

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## MONGOLIA

27 May 2004

The Federation's mission is to improve the lives of vulnerable people by mobilising the power of humanity. It is the world's largest humanitarian organisation and its millions of volunteers are active in over 181 countries.

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### In Brief

Appeal No. 01.69/2004; Programme Update No. 1; Period covered: 1 January to 31 March 2004;

Appeal coverage: 38.1% ; Outstanding needs: CHF 600,063

[\(click here to go directly to the attached Contributions List \(also available on the website\).](#)

Appeal target: CHF 968,791 (USD 751,000 or EUR 627,252)

**Programme Summary:** Due to the delay of programme funding, most of the activities planned for the first quarter of the year were not able to be carried out; instead, preparations for these activities were undertaken by the Mongolian Red Cross Society (MRCS).

As discussed in *Strategy 2010*, the Mongolian Red Cross Society's focus is on enhancing the capacities of the middle and primary level Red Cross branches. To this end, an important activity in this reporting period was to dispatch all programme managers to local Red Cross branches to assist with and monitor activities.

The regular Mongolian Red Cross Society central committee meeting, involving committee members and local representatives took place in the first quarter of the year. A total of 80 participants attended the meeting, including the head of the Federation delegation and a representative from the Australian Red Cross Society. The annual financial report, as well as the 2003 activity report, was introduced and the priorities and objectives for 2004 were discussed.

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This programme update reflects activities to be implemented over a one-year period. This forms part of, and is based on, longer-term, multi-year planning. All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) in delivering assistance to the most vulnerable. For support to, or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at

<http://www.ifrc.org>

### **National context**

After four years of consecutive dzud<sup>1</sup>, the winter months of 2004 turned out to be not so harsh and severe, causing comparatively less loss in the number of livestock. Therefore, although there are always some parts of the country that are subject to dzud, country-wide dzud did not occur in the 2003/2004 winter due to good summer (no drought) and mild winter. The number of livestock at the end of 2003 increased by 6.4 per cent compared with 2002. Between the 2002 winter until first quarter of 2003, Mongolia lost 624,000 adult animal head, whereas in the first quarter of 2004, only 93,000 adult animals were lost – a significant decrease compared to the previous year. Out of the total losses, 22.8 percent came from Sukhbaatar where foot and mouth disease broke out.

The Mongolian government has taken considerable measures to improve the country's disaster preparedness system; they have united three government agencies - the National Civil Defence Board, the Fire Fighting Office and the National Reserve Centre - into a single agency, the General Authority for Disaster Prevention (GADP). This agency, which functions directly under the Prime Minister's office, is fully responsible for all disaster preparedness and relief and was established on 19 January 2004.

This organisational reform was very significant for the Mongolian Red Cross Society (MRCS). As an NGO working to prevent disasters and organise relief activities, dealing with only one government agency responsible for disaster in Mongolia promotes better coordination. Also, the existence of appropriate legislation, adopted by the government, is helpful in coordinating activities.

Some cases of foot and mouth disease occurred among the livestock of aimags situated along the border (Sukhbaatar and Dundgobi). Emergency quarantine facilities had been established in some soums of the abovementioned aimags and disinfection, vaccination, culling, and other preventative measures were taken by the Disaster Protection Commission of the GADP. Despite the fact that some 2,000 head of livestock were subject to culling, it was not necessary for the herders to receive additional support.

In accordance with the World Road Safety's goal to make 2004 a "no accident" year, the government of Mongolia also announced 2004 as a year without any accidents.

According to the national statistical office's survey covering the first three months of 2004, the number of infectious diseases was 42,000, showing a decline of 480 infections compared to the same period last year; specifically, the number of persons infected by viral hepatitis declined by 41.9 per cent. However, the number of persons infected by tuberculosis increased by 13.4 per cent.

The President of MRCS (who is also a member of the Mongolian parliament) proposed a revision to the law on HIV/AIDS. This revision should be debated during the spring session of parliament (April/May). There was an internal review of the national HIV/AIDS programme in Mongolia which MRCS was involved with; the review results will soon be released.

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<sup>1</sup> Dzud is a term that refers to severe winter conditions that, when combined with drought and poor summer conditions, destroys grazing material, preventing animals from accessing food during the country's long winter months.

## **Health and Care**

### **Health and first aid**

**Overall Goal: To alleviate vulnerabilities faced by the population by providing health and first aid education.**

**Programme Objective: To develop a health programme which provides community-based health and first aid education to target groups, and provide favorable conditions to utilise experience gained.**

#### **Progress/Achievements**

- Requested training for six workers of the Geomaster company, together with the secretary of the Chingeltei district Red Cross branch, was conducted from 27 to 29 February utilising the training room of that branch. As a result, income of MNT150,000 was generated for the Chingeltei Red Cross branch.
- Requested training for six workers of the Anglogold company was conducted from 3 to 5 March utilising the training room of the City Council of Red Cross. As a result, income of MNT51,000 (rent) and MNT120,000 (training fee) was generated.
- A water and sanitation workshop was conducted on 18 March utilising the meeting room of the Sukhbaatar district administration. The water and sanitation project proposal has been discussed with local authorities, MRCS staff, the Public Health Institute, and the target groups of the Sukhbaatar, Bayanzurkh and Songinokhairkhan districts.
- The programme manager for the first aid and health care project visited the Red Cross branch in Bulgan aimag from 13 to 15 February to monitor activities.

### **Social welfare programme**

**Overall Goal: To improve the quality of lives of the most vulnerable people in Mongolia.**

**Programme Objective: To improve the health and psycho-social well-being of the most vulnerable and the people affected by internal migration, through direct community-based welfare related activities, referrals, advocacy and awareness raising endeavors.**

#### **Progress/Achievements**

- Within the context of bilateral cooperation, the project proposal “Delivery of Humanitarian Services to the Elderly” was discussed with the relevant three districts. The project proposal was submitted to the British Red Cross Society.
- A baseline survey was developed in preparation for project implementation. In order to implement the project efficiently, it has been decided to conduct a baseline survey to assess the current living conditions and the needs of the target group so as to more effectively define activities. After project completion, outcomes will be compared with baseline survey results.
- The project proposal is to be finalised with the help of the organisational development coordinator of the Asia & Pacific region of the Federation who visited MRCS from 27 April to 7 May.
- 250 manuals on outreach care for the elderly have been published.
- Terms of reference regarding the implementation of the community-based care for the elderly have been developed and distributed to the six Red Cross branches where the project will be implemented.

- The training curriculum for outreach care for the elderly is being developed with the help of the director of the education and instruction centre for disabled people, under the Ministry of Social Defence and Labour.
- The programme manager visited Khovd aimag Red Cross branch from 10 to 14 February to monitor activities. Organisational structure, administration, implementation of the core programmes and the financial situation have been monitored. Comments from Red Cross branch staff have also been received.

### **Blood donor recruitment programme**

**Overall Goal: To secure a safe supply of blood stocks in Mongolia through greater public awareness and education on blood donor recruitment, and improve the capacity of the Mongolian Red Cross Society to manage and implement the voluntary blood donor recruitment programmes.**

**Programme Objective: To improve the technical and managerial capacity of the blood programme in its recruitment of blood donors.**

#### **Progress/Achievements**

- A donor club has been established in Bayanzurkh district, by Tuv, Bayan-Ulgii and Khovd aimag Red Cross branches with financial support from national headquarters. The purpose of the club is to support donor activities in the local areas. Terms of reference were drawn up by the blood donor programme manager.
- A two-day regional training on blood donors was conducted in Bayan-Ulgii aimag, the regional disaster preparedness (DP) centre of the western aimags, from 17 to 18 March. The training involved the secretaries of Khovd, Uvs, Bayan-Ulgii, Zavkhan and Tosontsengel as well as health instructors, Blood Centre doctors and primary level Red Cross branch coordinators.
- A two-day training entitled “Let us join the mission of expanding the non-remunerated blood donors” was organised jointly by the Railway Red Cross branch and the Blood Centre for 20 volunteers of the primary level Red Cross branches.
- A two-day training was conducted for the primary level blood donor coordinators.

#### **Impact**

The first step towards cooperation between Red Cross branches and the Blood Centre has taken place. This is particularly important in local areas where there is a lack of blood or there remain cases of remunerated blood donation. The responsibilities of Red Cross branches in blood donation have been clarified as a result of the training.

## **HIV/AIDS programme**

**Overall Goal: To reduce the spread of HIV/AIDS and STIs and improve the lives of people living with HIV/AIDS.**

**Programme Objectives: To protect young people from HIV/AIDS and STIs by supporting MRCS branches in implementing an effective and efficient education/prevention programme.**

### **Progress/Achievements**

- Together with the National Fund for Fighting Against AIDS, a three-day training entitled “Pass It On - The Truth About AIDS” trained 15 gay men as peer trainers in the Nairamdal international children’s camp; the training took place from 9 to 11 January. A book entitled “Peer Education Among the MSM (men who have sex with men)”, published by the international ALLIANCE organisation, was utilised as training material. These peer trainers have conducted group discussions with their peers 10 times and reached a total of 50 gay guys.
- Sixteen prisoners were selected from the prison division of Baganuur district and trained as peer trainers from 22 to 24 January by the health instructor of the Baganuur district Red Cross branch. These peer trainers have conducted group discussions on the prevention of STD and good hygiene with 96 prisoners.
- Review meetings with HIV/AIDS infected persons were organised jointly with cooperating organisations.
- The programme manager was dispatched to the Darkhan-Uul aimag Red Cross branch with the aim of monitoring activities. During the visit, the HIV/AIDS programme manager met with the young people of the target group.
- The HIV/AIDS manual of the Red Cross Yunnan branch (China) is being translated.

### **Impact**

After training, participants undertook a HIV/AIDS test at the Voluntary Diagnosis Centre. The activities of the centre are gradually accessing more at risk people. Gay men have become one of the main target groups of the HIV/AIDS programme.

## **Disaster Management**

**Overall Goal: To enhance disaster preparedness in the community in order to mitigate the impact of disasters by increasing awareness and advocacy within the general public and by mobilising local resources for responding to emergencies.**

**Programme Objective: To reduce vulnerability in times of disaster by strengthening the capacity of the Mongolian Red Cross Society and improving integration with local and international organisations, within the framework of the disaster preparedness programme and other core activities.**

### **Progress/Achievements**

- Aid was provided to fire affected populations. Provision of aid in kind by a French food organisation, worth MNT6 million, to 150 households of Bulgan and Khulunbuir soums of Dornod aimag was organised and monitored by the DP programme manager. A total of 15 tons of flour and 750 litres of vegetable oil, distributed as part of the aid package, were purchased locally to save on transport costs. MRCS and staff of the French embassy organised the distribution and monitoring of aid. Information dissemination regarding the aid was conducted through central and local media.

- Distribution of aid worth MNT2 million for the 242 fire affected households of Bulgan, Khulunbuir, Khalthgol, Kherlen and Baruun-Urt soums of Dornod and Sukhbaatar aimags, provided by the American embassy, was undertaken. Six gers, complete with furniture, 24.2 tons of flour, 1,210 kg of dry milk, and 40 ger felts were purchased and distributed to beneficiaries. The distribution was organised by MRCS and the American embassy from 10 to 24 January. The second phase of the project was implemented in April in cooperation with the Red Cross branch of Dornod aimag. Information dissemination regarding the aid distribution was broadcast by Mongolian National Television with a twenty-minute TV programme.
- A Regional Disaster Preparedness Centre meeting, intended for developing the DP centre, was conducted with the participation of aimags of the Gobi region in Gobisumber aimag from 26 to 28 January. Heads and secretaries of Red Cross branches of Umnugobi, Dundgobi, Dornogobi and Gobisumber aimags, and DP coordinators of Arkhangai, Darkhan and Ulaanbaatar city participated in the meeting; under discussion were the development of the centre's management and activity rules. The local authorities of Gobisumber and Dundgobi aimags provided MNT1 million in funding to the centre. A newly established bakery was opened during the meeting.
- Related to the new cases of foot and mouth disease in Dornogobi, Dundgobi and Sukhbaatar aimags, information dissemination materials were reproduced and distributed to the abovementioned aimags' Red Cross branches. In kind assistance worth MNT1.3 million, as well as psychological assistance, has been provided to the herder households. In kind assistance was distributed from the Dornod aimag regional DP centre.

## **Humanitarian Values**

**Overall Goal: To change the general community's behaviour through the promotion of the Movement's Fundamental Principles and humanitarian values.**

**Programme Objective: To enhance the public's understanding of the Mongolian Red Cross Society and strengthen fundraising activities.**

### **Progress/Achievements**

- The printing of a centre spread titled "Humanity" with different articles on humanitarian value within the local daily news paper called "Daily News" is publishing once in every month by MRCS.
- The printing house project within the information and dissemination programme was developed and submitted to the Netherlands Red Cross Society.
- In order to strengthen the information/dissemination capacity of MRCS a project proposal has been developed to set up an audio visual studio by their own resources. That has been approved by the MRCS management.

### **World Red Cross Day**

The following activities were conducted by the information dissemination programme:

- Nine people who have made remarkable contributions to the humanitarian mission were named "Humanitarian Hero" and were awarded the golden humanitarian medal. Their contributions include: a veteran who served in the army during the 1939 war; a woman who volunteered to breastfeed 24 infants (including twins, triple and orphan) and donated 42.3 liter of blood to save 160 lives; a nurse who saved the lives of 13 people during relief operations; herders who donated their own livestock to other herders who had lost their livestock during the dzud disaster; and a contributor to the development of Mongolian youth

and children. A concert entitled “The Party of 1,000 Meritorious People” was held jointly with Mongolian cultural stars in the Cultural Palace of the Trade Union on 5 May to celebrate.

- A gathering entitled “Children and Youth - Let’s Join the Humanitarian Mission” was organised among the Red Cross junior members of Ulaanbaatar city in Sukhbaatar square. During the gathering, a recruitment ceremony of 600 new Red Cross juniors took place. Stalls were also set up to introduce the core programmes of MRCS. The health care stall launched the theme of “Pass It On - The Truth About AIDS” and passed out information on HIV/AIDS prevention and anti-discrimination messages to over 800 young people and children.
- A hot air balloon carrying sincere words encouraging six children with hemophilia, written by Red Cross junior members, was flown through the sky.

The abovementioned activities coincided with the 65th anniversary of MRCS.

## **Organisational Development**

**Overall Goal: To become a well functioning national society by qualifying volunteers, formulating reliable financial resources and making branches independent.**

**Programme Objective: To improve working conditions for volunteers at mid-level Red Cross branches; to improve the quality of programmes and enhance capacity with the support of volunteers**

### **Progress/Achievements**

- Training on volunteer management was conducted for 20 volunteers of the Sukhbaatar district Red Cross branch from 9-11 January at national headquarters, within the framework of the capacity building project funded by the Netherlands Red Cross Society. The overall outcome has been an increase in the participation of volunteers in the daily activities of Red Cross branches.
- Similarly, training on volunteer management for 20 volunteers of the Gobi Altai aimag Red Cross branch was conducted from 15 to 17 January in the training room of the Gobi-Altai aimag Red Cross branch, also within the framework of the capacity building project funded by the Netherlands Red Cross Society.
- The exchange meeting between 15 volunteers of the Sukhbaatar district Red Cross branch and 20 volunteers of the Kharaa Red Cross branch took place from 10-11 February in Zuunkharaa city of the Mandal soum of Selenge aimag. During the exchange visit, the volunteers visited four herder families and helped them in their daily activities. The residents of Zuunkharaa city organised a show entitled “Serving for Peace” involving all members and volunteers.
- Training on improved finance and accounting, income generation and fundraising was conducted for the heads and secretaries of the primary level Red Cross branches of Sukhbaatar district from 22-23 January at national headquarters. As a result of the training, the number of subscribing members as well as special members has increased which has subsequently helped to improve the financial situation of branches.
- Training on improved finance and accounting, income generation and fundraising was conducted for the heads and secretaries of the primary level Red Cross branches of the Gobi Altai aimag from 22-23 January in the meeting room of the aimag administration.
- Several visits took place, as detailed above.
- A workshop was conducted on 18 March in the meeting room of the Sukhbaatar district Red Cross branch, aimed at developing the water and sanitation project. The workshop was attended by the head of the Federation delegation and MRCS under-secretary general and

involved 25 participants, including beneficiaries, heads and secretaries of the three Red Cross branches and representatives from other governmental and non-governmental organisations.

### **Capacity Building Fund**

In spite of a slight underspend in the capacity building fund supported activities, there has been a direct and measurable impact on the lives of vulnerable people after the first five months of the programme. The new winter heating enabled a significant amount of planned volunteer training to take place which has had a real impact on branch capacity building. The management of this programme by the newly appointed national volunteer manager has strengthened its ability to contribute to the improvement of overall volunteering management systems in MRCS. Plans to complete spending by September 2004 were finalised. A framework has been agreed to continue to measure the impact of capacity building activities in directly improving vulnerable people's lives. MRCS will review impact in September to enable it to prepare a possible follow-up application for consideration at the beginning of 2005.

### **Activities carried out by Junior/Youth Red Cross**

#### **Progress/Achievements**

- The first phase of the 15th annual competition of hand arts and drawings entitled "How do you like my art?" organised by the Bulgarian Red Cross Society for disabled children worldwide was announced on 1 February. The competition was organised together with the federation of parents of disabled children and announced at schools and kindergartens that offer special education.
- The manual entitled "Our Humanitarian Mission" was prepared. It aims to promote the Red Cross junior movement in schools and assist Red Cross junior groups plan, organise, implement and evaluate a range of activities. The draft version of the manual is now in the process of being published.
- Funding for the first year of the international friendship project within the bilateral cooperation programme with the Japanese Red Cross Society was received on 23 February. The necessary equipment was purchased in March. The health educator training curriculum was developed and the first training conducted from 17 to 21 March at national headquarters. Twelve participants from two schools of the Bayanzurkh district, two from Khovsgul aimag centre and another two from soum schools of Khuvsgul aimag have been trained as trainers. They will in turn train 15 peer trainers in their respective schools; thereafter, the peer trainers will conduct training and information dissemination campaigns supporting junior health education both at school and local level.

#### **Bilateral cooperation**

MRCS has been implementing projects within a bilateral cooperation framework with other partner national societies, as follows:

- The international friendship project funded by the Japanese Red Cross Society involving the Red Cross youth/junior programme for the period 2003-2006. This project is aimed at improving environments of school education, health and sanitation and supporting the Red Cross junior/youth activities as well as promoting mutual understanding and friendship between youth members of the two countries.
- The HIV/AIDS project funded by the Australian Red Cross Society covering the period May 2002 to May 2005. The project objectives are: to reduce the spread of HIV/AIDS and improve the lives of people living with HIV/AIDS; and to promote voluntary non-remunerated blood donation with the aim of ensuring a safe and adequate blood supply. This project covers part of the Annual Appeal 2004 activities under the health and care programme.

- The capacity building project funded by the Netherlands Red Cross Society covering the period 2003 to 2007. This project is assisting two mid-level MRCS branches to become more efficient, effective and sustainable so that they will be able to provide support to the most vulnerable in society through better design, implementation and evaluation of programmes, as well as better financial resource mobilisation and strategic development.
- The life skills project funded by the Netherlands Red Cross Society for the period February 2004 to October 2004. The project goal is to help the unregistered migrant former herder families improve their livelihood through life skills training. The project targets some 130 vulnerable families who have migrated from rural areas and settled in ger districts of the Songinokhairkhan district of Ulaanbaatar.

New project proposals include:

- A DP project funded by the Australian Red Cross Society covering the period June 2004 to June 2006. The main purpose of the project is to enhance the DP capacity of MRCS through supporting the regional DP centres. This project will cover half of the annual appeal DP programme and budget.
- A water and sanitation project funded by the Netherlands Red Cross Society for the period 2004 to 2006. The project goal is to improve the water supply and sanitation conditions of the residents living in 3 ger districts of Ulaanbaatar. The components of the project include health education, creation of boreholes, construction of public sub-terrain latrines and creation of solid waste points and improvement of individual latrines.
- A DP project by the Hong Kong Red Cross Society. The main objective is to increase awareness of DP among the public through the use of media.

**The following delegates visited MRCS during the reporting period:**

- Asia & Pacific department desk officer of the Federation secretariat in Geneva met all programme managers as well as the head of the Federation delegation, the secretary general and the under secretary general. He also visited Sukhbaatar district, Orkhon and Darkhan aimags Red Cross branches as well as the Red Cross council of Ulaanbaatar city.
- The regional programme manager and desk officer of the South & East Asia department of the Netherlands Red Cross Society, visited MRCS from 7 to 14 March. The delegates met with all programme managers, head of the Federation delegation, the secretary general as well as the under secretary general. They also visited Sukhbaatar, Songinokhairkhan district and Tuv aimag Red Cross branches and met volunteers as well as Red Cross junior members. The delegates monitored and evaluated the implementation of the capacity building project in the Sukhbaatar district Red Cross branch and were also introduced to the plan of action for the life skills project which has just started in Songinokhairkhan district Red Cross branch. During the visit the selection criteria for the target group was discussed. They also visited the vegetable field and the brick making location. The financial and monthly report of activities of the Sukhbaatar and Gobi-Altai aimags where the capacity building project is being implemented were submitted to the delegates.
- A water sanitation consultant from the Netherlands Red Cross society worked in the Ulaanbaatar ger districts from 11 to 21 March. The result of the visit was very significant for MRCS, as this was the first time MRCS will undertake a water/sanitation project including the creation of boreholes, sub-terrain communal latrines, improvement of latrines and health education. The draft project proposal was submitted to the consultant and will soon be submitted to the Netherlands government.
- The health delegate from the regional delegation in Beijing, together with the head of human resources and a human resources officer from the Swedish Red Cross Society visited from 24 to 28 March. The regional health delegate conducted a two-day peer training entitled "Pass It On - The Truth About AIDS" for volunteers together with the HIV/AIDS programme manager. The delegates from the Swedish RC visited the activities

- of Chingeltei and Nalaikh districts Red Cross branches and were impressed by the bakery, the main income generation activity of the Nalaikh district Red Cross branch.
- Senior project officers responsible for Northeast Asia & the Middle East of the Australian Red Cross Society visited from 29 March to 2 April. The delegates worked on the DP project proposal together with the DP programme manager and the head of the Federation delegation, agreeing on the project logframe, plan of action and DP activities to be included.

**Delegates from MRSC participated in the following meetings and conferences:**

- The under-secretary general of MRCS, participated in the regional SARS lessons learned forum conducted for national societies in Southeast and east Asia from 23 to 25 February in Bangkok.
- A delegation of six people headed by secretary general and including the under-secretary general, programme coordinator, DP programme, HIV/AIDS programme manager and an officer of the international relations department along with the Mongolia Federation head of delegation participated in the partnership meeting 2004 held in Beijing from 2 to 5 March. The secretary general and the under-secretary general gave a presentation of current programmes and future strategies of MRCS. There was also a special session for Mongolia on enhancing coordination and cooperation among the partner national societies (PNS) where the external partners contributed their perspectives and experiences. During the PNS meeting, the MRCS delegates had the opportunity to have individual meetings with delegates from other PNS.

APPEAL No. 01.69/2004

## PLEDGES RECEIVED

18/05/2004

## CASH

						TOTAL COVERAGE
REQUESTED IN APPEAL CHF ----->				968,791		38.1%
CASH CARRIED FORWARD				183,234		
FINNISH - GOVT/RC	61,340	EUR		95,690	10.02.04	HOD
FINNISH - VOT/RC	57,000	EUR		89,804	27.02.04	HEALTH AND CARE
SUB/TOTAL RECEIVED IN CASH				368,728	CHF	38.1%

## KIND AND SERVICES ( INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
Note: due to systems upgrades in process, contributions in kind and services may be incomplete.						
SUB/TOTAL RECEIVED IN KIND/SERVICES				0	CHF	0.0%

## ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	