

# Appeal 2006-2007



International Federation  
of Red Cross and Red Crescent Societies

## Disaster Management and Coordination Revised Appeal 2006-2007

Appeal no. MAA00003

This revised appeal seeks CHF 12,940,893<sup>1</sup> to fund a range of programmes and activities to be implemented in 2007. These programmes are part of a two-year appeal for 2006-2007 and are aligned with the International Federation's *Global Agenda*, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity". The *Global Agenda* goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross and Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

### Programme summary:

Following the appeal budget revision that took place in July 2006, as reported in Programme Update no. 1, the 2007 budget is also being revised to include certain extended or new activities. These activities remain part of the two-year plan of action in disaster management laid out in the original appeal. A programme update on progress from June to end 2006 is being issued separately. An Annual Report for 2006 will be issued on 31 May 2007. This revision is issued separately to highlight the priorities for action in 2007 and to promote support for them amongst donors.

The appeal for 2007 has been revised upwards from CHF 7,616,000 to CHF 12,940,893 which reflects the Federation's continuing commitment to scale up its capacity in disaster management. It also takes into account the support of donors to date, which stands at CHF 11,220,344 at the end of 2006, representing nearly 45% of the revised 2006-2007 appeal target of CHF 25,083,320.

*The International Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. The Federation is the world's largest humanitarian organization, and its millions of volunteers are active in over 185 countries. All international assistance to support vulnerable communities seeks to adhere to the Code of Conduct and the Humanitarian Charter and Minimum Standards in Disaster Response, according to the SPHERE Project.*

[Click here to access the appeal budget summary.](#)

|                                      | 2006 - 2007  | (in CHF)          |
|--------------------------------------|--------------|-------------------|
| Disaster Management and Coordination | 2006         | 12,142,427        |
|                                      | 2007         | 12,940,893        |
|                                      | <b>Total</b> | <b>25,083,320</b> |

<sup>1</sup> USD 20,560,098, EUR 15,579,701

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## Context

Disasters will increase in frequency, complexity and severity. This will be caused by a range of challenges that will shape humanitarian needs in the future.

Climate change is already happening and extreme weather-related disasters are increasing in frequency, affecting over a third of the world's population and causing billions of dollars damage over the last decade. Furthermore, the cyclical relationship between a changing environment which exacerbates disasters and disasters that contribute to environmental degradation is of growing concern.

Migration to urban centres and across international borders is also increasing and can often result in increased vulnerability. Today the majority of the world's population lives in urban centres with the largest cities in developing countries. These mega-cities are poorly planned and built in areas where there is a heightened risk for earthquakes, floods, landslides and other natural and technological hazards.

Access to basic health services and clean water and proper sanitation is still non-existent for the majority of the world's population. Basic preventable diseases are still killing millions of children in poor countries and in wealthier countries the ageing of population, social isolation and long-term unemployment are creating new challenges. A combination of these social factors with the risk of epidemics and pandemics or the impact of a disaster makes health of major concern for disaster management.

The International Federation continues to develop its "local to global" disaster management concept by facilitating global solidarity for local solutions. In order to achieve this, implementation of the new Federation operating model has started bringing disaster management support closer to Red Cross and Red Crescent national societies. The International Federation has prioritized scaling up actions with vulnerable communities in health promotion, disease prevention and disaster risk reduction as well as improving local, regional and international capacities to respond to disasters and public health emergencies.

### ***Key Developments in 2006***

Work on the development of and consultation on a global disaster management strategy has started with a number of regional consultations. The strategy will be submitted for adoption by the International Federation's Governance in 2007. The strategy ensures an integrated approach to disaster management. A key element of the strategy is the decentralization of disaster management support to be closer to member national societies.

Decentralizing disaster management support started through the establishment of the Pan-American Disaster Response unit (PADRU), and more recently the disaster management unit (DMU) in Kuala Lumpur as well as three regional logistics units (RLUs) in Dubai, Kuala Lumpur and Panama. These will provide more efficient and effective delivery of services and assistance to national societies.

Disasters occur at a local or national level and are often responded to without international assistance. A key element of a successful decentralized disaster management system will be the disaster preparedness capacity of national societies. In order to support this capacity work has begun on the development of standardized guidance

for national disaster response teams (NDRTs). These teams will form the frontline of national society response to disasters.

The International Federation's Disaster Relief Emergency Fund (DREF) is increasingly being seen as a key tool to enable rapid and efficient response to disasters. The fund enables rapid response to disasters by national societies and enables them to respond to minor or neglected emergencies. A 2006 review of the DREF has recommended a phased increase in the fund's capacity and in 2007 the fund target will be CHF 20 million from a current target of CHF 10 million.

In line with decisions made at the International Federation of Red Cross and Red Crescent Societies' General Assembly in 2005, a shelter department has been formed at the Secretariat in order support the development and effective use of national, regional and international Red Cross and Red Crescent capacities and resources in sheltering.

To further develop disaster risk reduction work at a strategic level, the "Safer and Resilient Communities Campaign", was developed and a multi-year programme to reduce disaster risk in seven countries has continued to be supported in South Asia and Southern Africa. While supporting the United Nations' International Strategy for Disaster Reduction reform the International Federation hosted a multi-stakeholder workshop to develop a global programme in disaster risk reduction.

In 2007, the International Federation will extend this integrated and focused approach to disaster management by supporting Red Cross and Red Crescent national societies in high-risk countries and regions to develop the necessary resources and skills to meet the needs of the communities they serve. Specifically tailored support will be given through existing tools and mechanisms to define and meet their needs. This support and integrated approach will be coordinated by the deputy director for disaster management at the Federation's Secretariat.

### **Overall Programme Objective:**

**To reduce the number of deaths and vulnerability to disasters through the development and effective use of national, regional and international Red Cross and Red Crescent capacities and resources.**

**Expected result 1: The capacities of national societies to reduce risk, prepare for and respond to disasters are strengthened and used effectively and strategically.**

#### **Key strategic approaches**

##### *Planning*

- The Federation's Secretariat will support national societies to base their disaster plans on community-, branch- and national-level hazard, vulnerability and risk analyses, as well as relevant standardized guidance.
- The Federation's Secretariat will support the development of national society disaster plans, including disaster response and contingency planning, and the identification of a specific role for national societies in national disaster plans.
- The Federation Secretariat's regional and global disaster planning will support countries at greatest risk and with the most vulnerable populations through integrated planning at regional and global levels.

##### *Guidance and tools*

- The Federation's Secretariat will ensure that disaster management tools and guidance are developed, improved and used in a harmonized way by national societies.

##### *Disaster programming*

- Coordinate the Department for International Development (DfID)/British Red Cross Society-funded disaster reduction programme implemented in two regions and seven countries and mainstream good practice into institutional disaster risk approach.

- The Federation's Secretariat will support the promotion of risk reduction in local development planning, with key stakeholders, including using schools as an access point to the community for promotion/education for risk reduction and preparedness.
- The Federation's Secretariat will support national societies to scale-up food security programming in targeted African countries.

**Expected result 2: International disaster response to sudden and slow onset disasters by the International Federation and its membership takes place in a coordinated, timely and appropriate manner, while strengthening local capacities.**

### **Key strategic approaches**

#### *Disaster Management Units*

- Continue to decentralize through the development of the disaster management unit in Kuala Lumpur and start consultations on the development of the third DMU in Africa.

#### *Developing international response capacities*

- The Federation's Secretariat will prioritize the support for and development of regional cooperation networks, regional tools and capacities.
- The Federation's Secretariat will ensure regional and international disaster response tools and guidance are developed and improved and used in a harmonized way and will ensure the dissemination of information about these tools.
- The Federation's Secretariat will increase the resources held within the Disaster Relief Emergency Fund.

#### *Disaster coordination*

- The Federation's Secretariat will develop standard operating procedures with Movement partners to reflect changes in the International Federation's response mechanism.
- Maintain the Disaster Management Information System (DMIS) and further develop the early warning, alert and forecasting capacity of the system.
- The Federation's Secretariat will continue to develop relations with other humanitarian actors, to promote understanding of mandates and enhanced cooperation.
- The Federation's Secretariat will deploy response and coordination resources (human and material) to International disasters as appropriate.

#### *Logistics*

- The Federation's Secretariat will continue the development of regional operational capacities and appropriate sub-regional solutions for logistics services and management.
- Reduction in delivery lead time by utilizing key tools such as standard items catalogues, logistics standards processes and regionally knowledgeable logisticians, and consolidating and moving stock closer to point of use. In an environment that requires a fast and flexible response, inventory is replaced with information and the length of uncertainty in the supply chain is minimized.
- Further development and consultation with its members on a humanitarian procurement centre to extend procurement services that will take place.
- Continue to pre-position emergency stocks world-wide for a total of 60,000 families with a focus on emergency shelter items (funded through the global appeal for shelter).
- Agreements for utilization of logistics products and services are developed in all regions and cost recovery mechanisms are implemented to ensure self-sustainability.

**Expected result 3: Disaster management is informed and led by national society practice through effective knowledge sharing that includes forming alliances and engaging in international debate and advocacy.**

**Key strategic approaches**

*Information sharing*

- The Federation's Secretariat will keep its membership informed of disaster management best practices through the use of appropriate knowledge management strategies.
- The Federation's Secretariat will reinforce information management by promoting clear operating procedures and establishing closer connections between Federation information tools including: reporting, the DMIS, the public website and the media department.

*International representation and alliances*

- Participate in UN and other external gatherings, and in Inter-Agency Standing Committee (IASC) technical groups on disaster management to keep the International Federation's position highlighted and appreciated.
- Through joint initiatives, foster partnerships and alliances within and outside the Red Cross and Red Crescent Movement to support national societies' work in the core area of disaster management (i.e. IASC, ProVention, Steering Committee for Humanitarian Response, World Food Programme, UNDP and some nongovernmental organizations).

*Advocacy*

- Undertake strategic international representation on disaster risk reduction and support the implementation of the "Hyogo Framework for Action" both through internal promotion and through engaging with the International Strategy for Risk Reduction (ISDR) system.
- The Federation will advocate with governments and humanitarian organizations for international disaster response laws to facilitate rapid, efficient and quality disaster response.
- The Federation will advocate for the application of the SPHERE standards and *The Code of Conduct for the International Red Cross and Red Crescent Movement and NGOs in Disaster Relief* to improve accountability to those people affected by disasters.
- Produce the *World Disasters Report* for 2007 and use the findings to advocate on the key issues raised in line with the International Federation's communications and advocacy strategy.

**Expected result 4: the links between disaster management policy and practice are strengthened and quality and accountability standards are implemented.**

**Key strategic approaches**

*Disaster policies and strategies*

- The Federation's Secretariat will continue the development and consultation for disaster policies and strategies to support an integrated and coherent approach to disaster management.
- The Federation's Secretariat will disseminate quality and accountability issues including an emphasis on prevention of sexual abuse and exploitation to its members.
- Review disaster practice against agreed policy, quality and performance indicators.

**Expected result 5: Comprehensive security management and safety for field staff and of Geneva-based Secretariat is enhanced:**

**Key strategic approaches**

*Security management*

- Maintain a security overview and provide relevant support to ensure the safety and security of all Federation staff.

- An increased awareness of security, more effective security management within operations and by emergency response personnel results in a greater ability to operate in an effective and secure manner.
- Strengthen the capacity of field managers to implement the Federation's security framework through training and upgraded security tools.

### **Disaster management capacity development**

As an overarching theme and in order to ensure that the appropriate skills and competencies are developed within the Secretariat to support the new Federation operating model a change in the disaster management human resources skills and development is foreseen. This is a key area of development during the transition period to a new Federation operating model and will be led by the deputy director for disaster management.

#### **Key strategic approaches**

- The Federation's Secretariat will develop human resource capacities in disaster management, based on a review of competencies.
- The Federation's Secretariat will develop a strategic approach to human resource development in disaster management of targeted member national societies.

**[Revised appeal budget below; click here to return to the title page and contact information.](#)**

# BUDGET 2006

## PROGRAMME BUDGETS SUMMARY

Appeal no.: MAA00003

Name: Disaster Management and Coordination

PROGRAMME:

|                                      | Health & Care | Disaster Management | Humanitarian Values | Organisational Development | Coordination & Implementation | Emergency | Total      |
|--------------------------------------|---------------|---------------------|---------------------|----------------------------|-------------------------------|-----------|------------|
|                                      | CHF           | CHF                 | CHF                 | CHF                        | CHF                           | CHF       | CHF        |
| Shelter                              | 0             | 500,000             | 0                   | 0                          | 0                             | 0         | 500,000    |
| Construction                         | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Clothing & Textiles                  | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Food                                 | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Seeds & Plants                       | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Water & Sanitation                   | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Medical & First Aid                  | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Teaching Materials                   | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Utensils & tools                     | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Other Supplies & Services            | 0             | 1,220,000           | 0                   | 0                          | 0                             | 0         | 1,220,000  |
| <b>SUPPLIES</b>                      | 0             | 1,720,000           | 0                   | 0                          | 0                             | 0         | 1,720,000  |
| Land & Buildings                     | 0             | 135,000             | 0                   | 0                          | 0                             | 0         | 135,000    |
| Vehicles                             | 0             | 104,000             | 0                   | 0                          | 0                             | 0         | 104,000    |
| Computers & Telecom                  | 0             | 1,445,000           | 0                   | 0                          | 0                             | 0         | 1,445,000  |
| Medical equipment                    | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Other Equipment                      | 0             | 40,000              | 0                   | 0                          | 0                             | 0         | 40,000     |
| <b>LAND, VEHICLES &amp; EQUIPMEN</b> | 0             | 1,724,000           | 0                   | 0                          | 0                             | 0         | 1,724,000  |
| Storage                              | 0             | 46,000              | 0                   | 0                          | 0                             | 0         | 46,000     |
| Distribution & Monitoring            | 0             | 36,000              | 0                   | 0                          | 0                             | 0         | 36,000     |
| Transport & Vehicles cost            | 0             | 18,000              | 0                   | 0                          | 0                             | 0         | 18,000     |
| <b>TRANSPORT &amp; STORAGE</b>       | 0             | 100,000             | 0                   | 0                          | 0                             | 0         | 100,000    |
| International Staff                  | 0             | 2,810,516           | 0                   | 0                          | 0                             | 0         | 2,810,516  |
| Regionally Deployed Staff            | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| National staff                       | 0             | 205,800             | 0                   | 0                          | 0                             | 0         | 205,800    |
| National Society Staff               | 0             | 19,200              | 0                   | 0                          | 0                             | 0         | 19,200     |
| Consultants                          | 0             | 1,183,482           | 0                   | 0                          | 0                             | 0         | 1,183,482  |
| <b>PERSONNEL</b>                     | 0             | 4,218,998           | 0                   | 0                          | 0                             | 0         | 4,218,998  |
| Workshops & Training                 | 0             | 1,666,875           | 0                   | 0                          | 0                             | 0         | 1,666,875  |
| <b>WORKSHOPS &amp; TRAINING</b>      | 0             | 1,666,875           | 0                   | 0                          | 0                             | 0         | 1,666,875  |
| Travel & related expenses            | 0             | 704,934             | 0                   | 0                          | 0                             | 0         | 704,934    |
| Information & Public Rela            | 0             | 583,500             | 0                   | 0                          | 0                             | 0         | 583,500    |
| Office Running Costs                 | 0             | 149,690             | 0                   | 0                          | 0                             | 0         | 149,690    |
| Communication Costs                  | 0             | 181,827             | 0                   | 0                          | 0                             | 0         | 181,827    |
| Professional Fees                    | 0             | 45,000              | 0                   | 0                          | 0                             | 0         | 45,000     |
| Other General Expenses               | 0             | 258,346             | 0                   | 0                          | 0                             | 0         | 258,346    |
| <b>GENERAL EXPENDITURE</b>           | 0             | 1,923,297           | 0                   | 0                          | 0                             | 0         | 1,923,297  |
| Asset Depreciation                   | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| <b>DEPRECIATION</b>                  | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Contributions & Transfers            | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| <b>CONTRIBUTIONS &amp; TRANSFERS</b> | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Programme Support                    | 0             | 789,258             | 0                   | 0                          | 0                             | 0         | 789,258    |
| <b>PROGRAMME SUPPORT</b>             | 0             | 789,258             | 0                   | 0                          | 0                             | 0         | 789,258    |
| <b>TOTAL BUDGET:</b>                 | 0             | 12,142,428          | 0                   | 0                          | 0                             | 0         | 12,142,427 |

# BUDGET 2007

## PROGRAMME BUDGETS SUMMARY

Appeal no.: MAA00003

Name: Disaster Management and Coordination

PROGRAMME:

|                                      | Health & Care | Disaster Management | Humanitarian Values | Organisational Development | Coordination & Implementation | Emergency | Total      |
|--------------------------------------|---------------|---------------------|---------------------|----------------------------|-------------------------------|-----------|------------|
|                                      | CHF           | CHF                 | CHF                 | CHF                        | CHF                           | CHF       | CHF        |
| Shelter                              | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Construction                         | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Clothing & Textiles                  | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Food                                 | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Seeds & Plants                       | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Water & Sanitation                   | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Medical & First Aid                  | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Teaching Materials                   | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Utensils & tools                     | 0             | 350,000             | 0                   | 0                          | 0                             | 0         | 350,000    |
| Other Supplies & Services            | 0             | 20,000              | 0                   | 0                          | 0                             | 0         | 20,000     |
| <b>SUPPLIES</b>                      | 0             | 370,000             | 0                   | 0                          | 0                             | 0         | 370,000    |
| Land & Buildings                     | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Vehicles                             | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Computers & Telecom                  | 0             | 1,788,000           | 0                   | 0                          | 0                             | 0         | 1,788,000  |
| Medical equipment                    | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Other Equipment                      | 0             | 50,000              | 0                   | 0                          | 0                             | 0         | 50,000     |
| <b>LAND, VEHICLES &amp; EQUIPMEN</b> | 0             | 1,838,000           | 0                   | 0                          | 0                             | 0         | 1,838,000  |
| Storage                              | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Distribution & Monitoring            | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Transport & Vehicles cost            | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| <b>TRANSPORT &amp; STORAGE</b>       | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| International Staff                  | 0             | 4,066,096           | 0                   | 0                          | 0                             | 0         | 4,066,095  |
| Regionally Deployed Staff            | 0             | 284,000             | 0                   | 0                          | 0                             | 0         | 284,000    |
| National staff                       | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| National Society Staff               | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Consultants                          | 0             | 1,476,000           | 0                   | 0                          | 0                             | 0         | 1,476,000  |
| <b>PERSONNEL</b>                     | 0             | 5,826,096           | 0                   | 0                          | 0                             | 0         | 5,826,095  |
| Workshops & Training                 | 0             | 1,500,000           | 0                   | 0                          | 0                             | 0         | 1,500,000  |
| <b>WORKSHOPS &amp; TRAINING</b>      | 0             | 1,500,000           | 0                   | 0                          | 0                             | 0         | 1,500,000  |
| Travel & related expenses            | 0             | 854,000             | 0                   | 0                          | 0                             | 0         | 854,000    |
| Information & Public Rela            | 0             | 1,008,000           | 0                   | 0                          | 0                             | 0         | 1,008,000  |
| Office Running Costs                 | 0             | 210,200             | 0                   | 0                          | 0                             | 0         | 210,200    |
| Communication Costs                  | 0             | 205,440             | 0                   | 0                          | 0                             | 0         | 205,440    |
| Professional Fees                    | 0             | 195,000             | 0                   | 0                          | 0                             | 0         | 195,000    |
| Other General Expenses               | 0             | 93,000              | 0                   | 0                          | 0                             | 0         | 93,000     |
| <b>GENERAL EXPENDITURE</b>           | 0             | 2,565,640           | 0                   | 0                          | 0                             | 0         | 2,565,640  |
| Asset Depreciation                   | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| <b>DEPRECIATION</b>                  | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Contributions & Transfers            | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| <b>CONTRIBUTIONS &amp; TRANSFERS</b> | 0             | 0                   | 0                   | 0                          | 0                             | 0         | 0          |
| Programme Support                    | 0             | 841,158             | 0                   | 0                          | 0                             | 0         | 841,158    |
| <b>PROGRAMME SUPPORT</b>             | 0             | 841,158             | 0                   | 0                          | 0                             | 0         | 841,158    |
| <b>TOTAL BUDGET:</b>                 | 0             | 12,940,894          | 0                   | 0                          | 0                             | 0         | 12,940,893 |