

DREF operation

 International Federation
of Red Cross and Red Crescent Societies

Philippines: Typhoon Ketsana

DREF operation n° MDRPH005
GLIDE n° [TC-2009-000205-PHL](#)
30 September 2009

The International Federation's Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent response to emergencies. The DREF is a vital part of the International Federation's disaster response system and increases the ability of national societies to respond to disasters.

CHF 250,000 (USD 242,272 or EUR 165,548) has been allocated from the Federation's Disaster Relief Emergency Fund (DREF) to support the national society in delivering immediate assistance to some 17,500 beneficiaries. Unearmarked funds to repay DREF are encouraged.

Summary: On 26 September, Typhoon Ketsana, known locally as Ondoy, made landfall on mainland Luzon. According to the national disaster coordinating council, the current death toll stands at 246, with 38 missing and five injured. More than 334,959 families or some 1,939,729 people are affected. There are a total of 64,404 families (some 319,547 people) displaced and being housed in 571 evacuation centres with an additional 42,212 families (or 247,870 people) displaced. A total of 105,845 families (or 561,242 people) have been assisted.



Residents evacuate after flash floods caused by Typhoon Ondoy hit Provident Village in Marikina City, Metro Manila on 27 September 2009. (Photo: Reuters/Cheryl Ravelo)

Thousands of Philippine National Red Cross (PNRC) volunteers have been working round the clock since Saturday, 26 September in search and rescue operations, providing relief, psychosocial support to traumatized families and first aid to the sick and injured. Up to 20 water search and rescue (WASAR) teams have been deployed, as well as paramedics, ambulance services and needs assessment teams. The national society is working through its volunteers to deliver 10,000 food packages to the survivors of the typhoon.

This operation is expected to be implemented over three months, and will therefore be completed by 31 December 2009; a Final Report will be made available three months after the end of the operation (i.e. by March 2010).

[<see DREF operation budget, contact details, or a map of the affected areas>](#)

The situation

At 0200 hours GMT 26 September, Typhoon Ketsana (locally known as Ondoy) made landfall on mainland Luzon on the island's eastern coast of Infanta. It tore across Central Luzon with maximum winds of 110 kph and gusts of 140 kph, before exiting Zambales on the west of Iba. Torrential rains and massive floods ensued following the highest total recorded volume of rainfall in a single day since 1967.

Local news, television and radio reports paint a desperate picture of trapped people clinging to corrugated rooftops or stranded on top of houses, carrying children and belongings, calling for assistance as workers struggle to reach them. There have been reports showing people drifting on makeshift rafts down channels of rushing water; and others, caught in massive traffic jams and chin-level floods, waving to rescuers from the roof of vehicles. Massive obstacles have been encountered in the way of search and rescue work: the unrelenting rain that fell throughout 26 September, the pitch black night, immobile traffic blocking key roads and access areas, and swelling dark water. Some rescue workers from assisting military groups are counted among the dead and missing.

The current reported death toll stands at 246, with 38 missing and five injured, according to the latest situation report from the national disaster coordinating council (NDCC) issued 29 September. More than 334,959 families or some 1,939,729 people have been affected.

Reports continue to stream in from flood-hit provinces, which include ing Region III, Region IV-A and the national capital region (NCR). Bulacan, Pampanga and national capital region (NCR) covering Metro Manila were the worst hit.

To date, provinces or cities estimated with the greatest number of families affected are as tabled below. These figures are tentative and will be changed as further information is obtained. *Refer below:*

Region/province/municipality/city	No. of affected families	No. of affected people	No. of families evacuated
Region IV-A			
Rizal	42,682	629,492	38,140
Cavite	108,926	535,979	2,102
Laguna	82,404	319,113	16,250
Region III			
Bulacan	31,553	159,486	6,211
Pampanga	15,078	67,466	3,555
National capital region (NCR)			
Quezon City	14,561	72,805	14,561
Pasay City	9,498	47,490	64
Pasig City	5,206	26,030	4,867

Widespread blackouts across Metro Manila were reported. Ninoy Aquino International Airport (NAIA) was shut down and up to 10 international and domestic flights were cancelled as waters flooded the terminal. Hundreds of passengers were stranded until departing flights were released the next day. Students and teachers holding classes on Saturday, 26 September were similarly stranded as colleges and universities in flood-strike areas were swamped. The government declared all schools and universities closed until Tuesday, 29 September.

Thousands of PNRV volunteers have been working around the clock since Saturday, 26 September in search-and-rescue operations, providing relief, psychosocial support to the traumatized families and first aid to the sick and injured. Additional volunteers, staff and PNRV leadership have worked continuously to carry out relief operations since Typhoon Ketsana made landfall.



PNRC volunteers work dedicatedly to prepare food packages for flood survivors.

Up to 20 water search and rescue (WASAR) teams were deployed in 12 rubber boats, reaching families stranded in different areas of Cainta in Rizal, Kalentong in Mandaluyong City, Valenzuela and Pasig City. These teams have been trained to handle such disaster situations through the long-term disaster management programmes of PNRC with support from the International Federation and other partners.

Ambulances and medical teams have also been deployed to Rizal and other affected areas. Assessment teams are currently visiting the sites to evaluate flood damage and further needs of disaster-stricken communities.

Coordination and partnerships

The PNRC, the International Federation and their partners constantly coordinate among themselves and with other agencies. These include those within the Red Cross Red Crescent Movement such as the International Committee of the Red Cross (ICRC) and other national societies, as well as external partners such as the government and other organizations. A long-standing and strong relationship exists between PNRC and government bodies through the

national society's participation in the national disaster coordinating council (NDCC) and its strong working relationship with local government units (LGUs). These relationships built over time have proven highly important in periods of crisis, such as in the existing aftermath of Typhoon Ketsana/Ondoy. At present, coordination meetings, especially among Movement partners, are held daily. The national society is working with government and non-governmental organizations to deliver the most effective relief and services it can to the disaster-affected people.

The International Federation continues to work with PNRC through its country office in disaster response, planning and implementation of activities, and in communicating PNRC's work and the needs of those affected, to the international community.

Red Cross and Red Crescent action

Thousands of PNRC volunteers have been working around the clock since Saturday, 26 September in search-and-rescue operations, providing relief, psychosocial support to traumatized families and first aid to the sick and injured. Additional volunteers, staff and PNRC leadership have worked continuously to carry out relief operations since Typhoon Ketsana made landfall.

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Across the flood-stricken areas, PNRC has set up 165 evacuation centres to house up to 32,434 families. The PNRC, as auxiliary to the government of the Philippines, plays a crucial part in the running of these centres. At PNRC headquarters and chapters, volunteers are busy packing and delivering 10,000 food parcels to families affected. Each parcel comprises four kg of rice, three cans of sardines, and five packets of noodles. Some of the chapters are also busy distributing cooked food.

Ambulances and medical teams have also been deployed to Rizal and other affected areas. Assessment teams are currently visiting the sites to evaluate flood damage and further needs of disaster-stricken communities.

The needs

Many of those affected have lost their houses to floods and water damage, and have been housed in evacuation centres. Main needs identified include shelter, water, food and essential household items, and materials for cleaning and setting up immediate shelter structures for families. Sanitation facilities at the evacuation shelters are insufficient to cope with the volume of people, and the PNRC is working on a plan with its partners to provide the necessary support. While clean water supply is available, there is still a need for water distribution and collection means.

The proposed operation

This DREF operation is aimed to meet the immediate needs in providing support to families affected through assisting them remain in their homes and provision of non-food relief supplies. The operation will provide family kits including hygiene parcels, cooking sets, shelter kits and water containers for the most affected families.

Relief distributions (food and basic non-food items)

Objective: The provision of family kits for up to 3,000 families in accordance with PNRC and Federation criteria and relief procedure.

Activities planned:

- Support to ongoing needs capacity assessments.
- Develop beneficiary targeting strategy and registration system to deliver intended assistance
- Distribute relief supplies and control supply movements from point of dispatch to end user.
- Procurement of local relief supplies according to Federation procurement standards.
- Monitor and evaluate the relief activities and provide reporting on relief distributions.
- Plan for transition from DREF operation into further support as developed based on needs

How we work

All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The International Federation's activities are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

Contact information

For further information specifically related to this operation please contact:

- Philippine National Red Cross: Gwendolyn T. Pang, secretary-general; email: gwenpang@redcross.org.ph, pnrcnhq@redcross.org.ph; phone: +632 525 5654; fax: +632 527 0857
- Federation country office, Philippines: Selvaratnam Sinnadurai, head of country office, email: selvaratnam.sinnadurai@ifrc.org; phone: +63 527 0000, ext. 155,

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- Federation Asia Pacific zone office, Kuala Lumpur:
 - Michael Annear, disaster management coordinator,
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 - Jagan Chapagain, deputy head of zone office,
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 - Penny Elghady, resource mobilization and PMER coordinator,
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Please send all pledges of funding to zonerm.asiapacific@ifrc.org
 - Jeremy Francis, regional logistics coordinator,
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[<DREF budget and map below; click here to return to title page>](#)

DREF OPERATION BUDGET SUMMARY

Annex 1

Philippines : Typhoon Ketsana

MDRPH005

RELIEF NEEDS

Shelter	95,238
Water & Sanitation	51,398
Utensils & Tools	51,398
Total Relief Needs	198,034

TRANSPORT, STORAGE & VEHICLES

Transport & Vehicles Costs	10,000
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PERSONNEL

International Staff	15,000
Regionally Deployed Staff	10,716

PROGRAMME SUPPORT

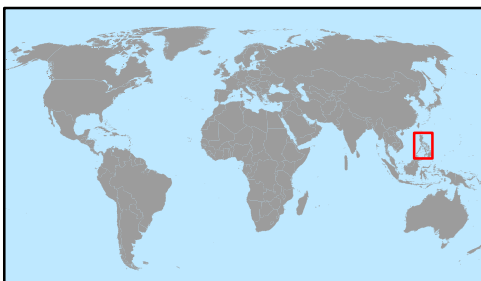
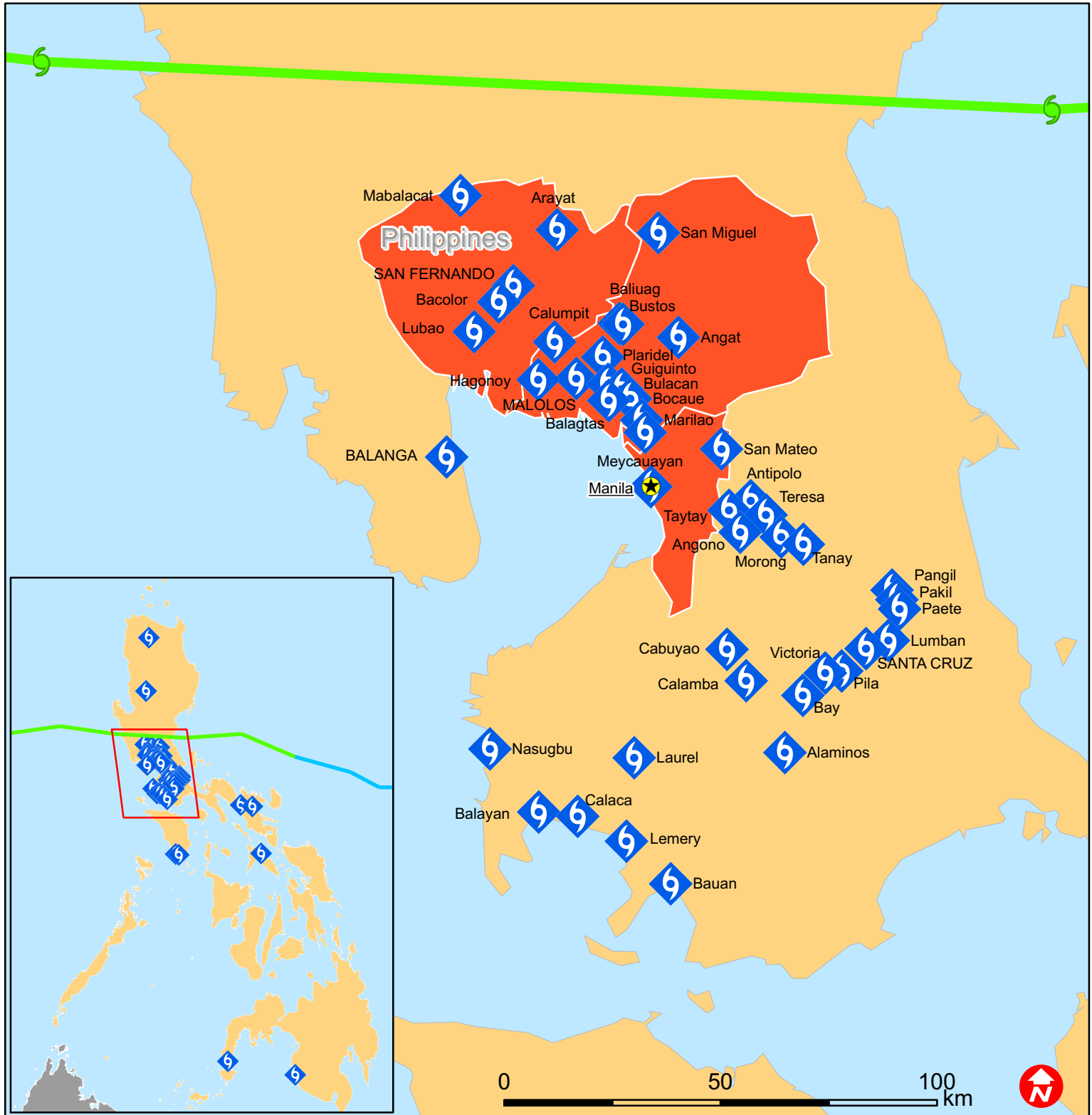
Programme Support - PSR	16,250
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Total Operational Needs	51,966
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DREF ALLOCATION	250,000
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Philippines: Tropical cyclone Ondoy (Ketsana)



-  TROPICAL DEPRESSION
-  TROPICAL STORM
-  TYPHOON-1
-  TYPHOON-2
-  Affected cities
-  Worst hit area