

# Appeal 2003-2004



International Federation  
of Red Cross and Red Crescent Societies

## COMOROS

### Appeal no. 01.02/2003

*Click on programme title or figures to go to the text or budget*

	2003 (In CHF)	2004 <sup>2</sup> (In CHF)
<b>1. Organizational Development</b>	<b>189,885</b>	<b>200,000</b>
<b>Total</b>	<b>189,885<sup>1</sup></b>	<b>200,000</b>

### Introduction

The Federal Islamic Republic of Comoros (to be known as the Comorian Union after the current period of transition) is made up of three islands: Grande Comore, Anjouan and Mohéli. The total population of approximately 568,000 people lives in very dense communities (average 446 per sq. km on Anjouan) in the habitable areas of the islands. Large numbers of the population are constantly affected by malaria and cholera, and a very severe outbreak cholera was experienced in the early months of 2002. After several years of political instability, referenda on a new Federal Constitution as well as Constitutions for the three islands were completed in April 2002, and elections of a President on each island, as well as a Federal President, as provided for under the Constitutions were conducted. However, the circumstances surrounding the election of the Federal President, a power struggle between the Federal and island President on Grande Comore and continuous separatist tendencies on the island of Anjouan do not augur well for the transition period.

### Human Development Indicators at a Glance

	Comoros	Sub-Saharan Africa	World
Life expectancy at birth (years)	59.8	48.7	66.9
Adult literacy rate (% age 15 and above), 2000	55.9	61.5	~
Adult literacy rate (female as % of male), 2000	77	77	~
Combined primary, secondary and tertiary gross enrolment ratio (%), 1999	35	42	65
GDP per capita (PPP\$), 2000	1,588	1,690	7,446
People living with HIV/AIDS, adults (% age 15-49), 2001	~	9	1.2
Refugees (thousands), in/out, 2000	~	~	~

Source: UNDP HDR 2002

<sup>1</sup> USD 128,886 or EUR 128,911.

<sup>2</sup> These are preliminary budget figures for 2004, and are subject to revision.

## National Context

The Comoros Red Crescent is one of two unrecognised national societies in Africa. Despite the political complexities, the National Society is quite unified, has a good network of branches on each of the three islands, and its visibility is very high. Representatives of each island are members of the National Committee. The next General Assembly is scheduled for November 2002. The national society, with the support of the French Red Cross, focuses its activities on Health and is a key partner to the under-resourced Ministry of Health at times of Cholera epidemics and a very committed network of volunteers is responsible for the implementation of a hygiene programme in schools on the three islands. Traditionally, Comoros Red Crescent has had very little support from the International Federation. However, an allocation from the Capacity Building Fund in 2002 has allowed the Regional Delegation to provide much needed support in the areas of Governance, Integrity and Project Cycle Management as well as the provision of basic office materials and furniture.

## National Society Priorities

The major priority for the national society is for it to become a recognised member of the International Movement. As a means of achieving this, Comoros Red Crescent needs to develop its capacities and activities countrywide as well as to increase its visibility amongst the other national societies of the Region and beyond. Key steps towards achieving these aims will be the finalisation of a Strategic Plan, the holding of a General Assembly and the election of a new Governance before the end of 2002. The national society is keen to further develop its profile in the domain of health (including an expansion of its activities into the HIV/AIDS prevention field), to establish a volunteer management system for its large and committed network of volunteers, and to increase its capacities in Project Cycle Management in order to attract new internal and external partners.

### At a Glance

	Year	Comment
Statutes	1991	Revised in 1993, 1996, and 1999 further revision expected end of 2002. Approval to be sought from ICRC, Federation Joint Commission
National Disaster Plan		No, but CRC is part of Indian Ocean Islands Disaster Preparedness Programme
National Development Plan	1999	under preparation
Self-Assessment	2001/2	Not yet submitted
Elections	1996	General Assembly November 2002
Yearly audit		No

## Red Cross and Red Crescent Priorities

The main priority for the Federation will be to support the implementation of the National Society's Strategic Plan, including the other priorities mentioned above, train new governance, and to strengthen communication between the committees of the three islands. Training will focus on a wide range of Federation policies and practices. It is also intended to increase the possibilities of regional exchange with other national societies from the Indian Ocean region. French Red Cross intends to increase its support in the area of cholera prevention in 2003, while the ICRC will maintain its support to a dissemination programme and to the salaries of three officers. All these three components of the Movement will contribute towards the National Society's operating costs.

### Primary support from the Movement in 2002

Partner	Health	Relief	Disaster Management	Humanitarian Values	Organizational Development	Other
ICRC				xx		xx

Federation*	xx		xx		xx	
French RC	xx		xx			

\*Federation support through Nairobi Regional Delegation for good governance and management

## Priority Programmes for Secretariat Assistance

In 2003, the priority support of the Federation Secretariat to Comoros is focusing on Community-Based Health, HIV/AIDS, Water and Sanitation, Promotion of Humanitarian Values and Organisational Development.

Note that the budgets for the projects underneath have been merged into one document implemented under organizational development.

### 1. Organisational Development W *<Click here to return to the title page>*

*Note: assistance in the areas of Health and Care and Humanitarian Values is being implemented within this programme.*

#### Background and achievements/lessons to date

Until the allocation from the Capacity Building Fund in 2002, the Comoros Red Crescent had received little support from the Eastern Africa Regional Delegation. This meant that the National Society's governance had not had the same exposure to training in and application of Federation Policies. Through this allocation, support was provided to the drafting of the National Society's Strategic Plan during 2002. Technical advice will be given to the implementation of the Organisational Development and Health components of this Strategic Plan in 2003.

Additionally, with the support of the Capacity Building Fund, the National Society has been able to set up a better functioning Headquarters office (telephone, e-mail). It was also able to furnish the regional branches on each of the three islands so that meetings and training sessions can be held in office. Training on issues surrounding basic federation policies, especially the Characteristics of a Well-Functioning National Society, Good Governance and Project Cycle Management commenced for the three regional committees. The regional Organisational Development delegate was also able to visit the National Society on a more frequent basis during the year, thus strengthening contact with the national society.

#### Overall Goal

The Comoros Red Crescent meets the criteria for admittance into the Red Cross and Red Crescent Movement.

#### Programme Objective

Comoros Red Crescent governance and committees are trained in Federation policies, Project Cycle Management, and drafting of a Volunteer Policy and Statutes.

#### Expected Result

The National Society is meeting milestones towards recognition by the Movement.

- The integrity of the Comoros Red Crescent is respected within the Movement.
- The National Society attracts new partners both nationally and internationally.
- Volunteers carry out their activities based on well-defined training and development plans.
- The Movement's Joint Commission approves the Comoros Red Crescent Statutes.

## 2. Health and Care W

### **Background and achievements/lessons to date**

#### CBHP and HIV/AIDS

With its well developed network of branches, the Comoros Red Crescent is the main actor in the country in the area of health prevention. The huge commitment of volunteers during the very serious 2002 outbreak of cholera on Grande Comore was essential to the containment of the disease where the volunteers carried out sensitisation activities on all three islands in addition to providing back-up support to medical staff at the hospitals. Through the support of the French Red Cross, the national society is also running an effective school hygiene programme on all three islands. The incidence of HIV/AIDS is increasing and people living with the virus have begun to approach the National Society for advice and support.

#### Water and Sanitation

To date, there is no established water and sanitation capacity despite obvious needs, both emergency and developmental. Some efforts have been made to address water and sanitation needs in the past, but not to the extent of creating National Society human or material resources to that end. As both emergency and developmental needs in water and sanitation have close linkages with health interventions, and the fact that globally, water and sanitation is seen increasingly as a preventive health measure (both in Strategy 2010 and ARCHI 2010), the National Society has identified water and sanitation as a sector under the Health and Care umbrella in which they wish to establish and expand capacity.

### **Overall Goal**

The capacity of the Comoros Red Crescent in Health Programme delivery is strengthened.

### **Programme Objective**

A sustainable impact upon targeted communities' general health is achieved through community-based health programming focusing on HIV/AIDS and water and sanitation.

### **Expected Results**

1. The Comoros Red Crescent is implementing community-based health and HIV/AIDS programmes designed with the active participation of the targeted beneficiaries.
  - Health, HIV/AIDS programmes are designed using the Project Planning Process (PPP) model.
  - Advocacy materials for community and public education to encourage community engagement in health interventions are produced.
  - Advisory support for health programmes and activities is provided by the Regional Delegation.
  
2. The emergency and developmental needs of vulnerable populations are met through the National Society's increased capacity in the area of water and sanitation.
  - Water and sanitation activities are initiated through the introduction of a 'seed project.'
  - Water and sanitation capacity within the Health and Care umbrella of the National Society is established.
  - PHAST, as a community development and project planning tool, is introduced.
  - The Water and/or Sanitation needs of a small community are met.
  - The Water and Sanitation strategy of the National Society is determined through the evaluation of the 'seed project.'

## 3. Humanitarian Values W

**Background and achievements/lessons to date**

After a series of positive results in capacity building last year, the Federation intends to increase its support to help the Comoros Red Crescent meet one of its declared priorities: increasing its visibility amongst the National Societies of the Eastern Africa Region and beyond.

In 2003, the Regional Information delegate will visit Comoros Red Crescent and work with the information counterpart to create a series of products aimed at increasing visibility. Emphasis will also be put on developing the capacity of the National Society Information Unit's potential to draw attention to crisis situations in order to reduce the impact of disasters on vulnerable groups as well as to reduce stigma and discrimination surrounding people living with HIV/AIDS or other illnesses.

The Comoros Red Crescent information counterpart will be invited to join the Secretariat's regional information unit for a limited period of time as staff on loan in order to get regional exposure, training, and a better understanding of the needs and obstacles existing at regional level. Coaching will also be provided to make the counterpart a possible resource of the Regional Disaster Response Team. While in Nairobi, the information counterpart will also spend time with the ICRC information unit to see a harmonised Movement promotion of humanitarian values.

**Overall Goal**

Red Cross and Red Crescent Fundamental Principles and Humanitarian Values are known and respected throughout the Comoros islands; and discrimination against vulnerable groups is reduced.

**Programme Objective**

To support the Comoros Red Crescent by increasing their capacity to promote Red Cross and Red Crescent Fundamental Principles and Humanitarian Values, actively involving them in anti-stigma and anti-discrimination activities, especially with regard to people living with HIV/AIDS, developing their potential of responding to humanitarian emergencies and reducing vulnerability.

**Expected Result**

- The National Society is strengthened and empowered with adequate human and technical capacity in information to respond to both humanitarian emergencies and long-term issues so as to positively advocate, assist and protect the most vulnerable - i.e., people living with HIV/AIDS, people affected by disaster, people lacking access to basic health and water and sanitation services - through influencing behaviour in the community (governments, donors, private sector and other members of the civil society).

**4. Federation Coordination W****Background and achievements/lessons to date**

The Comoros Red Crescent is a small and effective National Society requiring a minimum level of support from the Regional Delegation. This is maintained through regular dialogue and occasional visits from technical delegates.

**Overall Goal**

To strengthen the role of the Comoros Red Crescent in providing technical expertise within the region.

**Programme Objective**

Comoros Red Crescent is contributing to the strengthening of the capacity of National Societies in the region.

**Expected Result**

- Inter-regional national society cooperation is strengthened and local solutions to problems is used more frequently.

## **5. International Representation W**

### **Background and achievements/lessons to date**

The Secretariat of the Federation, as part of its follow-up to the World Summit on Sustainable Development in August/September 2002, is exploring ways in which the section on 'Small Island Developing States' (SIDS) of the Plan of Implementation adopted in Johannesburg may be followed up by the Red Cross and Red Crescent, particularly in view of the intention to review the implementation of the Barbados Programme of Action in 2004. Whilst the Comoros Red Crescent is not, yet, a member of the Federation, its interests and views will be incorporated in Federation planning for this event.

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# BUDGET 2003

## PROGRAMME BUDGETS SUMMARY

Appeal no.: 01.02/2003

Name: Comoros

PROGRAMME:	Organisational Development	Health & Care	Disaster Management	Humanitarian Values	Federation Coordination	International Representation	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter & construction	0	0	0	0	0	0	0
Clothing & textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & plants	0	0	0	0	0	0	0
Water & Sanitation	78,754	0	0	0	0	0	78,754
Medical & first aid	0	0	0	0	0	0	0
Teaching materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other relief supplies	0	0	0	0	0	0	0
<b>SUPPLIES</b>	<b>78,754</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>78,754</b>
Land & Buildings	0	0	0	0	0	0	0
Vehicles	0	0	0	0	0	0	0
Computers & telecom	600	0	0	0	0	0	600
Medical equipment	0	0	0	0	0	0	0
Other capital exp.	0	0	0	0	0	0	0
<b>CAPITAL EXPENSES</b>	<b>600</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>600</b>
Warehouse & Distribution	0	0	0	0	0	0	0
Transport & Vehicules	0	0	0	0	0	0	0
<b>TRANSPORT &amp; STORAGE</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Programme Support	12,342	0	0	0	0	0	12,342
<b>PROGRAMME SUPPORT</b>	<b>12,342</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>12,342</b>
Personnel-delegates	6,000	0	0	0	0	0	6,000
Personnel-national staff	0	0	0	0	0	0	0
Consultants	0	0	0	0	0	0	0
<b>PERSONNEL</b>	<b>6,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>6,000</b>
W/shops & Training	40,300	0	0	0	0	0	40,300
<b>WORKSHOPS &amp; TRAINING</b>	<b>40,300</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>40,300</b>
Travel & related expenses	24,761	0	0	0	0	0	24,761
Information	23,147	0	0	0	0	0	23,147
Other General costs	3,981	0	0	0	0	0	3,981
<b>GENERAL EXPENSES</b>	<b>51,889</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>51,889</b>
<b>TOTAL BUDGET:</b>	<b>189,885</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>189,885</b>