

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## PAPUA NEW GUINEA

30 June 2004

The Federation's mission is to improve the lives of vulnerable people by mobilising the power of humanity. It is the world's largest humanitarian organisation and its millions of volunteers are active in over 181 countries. For more information: [www.ifrc.org](http://www.ifrc.org)

### In Brief

Appeal No. 01.71/2004; Programme Update No. 1; Period covered: January to April 2004; Appeal coverage: 37.1 %; Outstanding needs: CHF 512,181.

[Click here to go directly to the attached Contributions List - also available on the website.](#)

Appeal target: CHF 814,278 (USD 610,709 or EUR521,138)

Related Emergency or Annual Appeals: [Annual Appeal \(01.71/04\)](#)

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*This Programme Update reflects activities to be implemented over a one-year period. This forms part of, and is based on, longer-term, multi-year planning. All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>*

## **Operational developments**

### **Health and Care**

**Overall Goal: Papua New Guinea Red Cross Society (PNGRCS) is able to deliver effective and relevant health and care programmes for vulnerable people.**

**Programme Objective: PNGRCS is a leading provider of quality programmes for vulnerable people in the areas of HIV/AIDS, first aid and voluntary blood donor recruitment.**

#### **Expected Result 1**

To combat the spread of HIV/AIDS by changing peoples' perceptions, attitudes, policies and behaviour, and to promote adequate care and support for people living with HIV/AIDS (PLWHA).

#### **Progress/Achievements**

In the first quarter of 2004, the HIV/AIDS programme developed a youth peer education manual for training purposes covering HIV/AIDS awareness and related issues. This manual was used in conjunction with the piloted youth peer education workshops held in New Ireland and East New Britain branches in April 2004. In June 2004, the PNGRCS piloted the Asia Pacific HIV counselling workshop which was enthusiastically praised by participants.

#### **Impact**

There are currently two branches, New Ireland and East New Britain, which are trialling a project involving youth peer educators who, as facilitators, are displaying improvements in presentation styles and an increased understanding and awareness of the subject of HIV/AIDS. Due to the counselling workshop in June, there is an increased understanding of PLWHA within the branch volunteer system and a core group of volunteers with training to provide basic emotional support to them on an ongoing basis.

#### **Constraints**

The schedule of activities developed by the HIV/AIDS programme officers for activities in 2004 has proven to have periods of intensive activity, creating many challenges for the planning and implementation of programmes. The programme officers are at present reviewing their activity plan to counteract this constraint.

#### **Expected Result 2**

To provide quality training in both commercial and community-based first aid.

#### **Progress/Achievements**

Job descriptions for first aid instructors have been developed. A first aid instructor database is in place and is currently being monitored, reviewed and updated as required.

#### **Impact**

The first quarter of 2004 has seen a steady increase in participants for commercial first aid programmes throughout PNG (as per table below). The first aid programme diversified into two new target areas – youth and community health workers. Although it is still early days for both programmes, they are showing good potential youth first aid programmes have been delivered in three PNGRCS branches and first aid training for community health workers is being trialled in two provinces - New Ireland and Western Province.

Table 1: Number of participants on Commercial first aid programmes

PNGRCS branches	2000	2001	2002	2003	2004 (to date)
North Solomon	0	25	2	2	0
East New Britain	32	15	28	50	123
New Ireland	17	100	120	138	33
Manus	0	15	0	31	17
Madang	59	49	83	31	23
Morobe	32	13	16	36	14
Western Highlands	19	15	0	0	10
Milne Bay	26	36	2	45	0
NCD/Central	0	9	28	39	10
National HQ	151	171	140	213	339
<b>Total</b>	<b>336</b>	<b>448</b>	<b>419</b>	<b>585</b>	<b>569</b>

### Constraints

Community-based first aid and CBSR initiatives have been constrained by the lack of a CBSR programme officer within the national society during the first quarter of 2004. The society is currently in the process of recruiting someone to fill this position.

### Expected Result 3

To recruit sufficient voluntary blood donors to ensure an adequate and safe blood supply.

### Progress/Achievements

The blood donor programme has been without a blood donor recruitment officer since the start of the year. A voluntary officer will soon be joining headquarters to support all blood donor activities. Discussions with the Australian Red Cross Society are currently underway regarding funding to pursue this programme for 2004 and 2005.

### Impact

The society has successfully establishment a designated programme officer for the blood donor project and has identified a potential avenue for financial support of the project; at the time of writing, negotiations were still underway.

### Constraints

The memorandum of understanding with the Department of Health has not yet been finalised. There has been a restructuring of the programme since negotiations began and there remain outstanding issues that need to be resolved between the PNGRCS and the former director of the blood bank. Limited financial resources have also restricted progress in this area.

## **Disaster Management**

**Overall Goal:** PNGRCS is able to respond effectively to the needs of vulnerable people in times of emergencies, and contributes to risk reduction.

**Programme Objective:** By the end of 2004, PNGRCS has the disaster management capacity to provide quality services to the most vulnerable people in a timely and efficient manner.

### **Expected Result 1**

PNGRCS has a well functioning disaster management programme, which is well maintained by trained staff and volunteers.

### **Progress/Achievements**

The disaster management programme began with the appointment of a new disaster programme officer in March 2004. This position was vacant for some time and the new officer is currently working well to set in motion activities for 2004.

The PNGRCS is working to promote effective community risk reduction in relation to disasters. A basic disaster management workshop is in progress in Goroka, Eastern Highlands Province, with good representation from the local community. Two more will be held shortly - one in Milne Bay province and the other in Port Moresby.

### **Expected Result 2**

Staff and volunteers are able to apply vulnerability and capacity assessments (VCA) as a tool for identifying needs and reducing vulnerabilities at community level.

### **Progress/Achievements**

Two branch level disaster volunteers attended the field assessment and coordination team (FACT) training course held in Melbourne, Australia earlier this year. These two volunteers are integral to the planned disaster training strategy for 2004, which includes VCA training. Both FACT trained volunteers were central to the facilitation of the recently held basic disaster management course in Goroka in which VCA was also addressed.

### **Impact**

The national society has begun to decentralise its disaster management expertise away from headquarters into the branches. It is envisaged that this strategy will assist the national society in developing a sustainable core of trained and motivated disaster volunteers throughout its branches.

### **Constraints**

The programme has suffered from the lack of a designated programme officer for disaster services at head office. This lack of a central focus point for the development of the programme was rectified in March 2004 with the employment of a disaster programme officer at the national level.

### **Expected Result 3**

PNGRCS disaster preparedness and response plan guides disaster related activities.

### **Progress/Achievements**

An effective disaster response plan is now in place and will be further reviewed later on in the year. NEART members continue to be active throughout the country.

### **Expected Result 4**

The disaster preparedness (DP) container project covers the entire country and is managed in a sustainable manner.

**Progress/Achievements**

Eight locations throughout the provinces now have DP containers. Two more locations have been selected and the procurement of DP containers for these areas is currently underway.

**Impact**

In the event of a disaster in those provinces with containers, the local Red Cross branch has the ability to provide initial supplies to persons most vulnerable while a more in-depth assessment is undertaken. The value of the DP programme has been proven on three occasions during flood related disasters - two in Madang and the third in Morobe province.

**Constraints**

Human and financial resource limitations have restricted the implementation of the activity plan for the first quarter. The position of disaster programme officer for PNGRCS was vacant for the first two months of 2004, and at present a CBSR officer is still being sought.

In relation to the DP container project, the maintenance of records and reporting of stocks remains poor in most locations. The DP officer, with the assistance of the Federation, is working on improving and developing databases and training staff and volunteers to augment better practices in these areas.

**Organisational Development**

**Overall Goal: PNGRCS works as an efficient and effective organisation, maximising its impact in all its core areas of intervention.**

**Programme Objective: PNGRCS increasingly meets the characteristics of a well functioning national society.**

**Expected Result 1**

PNGRCS governance and management work together effectively to formulate and implement strategic directions and policies, within their respective roles and mandates.

**Progress/Achievements**

Governance and management have worked together to formulate a five-year strategic plan which has now been formally approved. It is now in the process of being printed.

**Impact**

The five-year strategic plan provides a clear unified direction for the national society and its branches.

**Constraints**

Due to the limited infrastructure available to some branches, monitoring of progress in achieving specified objectives within the strategic plan will be challenging.

**Expected Result 2**

PNGRCS is able to manage its programmes, resources, staff and volunteers effectively.

**Progress/Achievements**

The PNGRCS Secretariat, with assistance from the Federation, is presently drafting a resource manual to assist branches in all aspects of their Red Cross activities. This document, once finalised, will be an integral part of the branch development workshops, which are held regularly throughout the branch network in PNG, and aim to strengthen the sustainability of the society throughout the country.

**Impact**

There is uniform understanding of the roles and responsibilities of a well functioning branch, intended to lead to better communications between branches and the Secretariat, as well as strengthening the sustainability of the society at a branch level.

**Constraints**

Some branches are reporting a high turnover of volunteers. This may impact on the progress of branches towards sustainability as targeted training at higher levels is replaced with more basic training for new recruits.

**Expected Result 3**

Two interim branches are formally endorsed, and two new interim branches are established.

**Progress/Achievements**

Two interim branches were established late last year – Bougainville and Sandaun. Also, Eastern Highlands was established as an interim branch early this year and is steadily progressing towards full branch status, while Bougainville and Sandaun interim branches both have challenges to overcome prior to obtaining full branch status.

**Impact**

The society presently has eight fully recognised branches and three interim branches at various stages of development. The society has monitored the progress of all three interim branches and is planning visits to both Sandaun and Bougainville interim branches to provide training and support.

**Constraints**

Communication to the more remote branches of Sandaun and Bougainville remains problematic and provides a challenge for the national society's ability to provide relevant and timely support to these interim branches as they work towards full recognition. Resources at the branch level for interim branches, including volunteer numbers and finance, are a major challenge. Although the society assists, as its means dictate, the branches themselves remain the source of fundraising, and resource development remains vulnerable during the early stage of their progression to full recognition and sustainability.

**Expected Result 4**

All branches have relevant programmes and skilled volunteers to meet community needs.

**Progress/Achievements**

A total of four branches received training in governance and management during 2003, and this year the national society hopes to conduct the same training for all its established branches and interim branches, including sub-branches. Targeting the scope of effective governance and management, the PNGRCS branch development programme has developed branch leadership training as a tool in equipping volunteers with the necessary skills and knowledge to develop a well functioning branch and national society.

Branches have developed annual branch plans for this year; from these plans the Secretariat can monitor branch activities. In March, a reporting format was developed by the Secretariat, aimed at assisting branches to submit monthly branch reports based on their annual branch plans. Several other standard reporting formats have also been implemented to assist branches in their administration. Additionally, the programme since March has been working on formulating a *Branch Resource Manual*, aimed at allowing branches to access information of relevance to them. The resource manual will be a guide for branches to relate to when dealing with general and programme issues at the branch level. Three branch leadership trainings have been conducted for two established branches (Madang and East New Britain) and one newly established branch (Eastern Highlands interim branch).

**Impact**

Branches are now slowly beginning to use the recently developed reporting formats. The resource manual has facilitated the Secretariat's awareness of branch activities as well as progress in implementing branch plans. The

Secretariat is therefore able to monitor branch activities and, through the branch development programme, monitor the status of the branches.

### **Constraints**

The PNGRCS Secretariat is now faced with the challenge of making sure branches fully understand the importance of formulating branch plans and reporting on their activities on a regular basis. Branches still do not have the necessary infrastructure to communicate on a regular basis with the national society. The lack of infrastructure also creates security problems in some branches, and therefore they continue to have difficulties in fulfilling reporting requirements.

### **Expected Result 5**

An increased number of schools participate in Red Cross youth activities and leadership development.

### **Progress/Achievements**

Three youth leadership workshops and an HIV/AIDS peer education training, with participants totalling 106, have been conducted at the New Ireland branch, and Lihir and Namatanai sub-branches. Six more schools from the two aforementioned sub-branches have increased the number of schools participating in the youth programme, from 28 in 2003 to 34 during the first quarter of 2004. They have also received necessary leadership skills to implement the programme.

### **Impact**

With the leadership skills gained, the trained youth peer educators are now conducting youth peer education in their respective schools as a pilot project. First aid has also been conducted in four schools and those trained are readily available for school meetings and sporting activities. With the increased number of schools participating in the programme, more people are coming to understand the Red Cross, its principles and values.

### **Constraints**

Weak financial procedures continue to lead to delays in implementing the activity plan. Improved methods have now been established and will work to expedite reporting for the rest of the year. A sense of programme ownership at branch level still needs to be developed.

## **Humanitarian Values**

**Overall Goal: PNGRCS and its principles are well known and respected, ensuring support and safe access to people in need**

**Programme Objective: To promote awareness and respect for the Red Cross, its Fundamental Principles and humanitarian values, and to generate support and acceptance of its programmes and activities.**

### **Expected Result 1**

The people of PNG, authorities and partners respect and support PNGRCS.

### **Progress/Achievements**

The dissemination programme of PNGRCS has identified potential funding for the production of a PNGRCS video. The programme is aiming to produce a video by the end of September 2004.

A draft of the seven Fundamental Principles in the Motu language is in place. Potential fluent Motu speakers have been approached for their input into the translation of the principles before the final printing. The society aims to print the Motu version of the Fundamental Principles by August 2004.

### **Impact**

The branches, in fulfilling their role to recruit volunteers, will use the video as an effective tool in disseminating information on PNGRCS functions and its programmes. The task to produce videos about PNGRCS was requested by the branches and therefore will have a positive impact on the dissemination programme at the branch level.

In PNG, there are three main languages commonly spoken - English, Pidgin (Tok Pisin) and Motu. The PNGRCS has printed the seven Fundamental Principles in English and Pidgin. Tok Pisin is the mother tongue of the majority of the population whilst Motu is the second most common language spoken, particularly in the Papuan region. The Motu version of the seven Fundamental Principles will increase the understanding and knowledge of Red Cross among the locals and gain support for Red Cross activities.

### **Constraints**

Funding remains an issue in the production of dissemination materials. The national society must be able to secure funding for the production of the videos and the printing of the Fundamental Principles in the Motu language in order to achieve its objective.

### **Expected Result 2**

International humanitarian law training is promoted throughout the PNG security forces.

### **Progress/Achievements**

One planned dissemination workshop was held in the first quarter of the year at the defence training barracks. This training session specifically targeted officers returning from overseas training. It must be noted that the dissemination activity plan for the year was developed in January 2004, with the majority of dissemination sessions for the first quarter focussing on strengthening the understanding of the Red Cross and dissemination internally. Activities targeting the security forces are planned for the second half of the year (as per table below).

*Table 2: Schedule for security forces dissemination activities 2004*

<b>Department</b>	<b>Month of dissemination project</b>
Police	August and September
Navy	September
Army	September
Parliament	October

### **Impact**

To facilitate the dissemination activity plan, PNGRCS has undertaken a strategy to strengthen its contacts with relevant security force personnel. This has led to a closer working relationship with the defence forces training section regarding their international humanitarian law training programme.

### **Constraints**

At present, there are still considerable challenges for the national society to improve the commitment of the security forces to the delivery of international humanitarian law training. This has sometimes led to sessions being presented with limited teaching aides and resources at their disposal.

### **Expected Result 3**

The Red Cross emblem is protected and respected.

### **Progress/Achievements**

The 2004 activity plan has been developed and implemented. The first quarter was set aside for an intensive public and media campaign including radio, television and newspapers, to educate the public on the meaning and use of the emblem. From July 2004, letters will be sent to persons and organisations to address breaches in the use of the emblem.

### **Impact**

Although PNGRCS is pleased with the progress of their dissemination campaign to date, it is difficult to measure the impact of this programme. Qualitative feedback from different stakeholders is positive and we are confident that the quantitative data collected in the second half of the year will make the impact of the programme more readily quantifiable.

### **Constraints**

The extent of the media coverage was proportional to the amount of free time donated by different media companies and the programme funding available.

Although it is specified within the statutes of government that it is responsible for the protection of the emblem, further discussions and education is needed with the government minister charged with the responsibility to reinforce government's role in protecting the emblem.

### **Coordination and Management**

A new organisational development delegate supported by the Australian Red Cross Society took up position in early 2004. The recruitment of a new head of delegation proved challenging, but it is hoped that a formal handover can now take place by the middle of the year. At the same time, the delegation is currently reviewing if and how certain management functions, such as finance, can be handled directly by the regional delegation in Suva. This would allow the small team in PNG to focus its main efforts on providing technical support to PNGRCS and ensuring effective coordination with Movement partners, while also achieving some cost reductions. A final decision will be taken later in the year.

Negotiations are continuing with the government of PNG regarding the conclusion of a formal status agreement. It is hoped that this can be finalised shortly.

A cooperation agreement strategy meeting is now tentatively scheduled for the end of August. With the PNGRCS strategic plan now firmly in place, this would allow all partners to further discuss how best to contribute collectively to the achievement of agreed priorities.

Appeal coverage for the PNG programme has been low so far, leading to the postponement of some scheduled activities for lack of funds. In addition, it has been difficult to obtain sufficient funding for core running costs of the delegation. Renewed efforts for resource mobilisation are therefore urgently required if all objectives are to be achieved by the end of this year.

*[Contributions list below; click here to return to the title page and contact information.](#)*

APPEAL No. 01.71/2004

## PLEDGES RECEIVED

23/06/2004

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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## CASH

					TOTAL COVERAGE	
REQUESTED IN APPEAL CHF ----->				814,278		38.9%
CASH CARRIED FORWARD				149,122		
AUSTRALIAN - RC		64,060	AUD	61,946	30.03.04	ORGANISATIONAL DEV. DELEGATE
CHINA - HONG-KONG RC		15,500	HKD	2,457	02.03.04	RELIEF ITEMS OF DP CONTAINER
SUB/TOTAL RECEIVED IN CASH				213,525	CHF	26.2%

## KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
AUSTRALIA	DELEGATES			60,800		
DENMARK	DELEGATES			42,600		
Note: due to systems upgrades in process, contributions in kind and services may be incomplete.						
SUB/TOTAL RECEIVED IN KIND/SERVICES				103,400	CHF	12.7%

## ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED						
				0	CHF	