

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

INDONESIA

5 August 2003

Appeal No. 01.61/2003

Appeal Target: CHF 1,773,136

Programme Update No. 2; Period covered: May to July 2003

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 180 countries. For more information: www.ifrc.org

In Brief

Appeal coverage: 91%; See attached Contributions List for details.

Outstanding needs: CHF 158,093

Programme Summary: Since Aceh province was placed under martial law in May, the Indonesian Red Cross (Palang Merah Indonesia/PMI) has been providing food to the most vulnerable caught in the conflict. Humanitarian assistance during this period has also been delivered by PMI to more than 7,000 people affected by floods and landslides. The emergency in Aceh has distracted PMI's governance and senior management from day-to-day considerations and slowed down implementation of a number of programmes.

While the Federation disaster management programme has enjoyed strong support, humanitarian values activities have been restricted due to the lack of financial support. In May, the Netherlands Red Cross (NRC) and the British Department for International Development (DFID) pledged support to organisational development initiatives, giving a boost to the programme.

Bilateral support in Indonesia has progressed, with the implementation of a Danish Red Cross community-based disaster preparedness programme. The NRC health programme is developing according to plan and the Australian Red Cross has decided to continue its programme in Bali for another year. The Federation continues to take a 'serving leader' position, involving all partners in the drafting of a cooperation agreement strategy (CAS) for Indonesia.

Operational developments

Social and political unrest continues in a number of provinces in the Indonesian archipelago, caused by conflict over autonomy and compounded by the economic crisis of the past six years. The secessionist conflict in Aceh has deteriorated in 2003, with the peace agreement between the Indonesian government and GAM (Free Aceh Movement) lasting only for a brief period. Since 19 May, when the province was placed under martial law, clashes have increased between the Indonesian military and the secessionists. The Indonesia Red Cross (Palang Merah Indonesia/PMI) is playing an important role in bringing food to the most vulnerable caught in the conflict; given the unstable situation, this involvement may increase. The continued high level of unrest stemming from secessionist, ethnic, and religious differences has seen the Federation work in close coordination with ICRC in its response to these events.

The Federation has also played an increased role in facilitating ties between new partners and donors working with the national society. In May, the Danish Red Cross (DRC) started a bilateral community-based disaster preparedness (CBDP) project in West Sumatra and Lampung. In September, it will start a similar new programme in South Sulawesi. A service agreement, incorporating the role of the Federation as facilitator and coordinator, will be signed between DRC and the Federation by the end of July.

In June, the working group coordinating capacity building, disaster preparedness and health activities with the Bali chapter and branches of PMI decided to continue these programmes for one more year. The first draft of the cooperation agreement strategy (CAS) has been shared with all stakeholders in the country, with the final version expected to be signed during the mini-partnership meeting later this year.

Health and Care

Momentum gathered for the programme during the quarter. The assessment phase of the community-based first aid/participatory hygiene and sanitation training (CBFA/PHAST) in Banten province ended, while two Netherlands Red Cross sponsored CBFA projects started. The Japanese Red Cross Society confirmed its support for the HIV/AIDS programme, with the addition of a regionally focused, Jakarta-based Federation health delegate.

Goal: The health status of the most vulnerable is improved in targeted areas

Objective: PMI's health and care capacity is enhanced through the increased involvement of communities in preventative and information health programmes.

Expected Results:

1. The targeted communities are empowered to address their own challenges in hygiene, sanitation and first aid.
2. The impact of water related and vector borne diseases, daily emergencies and injuries is mitigated through a community based preventative programme in Atambua.
3. There is an increased knowledge and changed attitudes about HIV/AIDS among targeted sections of the community and PMI members.
4. The number of non-remunerated volunteer blood donors is increased to equal or exceed one percent of the low risk population.
5. There is enhanced provision of first aid training for first aid instructors at national level.

Progress/Achievements

Experiences gained from the CBFA/PHAST workshop in East Java during the first quarter were used to run similar workshops in Banten province, providing thorough hygiene and sanitation practices to 1,156 households, or nearly 5,900 people. Through its own activities, the Netherlands Red Cross

enabled this approach to be replicated in two other provinces. CBFA/PHAST is now being seen as an integral part of PMI's health care programme.

Standardisation of first aid course materials continued during the quarter. However, two seminars for blood donor recruitment planned for the quarter have yet to take place, because of the clash with activities at the Blood Bank Service. No date has been set to conduct the seminars. The appointment of the new health delegate will enable implementation of the HIV/AIDS programme to begin in the second half of the year.

Impact

Together with the Netherlands bilateral programme, PMI has now reached over 15,000 people with CBFA/PHAST activities; however, documenting impact is still some way off.

Constraints

As previously stated, human resources in PMI's health and care division are now stretched due to the implementation three major CBFA projects. Although it has met all scheduled activities, in the future this situation will need to be reviewed

Coordination

A close working relationship has been developed with the Japanese Red Cross during the past quarter.

Disaster Management

Goal: PMI is able to meet its obligations under Indonesian law and assure timely and effective assistance to victims of disasters and conflicts.

Objective: PMI develops disaster preparedness levels consistent with the capacity to provide timely and effective assistance to victims of disasters and conflicts, and also enhance community-based preparedness.

Expected Results:

1. Through 2003/2004, PMI's disaster preparedness/management capacity is expanded to manage the national disaster management programme, with limited Federation technical support.
2. The material resources required for building capacity of the PMI to provide a standard response is enhanced by 2004.
3. PMI's capacity for timely and effective disaster response is strengthened by 2004.
4. PMI has developed a well functioning early warning/disaster information system and is playing an active role within a local, regional and global disaster management network by 2004.

Progress/Achievements (activities implemented within this objective)

Humanitarian aid

During the quarter, more than 7,000 people received humanitarian assistance through PMI, as the national society responded to emergency situations caused by natural events such as floods, and landslides. Some 7,500 victims received support through PMI's disaster response mechanism from more than 150 Satgana volunteers (basic disaster management team at PMI district/branch level), in terms of safe evacuation, medical care/medicine and emergency relief. Five chapters were involved in coordination assistance and providing additional resources, either on their own or from national headquarters. Following individual initial assessments, PMI national headquarters used its own and joint Federation pre-positioned stocks to issue 21.2 m/ton rice, 394 cartons instant noodles, and 1,301 hygiene kits.

Logistics systems

To further enhance national society logistics systems, the Federation provided PMI headquarters with four modified mobile containers (able to provide emergency relief to 1,000 families or 5,000

beneficiaries) and one specially modified medicine storage system (emergency medicine for 30,000 beneficiaries). This is part of an ongoing Federation funded project 'building disaster response capacity with standard logistics systems'.

Response facilities

Emergency provisions of tarpaulin, mosquito nets and family kits (comprising water containers, hygiene items and essential household materials) for an additional 5,000 people were pre-positioned in Jakarta and Surabaya regional storage. The objective of the exercise was to provide immediate support to the most vulnerable during emergency situation, in a timely manner. To further strengthen response capacity, emergency items such as tarpaulin and family kits were procured for another 300 families with support from the Australian government. Stocks were also pre-positioned at PMI's regional storage site in Manado, to cover Maluku and Papua provinces.

Under the USAID-funded building disaster response capacity programmes, 15 PMI chapters and 50 branches situated in high risk areas have undergone a survey to identify their needs (including the condition of equipment) and chapter/branch attitude and capacity in maintenance activities.

Satgana teams

In April/May, Satgana volunteers (trained under the Federation/ICRC annual disaster management programme) were engaged in a severe acute respiratory syndrome (SARS) awareness programme. Volunteers distributed leaflets and posters, and shared information in schools/homes and public venues in nine of the country's most high-risk provinces (Jakarta, Riau, North Sumatra, South Sulawesi, Bali, Yogyakarta, West Nusa Tenggara, West Kalimantan, and East Java).

Training curriculum

The DFID supported training curriculum standardisation process has been ongoing, with a one-day participatory workshop held in June attended by PMI chapter/branch members and volunteers, heads of division from headquarters, and Federation/ICRC representatives. The workshop addressed the present status and challenges faced in the process. Training materials for the Satgana and Khusus (rapid response) teams, as well as other PMI volunteers and members, were also reviewed.

Capacity building

To further strengthen capacity in the PMI's training department, two PMI trainers participated in a Federation standard ToT course in France. Later in the year, these trainers will facilitate ToT courses at headquarters and in 15 high-risk chapters. PMI held a two-day disaster management working group meeting in June, to strengthen its disaster management programme. Participants were from high-risk disaster/conflict areas, heads of division from national headquarters, and representatives from Federation, ICRC and PNS.

Impact

Some 7,000 people directly benefited from PMI's emergency response activities during the quarter. Enhanced storage capacity and additional pre-positioned stocks, will also provided immediate support to future disaster victims.

Constraints

The lack of adequate staff in the disaster management division of PMI has been an issue since last year and appointment of two coordinators (disaster preparedness and disaster response) has yet to be finalised. The involvement of key staff in the division in disaster response activities, and specifically the conflict in Aceh, has contributed to delays in normal disaster management activities.

Coordination

The disaster management delegate helped develop a training curriculum on emergency response for volunteers in the Malaysian Red Crescent and ran a seven-day training course with the regional disaster response coordinator

The Federation participated in the CAP (consolidated appeal process) workshop run by UNOCHA. The workshop aimed to bring together diverse humanitarian partners in Indonesia, to discuss and agree on key elements of the Common Humanitarian Action Plan. The final draft of the Australian Red Cross funded disaster management programme in Bali has been formulated with Federation participation. Review and revision of the Danish Red Cross funded CDBP programme is ongoing with Federation participation.

PMI response: floods and landslides (April to June 2003)

Affected provinces/ type of disaster	Period	Number of victims assisted by PMI	Type of assistance
West Java – landslides	April	250 families	Rice, instant food and hygiene kits
Riau – floods	April	7,00 families	Evacuation, emergency medical care, rice, instant food, and hygiene kits
West Java – floods	May	50 families	Evacuation, Rice and instant food
Jambi – floods	May	300 families	Rice and instant food
Central Sulawesi – floods	May	200 families	Instant food and medicine

Humanitarian Values

The programme was included in the Indonesia Appeal based on the 1998 Hanoi declaration, which recognises communications as a priority area for the Movement in the region. Although all national societies have pledged to fulfill this commitment, PMI’s communications capacity has continued to remain a relatively low priority. To date the programme is under-funded, dependent on Netherlands Red Cross funds from 2002 as well as possible new funding from the same donor this year. The main goal for the programme is to develop a high degree of visibility, credibility, cooperation and support for the Red Cross in Indonesia.

Goal: Heightened awareness and support for the Red Cross as a key humanitarian organisation in Indonesia

Objective: PMI has achieved a higher degree of visibility and credibility as an advocate for humanitarian values .

Expected Results:

1. PMI staff trained in communication and public relations.
2. PMI’s public relations capacity is improved, technically and strategically.

Progress/Achievements

No funds have been secured through the Federation Appeal for 2003. Using the remaining funds of 2002, PMI has procured a portable exhibition stand, used for an exhibition on World Red Cross Red Crescent Day (8 May). The workshop for public relations officers at chapter and branch level will progress as planned in August. The Appeal will be revised during the next quarter.

Constraints

As mentioned above, lack of funding has hindered progress of the programme.

Coordination

Coordination meetings are held regularly with ICRC and the various PNS.

Organisational Development

During the second quarter funding for the programme was consolidated, allowing for a defined schedule to implement outstanding activities. The strategic planning process is underway, standard operating procedures (SOP) training is progressing as planned, and various other initiatives have been discussed. Since May, the emergency in Aceh has distracted senior management from the day-to-day considerations thus slowing down implementation of a number of programmes.

Goal: Overall Goal

The PMI has become a well functioning society, able to mobilise support and carry out the humanitarian mission, addressing the needs of the most vulnerable in Indonesia.

Programme Objective

Through strategic guidance and technical assistance PMI has improved its governance and management skills and capacities at national headquarters, chapter and branch level.

Expected Results

1. Strategic guidance and technical advice is provided to the PMI leadership and management in their organisational development process
2. The capacity of chapters and branches in resource development, administrative procedures and management information is increased.
3. PMI's capacity to deliver training for volunteers and enhance leadership skills for key volunteers is strengthened.
4. Human resources capacity in under-resourced chapters is improved together with management skills at national headquarters level.

Progress/Achievements

The strategic planning process has commenced with the formation of a small steering committee. The Red Cross statutes-review working group has also been identified and will commence work in the third quarter. Several chapter orientation sessions had to be rescheduled to the third quarter of the year, because of conflict situations and the consequent unavailability of PMI senior national office staff.

During the reporting period, a project planning process (PPP) course was held in Jakarta, involving staff from PMI chapters and headquarters. One staff member from the national society assisted the Federation's facilitator, as a training opportunity. It is expected that PMI will adopt PPP as the standard process at all levels.

The management skills development programme continued with over 15 staff from headquarters attending sessions. PMI is currently developing a new website which will have links to the Federation and chapter websites. In future, it will also incorporate an intranet capability.

The financial review team has completed its task and a report is awaited. Results of the external audit are still expected.

Impact

The direct impact of many activities is not immediately apparent, though PMI chapters participating in nationally based meetings has made the organisation more cohesive. An increasing number of chapters and branches have sought advice and guidance from PMI headquarters. Situations, such that in Aceh, have had a positive effect on PMI, giving it an immediate focus and the opportunity to exemplify Red Cross principles.

Constraints

Limitations in capacity at all levels in PMI continue to restrict progress. Resource development has been identified as the key to further capacity building.

Coordination

Close liaison has continued with ICRC, with the Federation kept fully informed with regard to the situation in Aceh.

Federation Coordination

With more PNS commencing their bilateral programmes in Indonesia, the needs for coordination and facilitation is become more crucial.

As mentioned earlier, the Danish Red Cross has established a bilateral CBDP programme in two regions during the second quarter, and will start a third project in September. In this respect, the Federation has played the role of facilitator/coordinator and will sign a service agreement with DRC.

The Australian Red Cross programme in Bali will continue for another year, supported by the Federation.

Goal: The resources made available to PMI by its partners in support of the Society's strategy and activities are fully optimised.

Objective: All cooperation between PMI and its partners is well coordinated.

Expected Results:

1. PMI's interaction with Red Cross Red Crescent partners in the SE Asia region are developed and strengthened.
2. A CAS and MoU are developed, accepted by PMI's partners, and applied by PMI and all partners, with the Federation in the coordinating role.

Progress/ Achievements (activities implemented within this objective)

Based on feedback from all stakeholders on the draft cooperation agreement strategy (CAS) for Indonesia the delegation is preparing the second draft, which will be completed in the next quarter.

Impact

The Danish Red Cross bilateral delegate took his post in May, and the Federation is playing a vital role in giving support to the delegate and the Danish CBDP programme.

Coordination:

The following is a brief summary of PNS and external partner activities in Indonesia:

PNS	Activities (May-July 2003)
Australian <i>Bilateral</i>	During the working group meeting in June, the decision was taken for Australian Red Cross to continue its disaster management, health, and capacity building programme in Bali chapter and branches for another year.
British <i>Federation</i>	Supporting for the Federation's disaster preparedness programme continues.
Danish <i>Bilateral</i>	Danish Red Cross started its first two CBDP programmes in May 2003, in West Sumatra and Lampung.
Netherlands <i>Bilateral/Federation</i>	The Netherlands Red Cross four-year bilateral CBFA programme and its support to the Federation's OD, DP and humanitarian values programmes continues
Japanese <i>Federation</i>	The Japanese Red Cross Society (JRCS) pledged support to the DP and the HIV/AIDS programme in 2003. In July, representatives from JRCS visited Indonesia to discuss a four-year agreement with PMI and the Federation.
Swedish <i>Federation</i>	Swedish Red Cross (SRC) supports the Federation OD and DP programmes.

New Zealand Red Cross	New Zealand Red Cross has provided support to the OD delegate in 2003 as well as given support to the DP and OD programmes.
Singapore Bilateral	Plans are underway to start the Singapore Red Cross (SRC) CBFA project in West Sumatra.
United Arab Emirates unilateral	The Federation delegation has been in contact with United Arab Emirates Red Crescent (UAERC) and plans to meet and discuss their programmes in Indonesia.
External Support	
US/AID Federation	USAID continues to support the Federation disaster management programme.
DFID Federation	DFID continues to support the health and care as well as the OD programmes.
World Food Programme Bilateral	The World Food Programme continues to support PMI with food distribution to internally displaced people.

International Representation

Goal: Knowledge and understanding of Red Cross Red Crescent principles and values, nationally and within the international community is increased.

Objective: PMI and the Federation have leading roles in national and international forums respectively.

Expected Results:

PMI and the Federation are positioned to influence the humanitarian agenda in Indonesia and mobilise resources.

Progress/Achievements

During the second quarter, the Federation continued to visit embassies and UN offices as well as attending various international conferences. Meetings continued with OCHA, and the Ministry of Foreign Affairs regarding the status of the Federation in Indonesia. World Red Cross Red Crescent Day was celebrated with a blood conference at the PMI national headquarters.

The head of delegation participated in the second Asian Ministerial Conference on People Smuggling and Trafficking, and is a member of one of its working groups tasked to develop a concrete proposal on overcoming the growing problem of people smuggling in Asia.

Constraints

Building new relationships and promoting key messages will continue in the months to come. The current mix of governance and management within PMI brings about confusion and slows down implementation of many activities. The need exists to separate governance and management in order to build the capacity of the national society.

Coordination

The Federation attends all UN coordination meetings with the World Food Programme, OCHA and international communities to create a link for PMI and further improve its communication with all stakeholders. Federation also participated in OCHA CAP workshop in June.

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All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

For support to or for further information concerning Federation programmes or operations in this or other countries, please access the Federation website at <http://www.ifrc.org>

APPEAL No. 01.61/2003

PLEDGES RECEIVED

04/08/03

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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CASH

REQUESTED IN APPEAL CHF ----->				1,773,136		TOTAL COVERAGE 91.1%
CASH CARRIED FORWARD				268,396		
AMERICAN - GOVT/USAID		350,000	USD	476,000	31.03.03	IMPROVING EMERGENCY RESPONSE CAPACITY
AUSTRALIAN - GOVT		13,090	USD	16,853	11.06.03	
BRITISH - GOVT/DFID(04)				30,000	24.02.03	INSTITUTIONAL DEVELOPMENT
BRITISH - GOVT/DFID(04)				60,000	24.02.03	HEALTH & CARE
BRITISH - GOVT/DFID		49,020	GBP	105,270	25.03.03	DM CAPACITY BUILDING
JAPANESE - RC		116,453	USD	149,933	18.06.03	BUILDING DISASTER RESPONSE CAPACITY PROJECT
JAPANESE - RC		83,181	USD	107,096	18.06.03	HIV/AIDS
NETHERLANDS - GOVT		118,070	EUR	179,762	20.05.03	
NEW ZEALAND - RC		5,000	NZD	3,658	21/01/03	DISASTER MANAGEMENT, TRAINING
NEW ZEALAND - RC		4,768	NZD	3,595	30.04.03	
NEW ZEALAND - RC		4,767	NZD	3,573	16.06.03	
SWEDISH - GOVT		850,000	SEK	136,000	17.04.03	ORGANISATIONAL DEVELOPMENT, DISASTER MANAGEMENT
SUB/TOTAL RECEIVED IN CASH				1,540,136	CHF	86.9%

KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
NEW ZEALAND	DELEGATE(S)			34,989		
NORWAY	DELEGATE(S)			39,918		
SUB/TOTAL RECEIVED IN KIND/SERVICES				74,907	CHF	4.2%

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	