activity by the procurement and distribution of 1,000 kitchen sets. That helped a lot in breaking the chain of waterborne diseases transmission by avoiding the use of same containers to drink and eat while some persons are declared contagious.

Achievements

A total of 3,000 jerry cans and 1,000 kitchen sets were purchased and distributed to help population avoid using exposed containers for water and food which are always a source of contamination (the distribution targeted the most vulnerable zones of pastoralists by focusing on the specific groups such as women and minor head of families, handicaps and elderly). A total of five blocs of 20 emergency latrines were constructed. A PHAST training and hygiene promotion community meetings were conducted for the volunteers and community members, this reduced the incidences of risk of water borne diseases infection. A three months plan of action was set with the communities in 5 Districts. A total of 3 Bladder tankers were procured and used to provide clean water to some pastoralists' localities (Assamo and Sankhal) which are more exposed to waterborne diseases.

Challenges

Providing water to the drought affected population according to the national standards (10 liters/person/ day) was a big challenge to both the Government of Djibouti and the humanitarian organizations operating in Djibouti. Emergency programmes and longer term approaches could raise the level of the availability and accessibility.

Conclusion

The DREF requested to support Red Crescent Society of Djibouti as a result of the drought, contributed a lot in providing first assistance to the most vulnerable pastoralist's zones and reinforcing the capacity of the NS in providing hygiene promotion programmes and relief operation goods management and distribution.

As a leading national humanitarian organization in the country (functioning branches in all districts), Red Crescent Society of Djibouti played a first role and became more visible with the support of the Federation DREF programme in coordination with other components of the Movement.

Looking at the actual level of motivation within the branches, the NS at the headquarters needs to scale up

the level of intervention with more spirit of pragmatism and leadership.

Although the existence of informal and punctual exchange meetings with partners and RC/RC Movement components, their needs to be a formalized periodic platform of coordination for the humanitarian operations

How we work

All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) (Sphere) in delivering assistance to the most vulnerable.

The International Federation's activities are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

Contact information

For further information specifically related to this operation please contact:

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International Federation of Red Cross and Red Crescent Societies

MDRDJ001 - Djibouti - Food Insecurity

Final Financial Report

Selected Parameters	
Reporting Timeframe	2008/1-2009/3
Budget Timeframe	2008/1-2009/3
Appeal	MDRDJ001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Goal 1: Disaster Management	Goal 2: Health and Care	Goal 3: Capacity Building	Goal 4: Principles and Values	Coordination	TOTAL
A. Budget	212,101					212,101
B. Opening Balance	0					0
Income						
<u>Other Income</u>						
<i>Voluntary Income</i>	204,300					204,300
C5. Other Income	204,300					204,300
C. Total Income = SUM(C1..C5)	204,300					204,300
D. Total Funding = B + C	204,300					204,300
Appeal Coverage	96%					96%

II. Balance of Funds

	Goal 1: Disaster Management	Goal 2: Health and Care	Goal 3: Capacity Building	Goal 4: Principles and Values	Coordination	TOTAL
B. Opening Balance	0					0
C. Income	204,300					204,300
E. Expenditure	-204,300					-204,300
F. Closing Balance = (B + C + E)	0					0

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III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Goal 1: Disaster Management	Goal 2: Health and Care	Goal 3: Capacity Building	Goal 4: Principles and Values	Coordination		
A							B	A - B
BUDGET (C)		212,101					212,101	
Supplies								
Water & Sanitation	81,790	25,214				25,214	56,576	
Other Supplies & Services	25,065						25,065	
Total Supplies	106,855	25,214				25,214	81,641	
Land, vehicles & equipment								
Computers & Telecom		27,405				27,405	-27,405	
Total Land, vehicles & equipment		27,405				27,405	-27,405	
Transport & Storage								
Storage		728				728	-728	
Distribution & Monitoring		9,140				9,140	-9,140	
Transport & Vehicle Costs	19,400	34,348				34,348	-14,948	
Total Transport & Storage	19,400	44,217				44,217	-24,817	
Personnel								
International Staff	24,400	39,259				39,259	-14,859	
National Staff		3,136				3,136	-3,136	
National Society Staff	12,000	6,791				6,791	5,209	
Total Personnel	36,400	49,187				49,187	-12,787	
Workshops & Training								
Workshops & Training	20,000	22,515				22,515	-2,515	
Total Workshops & Training	20,000	22,515				22,515	-2,515	
General Expenditure								
Travel		11,538				11,538	-11,538	
Information & Public Relation		176				176	-176	
Office Costs	1,000	7,600				7,600	-6,600	
Communications	14,659	1,516				1,516	13,143	
Financial Charges		78				78	-78	
Other General Expenses		1,574				1,574	-1,574	
Total General Expenditure	15,659	22,484				22,484	-6,825	
Programme Support								
Program Support	13,787	13,279				13,279	507	
Total Programme Support	13,787	13,279				13,279	507	
TOTAL EXPENDITURE (D)	212,101	204,300				204,300	7,801	
VARIANCE (C - D)		7,801				7,801		