

# Appeal 2005



## DISASTER MANAGEMENT AND COORDINATION

Appeal no. 05AA086

Appeal target: CHF 4,346,737<sup>1</sup>

The International Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. The Federation is the world's largest humanitarian organization, and its millions of volunteers are active in over 180 countries. All international assistance to support vulnerable communities seeks to adhere to the Code of Conduct and the Humanitarian Charter and Minimum Standards in Disaster Response, according to the SPHERE Project.

This document reflects a global programme and related activities to be implemented in 2005, and the related funding requirements. For further information concerning this programme please direct enquiries to the following:

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For programmes and operations in other countries or regions, please also access the Federation website at <http://www.ifrc.org>

*[Click on figures below to go to the detailed budget](#)*

Programme title	2005
Disaster Management	4,346,737
<b>Total</b>	<b>4,346,737</b>

### Context

Over the last few years the International Federation has been striving to meet the challenge of building effective disaster management throughout its membership in order to reduce vulnerability to disasters and empowering national societies and the communities they serve to be better able to prepare for, respond to and recover from disaster. This is being implemented by building on the individual strengths of all its members and through an integrated approach to disaster management which links all aspects from disaster risk reduction and preparedness, response and recovery. This disaster management strategy is based on nine disaster preparedness and response priorities (Strategy 2010) which helps the International Federation to be responsive to local vulnerability and capacity and focusing on the core areas of Disaster Preparedness and Response.

<sup>1</sup> USD 3,730,257 or EUR 2,862,530.

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To meet this challenge the Federation has developed mechanisms and tools that allow national societies to bring a focused and coordinated response to the needs of vulnerable in the different regions of the world. In 2005, the Federation plans to develop these tools further and use them in an increasingly innovative, flexible and responsive way that allows an even greater use of all its components and more effective coordination of its collective action. The local, national, and regional level capacities will be strengthened by reinforcing links between preparedness and response, by seeking support for the work done in communities to reduce risk and prepare for disasters, and in generating learning from that work.

In an increasingly unstable and insecure international context, the International Federation will continue to support its membership through the development of a disaster risk management policy framework. It will advocate for the work of its members at the international level, and work to maintain and keep its priorities high on the humanitarian agenda. It will further develop and maintain strategic partnerships that allow it to reinforce and support its membership, and the Federation will use its international status to highlight the objectives of its members with governments, the international and the donor community to more effectively fulfil its mandate of alleviating suffering.

### **Background and Achievements/Lessons to Date**

The last year has been a very busy one operationally, during which the Secretariat of the International Federation supported national societies not only in response operations, but also in building preparedness and response capacities through extensive training and by developing and sharing disaster management programming and coordination tools. The International Federation continued to develop policy, standards, accountability and review its disaster management operations in order to improve its service to the most vulnerable and to advocate for their interests and the work of the national societies. Further work is necessary to ensure that these policies and standards are accepted by international humanitarian actors and donors, and that the impact of preparedness and response programmes is measured to ensure their effectiveness in building their capacities and supporting their development.

In 2004 the International Federation responded efficiently to several major disasters, which were given extensive coverage in the international media. At the same time, national Red Cross and Red Crescent societies had by September 2004 responded to over 150 emergencies. In each case, volunteers and trained local staff of the national societies were the first to respond to any disaster. From working in the communities to strengthen local capacity to reduce risk and effects of disaster, these national society staff and volunteers are always the first line responders when disaster strikes and in many cases their action was sufficient to meet the needs of the people affected. The International Federation Secretariat called upon resources at national, regional and international level to supplement local capacities when it was necessary. The Secretariat supported the efforts of national societies by the appropriate use of all the disaster management tools at its disposal and highlighted their effective action within the Movement and the international humanitarian community.

Regional capacities need to be further developed and the links with national and international response mechanisms strengthened, making them more proactive and sufficiently supported by regional structures

Further work is needed to support national societies in strengthening their disaster risk reduction and preparedness programmes and to evaluate the effectiveness of existing programmes. Best practice and case studies will be widely shared within the Movement to reinforce successful programming. The Secretariat will continue to incorporate lessons learned and best practice into training at all levels. Guidelines and systems will be reinforced and further developed along with information sharing and disaster monitoring and alert systems.

Information sharing, disaster monitoring and alert systems were further developed in 2004 through interactive data sharing, giving the International Federation as a whole a better understanding of evolving disaster situations and more effective response mechanisms through real time operational information sharing. Disaster preparedness and response information, tools and case studies were made more widely available to national societies and delegations. These systems and tools need to be further developed and interactive information sharing encouraged. The "Humanitarian Logistics Software" (HLS), a custom-built supply chain management tool covering the humanitarian sector's requirements, was commissioned in Federation head-office and two other pilot locations. The tool will be further developed in 2005 to provide faster, more efficient tracking of logistic procurements and mobilisation of relief items in an effort to continually improve our service to national societies in disaster management.

**Goal: national Red Cross and Red Crescent societies have the capacity to successfully help people reduce risk, respond to and recover from disasters, thus alleviating human suffering efficiently and effectively.**

**Overall Programme Objective: The national Red Cross and Red Crescent societies are increasingly coordinated, effective and technically competent in their disaster preparedness and response.**

### **Expected Programme Results**

**Expected result 1: The capacities of national societies to reduce risk, prepare for, respond to and recover from disasters are strengthened.**

In its role of strengthening national societies to better meet the needs of the communities they serve, the International Federation Secretariat will consolidate and integrate the tools and mechanisms which allow national societies to improve their disaster risk reduction, disaster preparedness assessments, planning and response preparedness programming, to better train and prepare their volunteers and to respond more effectively to disasters. Programming approaches and methods will aim to empower communities to strengthen their food security, environment and livelihoods and to ensure that response operations systematically consider and, where appropriate, include the recovery and rehabilitation of affected communities. Training modules will be provided and guidelines, frameworks and procedures developed and consolidated into the Disaster management resource guide to aid national societies in their work.

### **Related Projects and Activities:**

- **disaster management resource guide:** develop a draft *Disaster Management Resource Guide* which will reflect the existing Federation Secretariat's global disaster management resources, clearly demonstrate linkages, and explain how each resource can be accessed by national societies and applied within their regional and national contexts.
- **development and integration of disaster assessment tools:** revised Well Prepared National Society (WPNS), including the ICRC's Safer Access model and response preparedness elements; the revised Vulnerability and Capacity Assessment (VCA) Toolbox and training tools will be disseminated and available through a CD Rom, FedNet and linked to the ProVention Assessment Toolkit. Better Programming Initiative (BPI) will be fully integrated into VCA training modules; a global VCA/BPI Training of Trainers will provide a further 25 global Trainer/facilitators based on the revised VCA materials, and outputs will be documented; the needs assessment methodology project is finalized and implemented through pilots, training and during operations, with particular focus on RDRT.
- **support to national society community-based programmes:** Simple community-based disaster preparedness and mitigation methods, approaches and training will be analyzed, and representative examples will be made available on Fed Net; case-studies and lessons learnt from integrated community programming in disaster preparedness and mitigation, health, water and sanitation, branch development and principles and values will be collected and analyzed and representative examples made available on Fed Net.
- **strengthening capacities for response:** Regional Disaster Response Teams (RDRT): technical support will be given to RDRT training in order to strengthen national societies regional resources and to provide training opportunities for regional national society staff; Field Assessment and Coordination Team (FACT) training will be held open to participants from a wide range of national societies, including non-traditional international response sources; financial and human resources are searched for to support national societies' regional response mechanisms to respond rapidly and effectively; operational procedures will be established for tracing and restoring of family links in natural disasters together with ICRC; a pool of tracing delegates will be developed from national societies ready to be deployed in natural disaster operations; pioneering work done in Humanitarian Logistics Software system, in use within Federation, will be made available to national societies after completing Stock Reporting for Warehouses, standard training course will be developed and offered; the Logistics CD Rom will be updated to reflect updated procedures and new logistics tools, including HLS, and the content translated into the Federation official languages.

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- **improving national society food security programming and capacities:** training will be carried out for regional and national staff to ensure a coherent approach to Food Security in Africa, and training modules included in all African disaster management training; A generic guide for integrating food security into home-based care of people living with HIV/Aids (PLWHA) will be developed to support national society programming.
- **strengthening national societies' capacity to assist displaced populations:** Population movement assistance guidance will be integrated as a technical speciality into the Disaster management resource guide national societies' capacity to assist displaced populations in accordance with Red Cross Red Crescent resolutions and policies.
- **information, best practices and lessons learned in disaster management:** provide Disaster Management Information Systems (DMIS) platform for national societies for highlighting their response activities and train them in the use of DMIS; information, best practice, guidelines and newsletters are compiled, analyzed, synthesised and shared with national societies and delegations through easy-to-access, coherent and interactive platforms, including DMIS and FedNet.

### **Expected result 2: the International Federation's response to sudden and slow onset disasters is strengthened and improved by building effective disaster response and coordination mechanisms.**

The International Federation will continue to build the efficiency of its response mechanisms globally ensuring that from local to international level the different mechanisms work in close coordination in order to bring rapid and focused assistance to those affected by disasters.

#### **Related Projects and Activities:**

- the Federation Standard Operating Procedures (SoP's) for Disaster Response will be finalized and clearly linked to and included in the Disaster Management Framework. These procedures will be shared with all Red Cross Red Crescent stakeholders in disaster response to improve the coordination and efficiency in response operations.
- FACT: further induction, team leader and refresher training will be carried out, building on lessons learned and including the needs assessment methodology.
- FACT training and deployments will aim to build closer links with Regional Disaster Response Teams to maximize the use of all resources available.
- links between international, regional and national response mechanisms will be strengthened through training, advocacy and the active use of all tools together.
- operation reviews and real time reviews will be carried out systematically in response operations and the results incorporated into guidelines and future operations.
- a beneficiary impact tool will be developed and piloted to improve the focus of emergency response programming.
- appropriate regional disaster management units and resources will be identified and developed
- relevant Emergency Response Units will be developed and the participation of non-traditional national societies in this development facilitated.
- adequate on-site support for operational staff will be developed, whereby the immediate operational ability of emergency delegates is ensured while strengthening and prolonging their coping capability.
- the use of disaster management tools in an appropriate and timely manner to support national societies facing response slow-onset and forgotten disasters will be encouraged.
- work will be continued to ensure that Federation information systems and response mechanisms are compatible with those of the UN ( especially OCHA and OCHA's UNDAC system).
- through cooperation, shared training opportunities coordination with UN agencies will be strengthened, especially targeting OCHA, but not exclusively.
- a worldwide suppliers' database will be created within HLS, allowing supplier registration and/or validation, based on standard items on relief catalogue.

### **Expected result 3: disaster preparedness and response mechanisms are improved through systematic disaster monitoring and information sharing**

In recognition of the importance of timely information sharing and the fluid exchange of information between national societies, the Secretariat and its delegations, the Secretariat will continue to develop its information sharing tools and alert mechanisms.

**Related Projects and Activities:**

- the alert mechanisms on Disaster Management Information Systems (DMIS) will be developed and strengthened.
- baseline data will be provided for effective disaster response, by linking to results of Well Prepared National Society (WPNS) surveys and Vulnerability and Capacity Assessment (VCA).
- a platform will be maintained and developed for exchanging real-time information on operations within the International Federation to facilitate decision making.
- updated information on relevant disaster preparedness and response tools will be made available to International Federation through DMIS and FedNet.
- key information on DMIS will be translated into the official Federation languages to increase its global usefulness.
- warehouse stock position will be monitored and published over DMIS, by taking up development of warehouse Management System within HLS.

**Expected result 4: Disaster Risk Management policy framework is approved and implemented, and standards and accountability respected in all disaster management activities.**

Vulnerability to disasters is determined by a complex set of physical, economic, political and social factors. The International Federation recognizes that preparedness, response, rehabilitation and development are all part of a same process. The holistic vision of this process must be reflected in a disaster risk management policy framework that should encompass existing policies. The International Federation sets policy and standards for all its activities, which are endorsed by its members in an effort to ensure that the greater interest and good of the affected population is always at the heart of its programmes, in respect of the fundamental principles of the Red Cross Red Crescent. Setting accountability targets and measuring the respect of agreed policies and standards such as Sphere and the Code of Conduct are also part of this role.

**Related Projects and Activities:**

- work on a new disaster risk management policy framework, which includes cross-cutting issues such as gender, quality and accountability and environment perspectives, will be finalized and approval sought by the International Federation Governing Board.
- guidelines will be drafted on the implementation of the Red Cross Red Crescent Principles and Rules for Disaster Response in order to facilitate their respect and implementation.
- training will be undertaken to raise awareness and knowledge of Sphere Standards and the Code of Conduct within the International Federation.
- Sphere standards and the Code of Conduct will be increasingly referred to and implemented within Federation disaster response operations and programmes.
- a Federation organisational position will be developed on quality and accountability in disaster management programmes and operations, which will be communicated to staff and national societies.

**Expected result 5: Strategic partnerships, coordination and cooperation with key stakeholders within the humanitarian community are strengthened to improve the support to national societies and their beneficiaries.**

The International Federation coordinates its work with many other actors in the humanitarian world and strives to build partnerships and cooperation with other key players in the humanitarian system, with UN agencies, NGOs, interagency initiatives, academic and corporate sector partners. This cooperation allows a joint effort to be made in highlighting, sharing best practice and finding funding and support to promote issues that are not necessarily at the top of the international agenda.

**Related Projects and Activities:**

- Federation participation in global interagency, collaborative, initiatives, notably the Sphere initiative, the Reach-Out refugee protection training project, and the Steering Committee for Humanitarian response (NGO/RCRC Movement) group will give access and contribute to global disaster management policy and practice development.

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- Federation participation in key UN/NGO interagency mechanisms, notably co-chairing the IASC (Inter Agency Steering Committee) WG Task Force for Natural Disasters, the participation in the IASC WG subsidiary group on Disaster Preparedness and Contingency Planning and the IASC TF on Sexual Exploitation will continue to influence global humanitarian policy development.
- partnerships between donor national societies and African national societies will be strengthened and brokered to support food security.
- partnerships with the UN organisations, especially UNDP, OCHA, WFP and UNEP and other actors in disaster preparedness and response will be maintained and strengthened through information sharing, training and advocacy.
- key cooperation and partnerships between the Federation and other key actors in disaster risk reduction will be maintained and developed for the benefit of national societies and the communities they support through the ProVention Consortium, managed together with the World Bank, and with UN agencies, bilateral donors, academia, private sector and civil society partners as well as through the representation in the ISDR (International Strategy for Disaster Reduction) Interagency Task Force.
- in close liaison with the Climate Centre in The Hague harmonized policy and best practice in climate change issues will be communicated to the membership.
- procurement of relief items will follow strict standards and reporting requirements stipulated by strategic partners. HLS software enforces procedures and processes while meeting reporting requirements of all stakeholders.

### **Expected result 6: Advocacy for disaster management policies and national society activities raises the profile of the International Federation within the international humanitarian community.**

The International Federation uses its position as a leader in global disaster management to raise awareness of the work carried out by its members and volunteers, to highlight issues that affect its work and generate positive discussion around these main themes. The main tool is the World Disasters Report.

**Related Project and Activity:** Building on past successes the World Disasters Report 2005 will be used as the main advocacy tool related to disaster management policy making. It is widely used and referenced in scientific and aid literature as a publication respected by the disaster management community and governments, donors, academics and journalists.

### **Expected result 7: Local, national and regional capacities in disaster reduction and disaster management are strengthened through activities funded under phase 2 of the Disaster Reduction Program.**

The International Federation, through the local structures of its national societies, is well placed in the communities to understand local reality and rapidly changing trends and to appreciate the capacities and vulnerabilities of communities. Focused and effective programmes can result from using this local knowledge and experience. On the national level the focus is on disaster planning and response preparedness mechanisms. DFID and the British Red Cross invites other partners to co-fund this innovative, joint learning experience, focusing on national and community disaster reduction programmes in a limited number of countries in Africa and Asia.

#### **Related Projects and Activities:**

The plans listed below are to be undertaken within the disaster reduction phase II program, initiated by the UK Department for International Development (DFID) and the British Red Cross.

- identification of relevant local disaster reduction solutions in a limited number of national societies in Africa and Asia that are linked to local government and other actors.
- improvement of overall national society disaster management capacities such as adequate Red Cross and Red Crescent disaster plans, best practice guidelines, and mobilization and training of volunteer groups.
- improvements in performance (targeting, speed, appropriateness and cost effectiveness) of response.
- guided monitoring visits are a main tool for project management and learning.
- the aim is that best practice from the program improves disaster reduction efforts in other contexts through lesson learning and knowledge sharing.

### **Expected result 8: Security**

The success of any programme also depends on the security of Red Cross and Red Crescent staff, who often work in dangerous and rapidly evolving environments. Awareness and an inherent understanding of these situations are vital to their own security and the International Federation works with its delegates to ensure their preparedness and awareness.

**Related Projects and Activities:**

- training and briefings will be carried out with delegates and national societies to ensure staff are fully aware of security issues and able to appreciate evolving security situations.
- external security meetings will be attended to ensure the International Federation is in line with and aware of international security guidelines.

***Please find detailed budget below; [click here to return to the title page and contact details](#)***

# BUDGET 2005

## PROGRAMME BUDGETS SUMMARY

Appeal no.: 05AA086

Name: DISASTER MANAGEMENT & COORDINATION

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter & construction	0	0	0	0	0	0	0
Clothing & textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & first aid	0	0	0	0	0	0	0
Teaching materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other relief supplies	0	0	0	0	0	0	0
<b>SUPPLIES</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Land & Buildings	0	0	0	0	0	0	0
Vehicles	0	6,000	0	0	0	0	6,000
Computers & telecom	0	188,000	0	0	0	0	188,000
Medical equipment	0	0	0	0	0	0	0
Other capital exp.	0	85,000	0	0	0	0	85,000
<b>CAPITAL EXPENSES</b>	<b>0</b>	<b>279,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>279,000</b>
Warehouse & Distribution	0	115,000	0	0	0	0	115,000
Transport & Vehicules	0	0	0	0	0	0	0
<b>TRANSPORT &amp; STORAGE</b>	<b>0</b>	<b>115,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>115,000</b>
Programme Support	0	282,538	0	0	0	0	282,537
<b>PROGRAMME SUPPORT</b>	<b>0</b>	<b>282,538</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>282,537</b>
Personnel-delegates	0	1,779,000	0	0	0	0	1,779,000
Personnel-national staff	0	0	0	0	0	0	0
Consultants	0	592,000	0	0	0	0	592,000
<b>PERSONNEL</b>	<b>0</b>	<b>2,371,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2,371,000</b>
W/shops & Training	0	474,000	0	0	0	0	474,000
<b>WORKSHOPS &amp; TRAINING</b>	<b>0</b>	<b>474,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>474,000</b>
Travel & related expenses	0	259,000	0	0	0	0	259,000
Information	0	311,000	0	0	0	0	311,000
Other General costs	0	255,200	0	0	0	0	255,200
<b>GENERAL EXPENSES</b>	<b>0</b>	<b>825,200</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>825,200</b>
<b>TOTAL BUDGET:</b>	<b>0</b>	<b>4,346,738</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>4,346,737</b>