

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## LEBANON

15 January 2004

Appeal No. 01.89/2003; Appeal Target: CHF 932,572 (USD 717,469/EUR 627,628)

Programme Update No. 2; Period covered: June to December, 2003

*The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 180 countries.*

For more information: [www.ifrc.org](http://www.ifrc.org)

### In Brief

Appeal coverage: 72.7%; See the attached Contributions List for details.

**Outstanding needs:** this appeal is closed and donors are encouraged to focus their support on the Federation's 2004 Annual Appeal for Lebanon (no. 01.85/2004).

**Programme Summary:** In line with the 2003 Appeal and the LRCS's updated priorities, the implementation of the following projects remains a priority:

- establishing a development plan.
- strengthening the cooperation between the LRCS headquarters and its branches.
- implementing the disaster management strategy.
- improving preventive health for women in the LRCS Mousaitbeh Health Dispensary.
- supporting social activities through support to handicapped people workshop.
- renewing 2 ambulances including developing a funding strategy for ambulance renewal.
- furthering the development of a First Aid training.

The French Red Cross financed the Head of Delegation until August this year. The delegation office was then closed and the operational responsibility for contacts with the Palestinian Red Crescent in Lebanon was transferred to the Federation's delegation in Ramallah, Palestine. The Federation opened an office within the premises of the Lebanese Red Cross headquarters in Beirut. The Norwegian Red Cross is funding a Federation Representative appointed in September for an initial one-year period. The move will strengthen the tie with the society and help facilitate more effective OD support as requested by the LRCS.

### Operational developments

The political instability in the region has seriously affected the economic situation in Lebanon, resulting in increased unemployment and economic hardship especially among low income groups, with the tourist sector - normally one of the main sources for employment and income in Lebanon - being hardest hit. This economic downturn has severely affected the fund raising capability of the Lebanon Red Cross, thereby jeopardizing the all-important activities of emergency ambulance service, primary health care, and social community based programmes.

## Health and care

**Goal: To contribute to the improvement of the health/social welfare of the most vulnerable in Lebanon through primary health care and social services with an emphasis on community-based and preventive activities and health education.**

**Objective: To strengthen the LRCS's operational health cares capacity and expand the network of qualified staff and volunteers. This will enable the national society to scale-up programs and make a difference in the provision of health social welfare services .**

### Progress/Achievements:

Expected results	Activities implemented
Increased community service will be provided by the LRCS through first aid services, health education and social welfare support.	Health education and social welfare services strengthened through a HIV-AIDS programme. Regional workshop held in September with 30 participants (22 from LRCS, 2 from Iraq Red Crescent, 2 from Egypt Red Crescent, 2 from Yemen Red Crescent and 2 from Jordan Red Crescent)
Better continuity and sustainability of health and social services of the LRCS will be established	Pilot project ("The establishment a Women Diagnostic Centre") with cost recovery and income generating activities started and expected to be fully operational early 2004. Consultations between the Regional Health Delegate and LRCS to prepare a ToR for a review of current activities.
Increased contribution by the LRCS towards better child health through specific health education and other preventive activities will be implemented	
Improved living standards for selected groups of women and mothers will be provided by the end of the appeal period	The Women Diagnostic Centre will provide poor women with access to proper screening for breast cancer and osteoporosis.
Enhanced contribution of the Federation Secretariat at country level will be complemented by the support from the Regional Delegation in such key aspects as HIV-AIDS and Psychological Support Programme (PSP)	HIV-AIDS workshop held in Beirut in September. PSP regional coordinator is originally from the Lebanese Red Cross. A volunteer from LRCS spent 3 months in Amman supporting the PSP coordinator LRCS sent 2 representatives to the regional PSP training in Tehran.

### Impact:

- More than 160,000 interventions by the First Aid/Ambulance services.
- Extensive training on STDs throughout the country by youth volunteers.
- Continued cooperation between LRCS and National Aids Program (Ministry of Health).
- Women Diagnostic Centre will give poor women access to breast cancer and osteoporosis screening.

### Constraints:

- Lack of LRCS strategy on HIV-AIDS: A working group was organised to identify a unified LRCS approach on HIV-AIDS prevention. A proposal was presented to IFRC for 2003 and will be financed through DFID funds (budget holder is Regional Health Delegate).
- Lack of a general health strategy for LRCS incorporating First Aid, youth, medical/social and blood bank activities.

## Disaster Management

**Goal: Increased role of the LRCS, based on a well-identified division of labour in the national disaster management plan of the country, will be developed.**

**Objective: The performance of First Aid and ambulance services will be promoted and will involve volunteers at all levels of planning and Implementation. In addition, 20 ambulances will be replaced, through purchase or in kind donation, with each benefiting branch contributing up to 30 % of the costs.**

**Progress/Achievements (activities implemented within this objective):**

<b>Expected results</b>	<b>Activities implemented</b>
Improved DM role of the LRCS will be integrated into the National Plan	DM plan of action prepared. Established DM working group involving all Departments of the LRCS and definition of its organizational structure. Working group consists of the President, 8 department directors, 10 HQ staff and 37 local committee members. Regional DM delegate opened the programme with a workshop in Beirut 1-4 December for the senior working group members in preparation for a major workshop in January.
Enhanced volunteer contribution with the number of trained first aid volunteers is increased by 10-15 % through recruitment and training during 2003/2004	Proposal on LRCS Ambulance's training manual First aid instructor's training manual being updated by LRCS FA dept. member in cooperation with regional health delegate.
Initial steps will be taken to ensure the financial sustainability of the national first aid and ambulance service currently operated by the NS	Ambulance delivered to Aley local committee after successfully raising a 30% share from local donors. Further 3 ambulances on order scheduled for delivery in December-January to three local committees that already raised their 30% contribution. The three committees are Achrafiyeh (Beirut), Rachaya (South Bekaa) and Tripoli. A review of the ambulance services is expected early next year.

**Impact:**

- More than 160,000 interventions by the First Aid/Ambulance services.
- Increase operational capacities of LRCS emergency services.
- Impact of fleet audit on hold at LRCS Governance level.
- Vision for Disaster Management revived within LRCS, with all Department involved and with support from the President of the LRCS.

**Constraints:**

- Effective fund-raising difficult in poorer areas.
- Long delivery time for ambulances, up to 9 months from ordering.
- High cost of ambulances (VW) due to a general price hike and the strong Euro.

**Organizational Development**

**Goal: The national society will deliver high quality services as an auxiliary to public authorities and will work as an effective player within the civil society structure in the country.**

**Objective: The LRCS will have has stronger organizational capacities to develop and use resources in an effective way.**

**Progress/Achievements:**

<b>Expected results</b>	<b>Activities implemented</b>
The NS will strive to achieve the characteristics of a well functioning humanitarian organization	A consultant was hired in September to review the findings in the NS self-assessment for LRCS. This will form a prioritised plan of action for further Federation support and intervention.
The NS will work with a more effective organisational structure established according to its statutes and the	Consultations with LRCS on various potential models for a new organisational structure with possible changes to the

Federation's guidelines	statutes
The NS has increased membership representing a cross-section of the population.	3339 membership cards provided and members legally registered. A database established for effective registration and control.
The experiences and capacities of the LRCS in volunteering will be developed as 'a pilot project' based on the achievements the NS has made to date in the development and use of volunteers.	
Elected governance will establish according to the LRCS Statutes (beginning 2003).	Elections on hold
A long-term development plan will be produced and put into action (beginning 2003).	Project proposal based on the IFRC "Guidelines for the design of a National Society development Plan" was prepared with LRCS. Implementation on hold awaiting the elections.
The public image of the NS will be positively projected both within and outside the region	
By working with improved systems and procedures, the NS will implement improved financial management systems and procedures	New computers and software procured with training continuing into 2004.
A resource development strategy will be in place as part of the long-term development plan of the NS	Awaiting elections

**Impact:**

- Principle of representation of the volunteers at the General Assembly accepted. First Aid and Youth will have a 20% representation in all organs of the national society.
- Organisational system of election is being established with support and advice from the Federation.
- Revision of the statutes planned.
- The development plan has been made a priority and different steps to reach its objectives have been consolidated into a proposal supported by the governance and involving all headquarters departments, branches, and volunteers.

**Constraints:**

- The results of the 2002 programs funded by IFRC are limited as 2002 and 2003 funds were frozen until LRCS defined its priorities.
- The management system is centralised and restricted. It slows down programme implementation.
- The LRCS capacities in preparing project proposals are limited. Training sessions will be organised for LRCS Directors.
- The coordination between the different LRCS departments to unify its strategy is non-existent, due to the absence of both a Planning Department and a Secretary General.
- Elections to secure legitimate governance have been delayed beyond previously agreed deadlines and will take place late 2003 or possibly early 2004.

**International Representation**

**Goal: The efforts of the Red Cross in Lebanon start to yield greater results based on increased support and visibility both within and outside the country.**

**Objective: The LRCS will develop and implement effective international representation capacities to engage more with governmental and non-governmental organisations as well as UN agencies.**

**Progress/Achievements**

<b>Expected results</b>	<b>Activities implemented</b>
The role of the Federation's CD will focus on international representation as one of its key functions	Regular contacts with Embassies, international organisations and the government maintained.
The LRCS has further developed its capacity within the core	The general areas for cooperation between the Federation and

areas of the Strategy 2010.	LRCS as outlined by the President in April further emphasises the commitment to align LRCS activities to S2010. It is also an expressed wish in LRCS to implement policies adopted at the latest Federation General Assembly.
The NS and the Federation's country delegation play a more active role in participating in relevant national and international events taking place in Lebanon	The Federation Representative met President Emile Lahoud in a reception on Lebanon's independence day 22 November. On Saturday 13 Dec, more than 2,000 LRCS volunteers gathered at Beirut's UNESCO Palace to mark the International Volunteer Day with several government ministers and other officials present.
A more unified image is created of the NS concerning the Movement with the NS, the Federation's country delegation and the ICRC working together more effectively	Close cooperation with ICRC on issues of common interest.

**Impact:**

- Global knowledge of international partners.
- Important support from ICRC in assisting the LRCS on legal issues.
- Increased monitoring on LRCS development.

**Constraints:**

- No international cooperation policy within the LRCS.
- Difficulties to fulfil commitments and requests from international partners. Limited capacities in project planning, reporting procedure etc.

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*All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.*

*For further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>*

APPEAL No. 01.89/2003

## PLEDGES RECEIVED

21.01.2004

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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## CASH

REQUESTED IN APPEAL CHF ----->					932'573	TOTAL COVERAGE 72.7%	
CASH CARRIED FORWARD				278'598			
NORWEGIAN - GOVT/RC		1'000'000	NOK	188'500	23.09.03	HEALTH & CARE, DISASTER MANAGEMENT, ORGANISATIONAL DEVELOPMENT	
NORWEGIAN - GOVT/RC		800'000	NOK	151'200	17.11.03	COMMUNITY HEALTH, PRIMARY HEALTH & SOCIAL SUPPORT PROGR., DISASTER MANAGEMENT, ORGANISAITONAL DEVELOPMENT	
SUB/TOTAL RECEIVED IN CASH				618'298	CHF		66.3%

## KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
FRANCE	DELEGATE(S)			39'918		
NORWAY	DELEGATE(S)			20'041		
SUB/TOTAL RECEIVED IN KIND/SERVICES				59'959	CHF	6.4%