

# ANNUAL REPORT



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## PACIFIC REGION

*The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in 178 countries. For more information: [www.ifrc.org](http://www.ifrc.org)*

**Appeal No. 01.40/2002; Appeal Target: CHF 1,193,625; Appeal coverage: 117%**

### Overall analysis of the programme w

No major political events took place in the region, but a considerable level of tension continued in the Solomon Islands and Papua New Guinea (PNG), constraining socio-economic development. There were several disasters in the region, including cyclones, tidal waves, earthquakes and volcanic eruptions.

The Pacific region's National Societies (NSs) focused on capacity building through training, meetings and workshops at national and regional levels, and participated actively in the Asia Pacific Red Cross conference in Manila. The so-called 'Manila Action Plan' will guide the NSs in the coming years, especially in the areas of health and HIV/AIDS, disaster management and population movement.

### Objectives, Achievements and Constraints w

#### Disaster Response w

##### Achievements:

- The regional delegation (RD) continued its regular monitoring, providing early warning to NSs in the region. It also provided technical assistance to national societies during emergencies, which included cyclone Waka in Tonga, cyclone Mitag in Federated States of Micronesia (FSM), and earthquakes and floods in Vanuatu. The Japanese Red Cross-funded disaster preparedness (DP) relief container programme proved its effectiveness during several emergencies in the region.
- In July, typhoon Chata'an hit the state of Chuuk in the Federated States of Micronesia. The RD facilitated the deployment of a New Zealand Red Cross (NZRC) field assessment delegate and contributed CHF 30,000 in disaster relief emergency funds (DREF) to the relief efforts. The FSM Red Cross also received assistance from the neighbouring Palau RC and Saipan RC branch.
- The Tuvalu RC assisted tidal wave evacuees by providing temporary shelter, while the Samoa Red Cross provided cooking sets, tarpaulins and blankets to fire victims.
- During the last days of the year, tropical cyclone Zoe passed over remote islands belonging to the Solomon Islands, leaving a trail of destruction in its wake. The RD released emergency funding to support the Solomon Islands Red Cross in the initial assessment. The relief operation itself took place during the first days of 2003 and will be reported separately.

## **Disaster Preparedness w**

**Objective 1: To improve the capacity of National Societies in emergency management and programme planning and implementation.**

### **Achievements:**

- The report of the 2001 Pacific Regional DP programme review was finalized and distributed to all key partners.
- The regional emergency management workshop held in October was the first integrated workshop organized jointly by the International Committee for the Red Cross (ICRC), the International Federation and the American Red Cross in the Pacific. It provided the opportunities of harmonizing within the three technical areas of disaster preparedness, disaster response and conflict preparedness/response. A set of 19 harmonization-training modules was introduced to staff members and volunteers of the NSs. Follow-up workshops at the national level in at least three NSs will be conducted during 2003.
- A disaster management planning workshop was carried out in the Federated States of Micronesia in January 2002, where the FSM RC drafted its first disaster management plan. Disaster management was also included in general strategic planning exercises in Vanuatu and the Cook Islands.

**Objective 2: To conduct vulnerability and capacity assessment in five National Societies, and assist all NSs in the Pacific to have updated disaster management plans by the end of 2003.**

### **Achievements:**

- Vulnerability and capacity assessment (VCA) was introduced to National Societies as part of a regional workshop and during the DP review in May 2002. Three representatives of National Societies from the region attended a VCA training of trainers (ToT) course. VCA training is expected to continue throughout 2003. A country-based workshop is scheduled for the Solomon Islands in early 2003.
- The Palau and Kiribati Red Cross Societies were supported in the creation of disaster management plans, while the Fiji and Tonga Red Cross Societies revised and updated their existing plans. The PNG Red Cross drafted and completed its disaster management (DM) plan in collaboration with the Federation's country delegation in March 2002. Micronesia Red Cross also drafted its DM plan during a planning workshop in January 2002.
- Rather than completing DM plans in all NSs, the focus shifted to improving the existing ones, making them workable and easily accessible.

**Objective 3: To assist all the National Societies in improving their logistics and warehousing systems to allow a quick and efficient release of pre-positioned emergency relief stock to the population most in need when disasters strike.**

### **Achievements:**

- Three national societies, Fiji, Tonga and Vanuatu Red Cross Societies, received support for the maintenance, repair and replenishment of relief items for existing DP containers.
- A database of all pre-positioned emergency relief items under National Societies' management was updated, and the quarterly stock reports were shared with relevant partners including the Japanese Red Cross. A review of the DP programme was carried out, with recommendations for the future. A separate report is available.
- Information about location of, contact person for and relief items of all 54 DP containers was updated regularly (see summary table below):

<b>National Society</b>	<b>No. of DP Containers</b>	<b>National Society</b>	<b>No. of DP Containers</b>
Cook Islands	2	PNG	16

Fiji	14	Samoa	5
FSM	3	Solomon Islands	4
Kiribati	2	Tonga	2
Marshall Islands	1	Tuvalu	2
Palau	1	Vanuatu	2
<i>Total Number of DP Containers in the Pacific</i>			54

**Objective 4:** To assist National Societies in strengthening the community-based self-reliance (CBSR) programme to play an active role in preparation for, mitigation of, and response to disasters in the most vulnerable ten percent of the communities in target countries by the end of 2003.

**Achievements:**

- CBSR materials and methodology were reviewed in PNG, but progress was slow, partly as a result of staff turnover in the PNG Red Cross.
- Technical support was provided to NSs carrying out CBSR projects, in close collaboration with the regional health delegate.
- The best approach is to target a small number of NSs, and carry out on-site training and projects, building on branch resources and structure. The need to establish effective follow-up and monitoring mechanisms for community-level activities was recognized. An updated approach will be applied to a number of Pacific NSs including Tonga Red Cross during the year 2003.

**Objective 5:** To build on regional emergency management capacities by strengthening the integration and coordination of activities among the components of the International Red Cross and Red Crescent Movement.

**Achievements:**

- A Red Cross disaster management core group in the Pacific (DMCG Pacific) was established, comprising representatives from Fiji, Solomon Islands and Tonga Red Cross Societies, as well as New Zealand and Australian Red Cross Societies. Harmonization with the ICRC regarding emergency management training continues.
- Professional training opportunities were provided to National Societies. The programme facilitated professional training opportunities for National Societies' staff members, including participation at an emergency management workshop by the United Nations High Commissioner for Refugees (UNHCR), RedR training and the Federation's VCA ToT.

**Objective 6:** To enhance the Movement's profile within the region through strategic alliance with external actors and coordinated approach for dissemination.

**Achievements:**

- The *World Disasters Report* was launched in June 2002, and addressed the issues of Tuvalu sea-level rising and disaster preparedness. It was presented to government officials, embassies, university professors, UN and other non-governmental organizations (NGOs), in collaboration with the High Commission of Tuvalu, the University of South Pacific and SOPAC.
- Ongoing technical support was provided to NSs for organizing disaster management awareness campaigns. The Fiji Red Cross received a set of first aid kits during the October disaster awareness week, and the Cook Islands Red Cross printed out a total of 500 cyclone tracking maps for community activities.
- Strategic partnerships were enhanced further, especially with United Nations Office for the Coordination of Humanitarian Affairs (UN OCHA) and SOPAC's disaster management unit. There is no doubt that the Movement's profile has been improved during this reporting period.

**Health and Care w**

**Objective 1: To assist the National Societies improve the quality and relevance of their first aid (FA) courses and to further strengthen the capacity of their first aid volunteers by the end of 2003.**

**Achievements:**

- Detailed questionnaires on FA programmes in the region were sent and received from NSs in the region, forming the basis for analyzing trends and challenges.
- First aid quality audits were conducted in four NSs (Australia, New Zealand, Samoa and Cook Islands) under the auspices of the so-called Pacific quality management group for first aid. A detailed standard job description for FA instructors was drafted and further feedback collected.
- First aid courses for the conflict preparedness, and Marine first aid are being developed in cooperation with the ICRC and the IMO (International Marine Organization), respectively.
- First aid instructor training was conducted in Vanuatu by the NZRC.
- *World First Aid Day* was promoted by all Pacific NSs through special events such as demonstrations, trainings, displays and even FA puppet shows.
- Community-based self-reliance was discussed during a regional workshop, building on experiences in PNG and the Cook Islands, and the manual was discussed further with field officers from other NSs. The CBSR programme will be reviewed and expanded during 2003.

**Objective 2: To establish, by the end of 2003, a regional psychological support centre with expertise in counselling techniques during and after disasters (natural or conflicts) and for volunteers working with people living with HIV/AIDS.**

**Achievements:**

After further consultation with NSs, the USP student counsellor (trained earlier by the Federation in psychological support) and the Geneva-based health officer it was decided that this objective was not viable at this stage. It was agreed that one focal point person in the region will be trained in psychological support, and the regional strategy will be further developed during 2003.

**Objective 3: To establish a regional blood donor recruitment centre that assists in the collection of sufficient amounts of good quality blood; to help societies to deliver programme services as stated in the global blood policy by the end of 2003.**

**Achievements:**

- Two memorandums of understanding (MoUs) were signed between the Ministries of Health (MoH) and the NSs of Samoa and Vanuatu. In the latter case the Australian Red Cross has agreed to pay the salary for the blood donor recruitment officer for the next two years.
- Safe blood workshops were conducted with support from the World Health Organization (WHO) and UNAIDS, focusing on issues such as quality and safety, donor recruitment and recognition.
- A promotional video for voluntary blood donor recruitment aimed at young people will be finalized during 2003.

**Objective 4: To establish a regional HIV/AIDS reference centre to assist National Societies in designing and implementing their own effective HIV/AIDS prevention programmes.**

**Achievements:**

- Most National Societies are now organizing events and activities to raise HIV/AIDS awareness and disseminate health messages, albeit on a limited scale. HIV/AIDS is a topic in the FA and CBSR activities.
- Technical support was provided for World Red Cross Day activities, focusing on stigmatization and discrimination.

- Support to the development of new tools and methodologies continued during the year, including a workshop on puppetry, and the use of comic strips. Further training and support will continue during 2003.
- Some NSs participated actively in preparations for a regionally coordinated proposal to the global fund to fight HIV/AIDS, tuberculosis and malaria (GFATM) for the Pacific, in close cooperation with governments and other non-state actors.

**Objective 5: To improve and strengthen the networks between National Societies to enable them to maximize their resources, at the same time improving their networks with other relevant partners, to assist in strengthening their capacity.**

**Achievements:**

- The importance of networking among Pacific NSs was highlighted during a regional workshop, and health and care programme mapping was carried out to facilitate exchange of ideas and experience.
- Professional contacts were maintained with relevant partners like MoH, WHO, UNICEF, UNDP, AIDS Task Force, and SPC.

**Objective 6: To enable field officers and volunteers to contribute to health programme planning and to increase their management capacity by introducing new volunteer management systems to help field officers to coordinate work in the branches.**

**Achievements:**

- Logical framework analysis was introduced as a tool during a regional workshop, and will be increasingly used for planning by health officers. It will be adopted for planning the HIV/AIDS programme.
- The regional health delegate assisted the health field officers of the Vanuatu Red Cross with the health and care part of their strategic planning.

## **Organizational Development w**

**Objective 1: To support and strengthen governance and management of NSs, and to strengthen the administrative and financial capacities of NSs in the region.**

**Achievements:**

- Following months of preparatory work, including a field visit by the joint commission, the Cook Islands Red Cross was formally recognized by the ICRC at the end of the year, and it is expected to be admitted as a new member of the Federation at the next general assembly in November 2003.
- Leadership training was identified as a high priority, and a proposal for the development of appropriate training was approved under the capacity building fund (CBF).

Governance and management training workshops were held in Tonga and FSM. The NZ RC hosted and facilitated a secretaries general management workshop in Wellington. **Objective 2: To increase programme planning and management capacities of the NSs to meet the needs of the most vulnerable and to improve general performance.**

**Achievements:**

- Strategic planning workshops were conducted in Vanuatu, Fiji and the Cook Islands.
- Programme cycle management was introduced during a combined organizational development (OD) and health regional workshop. The delegation also provided training in programme planning and design in the Cook Islands, Palau, Tonga and Micronesia. A separate programme management workshop was organized for the Fiji RC, and a short report-writing course was facilitated in Vanuatu.

**Objective 3: To improve human resources and volunteering across all programme areas in 2002 and 2003.**

**Achievements:**

- Two participants from the Pacific took part in a basic training course in Australia, and one person attended the 22nd International Fundraising Congress in the Netherlands.
- Staff and volunteer appraisal guidelines and forms were adapted for use by Pacific NSs as part of a proposed volunteers' manual.

**Objective 4: To strengthen existing branches and to encourage the establishment of new branches of the NSs in the Pacific over the next two years.**

**Achievements:**

- Branch development was identified as a crucial element of general capacity building, and was incorporated into the strategic planning of most NSs.
- An in-depth review of twelve branches of the Fiji RC was carried out over the course of the year, and key recommendations were included in the summary report.

**Objective 5: To enhance the Movement's profile within the region through an integrated approach to dissemination and through strategic alliances with external agencies.**

**Achievements:**

Advocacy strategies for basic dissemination were addressed during the integrated OD and health workshop, and NSs are starting to incorporate these into existing programmes, albeit to a very limited extent for the time being.

**Coordination and Management w**

**Objective 1: To manage and coordinate the Federation's support to National Society programmes in the region effectively and efficiently.**

**Achievements:**

Following the unforeseen departure of the head of the regional delegation (HoRD) in the middle of 2002, the regional delegation suffered disruption in its management and ongoing programmes. The regional OD delegate covered as acting HoRD during the remainder of the year, and a new head was expected to start work by the middle of January 2003. The National Societies of the region voiced serious concern about the lack of continuity, and urged the Federation's secretary general to ensure long-term commitment to the Pacific region.

**Objective 2: To promote effective cooperation between National Societies of the region and Red Cross and Red Crescent partners.**

**Achievements:**

- A cooperative agreement strategy (CAS) initiative was launched in Vanuatu building on its strategic plan, but the process was stalled as a result of recent developments in the NS. The CAS processes were also slated for the Solomon Islands and PNG, but these will not start until 2003.
- A partnership meeting was held in Brisbane to discuss programme priorities and support for Papua New Guinea RC.
- National Societies from the Pacific region signed up to the 'Manila Action Plan' during the Asia-Pacific regional conference, held in Manila in November. There was a clear commitment to promoting the three priority areas of health (including HIV/AIDS), disaster management and population movement. In addition they agreed to work towards a regional strategic framework, to be adopted at the next Pacific partnership meeting to be held by mid-2003.

- Discussions continued with the regional delegation of the ICRC regarding further harmonization of activities, and closer cooperation wherever possible.

**Objective 3: To promote effective cooperation, partnerships and alliances with non-Red Cross-partners at both the regional and national levels.**

**Achievements:**

- The Federation attended the ministerial conference on people smuggling and trafficking held in Bali, and was subsequently asked to join the ad hoc experts group for follow-up discussions. The regional delegation provided input to the formulation of the Pacific strategy of the newly established NZAID.
- Closer relationships are being built with regional institutions such as the Forum Secretariat, the University of the South Pacific and SOPAC.

**Conclusions w**

During 2002 many Pacific NSs focused on the development of their programmes and capacity, and progress was made especially in the areas of health and disaster preparedness. The strengthening of local branches, improved communication, resource development, and retention and training of key NS staff members and volunteers will remain important challenges for the future. Lack of continuity in the regional delegation had a serious impact on its performance and credibility, and a carefully structured approach towards coordination and capacity building needs to be developed in close consultation with all partners.

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*All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.*

*For further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>.*

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES**

Interim report	
Annual report	X
Final report	

**Appeal No & title: 01.40/2002 Pacific regional**

Period: year 2002

Project(s): P55160, 55900, 55902, 55907

Currency: CHF

**I - CONSOLIDATED RESPONSE TO APPEAL**

FUNDING	CASH		KIND & SERVICES		TOTAL INCOME
	Contributions	Comments	Goods/Services	Personnel	
Appeal budget	1,235,033				
less					
Cash brought forward	75,263				
<b>TOTAL ASSISTANCE SOUGHT</b>	<b>1,159,770</b>				
<i>Contributions from Donors</i>					
Australian Red Cross (DNAU)	160,171				160,171
DFID - British Government (DFID)	20,000				20,000
DFID 3- British Government (DFID03)	24,204				24,204
Donor - Capacity Building Fund (DCBF)	86,150				86,150
Donor - Unidentified (D000)	119				119
Finnish Govt.via Finnish Red Cross (DGNFI)	58,508				58,508
Finnish Red Cross (DNFI)	16,091				16,091
Japanese Red Cross (DNJP)	461,651				461,651
New Zealand Government (DGNZ)	75,940				75,940
Private Donors-online donations (DPOLD)	25				25
UNDP (DH07)	53				53
AUSTRALIA				59,959	59,959
FINLAND				65,215	65,215
JAPAN				18,891	18,891
<b>TOTAL</b>	<b>902,912</b>			<b>144,065</b>	<b>1,046,977</b>

**II - Balance of funds**

OPENING	75,263
CASH INCOME Rcv'd	902,912
CASH EXPENDITURE	-582,517
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<b>CASH BALANCE</b>	<b>395,658</b>

**Appeal No & title: 01.40/2002 Pacific regional**

Period: year 2002

Project(s): P55160, 55900, 55902, 55907

Currency: CHF

**III - Budget analysis / Breakdown of expenditures**

Description	APPEAL Budget	CASH Expenditures	KIND & SERVICES		TOTAL Expenditures	Variance
			Goods/services	Personnel		
<b><u>SUPPLIES</u></b>						
Shelter & Construction						
Clothing & Textiles						
Food & Seeds						
Water & sanitation						
Medical & First Aid		1,369			1,369	-1,369
Teaching materials	54,600	331			331	54,269
Utensils & Tools						
Other relief supplies	94,000					94,000
<b>Sub-Total</b>	<b>148,600</b>	<b>1,700</b>			<b>1,700</b>	<b>146,900</b>
<b><u>CAPITAL EXPENSES</u></b>						
Land & Buildings						
Vehicles						
Computers & Telecom equip.	5,800	1,887			1,887	3,913
Medical equipment						
Other capital expenditures	12,600	5,083			5,083	7,517
<b>Sub-Total</b>	<b>18,400</b>	<b>6,969</b>			<b>6,969</b>	<b>11,431</b>
<b><u>TRANSPORT &amp; STORAGE</u></b>	<b>5,655</b>	<b>10,064</b>			<b>10,064</b>	<b>-4,409</b>
<b>Sub-Total</b>	<b>5,655</b>	<b>10,064</b>			<b>10,064</b>	<b>-4,409</b>
<b><u>PERSONNEL</u></b>						
Personnel (delegates)	460,470	208,020		144,065	352,085	108,385
Personnel (national staff)	57,945	54,604			54,604	3,341
<b>Sub-Total</b>	<b>518,415</b>	<b>262,624</b>		<b>144,065</b>	<b>406,689</b>	<b>111,726</b>
<b><u>GENERAL &amp; ADMINISTRATION</u></b>						
Assessment/Monitoring/experts	1,600	3,678			3,678	-2,078
Travel & related expenses	160,535	128,928			128,928	31,607
Information expenses	28,150	25,840			25,840	2,310
Admin./general expenses	149,947	79,630			79,630	70,317
External workshops & Seminars	94,000	-9,228			-9,228	103,228
<b>Sub-Total</b>	<b>434,232</b>	<b>228,847</b>			<b>228,847</b>	<b>205,385</b>
<b><u>PROGRAMME SUPPORT</u></b>						
Programme management	67,265	38,491			38,491	28,774
Technical services	20,136	11,580			11,580	8,556
Professional services	22,330	12,846			12,846	9,484
<b>Sub-Total</b>	<b>109,731</b>	<b>62,916</b>			<b>62,916</b>	<b>46,815</b>
Operational provisions		9,397			9,397	-9,397
Transfers to National Societies						
<b>TOTAL BUDGET</b>	<b>1,235,033</b>	<b>582,517</b>		<b>144,065</b>	<b>726,582</b>	<b>508,451</b>