

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## PAPUA NEW GUINEA

30 January 2002

*This Programme Update is intended for reporting on Annual Appeals.*

*Appeal No. 01.51/2001*

*Appeal Target 4,090,078*

*Programme Update No. 2 Period covered: July - December 2001*

*Last Programme Update issued ; No.1 Period covered: January - June 2001*

### “At a Glance”

*Appeal coverage: 17.5%*

*Related Appeals: Pacific regional programmes 01.40/2002*

*Outstanding needs: CHF 3,432,351*

*Update: Donor support for the programme has not been strong and the National Society, with Federation support, has endeavoured to continue to identify and meet the most pressing needs while at the same time developing its capacity to programme in support of vulnerable people.*

### **Operational Developments:**

Papua New Guinea (PNG) is suffering major economic and social problems, with a third of its population poverty stricken and resources running out. A study by Australia's government aid agency AusAID said declining living standards, job opportunities and basic services were accompanied by a population boom. The situation is particularly serious in rural areas where 80% of PNG's 5.1 million people live. The people are suffering from poor access to transport, communications and investment, which is exacerbated by widespread lawlessness and governance problems. Crime continues to be high, mainly because of urbanisation and high unemployment. The shortage of skilled teachers and poor infrastructure has hampered successive governments in providing basic education to all children. According to the UN, PNG's combined primary, secondary and tertiary gross enrolment ratio in 1994 was 38 per cent, only marginally above the ratio for the least developed countries of 36 per cent. Health facilities and standards are appalling. Statistics by the Ministry of Health indicates that HIV/AIDS and other communicable diseases are increasing.

Promoting the Fundamental Principles and humanitarian values has been given more attention compared to previous years. Sessions on this topic have been included in all workshops and training programmes. The level of awareness has increased among non Red Cross (RC) staff and members as well as within the RC. There is more respect for the RC / RC Movement within many sectors of PNG society. There is, however, a

need to develop more dissemination materials to fit into the local context. Videos on the different topics available have been shown at workshops, meetings and training programmes. Strategy 2010 have been emphasised on an ongoing basis.

There was a measles outbreak in the Milne Bay Province from October till mid December '01 where 900 positive cases were reported with 10 deaths. Branch officials, members / volunteers and staff in the province did a remarkable job working side by side with the provincial health authorities and administration performing different tasks such as case identification, community awareness, transportation of affected people, mass vaccination, opening isolation centres as well as advocacy to organise required vaccines and management and coordination to combat the epidemic.

Regular contact was maintained with national and provincial disaster management authorities, the Foreign Ministry and other related departments on several issues, including local earthquakes and the situation of 225 asylum seekers housed in Manus and more than 350 border-crossers in Vanimo.

The PNG Red Cross Society (PNGRCS) during its August 2001 council meeting endorsed the proposed candidate for the position of Secretary General. The selection process was professionally carried out and fair. The new SG, with a legal background, had been the Chairperson of the National Capital District Branch of the PNGRCS for more than 2 years before taking up the position in late September 2001.

## ***Disaster Preparedness***

### **Community Based Self Reliance (CBSR)**

**Objective 1:** At the community level, to prepare the most at risk communities in the disaster prone areas of the country to mitigate the effects of disasters, to respond effectively during disasters and to improve the health status of their communities.

Two CBSR workshops were conducted at Manam Island in Madang Province and Arop in Aitape District Sandaun Province. A total of 92 community volunteers from 22 different communities took part. Participants included community leaders, women & youth representatives, teachers, medical personnel, representatives of churches and other community members. Following these workshops two follow-up visits were carried out in two CBSR project areas Tumeluo and Aipokon in the Aitape district. This learning experience will be incorporated into 2002 programme.

**Objective 2:** To improve the CBSR and response capacity at branch level in the most disaster prone areas, so that appropriate technical and other support can be provided to all vulnerable communities in the specified areas.

Out of the 35 trained facilitators and assistants the best 19 carried out the above two CBSR workshops under the guidance of the Federation technical Delegates.

**Objective 3:** To develop the National Society's capacity to coordinate CBSR and response activities at the national level and to effectively support branch and field level CBSR activities.

In order to update and strengthen the capacity of Headquarters and Branches one CBSR orientation session has been carried out for all Council members in November 2001. Networking and partnership among other stakeholders continued during the reporting period.

### **Disaster Preparedness Capacity Building.**

**Objective 1:** To expand the cadre of volunteers, especially at the branch level, through disaster management and other training programmes.

As part of the strengthening of the Disaster Management capacity for the NS and its other stakeholders, 2 basic Disaster Management Workshops were carried out in Madang and New Ireland Branches respectively. A total of 50 persons both male and female comprising of volunteers / members, district and local government

staff, medical staff, women representatives as well as security and fire officers participated in the 5 days workshop.

**Objective 2:** To enhance the PNGRCS profile and its cooperation network with other agencies, authorities and NGOs through the dissemination of its National Preparedness Plan (NDPP).

With the view to prepare an effective preparedness plan for an efficient response, a draft outline of the National Disaster Preparedness and Response plan for PNGRCS has been formulated and shared with the National Society (NS) Council Members in late November 2001 for their input and approval. Final touches are ongoing to this draft plan for launching in March 2002. For the first time the NS has observed the International day for Natural disaster reduction in partnership and close coordination with other stakeholders at different high risk provincial Branches. The day was marked by an awareness campaign through organizing float, school visits, special television sessions and seminars where PNG Red Cross took the lead to make the occasion a success.

## ***Health and Care***

### ***Bougainville***

**Objective 1.** - To facilitate the dissemination of health knowledge in selected provinces and to encourage longer term behavioural and attitudinal changes, leading to improved health practices.

In Summary the Community Health education and awareness was delivered in 15 sessions to the general population from Arawa Buin District, Wakunai, ParuParu and Wisai. The subject matter dealt with HIV/AIDS, Nutrition, Personal Hygiene, Water and Sanitation, Red Cross Dissemination, Family Planning / STD with a total of **1,149** persons reached during a ten week time frame. The School programme in the Arawa district was based on the similar subjects and reached over **413** students.

Two First Aid training courses were conducted in Arawa - one for the Red Cross staff in Arawa (3/12 - 6/12/01) and another for teachers (10/12 - 13/12/01) where more then 30 people attended.

Three HIV/AIDS awareness workshops were conducted, one in August while two others in October 2001. A total of 68 participants comprising of ex-combatans, council of elders, chiefs, teachers, women group and community representatives. Red Cross organised activities on Arawa to celebrate World AIDS day.

A total of 39 Foetal Dopplers were distributed to the various health centres. Training was provided on how to use prior to distribution.

15 staff from the various health centres / posts were given in-service training on three sessions totalling more then 6 hours.

Four billboards related to health awareness were erected at strategic locations.

15 solar fridges were installed on Bougainville and the Atolls by the Red Cross team.

The above activities have improved the facilities in the health centres / posts and has helped the overall health situation for the communities where the projects have been carried out. The response from participants and communities has been encouraging.

### ***Water and sanitation project***

**Objective 2.** - To improve safe water, sanitation and hygiene facilities in selected provinces.

In accordance with the memorandum of understanding (MOU) and pledge management note (PMN) of both programmes concurrently implemented, it is pleasing to report that the programmes under the umbrella of AusAID and AusCROSS were completed within the allocated timeframes (31 December 2001) and the final reports are presently being prepared.

A total of 45 water catchments installed (gravity feed and water tanks) during the reporting period and in excess of 148 pit latrines installed throughout the Central, Buin, Kokoda, and TavaTava. More than 45 youths trained in the construction of and maintenance of the structures.

Financial support for the rehabilitation of the Arawa Sewerage system and the purchase of a sludge pump for use by the district administration was provided by the International Federation. The above were completed in early September 2001.

The water / sanitation has greatly improved the overall water and sanitation situation in all the areas where the projects were undertaken. Almost all these projects require minimum maintenance whereby making it sustainable. Through this programme many communities have also been trained to install and carry out maintenance.

Security on Bougainville has been unstable. There were reported car hijacking and on 19 and 20 December 2001, the Red Cross warehouse was broken into and contents stolen. The warehouse was later burnt.

### ***HIV/AIDS Programme***

**Objective 1.** - To strengthen the capacity of Papua New Guinea Red Cross Society's local staff and volunteers who will embark on a nationwide dissemination and awareness campaign.

Three HIV/AIDS awareness workshops have been conducted in NCD, Madang and Manus Provinces. A total of 81 staff and volunteers - 44 males, 37 females - received awareness training. The participants included health workers, police officers, planners, correctional and rehabilitation officers, women representatives and church representatives. School visits were made where approximately 4,000 students received factual information on HIV/AIDS and Sexually Transmitted Diseases.

**Objective 2.** - Reach communities through the distribution of promotional/educational materials such as posters, pamphlets, comics, brochures and through direct counselling.

The programme has distributed more than 15,000 pieces of awareness/promotional materials in the form of booklets, brochures, pamphlets, stickers, comics, posters as well as 400 T shirts and 90 bags with different awareness messages relating to HIV/AIDS.

**Objective 3.** - To reach out to the communities through branches and provide psycho social support to People Living With HIV/AIDS (PLWHA) their families and friends.

246 staff and volunteers trained at the headquarters and branch levels are conducting HIV/AIDS awareness to their communities and distributing promotional materials as well as sharing information on the care and constraints about the disease.

**Objective 4.** - Promote and demonstrate the use of condoms as well as increasing availability and access to the public.

Condoms have been distributed during workshops and demonstrations on proper use were conducted. Condoms were also made available at public outlets for easy access to communities. 90,000 condoms have been distributed so far this year.

To coincide with World AIDS day, PNGRCS at the national and provincial levels joined other partners in celebrating the day. More than 400 balloons with various messages were released distributed on the day. Banners, distribution of awareness materials and setting of information booth were carried out.

In 2002 there will be follow-up workshops to gauge the effectiveness of the disseminators and the programme. Statistics for the period covered is being compiled. It has been emphasised at the follow-up sessions the importance of statistics and timely feedback.

### ***Institutional and Resource Development***

**Objective 1** - Promotion of the Movement's Fundamental Principles and values to the PNGRCS staff, members/volunteers, authorities, public and the communities.

1. Promotional and dissemination materia, handouts in the form of brochures / pamphlets, reading materials, posters and videos were distributed during the various training/workshops be it on Health, Organisational Development or on Disaster Preparedness to sustain the understanding on set-up, mandates and principles of the RC / RC Movement. Feedback from these sessions indicate the ignorance in the past and the respect for the Movement in their activities. Many have enrolled as members after the sessions.

**Objective 2** - Strengthening the capacity of the PNGRCS towards covering the entire territory of PNG by expanding the membership of both adult and youth volunteers, establishing new Branches, providing training and support to Branches to enhance the capacity.

1. In an effort to increase the number of Branches and with the Bougainville Island autonomy issue closer to being resolved, it is envisaged that a branch on the island will be reactivated. Several meetings were held by residents from Bougainville together with PNGRCS and Federation where conditions for setting up a Branch was explained together with the set-up and functions of the RC / RC Movement. The next step is for the group representing the different quarters of Bougainville to elect office bearers and submit their proposal to the Council for endorsement.

2. Branch Leadership workshop was conducted in two Branches (East New Britain and Manus Branches) during the reporting period. The two day training was attended by 25 and 22 Governance members / volunteers from the Branches. The participants found the workshop useful as many were ignorant of governance and management related issues and their role as governance members.

3. Staff and volunteers from the national headquarters, existing eight branches and Bougainville Island, attended a 3 day workshop on Youth programme in late October 2001. The training/workshop was attended by twenty participants, with 11 males and 9 females staff and volunteers. A successful workshop ended with formation of a working group to work on curriculum. The working group met in December 2001 for 3 days and worked on curriculum for a Youth Programme in schools and Institutions of higher learning.

**Objective 3** - To diversify fund-raising plans that cover accessing funding from local governments humanitarian and development allocations for the sustainability of the HQ and Branches to carry out programmes of assistance to the most vulnerable.

1. During the PNGRCS planning meeting held in November 2001, the issue was discussed at length and emphasis was made on the importance. Result will only be known in 2002. Council members which comprise from Branches acknowledge the importance.

**Objective 4** - To have a National Society following policies, procedures and practices in order to be able to mobilize resources towards assisting the vulnerable people and contribute towards building a stronger civil society.

1. Implementation of programmes such as, Community Based Self Reliance, HIV/AIDS, Health and Water / Sanitation. Through these programmes strategies, policies, procedures and practises have been developed and the population are becoming more aware of the Red Cross role to respond to the most vulnerable in the communities. This will further strengthen PNGRCS and will continue to make PNGRCS more sustainable and visible in the long term.

There were several major planning meetings during the reporting period and has proved successful since the concept was introduced and encouraged during December 2000 meetings.

**Objective 5** - To continue to provide training on Governance and Management to Council Members, Executives, Branch representatives, staff and volunteers

Members of Governance through discussions within and outside meetings have been given advice on issues such as national Governance panel discussion to reassess their own role, structure and ways of working, so that when complex issues arise there is an agreement and a framework in which they can be discussed and resolved. The advisory role has also stressed the need of involving young people and women in all activities undertaken by PNGRCS as well as involvement in decision making at all levels

### ***Coordination and Management***

Discussions and meetings between the PNGRCS and the Delegation are held almost on a daily basis. PNGRCS Ex-Com meets on a monthly basis whereas the Council meets once in three months. The Federation Delegation is represented in these meetings. An all delegates meeting is held once every three months stretching between two to three days. In between management meetings, ad-hoc meetings with UN agencies and Diplomatic missions take place. Regular contacts with Australian Red Cross and AusAID also take place. Liaison with Government agencies and others takes places as situation warrants. There is a close working relationship between Asia & Pacific Department and the Delegation. Contacts with Suva Regional Delegation has been on a regular basis. Although there are not many humanitarian organisations present in PNG, consultations are held to ensure there is no overlapping of programmes or distribution.

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*All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.*

*For further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>.*

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| <b>Papua New Guinea</b>                        |             |                         |      |                  |            | ANNEX 1                                     |
|--|-------------|-------------------------|------|------------------|------------|---|
| <b>APPEAL No. 01.51/2001</b>                   |             | <b>PLEDGES RECEIVED</b> |      |                  | 29.01.2002 |   |
| DONOR  | CATEGORY    | QUANTITY                | UNIT | VALUE CHF        | DATE       | COMMENT                                     |
| <b>CASH</b>                                    |             |                         |      |                  |            |   |
| REQUESTED IN APPEAL CHF ----->                 |             |                         |      | <b>4'090'078</b> |            | <b>TOTAL COVERAGE<br/>17.5%</b>             |
| CASH CARRIED FORWARD                           |             |                         |      | 139'539          |            |   |
| AUSTRALIAN - RC                                |             |                         |      | 100'000          | 12.03.01   | ID/RD, DELEGATION COORDINATION & MANAGEMENT |
| AUSTRALIAN - RC                                |             | 69'000                  | CAD  | 62'024           | 22.01.01   | HIV/AIDS AWARENESS PROG.                    |
| CHINESE - RC                                   |             | 40'000                  | USD  | 64'660           | 02.10.2001 | ID CAPACITY BUILDING                        |
| ICELANDIC - RC                                 |             |                         |      | 31'500           | 26.01.01   | ID DELEGATE                                 |
| JAPAN - RC                                     |             |                         |      | 69'000           | 22.05.2001 | MANAGEMENT & COORDINATION                   |
| SUB/TOTAL RECEIVED IN CASH                     |             |                         |      | 466'723          | CHF        | 11.4%                                       |
| <b>KIND AND SERVICES (INCLUDING PERSONNEL)</b> |             |                         |      |                  |            |   |
| DONOR  | CATEGORY    | QUANTITY                | UNIT | VALUE CHF        | DATE       | COMMENT                                     |
| Australia                                      | Delegate(s) |                         |      | 97'741           |            |   |
| Denmark  | Delegate(s) |                         |      | 19'712           |            |   |
| Japan  | Delegate(s) |                         |      | 90'184           |            |   |
| Korea Republic                                 | Delegate(s) |                         |      | 43'367           |            |   |
| SUB/TOTAL RECEIVED IN KIND/SERVICES            |             |                         |      | 251'004          | CHF        | 6.1%  |