

ANNUAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

DJIBOUTI

30 April 2005

In Brief

Appeal No.: 01.02/2004 – http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/010204.pdf

Appeal target: CHF 228,006 (USD 171,240 or EUR 146,769)

Appeal coverage: 89.0% ([Click here to access the final financial report](#))

Appeal 2005: Horn of Africa sub-regional programmes no. 05AA005 (includes **Djibouti**, Ethiopia and sub-regional office) – http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA005.pdf

This Annual Report reflects activities implemented over a one-year period; they form part of, and are based on, longer-term, multi-year planning. All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, please access the Federation's website at <http://www.ifrc.org>

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Overall analysis of the programme

The Federation supported the health and organizational development programmes of the Red Crescent Society of Djibouti¹ in order to strengthen the national society's capacity for effective implementation at community level. The priorities of the Red Crescent of Djibouti during the year were the setting up of an effective structure at headquarters that can provide regular support to the development of branches and branch activities. Prevention and control of cholera, malaria and HIV/AIDS were also high on the agenda with the intention of setting up some small scale water and sanitation projects based on the PHAST² system. Following the successful recruitment of a project coordinator, the integrated health seed project funded by DFID finally commenced in May 2004.

The first General Assembly, following the re-launching of activities in 2002, was scheduled for 2004; however, this did not take place due to failure to hold requisite branch assemblies. This development also effectively delayed initiating the strategic planning process.

¹ Red Crescent Society of Djibouti – <http://www.ifrc.org/where/country/check.asp?countryid=57>

² PHAST – participatory hygiene and sanitation transformation

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The Federation's regional delegation in Nairobi has continued to offer effective support to the national society's activities. The Federation has also worked in close coordination with the ICRC which is contributing to funding of the headquarters development of the Red Crescent of Djibouti and first aid activities among others.

Objectives, Achievements, and Constraints

Health and care

Goal: The Red Crescent Society of Djibouti has a sustainable impact upon the general health of targeted communities through its health programming.

Objective: The national society's capacity in community health and care programming is facilitated through Federation support.

One of the aims of the health programme was to raise the profile of the national society as a major player in the community health sector. As a major step in this direction, Red Crescent of Djibouti initiated a community health information programme at the end of 2002. This saw a facilitator from the Sudanese Red Crescent Society assist the Red Crescent of Djibouti in conducting training in HIV/AIDS and malaria prevention at the branch level. Twenty volunteers from each district who were trained at this time continued with social mobilization and awareness campaigns within the communities. The Federation continued to support the community health programme for the second year running. However, stronger guidance and support from the headquarters is required to ensure maximum effectiveness.

With DFID, a six month integrated health and care seed project that incorporated water and sanitation (WatSan), tuberculosis, malaria and HIV/AIDS prevention among vulnerable communities within Balbala sector-9 district of Djibouti-Ville was initiated in May. Twenty volunteers involved in the project were given appropriate training. The PHAST toolkit was adapted for use by the volunteers in undertaking training and social mobilization activities of community members; among the aspects covered by the toolkit are HIV/AIDS, malaria prevention, waterborne disease control and sanitation. Gender analyses were also carried out during the community sessions.

The national society actively engaged in strategic partnerships with other organisations in the health sector; among these is the partnership with the SCF-US which has been closely supported and nurtured by the Federation's sub-regional office for the Horn of Africa.

It was planned to expand HIV/AIDS prevention activities in 2004. However, this was not realized although the branches continued to sensitize the communities on issues relating to HIV/AIDS.

Constraints

The recruitment of the coordinator for the integrated health project took longer than envisaged, thereby delayed the start up process by a whole eight months.

Impact

Red Crescent of Djibouti has a visible presence throughout the country thanks to its health activities that is supported by teams of highly trained and motivated volunteers who carry out health information on prevention of disease outbreaks. The PHAST and ARCHI tool kits have been instrumental in enhancing the volunteers' capacities in community health mobilization. National society offices act as health information resources to their communities, and provide a meeting venue for volunteers to plan and discuss their activities.

Promotion of Humanitarian Values

Goal: Red Cross/Red Crescent Principles and Humanitarian Values are known and respected throughout the region; discrimination against vulnerable groups is reduced.

Objective: The Information Unit of the Djibouti Red Crescent Society is an active member of the Regional Communications Forum, has developed its potential to respond to humanitarian emergencies, and has increased the capacity of the national society to promote Red Cross/Red Crescent Principles and Humanitarian Values in the Eastern African region.

It was expected that the development and capacity building of the Djibouti Red Crescent Society information unit to meet minimum technical, professional and human resources standards - as approved by the RC-NET³ - would be completed in 2004. Modest gains were made in this respect: an information officer was recruited with the support of the ICRC and given an induction at the regional delegation in Nairobi.

Organizational Development

Goal: Implementation of the characteristics of a well functioning national society has improved in the Djibouti Red Crescent Society in the three areas: foundation, capacity and performance.

Objective: The national society's institutional capacity and its progress towards operating as a well functioning national society is enhanced through Secretariat support.

The Red Crescent of Djibouti commenced its re-launching in 2002 with the financial support from the Finnish Red Cross through the Federation. As a requirement, the national society was expected to establish committees and offices in each of the country's six regions and to hold a general assembly in 2004 to elect a new national committee.

By the end of 2004, Red Crescent structures had been put in place in five regions of the country; the newest region, Arta, had not yet set up a branch office. The national society established steering committees in all six branches by March 2004. However, elections could not take place at the branch level as planned owing in part to failure by headquarters to confirm the schedule for branch assemblies. Consequently, the general assembly could not take place.

Constraints

Securing branch office buildings in some districts took longer than expected. In addition, major repair work particularly in Tadjourah and Obok during the first quarter of 2004 also caused a lot of inconvenience.

The delay in establishing a date for the national general assembly continues to raise concerns. The national society has received increased support from partners within and outside the International Red Cross and Red Crescent Movement over the last few years and the holding of a general assembly is critical in order to be regarded as a well functioning national society.

The secretary general of the national society has not been available to lead the headquarters due to illness during the second half of the year. Although the deputy secretary general is devoting a lot of time to Red Crescent affairs, his other commitments prevent him from doing this consistently. As a result, the staff did not receive sufficient guidance in their work.

Visits from headquarters to districts were carried out on a more regular basis than previously thanks to a vehicle received at the end of 2003; however, stronger support is still needed to guide the branches.

Coordination, Cooperation, and Strategic Partnerships

Objective: Through constant dialogue, good coordination is achieved with the various partners with a view to building the capacity of the Djibouti Red Crescent Society.

The Federation's regional delegation in Nairobi has maintained a close link with the Red Crescent of Djibouti through regular visits from the regional organizational development delegate, as well as *ad hoc* focus by the

³ RC-NET – Red Cross Red Crescent Network for East Africa

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disaster preparedness and health delegates. Since November 2004, the Federation's sub-regional office for the Horn of Africa based in Addis Ababa, Ethiopia oversees assistance to the national society and coordinating this assistance from partners.

The Federation has committed itself to promote coordination between ICRC and representatives of the partner national societies. With the support from the Federation, Red Crescent of Djibouti is aiming to strengthen good collaboration and working relations with all external partners and thus increase donor support. Plans are underway to establish an efficient mechanism for consultation with bilateral and multilateral partners with a view to achieving a single cooperation agreement strategy (CAS).

Financial support from the Finnish Red Cross in 2001 enabled the national society to make a breakthrough in its revitalization process through a three-year support focusing on branch development, volunteer management and establishment of governance and management structures. Constant dialogue with ICRC and some joint missions have contributed to coordinating a common approach. ICRC priorities are on dissemination of international humanitarian law and visits to detainees.

Effective Representation and Advocacy

Goal: The Federation has a high profile as a key humanitarian actor and advocate in the region with the added advantage of a network of national societies able to deliver services at community level.

Objective: The Federation is an effective and reliable partner in support of Djibouti Red Crescent Society and in addressing the needs of the most vulnerable.

The Federation has been present on the humanitarian scene in Djibouti on a remote basis from Nairobi from where the regional delegation has coordinated relationships with several UN agencies, NGOs, diplomatic missions and embassies. Although regular attendance at interagency meetings has not been possible, the national society has managed to participate in some coordinating meetings. This situation will significantly improve with the establishments of the sub-regional office for the Horn of Africa.

The national society provided timely assistance to victims of floods in Djibouti-Ville in April 2004. The regional delegation supported this response, facilitating the allocation of CHF 30,000 from the Federation's disaster response emergency fund (DREF).

Delegation Management

Goal: The Federation structure is streamlined to effectively support the implementation of the Federation strategy.

Objective: An efficient, flexible and service oriented infrastructure, coordinated with all partners, is maintained.

As part of the Federation's Strategy for Change, the regional delegation effectively handed over the direct responsibility for monitoring and supporting the Red Crescent of Djibouti to the head of the sub-regional office for the Horn of Africa in November 2004.

Technical support in disaster preparedness, health, water and sanitation, and HIV/AIDS was provided by the respective technical departments of the regional delegation.

Notes specific to financial transactions

- The low expenditure rate under the Djibouti health and care seed project is explained by the relatively modest support from the national society's leadership to programme management.

[Final financial report below; click here to return to title page and contact information.](#)

Selected Parameters	
Year/Period	2004/1-2004/12
Appeal	M04AA002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
Budget (A)	0			228'006		228'006
Opening Balance (B)	69'804			27'105		96'909
Income						
Cash contributions						
British Red Cross	32'244			32'884		65'128
Finnish Red Cross				42'240		42'240
Cash contributions (C1)	32'244			75'124		107'368
Reallocations (within appeal or from/to another appeal)						
British Red Cross	28'000			-28'000		0
Reallocations (C2)	28'000			-28'000		0
Total Income (C) = SUM(C1..C5)	60'244			47'124		107'368
Total Funding (B + C)	130'047			74'230		204'277

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
Opening Balance (B)	69'804			27'105		96'909
Income (C)	60'244			47'124		107'368
Expenditure (D)	-31'923			-66'684		-98'607
Closing Balance (B + C + D)	98'124			7'545		105'670

Selected Parameters	
Year/Period	2004/1-2004/12
Appeal	M04AA002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
	A					B	A - B	
BUDGET (C)		0			228'006	228'006		
Supplies								
Clothing & textiles		5'232				5'232	-5'232	
Medical & First Aid	2'430						2'430	
Total Supplies	2'430	5'232				5'232	-2'802	
Capital Expenditure								
Vehicles	35'000				35'598	35'598	-598	
Computers & Telecom		1'502			119	1'621	-1'621	
Office/Household Furniture & Eq					6'527	6'527	-6'527	
Total Capital Expenditure	35'000	1'502			42'244	43'746	-8'746	
Transport & Storage								
Distribution & Monitoring		926			125	1'050	-1'050	
Transport & Vehicle Costs	5'496	74			5'838	5'911	-415	
Total Transport & Storage	5'496	999			5'963	6'962	-1'466	
Personnel Expenditures								
Delegate Benefits					1'979	1'979	-1'979	
Regionally Deployed Staff	38'391						38'391	
National & National Society Staff		7'524			-93	7'431	-7'431	
Consultants	9'450						9'450	
Total Personnel Expenditures	47'841	7'524			1'886	9'410	38'431	
Workshops & Training								
Workshops & Training	67'959	7'171			4'684	11'855	56'104	
Total Workshops & Training	67'959	7'171			4'684	11'855	56'104	
General Expenditure								
Travel	14'430	2'230			6'859	9'090	5'340	
Information & Public Relation	38'450	288			293	581	37'869	
Office Costs	1'580	238			19'796	20'035	-18'455	
Communications		201			478	679	-679	
Financial Charges					60	60	-60	
Total General Expenditure	54'460	2'958			27'487	30'444	24'016	
Program Support								
Program Support	14'820	2'075			4'334	6'409	8'411	
Total Program Support	14'820	2'075			4'334	6'409	8'411	
Operational Provisions								
Operational Provisions		4'461			-19'912	-15'451	15'451	
Total Operational Provisions		4'461			-19'912	-15'451	15'451	
TOTAL EXPENDITURE (D)	228'006	31'923			66'684	98'607	129'399	
VARIANCE (C - D)		-31'923			161'322	129'399		