

ANNUAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

ERITREA

30 April 2005

In Brief

Appeal No.: 01.03/2004 – http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/010304.pdf

Appeal target: CHF 882,683 (USD 662,923 or EUR 568,189)

Appeal coverage: 22.6% ([Click here to access the final financial report](#))

Appeal 2005: Eritrea no. 05AA001 – http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA001.pdf

This Annual Report reflects activities implemented over a one-year period; they form part of, and are based on, longer-term, multi-year planning. All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, please access the Federation's website at <http://www.ifrc.org>

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Overall analysis of the programme

The Red Cross Society of Eritrea¹ (Red Cross of Eritrea) is conducting a wide range of programmes based on the Strategic plan 2004–2007. A first draft of a Cooperation Agreement Strategy (CAS) document was prepared during the year; the document will be circulated widely for discussions with partners in 2005.

Federation support to the 2004 annual appeal focused on health and care, organizations development and disaster management. However, low funding to the appeal severely limited the implementation of most of the activities

The majority of the activities under the health and care programme were implemented bilaterally under the integrated community-based health programme (CBHP) whose main components are: community-based first aid (CBFA) combined with household management and skills training for female headed households; training of traditional birth attendants (TBA); first aid training for students including a major component of HIV/AIDS awareness and health promotion; and water and sanitation at community level. Bilaterals that supported the integrated community-based health programme (ICBHP) in 2004 were: Danish Red Cross, Netherlands Red Cross, American Red Cross, Swedish Red Cross and Norwegian Red Cross.

¹ Red Cross Society of Eritrea – <http://www.ifrc.org/where/country/check.asp?countryid=188>

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The Red Cross of Eritrea also conducted baseline surveys of the health situation in all 6 provinces (zobas) to strengthen programme management, reporting, monitoring and evaluation.

Low funding to the appeal also prevented the implementation of most activities under the disaster management programme. This includes a planned vulnerability and capacity assessment (VCA) and the establishment of a disaster early warning system and national disaster response teams (NDRT).

The lack of recognition of the Red Cross of Eritrea by the Government of Eritrea continued to hinder the establishment of a governance and membership structure in the national society. However, for all practical purposes, the Red Cross of Eritrea is fully operational as a non profit humanitarian organisation in Eritrea and participates in all activities of the Red Cross Red Crescent Movement both regionally and internationally.

Objectives, Achievements, and Constraints

Health and care

Goal: The Red Cross of Eritrea is among the lead players in the country in the field of humanitarian intervention, in close cooperation with the people in the communities and villages in providing Preventive Health Care and HIV/AIDS awareness interventions, as well as improvement of water and sanitation facilities to limit suffering of the most vulnerable people in the country.

Objective: Wide reaching community-based First Aid programmes and activities to impart knowledge and skills in HIV/AIDS prevention, and proper water sanitation and hygiene have been implemented.

Achievements

Funding for this programme under the Appeal was only 4.5% of budget; this was pledged from the Swedish Red Cross. This contribution went towards the community-based health development programme (CBHDP), the rehabilitation of 3 wells and construction of family latrines in the central province, Zoba Maekel.

A programming and evaluation mission by the regional HIV/AIDS team was also partially funded through the annual appeal. Some capacity building of the water and sanitation department were also achieved through the water and sanitation component of Emergency Appeal no. 33/2002. (Please refer to the Final Report dated 18 February 2004 – http://www.ifrc.org/cgi/pdf_appeals.pl?02/3302f.pdf).

The remaining activities of the health and care programme outlined in the following sections were implemented through bilateral support.

Four reference manuals and guidelines for health activities were developed:

- the participatory rural appraisal (PRA) manual,
- the community development planning manual,
- the baseline survey manual, and
- a community volunteers facilitators (CVF) manual.

As well, the CBHDP policy was revised and a five-year plan developed.

The national society undertook several training sessions under the community based health development programme (CBHDP). This included training in conventional first aid to 98 police officers and 50 industrial workers. A total of 1,771 community members comprising women, youth and TBA from all the six branches of the Red Cross of Eritrea also received training in CBFA and various other skills as outlined in the table below:

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Branch	CBFA + Home Management	CBFA + Skills training	CBFA + TBA	CBFA	Total
Debub	150	-	15	210	375
Anseba	120	-		-	120
Gash Barka	210	50		-	260
Northern Red Sea	330	-		30	360
Southern Red Sea	367	60	17	182	626
Maekel	90	-		-	90
TOTAL	1,267	110	32	422	1,831

As part of the home management training, some 360 women – 120 of whom are IDP - were trained on building fuel-efficient stoves. These women serve as trainers and were expected to train at least 5 other women within the community. Through this multiplier effect, a total of 1,800 families were expected to have started using the modern stoves by the end of 2004.

Red Cross of Eritrea staff and volunteers also received a number of training through the programme. This included:

- § A one-week training on community health development approach and application of ARCHI tool kit for 18 participants supported by the Netherlands Red Cross.
- § A 10-day training-of-trainers (TOT) workshop on CBFA to two branch secretaries and 17 volunteers in April 2004.
- § A 7-day workshop for six branch secretaries, six branch programme coordinators and six headquarters staff to develop a 5 years strategic health development plan supported by the Danish Red Cross.
- § A 6-day TOT training on baseline survey to the six branch secretaries and six branch programme coordinators.
- § A TOT training to peer trainers on HIV/AIDS competence and HIV/AIDS behavioural change and communication (BCC) to 35 peer trainers – 18 from the national society and 17 from the Ministry of Health - supported by the Netherlands Red Cross.

A successor project coordinator for the HIV/AIDS programme was recruited in September. During the year, 2,029 Red Cross of Eritrea volunteers reached a total of 18,075 people with HIV/AIDS information in all its six branches; drama and competitions on general knowledge were used as one of the medium to disseminate HIV/AIDS messages.

Contact was initiated with BIDHO, the national association of people living with HIV/AIDS in Eritrea in view of establishing a formal partnership. As part of the process, the regional delegation's HIV/AIDS partnership officer supported the Red Cross of Eritrea to initiate the process of developing a training manual on communication skills involving public speaking and disclosure skills to support PLWHA interested in participating in the advocacy and stigma reduction programmes of the Red Cross of Eritrea. The national society also established 12 youth clubs in all the six branches (two per branch) with a total of 156 members and 12 peer trainers to support efforts in the fight against stigma and discrimination against PLWHA.

The water and sanitation (WatSan) unit focused in 2004 on the construction of family latrines, and construction and rehabilitation of water points. A total of 435 family latrines were constructed and 464 community members given PHAST² training. Six wells were drilled in Gash Barka and Southern Red Sea branches during the year with the support of partner national societies of Denmark and America respectively. Drilling of the two wells in Gash Barka were completed: one gave a negative yield, and the other is awaiting installation of hand pumps, to be done in 2005. Two existing water systems were also rehabilitated in Zoba Maekel while a third was handed over to UNICEF by agreement.

² PHAST – participatory hygiene and sanitation transformation

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Water projects initiated in 2004:

Activity planned in 2004	Achievements during the year	Constraints
Construct 13 water points by end 2004 (10 bore hole and 3 extensions)	<ul style="list-style-type: none"> § Four wells in Southern Red Sea branch (supported by American Red Cross) completed and fitted with hand pumps and animal troughs. § Drilling of the two wells in Gash Barka (supported by Danish Red Cross) were completed; one gave a negative yield while the other is awaiting installation of hand pumps; this will be undertaken in 2005 § Two extensions completed and the third in Northern Red Sea taken over by UNICEF by agreement § 221 Red Cross Water Committees and caretakers in 26 villages trained in water point management 	Drilling of 4 wells supported by the Danish Red Cross (2 in Gash Barka and 2 Dehub) did not start due to shortage of construction material and fuel

The national societies also continued work on nine water projects carried over from 2003:

Activity	Progress	Constraints
Complete 9 projects carried over from 2003 (construction of six new hand dug wells and 3 extensions)	<p><u>New hand dug wells</u></p> <ul style="list-style-type: none"> § Three out of five new hand dug wells completed while two await installation of hand pumps § Construction of generator house in Dehub supported by Danish Red Cross is in progress. <p><u>Rehabilitation of hand dug well.</u></p> <ul style="list-style-type: none"> § Rehabilitation of four wells completed, hand pump installed and reservoir and generator house constructed § Installation of one hand pump delayed to 2005. 	Lack of construction materials and fuel delayed progress and forced some of the projects to extend to 2005

Constraints

Coordination and harmonization of programmes by partner national societies (PNS) is quite good; however, different reporting requirements has placed a lot of burden on the national society and has at times led to late reporting.

Danish Red Cross is the only PNS that has committed to multi-year funding. Although other partners have been quite stable in their support, the annual funding cycle has put some constraints on the national society, especially in human resources planning and management.

A general lack of construction materials in Eritrea has been a major setback in completion of for WatSan projects.

Disaster Management

Goal: The Red Cross of Eritrea is one of the most reliable actors in the country in Disaster Preparedness and Response, with a clear role and responsibility in times of disaster as an auxiliary to the government, and is appreciated by all actors as well as society itself.

Objective: The Red Cross Society of Eritrea has established a nationwide Disaster Preparedness and Response structure and capacity from headquarters level through the branches and sub-branches down to the community level, ready to intervene at an early stage in relation to potential or actual disasters.

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Achievements

No funding was received for this programme. The disaster management department was mainly involved in the implementation of an emergency drought relief operation for most of the year. This operation – Emergency Appeal no. 04/2004 - focused mainly on food distribution, improving food security, and health and WatSan activities for a target population of 50,000 beneficiaries in sub Zoba Hagaz over a period of seven months. Refer to http://www.ifrc.org/cgi/pdf_appeals.pl?04/0404.pdf

An important element of the drought operation was the capacity building of the national society to take over responsibility for the implementation of Federation funded programmes. As a result, the Red Cross of Eritrea was principally in charge of in country procurement procedures, distribution and reporting with minimal technical support from the regional delegation. Red Cross of Eritrea volunteers in the targeted zoba benefited from training on distribution of food and non-food relief items.

Despite the lack of funding for this objective, support from ICRC to conflict preparedness and response and some support from the Danish Red Cross enabled the Red Cross of Eritrea to conduct some activities related to this objective. Among these include the ambulance service and first aid which have been the core activities in this programme for many years, thanks to support from ICRC and the Danish Red Cross. During the year, a total of 25,184 patients benefited from the ambulance service in the eight main cities in the country.

The construction of combined branch offices and ambulance stations in Barentu and Assab (supported by the Netherlands Red Cross) and in Dehub (supported by Danish Red Cross) has contributed to strengthening the efficiency of the service.

Red Cross Action Teams have been established in six zobas and two sub-zobas and are active in the fields of first aid, disaster response, tracing and dissemination. They also assist in the ambulances during emergencies. During the year, the RCATs provided first aid training to 148 people (50 industrial workers and 98 police officers). Plans to provide commercial first aid training during the year could not be implemented.

One senior Red Cross of Eritrea staff attended a VCA workshop in Spain organized by the Federation. Following this, the national society conducted a self-assessment exercise through the organizational development programme in preparation for a VCA exercise. PRA exercises were also carried out in various villages as a first step towards adopting an integrated programme approach. These activities also contributed to strengthen the capacity of the national society to conduct VCA.

The Red Cross of Eritrea is a member of different sectoral groups established jointly by the Government and the UN agencies. These groups include food security, water and sanitation, shelter, health and nutrition, education and land mines.

With ICRC support, the national society responded to two disasters in 2004: a fire in Gash Barka in April 2004 and hail storm in Gash Barka and Northern Red Sea in September 2004. The national society distributed non-food items to the victims: blankets, used clothing and kitchen sets. Separately, the national society also distributed non-food items to an IDP population in Gash Barka and Dehub.

Constraints

Lack of programme funding hampered the implementation of most activities planned for the year: this included the establishment of an early warning system, positioning of disaster preparedness stocks in the strategic branches and a VCA exercise.

Several contacts were made with the local town councils to take over financial responsibility for the ambulance service; this has only been partially successful due to the difficult economic situation facing the entire country.

Organizational Development

Goal: The Red Cross of Eritrea is a well-functioning national society operating within the framework of Strategy 2010, working first and foremost for the benefit of the most vulnerable people in Eritrea, developing quality services in parallel with development of organizational structure at management and governance level.

Objective: Red Cross Society of Eritrea enjoys the support of an active and determined group of elected members to its governing bodies, appreciating the role of the national society as an auxiliary to the government and under good leadership of skilled and committed management.

Achievement

The national society secretary general, the ICRC head of Eritrea delegation, and the Federation representative in Eritrea have held several discussions with the office of the President of Eritrea and with concerned government authorities. The political decision to recognize the national society has been made, but legal issues related to this recognition have not been finalized. Due to the lack of formal recognition, a General Assembly and election of the Board of Directors and President has not been conducted.

Nonetheless, the national society continues to function and to fully implement its programmes, including the recruitment of volunteers and community Red Cross Committees. There is good cooperation with local partners, government agencies, community administrators and leaders in the implementation of humanitarian assistance. At the international level, the Red Cross of Eritrea participates at global and regional Movement meetings and is cooperating with international partners.

The main focus of the organizational development programme in 2004 was the implementation of the community volunteer facilitator (CVF) system introduced in 2002 under which two CVF are stationed in each of the six branches of the Red Cross of Eritrea. CVF act as focal points for mobilizing the community for joint activities with the national society.

The CVF concept has strengthened community participation in identifying their needs and implementation of projects thereby significantly improving the quality and quantity of the national society's intervention at the community. The concept has also attracted a lot of interest from both the communities themselves as well as from partners who perceive the Red Cross of Eritrea as a viable partner on the ground.

A five-year (2005-2009) strategic plan for projects financed by the Danish Red Cross was developed and signed during the year. See health section for more details on the development of health manuals and guidelines with special focus on health and community development.

The national society undertook a self assessment exercise during the year. Another assessment is planned for 2005 to specifically focus on the legal status of the national society.

A staff management and appraisal system was prepared during the year; implementation is expected to commence in 2005.

The reporting capacity of the national society was strengthened through a training mission by the regional reporting officer. As a result, the Red Cross of Eritrea reporting officer has been fully in charge of narrative reporting of the emergency drought operation throughout 2004.

Quarterly management meetings attended by all branch secretaries and branch programme coordinators, heads of departments, the secretary general and the programme coordinator were conducted in March and August. This has strengthened the national society's strategic planning and coordination of activities. Strategic partnerships have been formed with communities, community leaders and local government for effective programme implementation through the CVF system. The capacity of the branch network to undertake needs assessment and focus on broader coordination with communities and local authorities has also been strengthened.

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A new office building in Zoba Debub was constructed with the support of the Danish Red Cross while the construction of a new office in Assab (Southern Red Sea) funded by Netherlands Red Cross is under way and is expected to be completed by mid 2005. Zoba Maekel operated from temporary premises for most of the year but have now rented new premises while searching for land for new office construction. In addition to providing sufficient space and training facilities, the new office premises will also be used for income generation through hiring out office space to other organizations.

A fundraising strategy has not been developed pending formal recognition of the national society. During the year, the main fundraising focus was on the ambulance services. Attempts to have the central government support the services on a national level were not successful; the national society opted to approach each of the individual eight zoba/cities covered by the ambulance service instead. Positive response was received from 2 local authorities but far from sufficient to cover the full cost for the service. ICRC and PNS will continue to support the service on a reduced level in 2005.

The lack of national society recognition by the Government of Eritrea is still an obstacle for full membership in the Movement.

A newsletter featuring activities of the national society and the Movement's principles continued to be published every three months and distributed to government ministries, administrators, embassies, international organizations, NGOs, academic institutions etc. In addition general dissemination has been given to schools and at public gatherings to increase public awareness of the national society.

Coordination, Cooperation, and Strategic Partnerships

Goal: To help in building the capacity and empowerment of the Red Cross of Eritrea to achieve its mandate through good governance and management, and financial as well as human resources, and to support the building of good partnerships with other actors.

Objective: The Federation through participatory facilitation is supporting the Red Cross of Eritrea in its process towards full recognition by the government and by the Red Cross and Red Crescent Movement, also ensuring continuous improvement of integrated capacity building, planning and implementation skills, and advocacy based on the seven fundamental principles of the Red Cross and Red Crescent Movement.

Progress

Using the self-assessment exercise conducted in April 2004 as an important background, the Red Cross of Eritrea finalized its Strategic Plan 2004-2007 with support from the Federation Representative.

A draft Cooperation Agreement Strategy (CAS) was presented during the regional partnership meeting held in Nairobi in June 2004. The reviews of the CBHDP together with Danish Red Cross and of the CVF system and the HIV/AIDS strategies jointly with Netherlands Red Cross and the regional delegation undertaken during the year have provided important background material for the continuation of the CAS process.

The Red Cross of Eritrea and the Danish Red Cross signed a cooperation agreement for the period 2005 - 2009 which introduced some new strategic elements. The national society has since merged the two strategic plans within its Integrated Development Plan for 2005. The process leading to the new memorandum of understanding between Red Cross of Eritrea and Danish Red Cross is being used as an important input for the further development of bilateral projects in the country.

The Federation presence in Eritrea was decreased from three delegates in the beginning of 2004 to one Federation representative. Further, the Federation representative position was vacant for more than three months during discussion on the establishment of a sub-regional office for the Horn of Africa. It was finally decided to keep country delegations/Federation representatives in Sudan, Somalia and Eritrea due to the specific political situation

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in the respective countries. In the interim, the regional delegation continued to coordinate technical support to the Red Cross of Eritrea including support in the implementation of the emergency drought operation.

A planned partnership meeting scheduled for March did not occur, due to conflicting commitments of PNS and their inability to attend. This partnership meeting has been re-scheduled for April 2005.

The senior management of the national society provided critical input in the preparation of the 2005 Annual Appeal. The two relief programmes implemented in 2003 and 2004 considerably improved the capacity of the national society. With the drought continuing for a fifth consecutive year, a follow-on Emergency Appeal for the drought operation was launched in early 2005. Refer to http://www.ifrc.org/cgi/pdf_appeals.pl?05/05EA002.pdf.

All narrative reports are now prepared by the national society with technical support from the Federation Representative and the regional delegation. The establishment of a financial reporting system that is fully consistent with Federation standards is still outstanding although the national society has been working on a cash transfer system.

Effective Representation and Advocacy

Goal: Connectivity and knowledge between the national and international stakeholders in Eritrea have increased, resulting in better synergy and impact of interventions. All the players have a good knowledge about the role of each component of the Movement in Eritrea, and about the capacity and the network of the national society.

Objective: The cooperation between the various components of the Movement working in Eritrea and the other actors in the field of humanitarian intervention in Eritrea benefits the vulnerable people and contributes to the improvement of the services provided as well as to the rational use of available resources.

Like other humanitarian organizations in the country, the Red Cross of Eritrea works under the coordination of the Eritrean Relief and Refugee Commission (ERREC) to avoid duplication of activities. The national society is also involved in coordination and cooperation with other humanitarian organizations in the country by means of the UN consolidated appeal process (CAP), although the Red Cross still has a low profile in the CAP.

Other humanitarian organizations working in Eritrea are regularly informed about the activities of the national society through a quarterly newsletter it publishes. In addition, the Red Cross of Eritrea and the Federation representative participated at regular technical coordination meetings headed by ERREC to share information.

As the only component of the Movement that is formally recognized by the Government, the ICRC is the sole representative of the Movement in the diplomatic community in Eritrea. PNS also facilitate contact between the Red Cross of Eritrea and their respective embassies. In some instances, the lack of formal recognition has been an issue that has probably diverted funding to other international and non-governmental organizations, to the detriment of the national society and its programmes.

The Red Cross of Eritrea works very closely with local village administrators and other government bodies in programming, trainings and needs assessments. The national society also collaborates with authorities at province and community levels as well as at the central level with government ministries of health, agriculture and education; this has helped the national society to locate and target the most vulnerable people for its interventions.

[Final financial report below; click here to return to title page and contact information.](#)

Selected Parameters	
Year/Period	2004/1-2004/12
Appeal	M04AA003
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
Budget (A)	533'765	54'007		294'910		882'683
Opening Balance (B)	4'425	0		-9'670		-5'245
Income						
Cash contributions						
Danish Red Cross				15'000		15'000
Netherlands Red Cross				2'756		2'756
Norwegian Red Cross				30'782		30'782
Other		0				0
Swedish Red Cross	101'690			29'660		131'350
Cash contributions (C1)	101'690	0		78'197		179'888
Inkind Personnel						
Norwegian Red Cross				39'383		39'383
Inkind Personnel (C4)				39'383		39'383
Total Income (C) = SUM(C1..C5)	101'690	0		117'580		219'271
Total Funding (B + C)	106'115	0		107'910		214'025

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
Opening Balance (B)	4'425	0		-9'670		-5'245
Income (C)	101'690	0		117'580		219'271
Expenditure (D)	-106'115			-60'383		-166'497
Closing Balance (B + C + D)	0	0		47'528		47'528

Selected Parameters	
Year/Period	2004/1-2004/12
Appeal	M04AA003
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance A - B
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		533'765	54'007		294'910		882'683	
Supplies								
Clothing & textiles					9		9	-9
Water & Sanitation	151'031							151'031
Medical & First Aid	87'642							87'642
Teaching Materials	3'627							3'627
Other Supplies & Services	4'230							4'230
Total Supplies	246'530				9		9	246'521
Capital Expenditure								
Vehicles	55'406							55'406
Computers & Telecom	22'694							22'694
Total Capital Expenditure	78'099							78'099
Transport & Storage								
Transport & Vehicle Costs	61'269				1'281		1'281	59'987
Total Transport & Storage	61'269				1'281		1'281	59'987
Personnel Expenditures								
Delegates Payroll	110'142				86		86	110'056
Delegate Benefits					48'676		48'676	-48'676
Regionally Deployed Staff	95'696				60		60	95'636
Total Personnel Expenditures	205'838				48'822		48'822	157'016
Workshops & Training								
Workshops & Training	109'986				69		69	109'918
Total Workshops & Training	109'986				69		69	109'918
General Expenditure								
Travel	34'555	1'611			1'523		3'134	31'421
Information & Public Relation	3'764				989		989	2'775
Office Costs	80'230							80'230
Communications					204		204	-204
Professional Fees	5'037							5'037
Financial Charges		20			2'342		2'362	-2'362
Other General Expenses		-21			1'387		1'366	-1'366
Total General Expenditure	123'586	1'610			6'444		8'054	115'532
Federation Contributions & Transfers								
Cash Transfers National Societi		97'606					97'606	-97'606
Total Federation Contributions & Transfers		97'606					97'606	-97'606
Program Support								
Program Support	57'374	6'899			3'757		10'656	46'718
Total Program Support	57'374	6'899			3'757		10'656	46'718
TOTAL EXPENDITURE (D)	882'683	106'115			60'383		166'497	716'185
VARIANCE (C - D)		427'650	54'007		234'528		716'185	