

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

DISASTER MANAGEMENT AND COORDINATION

14 November 2003

Appeal No. 01.97/2003; Appeal Target: CHF 4,793,281

Programme Update No. 03; Period covered: July to September, 2003

*The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 180 countries.
For more information: www.ifrc.org*

In Brief

Appeal coverage: 47.3 %; See attached Contributions List for details.

Outstanding needs: CHF 2,525,214

Related Emergency or Annual Appeals: N/A

Operational developments

During the reporting period the DMC division revised the operational budget to CHF 2,835,340 - activities were either cancelled or postponed to next year, due to lack of funding. The marketing document, which shows DMC as an integrated system, was published and distributed to national societies and other interested parties. Work on the Disaster Management Working Group action points was ongoing. DMC participated and trained in various FACT, ERU and RDRT trainings, details of which can be found below. DMC also participated in the planning committees for the merging of the division with Cooperation and Development. The preparation and planning for the 2004 DREF funds was also underway.

Disaster Management and Coordination

Goal: to act speedily in sudden onset disasters and engage and advocate in slow onset disasters and through knowledge sharing and application of best practices thereby positively contributing to the development of National Society preparedness.

Objective 1: ensure that the Federation delivers relevant capacity building support to national societies, prioritised on the basis of disaster risk and commitment of national societies, through awareness and profile raising, the provision of tools, lessons learnt, best practices and training.

Progress/Achievements (activities implemented within this objective)

- 114 out of 178 National Societies representing 62% of all National Societies have now completed the "Well-Prepared National Society" baseline tool questionnaire. Regionally collated reports were provided to Regional Departments and Delegations for use in the 2004/7 planning process. A critical analysis will be synthesised for use at global, regional and national level by the end of the year.

Disaster Management and Coordination; Appeal no.01.97/2003; Programme Update no. 3

- Planning with ICRC harmonization in conflict preparedness/Disaster Preparedness counterpart has resulted in the completion of a first draft of a refinement of the Well Prepared National Society assessment tool to incorporate ICRC Conflict Preparedness.
- The VCA Review Project is under way and reporting is due in Mid-November 2003. The work will identify lessons learned in VCA methods and provide suggestions for refinement of the VCA Toolbox.
- A follow-up evaluation of course members from the Global VCA ToT was completed and shared. The purpose was to identify “What comes after training?” Results showed that 48% of participants have been active in 17 different VCA initiatives around the world and a further 7 planned in the latter part of 2003.
- Seven Case studies were completed in cooperation with national societies (NS) for knowledge sharing and for the International Conference workshop on Risk Reduction.
- The Disaster Preparedness Department was instrumental in starting a joint technical department (DP/DM Ops/Health/WatSan & Desk) mission in East Asia. The result was a more coordinated and holistic representation of disaster management with the East Asia Delegation and China Red Cross.
- The planning of the Global Meeting of Regional Disaster Management Coordinators/Delegates for October 2003 in Panama was completed with a methodology which was build on the Morocco Action Plan to create a Panama Action Plan for 2004/7 support in DM.
- The Federation and the Organisation of American States (OAS) prepared a Memorandum of Understanding to strengthen their cooperation in risk reduction activities. Both organisations presented a joint project proposal to the Provention Consortium. This project aimed to provide Red Cross National Societies, communities and local authorities with a simple methodology to develop community based VCA, which will help them to identify and develop community-based activities for vulnerability reduction in floods, drought, hurricanes, landslides and earthquakes with special attention to schools, primary health care facilities, community centres like mother clubs and potable water supply systems. Additionally, this project provides the International Federation through its Regional Delegations and its response unit, Pan American Disaster Response Unit (PADRU), the basis for a system for collecting all vulnerability maps produced by the community to make them available through the established web page of the Americas. The project will be implemented in five Central American and Caribbean countries (Costa Rica, Panama, Belize, Haiti and Dominican Republic) and will be coordinated by Panama Regional Delegation.
- The strategic document “*Reducing risks and improving coordination: towards and integral Disaster Management system in the Americas*” approved by the XVII Inter-American Conference, was edited in Spanish and English and will be published in October.
- The Provention Consortium Secretariat, which includes major global actors in Disaster and Risk Management, notably UN agencies, academia and the private sector, was transferred from the World Bank to the International Federation and linked to the Disaster Preparedness & Policy Department. Following its first Geneva Steering Committee meeting in March, a number of projects were selected for implementation. Amongst the first projects is a UNEP-Federation partnership in Sudan on disaster reduction, a partnership Organisation of American States (OAS)-Federation for disaster reduction in Latin America, and a partnership under discussion with the global disaster data institution CRED/University of Louvain to develop disaster data analysis in World Disasters Report.

Objective 2: to improve the efficiency and speed of disaster response in sudden onset disasters and intervene and advocate for slow onset and forgotten disasters by improving the quality and availability of standardised disaster management tools and standardised logistics tools for the use, by all national societies, in emergencies requiring disaster response.

Progress/Achievements (activities implemented within this objective)

Marketing and Promotion

- As a collaborative effort within DMC, a joint communications brochure was produced, which outlines a range of all Federation disaster management tools including those primarily coordinated by the Operations Dept namely FACT, ERU, RDRT and DMIS. This has been distributed to all key ERU National Societies. Regular updating of DMIS for all operations department activities was continued including operational information, reports and ToR on the Sudan operation and ERU deployments. Hurricane & cyclone activities in the Atlantic/Caribbean and Asia/Pacific were monitored and reported on.

Operations

- *Sudan:* In August/September DMC coordinated the Federation's response to flooding in Kassala town in eastern Sudan. As always in natural disasters of this type, Kassala branch of the Sudanese Red Crescent has been the first organization on the ground responding with local resources to serious flooding. After a rapid assessment involving National Society staff and RDRT trained regional specialists an international appeal was launched for approximately CHF 2 million. Immediate response mobilised relief flights from Amman that brought in much needed medical supplies and relief items. Within three weeks the objectives of the appeal had been achieved thanks to speedy response of many Red Cross and Governmental donors. During a monitoring visit to the area by the Federation Head of Operations and relief health specialist, both the National Society and Government expressed their appreciation for the well-targeted operation and timely response. Given that floods in remote areas are difficult to respond to, an evaluation will be carried out to determine what lessons are there to be learnt from this particular intervention.

Emergency Response Units (ERU)

- *Sudan:* The ERU National Societies were able to respond rapidly to a Federation Alert for water-sanitation ERUs following the worsening floods situation in Kassala. A joint German Red Cross and Austrian Red Cross deployment of 3 ERU modules (treatment and supply line, distribution and trucking, mass sanitation) supported the operation of the Sudanese Red Crescent to provide safe drinking water to around 150,000 people, assist the local authorities to repair the existing water supply system and provide essential sanitation and vector control interventions. The ERU team was also instrumental in providing training to a core of SRCS volunteers who will be the core group for any future floods response. The main impact of the deployment was to reduce the risk of water-borne diseases to the affected population.

Emergency Response Units Working Group

- There were no ERU technical meetings during this quarter; the follow-up for the health standardisation process has been planned for October 2003. The ERU Officer represented DMC in attending the UN OCHA Emergency Field Coordination Training for complex emergencies. This provided an excellent opportunity to strengthen working networks with key UN agencies (OCHA; UNHCR, WFP), provide dissemination of information about disaster management tools including ERUs and improve coordination amongst key agencies.

Disaster Management Units (DMU):

The preparation of the Americas PADRU review and evaluation was started, for implementation at the end of October. This was linked to the appeal and planning process and the inclusion of the overall DMU concept in appeals to guarantee timely and equal response capacity in different regions.

Disaster Management Working Group

The operations department coordinated the ongoing work and follow up of the DM-WG Action Points within DMC, the secretariat and with national societies. Meetings were held with both the British and American Red Cross on the work.

- *Standard Operating Procedures:* The development of the Standard Operating Procedures for Disaster Management was delayed, due to a lack of resources and funding, however the project is anticipated to resume in October 2003.
- *Assessment Methodology Project:* The assessment methodology project is progressing. Terms of Reference for a consultancy were circulated to the Disaster Management Working Group, and a consultant has been hired to carry out a study of the Federation assessment practice. The terms of reference and project proposal can be found on the assessment page under the response section of DMIS. Once the report has been finalized a meeting will be called in the middle of December to discuss the findings and the future of the project.

Other Meetings

Participation in preparation of disaster management linked workshops of the statutory meetings and in fine-tuning the financial procedures to better accommodate disaster management operations. Meetings and discussions were held with Ericsson and Vodaphone regarding both the ongoing cooperation with the former and future areas of interest in DM with the latter. A meeting on DMC operations work was held with the newly appointed Head of the ICRC's ECOSEC department. The FACT Officer participated in a lessons learned meeting on the response the Algeria earthquake. The focus of the meeting was on the search and rescue phase. Some useful insight was

provided into how we can utilise the search and rescue assets deployed in the first days of a disaster in the mobilisation of FACT.

Impact

The impact has been to collaborate with UNHCR, the IASC, national societies and external partner's working groups regarding the ongoing development of the DM competencies and the development of field team leaders in emergency settings. This will be especially useful for development of the curriculum for the forthcoming Field Team Leader workshop, planned for November 2003.

Objective 3: to contribute to ensuring that all operational human resources, equipment and disaster management tools are provided in support of national societies and regional delegations before, during and after a disaster strikes are trained and equipped to the highest standards.

Progress/Achievements (activities implemented within this objective)

Training

- *Emergency Response Units (ERU) Training:* With regards to training, the ERU officer / DMC continued to provide support for ERU National Societies - this included provision of materials and facilitation at the: Logistics ERU workshop conducted by the Danish Red Cross, a total of 16 people were trained. Basic Health Care / referral Hospital ERU workshop conducted by the Norwegian Red Cross, supported by the Federation health department and DMC. This training included participants from both the Palestinian Red Crescent and Israeli Magen David Adom. A total of 25 people were trained.
- *Regional Disaster Response Teams (RDRT):* In October DMC participated in two RDRT training exercises. The first, covering Southern Africa, was in Malawi, with over 30 participants from all of Southern Africa National societies the seminar was a great success in particular the practical part where for almost a week participants worked and lived in a "virtual" refugee camp, learning a variety of tricks of the trade. The second, in Indonesia, trained a similar number of responders from SE Asia societies
- *Field Assessment and Coordination Teams (FACT):* Final preparations were completed for the October/November FACT and Field Team Leader workshops based on the previous trainings and feedback as well as experiences from 2003 FACT, ERU and RDRT missions to date. The FACT Officer participated in the Europe/Africa UNDAC refresher course, which provided a good opportunity to further develop the developing working relationship between FACT and UNDAC. The course also gave new inputs for the further development of the FACT training methodology.

Impact

The impact was an increased pool of RDRT and ERU team members trained and available for deployment on missions and who can increase awareness of Federation DM response systems and tools in their respective National Societies.

Objective 4: to reinforce the Federations logistics capacity by offering high quality training, a stock pre-positioning strategy in addition to a fleet management manual and relief items catalogue update and better access to logistics information and resource mobilization and management

The logistics budget has been revised to include only Humanitarian Logistics Software and the Relief Items. All other programmes were cancelled due to lack of funding.

Humanitarian Logistics Software (HLS)

The 1st version of HLS went live in September and is being consolidated and checked for efficiency. Working relationships between the three institutions involved – UNICC, Irislogic and the Federation – are being fine-tuned.

Emergency Items Catalogue

Work on the 2nd version of the catalogue is ongoing. A meeting was held in Finland with the Finnish, German, Japanese, Norwegian Red Cross Societies and ICRC and the Federation. Decisions were taken on the hospital set up plan, terminology, colour coding, box size and weight and box labelling. It was agreed that meetings would be held to agree on surgical instruments contents and another on medical consumables and drugs.

Constraints

The main constraints during this period were related to delays in receiving funding for DMC appeal projects and for non-core activities such as travel to un-budgeted but important DM workshops and meetings. Fortunately hard pledges were received from the American Red Cross and Finnish Red Cross, which will be the first significant funding for the ERU program since 2001 and also from the pledges given at the DM Working Group Meeting for the SoP and assessment methodology projects. The situation was aggravated by the need to substantially reduce both core and appeal budgets in line with executive decisions reached by the management and governing board.

For further information please contact: Amna Al-Ahmar, Senior Officer - DMC, amna.alahmar@ifrc.org, Tel: + 41 22 730 4427; Fax: +22 733 0395

All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

For support to or for further information concerning Federation programmes or operations in this or other countries, please access the Federation website at <http://www.ifrc.org>

Disaster Management & Coordination

ANNEX 1

APPEAL No. 01.97/2003

PLEDGES RECEIVED

11/11/2003

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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CASH

REQUESTED IN APPEAL CHF ----->				4,793,281	TOTAL COVERAGE 47.3%	
CASH CARRIED FORWARD				575,937		
AMERICAN - RC				11,250	18/01/2003	RELIEF ERU CONSULTANT
AMERICAN - RC		72,000	USD	98,028	24.03.03	DPP OFFICER, 2 YEARS
AMERICAN - RC		20,000	USD	27,190	05.05.03	DMIS, FACT TOOLS
AMERICAN - RC		10,000	USD	14,140	23.09.03	ERU PROGRAM DEVELOPMENT
AMERICAN - PRIVATE DONOR		1,159	USD	1,492	06.06.03	IDRL
AUSTRALIAN - RC		5,000	AUD	4,525	25.09.03	CONSULTANT NEEDS ASSESSMENT PROJECT
BRITISH - GOVT/DFID (04)				450,000	24.02.03	
BRITISH - RC		31,000	GBP	66,573	15.04.03	DISASTER MANAGEMENT & COORDINATION, SENIOR FOOD SECURITY OFFICER
BRITISH - RC		5,000	GBP	11,120	31.07.03	DMIS PROJECT
BRITISH - RC		15,000	GBP	33,143	07.10.03	SENIOR FOOD SECURITY OFFICER
BRITISH - RC		5,000	GBP	11,048	22.09.03	ASSESSMENT METHODOLOGY PROJECT
FINNISH - RC		55,000	EUR	84,563	22.09.03	FACT, ERU DEVELOPMENT
ICRC				30,000	06/01/2003	RELIEF ITEM CATALOGUE
ICRC				80,000	23.05.03	
ICRC				80,000	22.09.03	RELIEF ITEM CATALOGUE
JAPANESE - RC		41,590	USD	53,547	18.06.03	
NORWEGIAN - GOVT/RC		600,000	NOK	118,500	19.02.03	DISASTER RESPONSE LAW
NORWEGIAN - RC				281,783	02.10.03	GLOBAL PROGRAMMES
PRIVATE DONORS				478	03.01.03	
SWEDISH - GOVT		400,000	SEK	64,000	06.05.03	DISASTER MANAGEMENT, POPULATION MOVEMENT
SWEDISH - GOVT		700,000	SEK	120,750	06.10.03	DISASTER MANAGEMENT & COORDINATION
SWISS - GOVT				50,000	21.03.03	IDRL
SUB/TOTAL RECEIVED IN CASH				2,268,067	CHF	47.3%

KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED IN KIND/SERVICES						
				0	CHF	0.0%

ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED						
				0	CHF	