

ANNUAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

MAGEN DAVID ADOM IN ISRAEL

3 May 2006

In Brief

Appeal No. 05AA077; Annual Report; Period covered: January - December 2005

Appeal target: CHF 310,713 (USD 244,960 or EUR 197,310); Appeal coverage: 75.7 % (*Please click here to go directly to the attached Financial Report*).

Related Emergency or Annual Appeals:

Israel Annual Appeal 2005. For details please see the website at http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA077.pdf

Israel Annual Appeal 2005 – Programme Update no.1. For details please see the website at http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA07701.pdf

Israel Annual Appeal 2005 – Programme Update no.2. For details please see the website at http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA07702.pdf

Annual Appeals 2005 for Middle East and North Africa region. For details please see the website at <http://www.ifrc.org/where/mena.asp>

Israel Annual Appeal 2006-2007. For details please see the website at http://www.ifrc.org/cgi/pdf_appeals.pl?annual06/MAAIL001.pdf

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This Annual Report reflects activities implemented over a one-year period; they form part of, and are based on, longer-term, multi-year planning.

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 183 countries.

All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere Project) in delivering assistance to the most vulnerable. For ore information please access the Federation website at: www.ifrc.org

Overall analysis of the programme

The decision to open a Federation office in Israel was taken in 2000 as part of a program to enhance operational cooperation between all Movement components and Magen David Adom in Israel (MDA). It coincided with work on adoption of a Third Protocol additional to the Geneva Conventions of 1949, and MDA's status as a national society pending recognition by the International Committee of the Red Cross (ICRC) and admission to the Federation. Adoption of the Third Additional Protocol on 8 December 2005, and the work done beforehand – including negotiation of agreements between MDA and the Palestine Red Crescent Society (PRCS) – will pave the way for MDA's recognition as a national society and admission by the General Assembly of the Federation. The next step is holding of an International Red Cross and Red Crescent Conference to amend the Statutes of the International Red Cross Movement to take account of the red crystal emblem established by the Protocol. The Conference has already been convened, and will take place in Geneva in June 2006.

Since the Federation Israel office was opened in December 2000, it has helped MDA strengthen relationships and programmes with other national societies and the Movement, supported MDA's efforts to build capacity in disaster response and preparedness, promotion of humanitarian values, and to develop its role as auxiliary to authorities in the humanitarian field, helped MDA develop a sense of itself as a national society and part of the "Red Cross family", and provided advice and guidance to increase its understanding of the rules and procedures of the International Red Cross and Red Crescent Movement and to assist its development as a "well-functioning National Society".

Highlights or successes of the collaboration between the Federation Israel office and MDA in 2005 include:

Organizational development: With the support of the Federation Israel office, MDA started making the changes necessary to bring its statutes into line with Movement requirements, carried out the National Society Self-Assessment (NSSA), and changed its operations in certain fundamental ways to comply with Movement practices and expectations. Work on the statutes will continue in the first quarter of 2006.

Disaster management: The Federation Israel office provided opportunities for MDA staff and volunteers to participate in Movement training courses, worked with MDA on development of its long-term strategic plan in disaster response and preparedness, and encouraged MDA to develop new training programmes for its own staff in earthquake response and preparedness and psycho-social support.

Website/communications: The Federation Israel office encouraged and helped MDA to include a section on the Red Cross and Red Crescent Movement in its new website (<http://www.mdais.org>) and assisted with advice on matters of "Red Cross" presentation and style – in relation to both the website and MDA communications more generally.



MDA's Chairman and PRCS' President signing Memorandum of Understanding in November 2005

Movement integration: Throughout 2005, the Federation Israel office and MDA worked together in a range of areas to promote and continue MDA's integration into the Movement – meetings training programmes, cooperation, activities, and operations – and its development as a national society and Movement player. The Federation Israel office assisted MDA to prepare for, and participate actively, in international and regional meetings, to host visits of the Federation President and the ICRC/Federation Joint Statutes Commission, and to contribute to international Red Cross relief operations through a proper process of liaison and coordination.

MDA-PRCS Memorandum of Understanding: In 2005, MDA made a commitment to strengthen its relationship with PRCS and to enhance cooperation between the two national societies for the benefit of the most vulnerable. MDA and PRCS signed a Memorandum of Understanding (MoU) on 28 November 2005. The Federation Israel Office provided advice and linkages in support of this

process, and now actively assists in implementation of the MoU.

Development of activities: As MDA broadens its understanding of the Movement, with assistance of the Federation Israel office and through increased contacts and exchanges with sister national societies, MDA has been developing new activities and centres of interest going well beyond its traditional ambulance and blood service role (e.g., assistance to youth at risk and vulnerable communities, psycho-social support, road and playground safety).

Two key objectives in the Federation's 2005 Israel appeal where progress has been slow, and where further work will be required in 2006, are in the fields of dissemination and domestic fundraising. The Federation Israel office has been encouraging MDA to appoint staff to work in the field of dissemination but at this stage, it appears that MDA is more focused on developing the skills of its volunteers in this area. As far as fundraising is concerned, it seems that MDA has decided to devote more efforts to domestic fundraising, but this has not yet translated into concrete progress in developing a domestic fundraising infrastructure or increased revenues. The Israel office will continue to propose that MDA take advantage of expertise and experience of the Federation and other national societies in this field.

Health and care

Goal: Enable MDA to contribute its expertise in medical care and training to the Movement, deploy health professionals on missions with the Movement, and broaden its understanding of the Federation's approach and programmes in health and care in the community.

Objective: Contribute to work of the Federation's Health Commission, collaborate with the Federation and National Societies in the fields of blood safety and blood donor recruitment, develop cooperation projects with other National Societies, and share its expertise in emergency pre-hospital care and first aid training.

Progress/Achievements (activities implemented within this objective)

MDA has a long history of providing effective medical services consisting of first aid services and training, and ambulance and blood services. With the development of ties between MDA and the Movement, the Federation has encouraged MDA to contribute to Movement work in the fields of health and care. Until November 2005, MDA's immediate past President served, in his personal capacity, as a member of the Federation's Health and Community Services Commission. At the Federation General Assembly (Seoul, November 2005), the Director of MDA Blood Services was appointed to serve in the Commission, also in a personal capacity.

MDA's Operations and Training Departments have contributed to emergency medical services (EMS) training in other national societies and MDA's Blood Services contributes its expertise on issues such as blood safety and volunteer recruitment. In 2005, MDA sent instructors to Kampala and Sofia to run "Train the Trainers" courses for EMS instructors in the Bulgarian Red Cross and Uganda Red Cross Society.



MDA was an important component of the relief operation in Sri Lanka in January 2005

The Federation has continued to support MDA's integration into Movement activities and relief operations in the health sector by finding places for MDA delegates on Federation and National Society training courses such as the Basic Training Course (BTC), Emergency Response Unit (ERU), Field Assessment Coordination Team (FACT), and Field Team Leaders Workshop. In 2005, MDA sent its Disaster Preparedness Coordinator to the Field Team Leader Workshop in Finland, two delegates to Regional Disaster Response Team (RDRT) training organized by the Budapest Regional Delegation, three of its RDRT members to a refresher course organized by the Budapest Regional Delegation, and a delegate to a water sanitation ERU hosted by the Serbia and Montenegro Red Cross Society.

In January 2005, in the wake of the Indian Ocean tsunami, MDA sent its tracing officer, a medical delegation, and medical and food supplies to Sri Lanka. MDA's medical team set up a health clinic in the south of the country dispensing first aid, preventive medicine, and emergency treatment. The Federation Israel Office played a crucial role in assuring effective liaison and coordination between MDA, the Sri Lanka Red Cross Society, and the Federation.

As MDA has learned more about the breadth of the activities of other national societies, with the assistance of the Federation Israel office and through increased contacts and exchanges with sister national societies, MDA has started to develop new activities and centres of interest going well beyond its traditional ambulance and blood service role (e.g., assistance to youth at risk, vaccination, psycho-social support, road safety and accident prevention). The Federation Israel office provides MDA with information on Federation policies and national society programmes in these spheres, and ensures that MDA has access to technical expertise from Federation and national society health experts.

Since 2004, MDA has been working to expand its support to local communities. It provides food parcels to needy families before the main religious holidays. MDA decided to take this step in view of the difficult economic situation in Israel, and needs observed by MDA staff and volunteers on ambulance duty. MDA is also looking at possible activities to promote road and playground safety. Discussions are taking place in MDA, including as part of the National Society Self-Assessment process, as to whether MDA should expand this sort of activities. The Federation Representative in Israel provides insight into activities of other national societies, and thus assists MDA's senior management which is looking at developing new activities in the humanitarian sphere.

Disaster management

Goal: Define and develop MDA's role as auxiliary to the authorities in disaster response and preparedness within the State of Israel, and promote understanding within Israel of the role to be played by the national society in the event that Movement assistance would be sought in a natural disaster.

Objective: Organize disaster management workshops for MDA staff and volunteers, establish links with the authorities responsible for disaster/earthquake response in Israel, participate in Israel's National Steering Committee for Earthquake Preparedness, and consider developing education or other activities in disaster response and preparedness in accordance with Strategy 2010.

Progress/Achievements (activities implemented within this objective)

In line with its pledge to the International Red Cross Conference in December 2003, MDA is developing activities in disaster response and preparedness. The Federation Israel office ensures that MDA has access to Federation and national society training courses, and Federation technical support, including from the Federation's Regional Delegations in Ankara and Budapest. In 2005, five MDA delegates attended Regional Disaster Response Team training organized by the Regional Delegation in Budapest. MDA plans to organize a National Disaster Response Team (NDRT) training in Israel in February 2006, and MDA is working with the Federation Israel office and with disaster management specialists from the Ankara and Budapest Regional Delegations to prepare for this.

Access to Federation expertise in disaster management, and workshops with strong Movement participation, have assisted MDA to raise its profile and increase contacts with the authorities. This also gave MDA an opportunity to re-examine its earthquake response capacity, and reformulate its approach in technical and human resource terms. MDA has developed a new EMS response in the event of earthquake which relies on a more community-based approach.

In 2005, MDA started working on development of a long-term strategic plan for its activities in disaster response and preparedness, and the Federation is providing input on this through its Israel office and Geneva, Ankara and Budapest-based disaster management experts. Progress on the strategic plan has been slow, and the NDRT, which will take place in early 2006, should provide a new impetus and interest for development and adoption of the plan.

The Federation's Ankara-based disaster management delegate visited Israel in August 2005, to assist with planning and programming of the NDRT, provide input on development of MDA's strategic plan, earthquake response plan and psychological support programme, and attend meetings with relevant government officials to discuss MDA's role in disaster response and preparedness.

The Federation Israel office has worked to forge ties between MDA and Federation and national society experts in disaster management and psycho-social support and programming. These contacts – and the exchange of expertise and experiences involved – have led MDA to offer two new types of training course to staff and volunteers. MDA has developed a training module on earthquake preparedness and response for MDA staff and volunteers, and the general public, and a psycho-social support component in its orientation programme for employees. Both courses ran throughout 2005, and the Federation Israel office will continue to ensure MDA has access to Federation and national society expertise and input as these programmes develop. In addition, MDA's new first aid manual (due out in 2006) will include a chapter on earthquake preparedness.

Organizational development

Goal: MDA, as a well-functioning National Society as defined in Strategy 2010, increases its involvement in Movement activities, and benefits from Federation expertise in strategic planning, communications, fund-raising and delegate recruitment procedures to expand programme and service delivery in Israel, and contribute to international relief operations of the Movement.

Objective: Undertake National Society Self-Assessment, continue review of the MDA Statutes, attend Red Cross Fundraising Skillshare and look at ways to develop domestic fund-raising capacity, and raise MDA's profile through an active communications strategy, including an English-language website.

Progress/Achievements (activities implemented within this objective)

In 2005, MDA carried out the National Society Self-Assessment (NSSA), with technical advice and support from the Federation Israel office and a local strategic consulting firm selected by the office (and generously funded by Norwegian Red Cross).

The Federation Israel office helped MDA plan its approach to the NSSA, involving a representative cross-section of the national society – management/governance, headquarters/regions, and staff/volunteers. The final phase of the process was a meeting headed by the Director-General, facilitated by the consulting firm, and bringing together a large number of directors at management and field levels, as well as a number of employees to present and validate the responses, to assess the significance of MDA's responses to its operations in general, and its performance against Red Cross requirements in particular. The NSSA process helped MDA to evaluate its operations against the characteristics of a "Well-Functioning National Society", to increase awareness within the national society of Red Cross expectations in certain important fields, and to establish a common understanding for future developments and changes at MDA as it moves towards full membership of the Movement.

Throughout 2005, the Federation Representative in Israel worked closely with MDA's Chairman and its legal advisers on revision of MDA's statutes. MDA is committed to making the changes necessary to bring its statutes into line with Movement requirements, and has already prepared and adopted some of the amendments required. The Federation Representative in Israel is a lawyer by training with considerable experience working with national society statutes and the ICRC/Federation Joint Commission for National Society Statutes. In addition to the statutes revision, the Federation Israel office provided MDA with expertise and advice on the ten conditions of recognition and assisted in preparations for the visit of the Joint Statutes Commission in June 2005 and follow-up thereafter.

The Israel office encouraged and assisted MDA to develop and update its website (<http://www.mdais.org>), so it includes up-to-date and accurate information on the Red Cross and Red Crescent Movement, MDA's cooperation with the Movement, and developments in relation to the Third Protocol to the Geneva Conventions and the new additional emblem, the "red crystal". The Federation Representative in Israel is also encouraging MDA to invest more resources in the field of communications, including website management, which is important to raise MDA's profile as a national society, to increase awareness about the Red Cross in Israel, and to further MDA's fundraising possibilities within Israel.

Despite its 2003 decision to explore domestic fundraising possibilities, MDA has made little concrete progress in strengthening its domestic fundraising infrastructure or revenues. The question of fundraising was discussed during the NSSA process, and Movement rules in relation to fundraising are now better understood at MDA. The Federation Representative in Israel will continue to work with MDA to strengthen its fundraising capacity, including through discussions with relevant staff and Board members, and by promoting exchanges with national societies and participation in the Red Cross Fundraising Skillshare.

Humanitarian values

Goal: Expand MDA programmes for dissemination of international humanitarian law (IHL) and raise awareness of the work of the Red Cross Movement and the Movement's fundamental principles among MDA volunteers and staff, and the wider public.

Objective: Establish a dissemination unit and/or recruit a dissemination officer to organize activities and programmes to raise awareness of IHL, the Movement and the fundamental principles, develop and/or translate new Hebrew-language dissemination materials, and participate in relevant Movement courses.

Progress/Achievements (activities implemented within this objective)

Since 2003, MDA has included materials on IHL, the Movement and the Fundamental Principles in all training courses for staff and volunteers (e.g., youth volunteers, blood bank, ambulance drivers, and paramedics).

With assistance from the Federation Israel office, MDA included a section on the Movement and cooperation with the Movement in its new website (<http://www.mdais.org>). The Federation course materials "Principles to Action", translated into Hebrew by the Federation Israel office in 2004, provided a useful resource in preparation of MDA's website. Throughout 2005, the Federation Israel office has supported MDA with advice on Movement principles, values and style, and how best to incorporate these into MDA's website and publications.

One of the objectives of the Federation Israel office for 2005 was to work with MDA to develop and organize a course on the fundamental principles for MDA staff and volunteers. This idea was dependent in no small measure on MDA establishing a dissemination unit with staff dedicated to further developing MDA's dissemination programme – a step which both the ICRC and the Federation have been encouraging for some time. The Federation Israel office will continue to encourage MDA to appoint staff to work in the field of dissemination. At this stage, it appears that MDA is more focused on developing the skills of its volunteers in these areas, and MDA volunteers are developing new materials and approaches to dissemination to youth, including games, stories and other activities. MDA now has 100 youth leaders who have participated in IHL training and who are ready to provide training in their turn to MDA volunteers.

The Federation Representative provides briefings on the Movement to all MDA staff and volunteers leaving for mission with the International Red Cross Movement or as part of a MDA relief delegation abroad, as well as for MDA delegates to Movement training courses or seminars.

After the Diplomatic Conference and adoption of the Third Additional Protocol in early December, the Federation Representative in Israel raised with senior management at MDA the importance of expanding its dissemination programmes in 2006 as MDA moves towards full membership of the Movement. These programmes will need to focus on MDA's role and responsibilities as a national society, the Fundamental Principles of the Red Cross and Red Crescent Movement, and International Humanitarian Law. The programmes will also need to ensure that the Third Protocol is well understood in Israel, and that the red crystal is well-recognised and respected.

International representation

Goal: MDA participates actively in international and regional meetings of the Movement, strengthens its bilateral relationships with individual national societies, and deploys staff on mission with the Movement.

Objective: MDA holds an international youth camp in 2005, creates a pool of personnel qualified to fill ICRC or Federation delegate positions, or for deployment in national society ERUs.

Progress/Achievements (activities implemented within this objective)

The Federation Secretariat and the Federation Israel office worked closely with MDA throughout 2005 on the emblem and membership issues. After years of work by the Movement, and after convocation of the Diplomatic Conference by the Swiss government as Depositary of the Geneva Conventions, a comprehensive and lasting solution to the question of the emblem was achieved in the form of the Third Protocol Additional to the Geneva Conventions.

With 2005 heralding the possibility of progress on the emblem front, a particular focus for the Federation Israel office advised MDA's Chairman and senior MDA staff on the ten conditions of recognition, revision of MDA's statutes, Movement rules, procedures and expectations, and preparations for Movement meetings and for participation in international conferences.

In 2005, the Federation Israel office helped MDA's Chairman prepare for visits to the Federation headquarters in Geneva, meetings with the Standing Commission in Amman, and participation in the Council of Delegates and the Federation General Assembly in Seoul and the Diplomatic Conference in Geneva. The Federation office also helped in preparation for visits to MDA by the Chairman of the Standing Commission's Emblem Working Group, the Swiss Ambassador charged with responsibility for the Diplomatic Conference, the President of the Federation, and the ICRC/Federation Joint Statutes Commission.

The Federation Representative in Israel attended the Movement statutory meetings in November 2005 in Seoul, providing advice and support in negotiations leading to agreement on a Memorandum of Understanding between MDA and PRCS. The Representative also supported negotiations in Jerusalem on operational arrangements between those two Societies, and since the signing of the MoU in Geneva on 28 November 2005, the Federation Representatives in Tel Aviv and Ramallah have been supporting the process of implementation of the MoU and associated operational arrangements. In December 2005, the Federation Representative in Israel attended the Diplomatic Conference, and was in a position to provide advice to MDA's delegation.

The Federation works to integrate MDA into Movement activities, seeks and promotes contacts and opportunities for exchange, supports MDA in its efforts to develop and strengthen its relationships with other national societies, and assists MDA in preparations for international and regional meetings. The Federation Israel office has been exploring possibilities for national societies to work with MDA as it expands and develops activities in areas as diverse as fundraising, communications, disaster management, and deployment of delegates on field missions with the Movement.

The Federation Representative in Israel also works to ensure that MDA has increased access to regional activities of the Federation and national societies. In 2005, five MDA staff attended Regional Disaster Response Team (RDRT) training or refresher training organized by the Budapest Regional Delegation, and another MDA delegate participated in a water sanitation ERU organized by the Serbia and Montenegro Red Cross Society. MDA will be integrated in future regional training courses and response teams as appropriate.

Youth activities have been identified as a high priority for international exchange by MDA. The Federation Israel office's support for this priority is part of its support for MDA in its efforts to increase ties with the wider Movement, giving practical assistance and advice on programme/project development, access to Federation and national society expertise from around the world, and opportunities for MDA to share its expertise with other national societies.



In September 2005, MDA held its second international youth exchange, with youth delegates from fifteen national societies

In September 2005, MDA held its second international youth exchange, with youth delegates from fifteen national societies. The Federation Israel office helped with programme ideas and development, and contributed to the programme itself, including through the presence of an information officer from the Regional Delegation in Ankara. The theme of the exchange, "Protecting Human Dignity: Youth Caring for the Community", was not only inspiring for the participants but also contributed to increased interest in community activities in the staff and volunteer body of MDA as a whole.

The Federation Israel office also maintains relations with the Israel Ministry of Foreign Affairs and other relevant government agencies to keep them up-to-date about its work with MDA and the Federation's work more generally. In

2005, the Federation Israel office initiated discussions with the authorities on the desirability of entering into a status agreement to clarify the legal status of the Federation office in Israel and to better enable the Federation to provide long-term support to the Israel national society. The Federation is firmly convinced that it should retain an office in Israel for some years, in order to continue to support MDA's development as a national society and integration into the Movement after formal recognition and admission.

The Federation appreciates the contribution of donors, who have supported the cooperation between MDA and the Movement in 2005.

[The financial report is attached below. Please click here to return to the title page and contact information](#)

International Federation of Red Cross and Red Crescent Societies

ISRAEL

Selected Parameters	
Year/Period	2005/1-2005/9998
Appeal	M05AA077
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget					310'713	310'713
B. Opening Balance					28'961	28'961
Income						
Cash contributions						
American Red Cross					64'350	64'350
British Red Cross					44'863	44'863
German Red Cross					15'365	15'365
Netherlands Red Cross					23'010	23'010
Norwegian Red Cross					50'000	50'000
Swedish Red Cross					8'475	8'475
C1. Cash contributions					206'063	206'063
C. Total Income = SUM(C1..C6)					206'063	206'063
D. Total Funding = B + C					235'024	235'024

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance					28'961	28'961
C. Income					206'063	206'063
E. Expenditure					-235'668	-235'668
F. Closing Balance = (B + C + E)					-644	-644

Selected Parameters	
Year/Period	2005/1-2005/9998
Appeal	M05AA077
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance A - B
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	
BUDGET (C)						310'713	310'713	
Transport & Storage								
Transport & Vehicle Costs	16'380						14'201	2'179
Total Transport & Storage	16'380						14'201	2'179
Personnel Expenditures								
Delegates Payroll	164'000						90'189	73'811
Delegate Benefits							45'485	-45'485
National Staff	30'000						30'611	-611
Consultants	10'000						15'020	-5'020
Total Personnel Expenditures	204'000						181'305	22'695
Workshops & Training								
Workshops & Training	34'400							34'400
Total Workshops & Training	34'400							34'400
General Expenditure								
Travel	16'200						10'634	5'566
Information & Public Relation	7'000						781	6'219
Office Costs	3'792						1'236	2'556
Communications	6'045						14'286	-8'241
Financial Charges	2'700						-2'145	4'845
Other General Expenses							50	-50
Total General Expenditure	35'737						24'844	10'893
Program Support								
Program Support	20'196						15'318	4'878
Total Program Support	20'196						15'318	4'878
TOTAL EXPENDITURE (D)	310'713						235'668	75'046
VARIANCE (C - D)							75'046	