

ANNUAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

DISASTER RELIEF EMERGENCY FUND (DREF)

May 2006

In Brief

Appeal No. 05AA084; Appeal target: CHF 4,000,000; Appeal coverage: 79.9%.

[<click here to go directly to the attached List of Contributions and the Financial Report>](#)

This Annual Report reflects activities implemented over a one-year period; they form part of, and are based on, longer-term, multi-year planning. All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, please access the Federation's website at <http://www.ifrc.org>

For further information specifically related to this Annual Appeal please contact: in Geneva: Operations Support Department, Peter Rees; Phone: +4122 730 4455; email: peter.rees@ifrc.org

Overall analysis of the programme

The International Federation's Disaster Relief Emergency Fund (DREF) provides initial start-up funds and essential finance to national Red Cross and Red Crescent Societies allowing rapid response in the case of emergencies, whether those needs are created by a sudden disaster highlighted by the world's media or by disasters that the world has little interest in. The fund is currently designed to support up to 15% of operations for which an emergency appeal is launched (with a cap of CHF 1 million), to provide up to 1.9 million per year for minor or forgotten emergencies, and CHF 500,000 yearly for emergency preparedness in disaster prone areas. DREF is replenished by donations to the Federation's emergency appeals or by un-earmarked funding from donors which allows it to respond to minor or silent emergencies.

DREF is a flexible tool that can be used to permit immediate action in the case of sudden onset disasters, without waiting for an appeal for funds to be launched. It is used to allow timely response and awareness-raising in the case of slow onset disasters, like droughts and food insecurity. DREF also makes funds available for minor emergency response operations that would otherwise be unfunded. As 80% of disasters are managed at national level with no international appeal for support and many slow-onset disasters remain unattractive to donors, in 2005 the International Federation introduced an initiative to use DREF more ambitiously and proactively to support these minor and silent emergencies.

The Appeal target was therefore increased from CHF 1.3 million in 2004 to CHF 4 million in 2005. Contributions to the appeal rose from CHF 2,061,888 million in 2004 to CHF 3,257,665 in 2005. The Netherlands Government and the Netherlands Red Cross contributed CHF 1.649 million to the DREF silent emergencies, which allowed to International Federation to give wider support to silent and minor emergencies. However, in spite of this increase in contributions, the appeal was not fully covered (80%). Reimbursements of DREF allocations stood at CHF 2,887,013, giving a total income for 2005 of CHF 6,144,678.

At the same time, allocations increased from CHF 4,738,085 in 2004 to CHF 10,444,218. The balance of the DREF reserves therefore dropped from CHF 9,382,522 at the beginning of 2005 to CHF 5,031,982 at the beginning of 2006.

Allocations to emergency appeals nearly doubled in 2005 from CHF 2.963 million in 2004 to CHF 5.457 million in 2005. However, the increase in minor or silent emergency allocations was even more significant and rose from CHF 1.567 m to CHF 4.987 in 2005. This reflects the Secretariat's strategy to use the fund more proactively to allow national societies to carry out their mandate of responding to disasters in their countries.

Goal: The goal of the DREF is to provide immediate funding in response to all major disasters and requested minor disasters and preparedness activities thereby enabling the Federation and national societies to react rapidly, effectively and efficiently.

Objective: to make the DREF a secured line of funding for new emergencies of all sizes as well as a source of funding for disaster preparedness.

The Secretariat encouraged National Societies to make greater use of the DREF when necessary to ensure they carried out their mandate of responding to disasters in their countries. The significant increase in allocations indicates that they did make wider use of the fund in 2005. This was particularly true for minor emergencies, since under new guidelines in 2004, the national societies were not obliged to reimburse DREF. The knowledge that they could apply to funding prompted rapid response to disasters and had a great impact on the rapidity and quality of response.

It was for the Africa region that support from the DREF was the greatest in 2005. Although the Asia Pacific region registered the largest number of disasters, followed by the Americas, where the 2005 hurricane season was the worst on record, it was in Africa that the DREF funding made the biggest difference. This is a reflection of the national societies in Africa which have generally a strong volunteer base but little funding compared with Asian national societies. Minor emergency allocations allow African national societies to make a huge impact in the fight against epidemics or in responding to floods, for example, where timely action at community level is vital to bring help to affected communities. It also reflects the slow onset disasters affecting African countries like drought and food insecurity for which DREF was also used to allow timely response and awareness-raising when donor interest was not yet focusing on these emergencies. National Societies in Central America and in Central Europe were also able to call upon DREF funds when their countries were affected by multiple flooding episodes in 2005. Having replaced their preparedness stocks thanks to DREF allocations, they were able to meet the needs to beneficiaries when flooding hit their countries for the second or third time in 12 months.

DREF was also used to fund disaster preparedness, as in Kosovo where the national society assisted elderly and vulnerable people to prepare for the winter months.

The many major disasters in 2005 not only made a big demand on DREF funding for Emergency Appeals but the operational priorities also slowed action by the Secretariat on revising the DREF guidelines and expanding information sharing on allocations. This will however be undertaken in 2006 along with a review of DREF.

The Secretariat also carried out active fundraising for DREF, which is beginning to bring results in some results in 2006. However, further support from donors is needed to allow the fund to continue supporting national societies in their response to minor and major disasters.

[List of Contributions and Financial report below; click here to return to the title page and contact details](#)

Disaster Relief Emergency Fund

ANNEX 1

APPEAL No. 05AA084

PLEDGES RECEIVED

08/06/2006

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
-------	----------	----------	------	-----------	------	---------

CASH

REQUESTED IN APPEAL CHF ----->				4,000,000	TOTAL COVERAGE 90.3%	
AUSTRALIA				58,774	28.01.05	MANAM VOLCANO
AUSTRALIA				9,462	08.09.05	DPRK FLOODS
BELGIUM - PRIVATE DONOR		2,166	EUR	3,330	11.05.05	
BRITISH - GOVT/DIFD GRANT				496,900	01.01.05	
BRITISH - GOVT/DFID		49,019	GBP	111,665	15.08.05	BULGARIA FOODS
BRITISH - RC		10,000	GBP	22,780	15.08.05	BULGARIA FOODS
BRITISH - RC		5,000	GBP	11,355	23.05.05	MARBURG FEVER
CANADIAN - GOVT		25,000	CAD	27,613	07.09.05	CENTRAL AFRICAN REPUBLIC FLOODS
CANADIAN - RC		25,000	CAD	27,613	21.10.05	PARAGUAY DROUGHT
DANISH - GOVT				196,777	27.06.05	
FRENCH - PRIVATE DONOR				30	30.12.05	
ICELANDIC - RC		300,000	ISK	5,534	14.04.05	SERBIA & MONTENEGRO SNOWFALLS
ICELANDIC - RC		3,250,000	ISK	68,900	20.12.05	
IRISH - GOVT		50,000	EUR	77,500	30.08.05	BULGARIA FLOODS
JAPANESE - RC		65,697	USD	85,012	29.09.05	
LUXEMBOURG - RC		100,000	EUR	156,050	03.05.05	
MONACO - GOVT		24,997	EUR	38,633	16.11.05	
NETHERLANDS - GOVT		32,086	EUR	49,685	20.01.05	COSTA RICA FLOODS
NETHERLANDS - GOVT		24,603	EUR	37,876	17.02.05	SWAZILAND
NETHERLANDS - GOVT		42,781	EUR	66,267	22.03.05	SUDAN EXPLOSION IN JUBA
NETHERLANDS - GOVT		17,326	EUR	26,837	30.03.05	SENEGAL CHOLERA
NETHERLANDS - GOVT		34,497	EUR	53,039	13.04.05	ZAMBIA DROUGHT
NETHERLANDS - GOVT		34,497	EUR	53,039	13.04.05	ANGOLA MARBURG FEVER
NETHERLANDS - GOVT		42,781	EUR	66,224	10.06.05	KENYA FLOODS
NETHERLANDS - GOVT		42,781	EUR	66,224	10.06.05	YEMEN FLOODS
NETHERLANDS - GOVT		31,668	EUR	49,085	12.09.05	CENTRAL AFRICAN REP. FLOODS
NETHERLANDS - GOVT		13,734	EUR	21,288	12.09.05	GUINEA-BISSAU CHOLERA
NETHERLANDS - GOVT		32,086	EUR	49,733	12.09.05	NIGERIA FLOODS
NETHERLANDS - GOVT		32,086	EUR	49,733	12.09.05	KENYA MARSABIT UNREST
NETHERLANDS - GOVT		24,261	EUR	37,495	14.10.05	SENEGAL FLOODS
NETHERLANDS - GOVT		15,163	EUR	23,434	14.10.05	PERU EARTHQUAKE
NETHERLANDS - GOVT		34,225	EUR	52,895	14.10.05	MOLDOVA FLOODS
NETHERLANDS - GOVT		32,086	EUR	49,669	07.07.05	BULGARIA FLOODS
NETHERLANDS - GOVT		54,545	EUR	85,117	15.08.05	ROMANIA FLOODS
NETHERLANDS - RC		32,086	EUR	49,653	03.11.05	COLOMBIA & NICARAGUA HURRICANE BETA
NETHERLANDS - GOVT		34,565	EUR	53,800	18.11.05	COLOMBIA VOLCANIC ACTIVITY
NORWEGIAN - GOVT/RC		2,157,496	NOK	407,767	12.04.05	
PRIVATE DONORS ON LINE				155,756	20.01.05	
SAUDI ARABIAN - PRIVATE DONOR		85	USD	112	22.12.05	
SWEDEN		1,000,000	SEK	171,000	04.07.05	
USA - PRM		80,000	USD	102,440	26.09.05	
UNITED STATES - PRIVATE DONORS				25,680	23.03.05	
UNIDENTIFIED DONORS				408,336	31.12.05	

Disaster Relief Emergency Fund

ANNEX 1

APPEAL No. 05AA084

PLEDGES RECEIVED

08/06/2006

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED IN CASH				3,610,112	CHF	90.3%

KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED IN KIND/SERVICES				0	CHF	0.0%

ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	

DREF, Appeal M05AA084, Annual Report

Appendix 1, DREF Allocations 2005

Alloc #	Operation Name	Appeal Code	Date	Paid	Reimbursed
AFRICA					
6	ERITREA: DROUGHT	M05EA002	27-Jan-05	300,000	300,000
7	SWAZILAND STORM 2005	M05ME004	27-Jan-05	35,550	
10	UGANDA: CONGOLESE REFUGEES	M05ME008	07-Feb-05	55,250	
12	TOGO: CIVIL TRANSITION	M05EA010	16-Feb-05	75,000	75,000
15	DR CONGO: CHOLERA IN SOUTH KIVU	M05EA004	23-Feb-05	50,000	50,000
18	SUDAN - JUBA EXPLOSION	M05ME014	09-Mar-05	200,000	5
19	SOUTHERN AFRICA EARTHQUAKE PREPAREDN	M05ME013	10-Mar-05	70,000	
20	MOZAMBIQUE - CHOLERA	M05ME018	15-Mar-05	17,040	
21	ZAMBIA - DROUGHT	M05ME015	17-Mar-05	50,000	2
23	ANGOLA - FLOODS 2005	M05ME016	17-Mar-05	44,171	
26	ANGOLA: MARBURG HAEMORRHAGIC FEVER O	M05ME021	05-Apr-05	65,000	
28	WEST AFRICA: FOOD INSECURITY	M05EA015	08-Apr-05	30,000	30,000
30	SENEGAL: CHOLERA	M05ME020	19-Apr-05	30,000	
32	ANGOLA: MARBURG HAEMORRHAGIC FEVER O	M05ME021	22-Apr-05	187,000	
34	TANZANIA/ZANZIBAR: FLOODS	M05ME025	25-Apr-05	110,000	
35	CAMEROON: CHOLERA	M05ME026	27-Apr-05	58,262	8,633
38	TOGO: CIVIL TRANSITION	M05EA010	02-May-05	60,000	60,000
40	ETHIOPIA: FLOODS	M05EA013	13-May-05	100,000	100,000
42	KENYA: FLOODS	M05ME032	31-May-05	100,021	-
43	ZIMBABWE:INTERNAL DISPLACEMENT	M05EA016	08-Jun-05	100,000	100,000
45	ETHIOPIA: FLOODS	M05EA013	15-Jun-05	100,000	100,000
50	WEST AFRICA: FOOD INSECURITY	M05EA015	30-Jun-05	250,000	250,000
55	SOUTHERN AFRICA: FOOD INSECURITY	M05EA023	06-Jul-05	160,006	160,006
58	KENYA: MARSABIT UNREST	M05ME045	28-Jul-05	200,000	
59	GUINEA-BISSAU: CHOLERA	M05ME046	02-Aug-05	27,838	-
60	CENTRAL AFRICAN REPUBLIC: FLOODS	M05ME048	12-Aug-05	46,000	13,280
61	SUDAN: FLOODS	M05ME049	16-Aug-05	200,000	19
62	SIERRA LEONE: PUJEHUN FLOODS	M05EA018	19-Aug-05	100,000	
64	NIGERIA : FLOODS 2005	M05ME051	24-Aug-05	100,000	-
66	SENEGAL: FLOODS 2005	M05ME054	07-Sep-05	34,000	
77	SOUTHERN AFRICA: FOOD INSECURITY	M05EA023	18-Oct-05	1,000,000	1,000,000
81	SUDAN: ASSISTANCE TO RETURNEES & AFF	M05EA025	03-Nov-05	500,000	
86	SUDAN: YELLOW FEVER	M05ME068	24-Nov-05	200,000	
87	MALI: YELLOW FEVER	M05ME067	18-Nov-05	45,000	
89	GHANA: CHOLERA	M05ME069	24-Nov-05	38,000	
93	CHAD: CENTRAL AFRICA REFUGEES	M05ME073	05-Dec-05	200,782	-
95	TANZANIA: EARTHQUAKE	M05ME075	20-Dec-05	31,364	
23A	SENEGAL: CHOLERA	M05ME020	24-Mar-05	25,000	

AMERICAS

1	COSTA RICA FLOODS 2005	M05ME001	10-Jan-05	90,000	21,214
2	PANAMA, WESTERN PROVINCES FLOODS 200	M05ME002	12-Jan-05	75,000	804
3	GUYANA: FLOODS	M05EA001	18-Jan-05	150,000	150,000
5	GUYANA: FLOODS	M05EA001	21-Jan-05	150,000	150,000
9	VENEZUELA FLOODS 2005	M05ME005	10-Feb-05	100,000	
41	EL SALVADOR: TROPICAL STORM ADRIAN	M05ME031	18-May-05	150,000	-
44	BOLIVIA: SOCIAL UNREST	M05ME033	10-Jun-05	60,000	
48	CHILE: EARTHQUAKE	M05ME036	21-Jun-05	30,000	
54	CARIBBEAN: HURRICANE DENNIS 2005	M05EA014	07-Jul-05	250,000	
65	PADRU: HURRICANE SEASON PREPAREDNESS	M05ME055	23-Aug-05	30,000	
68	BOLIVIA: FIRE SEPTEMBER 2005	M05ME056	22-Sep-05	30,000	
70	PERU: EARTHQUAKE	M05ME057	30-Sep-05	22,000	
71	CENTRAL AMERICA - FLOODS FROM HURRIC	M05EA021	30-Sep-05	30,000	30,000
72	EL SALVADOR - FLOODS & VOLCANIC ACTI	M05EA020	03-Oct-05	149,400	149,400
74	CENTRAL AMERICA - FLOODS FROM HURRIC	M05EA021	06-Oct-05	250,000	250,000
76	PARAGUAY: DROUGHT 2005	M05ME060	09-Oct-05	55,000	
78	CARIBBEAN, CENTRAL AMERICA & MEXICO:	M05EA024	19-Oct-05	120,000	120,000

DREF, Appeal M05AA084, Annual Report

Alloc #	Operation Name	Appeal Code	Date	Paid	Reimbursed
79	CARIBBEAN, CENTRAL AMERICA & MEXICO:	M05EA024	26-Oct-05	100,000	100,000
80	COLOMBIA & NICARAGUA. HURRICANE BETA	M05ME062	27-Oct-05	150,000	
84	COLOMBIA: GALERAS VOLCANO & FLOODS	M05ME065	17-Nov-05	50,000	
88	HONDURAS: TROPICAL STORM GAMMA	M05ME066	21-Nov-05	111,000	

ASIA PACIFIC

4	PAPUA NEW GUINEA: MANAM & LANGILA VO	M05EA012	19-Jan-05	60,000	
8	PAKISTAN SNOW, DAM BURST	M05ME006	11-Feb-05	50,000	524
13	AFGHANISTAN: SEVERE WINTER	M05EA003	21-Feb-05	100,000	100,000
24	EAST TIMOR - FOOD INSECURITY	M05ME017	21-Mar-05	50,000	2,989
25	AFGHANISTAN: SPRING FLOODS	M05EA005	31-Mar-05	200,000	200,000
29	PAKISTAN: FLOODS	M05ME023	12-Apr-05	50,000	722
33	PACIFIC WATSAN PROJECT	M05ME028	25-Apr-05	29,000	
46	PAPUA NEW GUINEA: MANAM & LANGILA VO	M05EA012	20-Jun-05	30,000	30,000
49	CHINA: FLOODS 2005	M05EA017	29-Jun-05	200,000	200,000
52	DPR KOREA: FLOODS	M05ME040	06-Jul-05	345,000	-
73	VIETNAM - TYPHOON DAMREY	M05EA019	03-Oct-05	200,000	200,000
75	SOUTH ASIA: EARTHQUAKE	M05EA022	10-Oct-05	200,000	200,000
90	CHINA: JIANGXI EARTHQUAKE	M05ME070	28-Nov-05	130,000	

EUROPE

11	ALBANIA: HEAVY SNOW 2005	M05ME009	15-Feb-05	63,316	-
14	BOSNIA & HERZEGOVINA: SNOWFALLS 2005	M05ME011	22-Feb-05	31,256	65
22	SERBIA & MONTENEGRO - SNOWFALLS	M05ME019	16-Mar-05	113,911	8,343
31	SERBIA & MONTENEGRO: FLOODS	M05EA008	22-Apr-05	100,000	100,000
36	ROMANIA: FLOODS	M05EA009	27-Apr-05	160,428	
37	GEORGIA: FLOODS	M05EA011	28-Apr-05	50,000	
47	BULGARIA: FLOODS	M05ME035	17-Jun-05	92,666	
51	BOSNIA-HERZEGOVINA: FLOODS	M05ME038	05-Jul-05	44,307	26
53	ROMANIA: FLOODS 2ND 2005	M05ME039	07-Jul-05	240,938	
57	BULGARIA: FLOODS - 2	M05ME047	27-Jul-05	142,310	
63	MOLDOVA: FLOODS	M05ME053	24-Aug-05	50,000	
69	ROMANIA: FLOODS	M05EA009	28-Sep-05	31,950	
82	BULGARIA: FLOODS - 2	M05ME047	08-Nov-05	77,500	
83	RUSSIA: AVIAN INFLUENZA	M05ME063	08-Nov-05	4,000	-
85	KOSOVO: WINTER 2005	M05ME064	18-Nov-05	123,879	
91	RUSSIA: SPILL OF TOXIC WASTE	M05ME071	02-Dec-05	36,000	
92	UKRAINE: AVIAN FLU AWARENESS CAMPAIGN	M05ME072	07-Dec-05	4,500	
94	BOSNIA-HERZEGOVINA: WINTER FLOODS	M05ME074	16-Dec-05	25,093	

MENA

16	TUNISIA: KELIBIA TORNADO	M05ME010	21-Feb-05	11,116	-
27	LEBANON: EMERGENCY SUPPORT FOR THE L	M05EA006	07-Apr-05	100,000	65,000
39	YEMEN: FLOODS	M05ME029	03-May-05	60,000	0
56	EGYPT: SHARM-EL-SHEIKH	M05ME044	25-Jul-05	76,340	-

SECRETARIAT

17	EUROPE - DP FOR RESPONSE PLANNING	M05ME012	01-Mar-05	22,000	16,812
67	KATRINA HURRICANE - OPS SUPPORT	M05ME052	19-Sep-05	50,000	29,518

Total				10,503,194	4,372,362
--------------	--	--	--	-------------------	------------------

Items in blue indicate an Emergency Appeal was launched

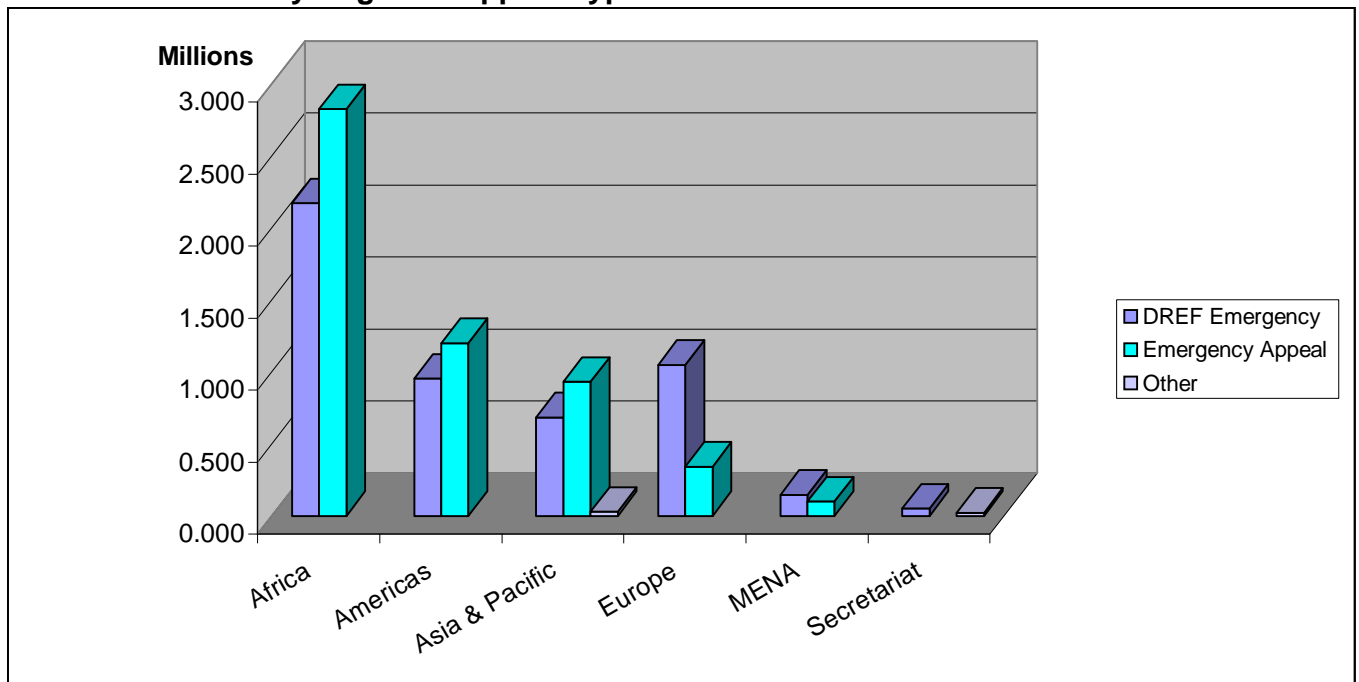
DREF, Appeal M05AA084, Annual Report

Appendix 2, DREF Allocations analysis

DREF Allocations by Disaster & Appeal Type

Disaster Type	DREF Emergency	Emergency Appeal	Other	Total	%
Ambulance services		100,000		100,000	1%
Bomb Attacks	76,340			76,340	1%
Chemical pollution / Explosions	236,000			236,000	2%
Cholera / Avian Flu / Yellow Fever & other epidemics	701,640	50,000		751,640	7%
Disaster Preparedness			51,000	51,000	0%
Drought	105,000	300,000		405,000	4%
Earthquake	283,364	200,000		483,364	5%
Fires	30,000			30,000	0%
Floods	2,062,556	1,372,378		3,434,934	33%
Food insecurity	50,000	1,440,006		1,490,006	14%
Hurricane / Cyclones / Tropical Storms	502,116	920,000		1,422,116	14%
Population movements	256,032	735,000		991,032	9%
Severe winter / Snowfalls	382,362	100,000		482,362	5%
Social Unrest	260,000			260,000	2%
Volcano	110,000	179,400		289,400	3%
Grand Total	5,055,410	5,396,784	51,000	10,503,194	100%

DREF Allocations by Region & Appeal Type



Number of Allocations by Region & Appeal Type

REGION	DREF Emergency	Emergency Appeal	Other	Grand Total	%
Africa	25	13		38	40%
Americas	13	8		21	22%
Asia & Pacific	6	6	1	13	14%
Europe	14	4		18	19%
MENA	3	1		4	4%
Secretariat	1		1	2	2%
Grand Total	62	32	2	96	100%