

Report 2006-2007



International Federation
of Red Cross and Red Crescent Societies

Indian Ocean Sub-Regional Programmes

Appeal No. MAA64002

This report covers the period of 1/01/2006 to 31/12/2006 a two-year planning and appeal process.

In a world of global challenges, continued poverty, inequity, and increasing vulnerability to disasters and disease, the International Federation with its global network, works to accomplish its Global Agenda, partnering with local community and civil society to prevent and alleviate human suffering from disasters, diseases and public health emergencies.



Malagasy Red Cross Society members distributing treated water in Mananjari.

In brief

Programme summary: During 2006, the Karthala Volcano (one of the most active in the world) in **Comoros** entered into activity as it had in 2005 and caused a major humanitarian concern. The National Society worked closely with the National Disaster Committee and other partners in monitoring the situation and prepared a response in case of a major eruption. In **Madagascar** the National Society held its general assembly at the end of August 2006 and a new National Committee was elected in conformity with newly approved statutes. A Secretary General, finance and an administration officer were subsequently appointed to lead the management.

The **Seychelles Red Cross Society** faced serious management challenges, especially in the area of financial management during the year mainly due to the lack of a Secretary General and qualified finance officer at the headquarters. The Federation appointed a short term organizational development adviser to the National Society to support governance in resolving some of the financial issues as well as advancing the process of recruiting a Secretary General.

Activities in the sub-region are supported under this Appeal as well as the Tsunami Appeal ([M04EA028](#)).

For more detailed information on the 2006 activities, please see Programme Update 1, 2 and 3.

Programme Update no. 1: <http://www.ifrc.org/docs/appeals/annual06/MAA6400201.pdf>

Programme Update no. 2: <http://www.ifrc.org/docs/appeals/annual06/MAA6400202.pdf>

Programme Update no. 3: <http://www.ifrc.org/docs/appeals/annual06/MAA6400203.pdf>

Goal: National Societies in the sub-region maintain a high profile in responding to the needs of the vulnerable at community level.

Needs: Total 2006-2007 budget CHF 1,653,943 (USD 1,518,814 or EUR 1,201,593), out of which 40 percent covered. [Click here to go directly to the attached financial report.](#)

No. of people we help: In 2006, 500 households in Madagascar and approximately 82,000 people in Seychelles (the total population) directly benefited from their respective National Societies' emergency responses to a cyclone and a Chikungunya epidemic, through the Federations Disaster Relief Emergency Funds (DREF). Additionally, 22 regional committees as well as the national committee in the Madagascar Red Cross Society were trained and coached on Federation governance procedures during and after the general assembly process. The three regional committees in Comoros were assisted with the preparation and holding of their local assemblies. In Seychelles, ongoing coaching was given to the board of the National Society as it tried to master issues of financial control.

Our Partners: In the implementation of this Appeal, the Federation worked closely with the governments of Madagascar and Mauritius, OCHA, five Red Cross and Red Crescent (Movement) partners and the west and central Africa regional delegation.

Current context

During 2006, the government of Madagascar formally recognized the Malagasy Red Cross Society, following a long process. The hard work of the organizational development (OD) delegate on the ground bore fruit and allowed the International Federation to move ahead with its plans to attract partners to support the overall restructuring of the National Society. In Mauritius, the cooperation with the Mauritian government led to the signing of a status agreement in June 2006, allowing the Indian Ocean sub-regional office to relocate and set up a functioning office in the country. The Mauritius Red Cross Society provided great support to the Federation during the signing process and the subsequent setting up of the office in the country. This has greatly facilitated monitoring visits within the Indian Ocean island countries as travel options between Mauritius and the other national societies in the sub-region are much easier and more frequent.

Progress towards objectives

Comoros

Organizational Development

Goal: The Comoros Red Crescent Society gains a high profile in responding to the needs of the most vulnerable at community level.

Objective: The National Society's institutional capacity and its progress towards operating as a well functioning National Society is enhanced through Secretariat support.

The Comoros Red Crescent Society has been a member of the Federation since November 2005, and has widespread community support in the implementation of its activities and is seen as a key actor by both national and international humanitarian organizations in the country. The National Society worked closely with all local actors in preparing the first draft of the Karthala Evacuation Plan and insecticide treated-mosquitoes nets (ITNs) and malaria sensitization campaign on all three islands.

Governance members are highly committed to the development of the National Society. The national assembly was postponed until 2007 due to the absence of some members of the national committee. The committee has requested the presence of an organizational development delegate. Considerable support is also required in the area of programme management and in the establishment of various systems and procedures. It is hoped that the presence of a delegate during 2007, will assist the National Society in the area of programme management.

Madagascar

Organizational Development

Goal: The Malagasy Red Cross Society is respected both nationally and internationally.

Objective: The Malagasy Red Cross Society has the necessary structures and systems in place to respond to clearly identified community needs.

The Malagasy Red Cross Society entered into a new phase of its organizational development with the revision of the statutes adopted by the general assembly held at the end of August 2006, as well as the election of new leadership at the district, regional and national levels. The involvement of senior leaders from three African national societies made a major contribution to the successful outcome of the electoral process despite financial constraints. The recruitment and appointment of a new Secretary General, the administration and finance director and the development of the financial procedures constitute a basis for better management of the National Society.

The Malagasy Red Cross Society is implementing a water and sanitation project in the Tamatave area. This project is mainly supported by the French Red Cross and the Madagascar- Funds for investments and developments (FID¹) and is a pilot one from which lessons learned will serve for the development and implementation of other projects. The National Society conducted information sessions on the Movement's Principles and Safer Access for members and volunteers in 10 regions before the Presidential elections. The path of Cyclone Bondo was monitored at national and regional levels as it approached Madagascar, at the end of December 2006, and response teams deployed after it made land fall in the Majunga area. The National Society's visibility in the field increased through its intervention targeting 500 of the most vulnerable households in Mananjary and Nosy-Varika districts.

Despite financial constraints and the specific cultural factors, the National Society achieved important changes such as the respect of gender balance in the election of the new leadership (members of the national committee and the management team); the commitment of the new leadership in assuming its mandate and the recovery of trust between the National Society and the government. With the support of the OD and the administration and finance delegates, it is expected that the National Society will become increasingly professional and effective.

Mauritius

Organizational Development

Goal: The Mauritius Red Cross Society maintains a high profile in responding to the needs of the most vulnerable

Objective: The Mauritius Red Cross Society has the necessary structures and systems in place to respond to clearly identified needs.

The authorities and the community recognize the Mauritius Red Cross Society as a key actor in community activities. There is a high potential for development in this field. The presence of the International Federation in the country has created greater visibility for the Movement as a whole and it is hoped that the Mauritius Red Cross Society will benefit from this in the future. The National Society's community -based activities included a response to the Chikungunya outbreak in early 2006. A project to support the improvement of cyclone refuge centres on the island of Rodrigues, in advance of the next season, was under discussion at year end. The sub-regional office coordinated

¹ Fonds d'Investissement pour le développement

discussions between the Canadian Red Cross, the French Red Cross/Indian ocean regional intervention platform (PIROI²) and the Mauritius Red Cross Society, regarding the building and stocking of a small warehouse at the national headquarters.

The revision of the National Society's statutes advanced, with a final version being sent to the Joint Commission in Geneva, in October. The statute revision process has delayed the National Society's plans to hold its first general assembly and elections in conformity with the International Federation's 'Guidelines on National Society statutes.

Seychelles

Organizational Development

Goal: The Seychelles Red Cross Society maintains a high profile in responding to the needs of the most vulnerable.

Objective: The Seychelles Red Cross Society has the necessary structures and systems in place to respond to clearly identified community needs.

The increased participation of partner national societies in supporting the Seychelles Red Cross Society following the tsunami disaster in December 2004 continued to put a strain on the weak management structure during 2006. Subsequent to a request from the board, the sub-regional office recruited a short-term OD advisor. This, amongst others, speeded up the recruitment process of the new Secretary General, who started working on the 15 December 2006 and put several systems and procedures in place.

Serious shortcomings in financial management, which later manifested themselves in a cheque fraud case, led to the dismissal of the then finance officer. A new, more professionally qualified finance officer has since been recruited. While the National Society faced serious management challenges, its community based activities created much visibility. The National Society was actively involved in community sensitization during the outbreak of Chikungunya in early 2006. Mosquito repellents were distributed to families with young children, the elderly, pregnant women, and low income groups in Seychelles. A successful blood donor recruitment campaign and World AIDS Day activities were implemented. All activities were widely covered by the local media.

Working in partnership

Close cooperation with the government in Madagascar was essential to the resolution of the institutional crisis in the National Society. The support of the Prime-Minister's office in Mauritius facilitated the signature of the Status Agreement and the publication of the implementing legislation to effect privileges and immunities.

Information sharing was carried out on a regular basis with OCHA in planning the response to an eventual eruption of the Karthala and in tracking cyclones in the sub-region. A joint workshop was co-facilitated with the UN International Strategy Disaster Reduction, government representatives and National Societies to clarify roles and responsibilities in community-based risk reduction. This laid the ground for the presentation of projects, by all four countries to the Clinton initiative.

The sub-regional office continued to play an important coordinating role of Movement actors (ICRC, Canadian Red Cross, PIROI, German Red Cross and Spanish Red Cross). Partnership meetings were held in Comoros, Madagascar and Seychelles during 2006. There are possibilities for entry into new partnerships once organizational capacity is developed in the Comoros Red Crescent. After consultation with the sub-regional office, the Canadian Red Cross committed to support such a post in 2007. In response to the Karthala volcanic activity in Comoros, the National Society

²In French: Plate-forme d'Intervention Regionale pour l'Océan Indien (PIROI).

closely coordinated with PIROI, while in Madagascar achievements included the development and strengthening of new local partnerships (the Health Ministry, WFP and FID among others and the development of projects by the new regional committees. This has led to an increased motivation of volunteers.

Contributing to longer-term impact

The national societies are well placed to make a major contribution to disaster reduction and health prevention in the future in line with the International Federation's Global Agenda. The commitment of the Malagasy Red Cross Society to put in place management teams at the regional and district levels and work closely at community level are a clear indication of this. With a younger leadership and greater involvement of women in governance and management, in Madagascar and Seychelles respectively, it is expected that the quality and equity of programmes will be improved. In Comoros there is a big potential to develop community based interventions given the National Society's good reputation and presence at local level.

Looking Ahead

Priorities in 2007 will continue to be focused on capacity building. Technical support will be given to both governance and management at all levels in Madagascar and Comoros, to increase their ability to implement community based interventions. In Seychelles, continuous coaching will be given to the Secretary General as systems and procedures are put in place and roles and responsibilities of governance and management are more clearly defined.

Beyond 2007 the focus will be maintained on developing capacity in community based disaster response and health prevention. This will be carried out in parallel with support in the fields of programme and relationship management.

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International Federation of Red Cross and Red Crescent Societies

MAA64002 - INDIAN OCEAN

Financial Report 2006

Selected Parameters	
Reporting Timeframe	2006/1-2006/12
Budget Timeframe	2006/1-2007/12
Appeal	MAA64002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		34,011		1,401,751	218,182	1,653,943
B. Opening Balance		13,618		153,982	26,901	194,501
Income						
<u>Cash contributions</u>						
<i>Canadian Red Cross Society</i>				197,120	0	197,120
<i>French Red Cross</i>				127,345		127,345
<i>Irish Red Cross Society</i>					6,630	6,630
C1. Cash contributions				324,465	6,630	331,095
<u>Reallocations (within appeal or from/to another appeal)</u>						
<i>Swedish Red Cross</i>		34,294				34,294
C3. Reallocations (within appeal or		34,294				34,294
<u>Inkind Personnel</u>						
<i>Irish Red Cross Society</i>					102,000	102,000
C5. Inkind Personnel					102,000	102,000
C. Total Income = SUM(C1..C6)		34,294		324,465	108,630	467,389
D. Total Funding = B + C		47,912		478,447	135,531	661,890

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		13,618		153,982	26,901	194,501
C. Income		34,294		324,465	108,630	467,389
E. Expenditure		3,313		-379,575	-120,347	-496,609
F. Closing Balance = (B + C + E)		51,224		98,872	15,184	165,281

International Federation of Red Cross and Red Crescent Societies

MAA64002 - INDIAN OCEAN

Interim Financial Report -2006

Selected Parameters	
Reporting Timeframe	2006/1-2006/12
Budget Timeframe	2006/1-2007/12
Appeal	MAA64002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		34,011		1,401,751	218,182	1,653,943		
Supplies								
Water & Sanitation					231	231	-231	
Other Supplies & Services					50	50	-50	
Total Supplies					282	282	-282	
Land, vehicles & equipment								
Computers & Telecom	7,950				5,695	2,549	-293	
Office/Household Furniture & Equipm.					230	230	-230	
Total Land, vehicles & equipment	7,950				5,925	2,549	-523	
Transport & Storage								
Storage						215	-215	
Distribution & Monitoring					152	2,305	-2,457	
Transport & Vehicle Costs	36,305				14,651	-396	22,050	
Total Transport & Storage	36,305				14,803	2,125	19,378	
Personnel Expenditures								
Delegates Payroll	384,000				94,440		289,560	
Delegate Benefits	238,000				68,653	104,485	64,861	
National Staff	10,200				10,238		-38	
National Society Staff	155,623				26,972		128,651	
Consultants					8,056		-8,056	
Total Personnel Expenditures	787,823				208,359	104,485	474,978	
Workshops & Training								
Workshops & Training	281,662				2,080		279,582	
Total Workshops & Training	281,662				2,080		279,582	
General Expenditure								
Travel	127,953				40,123	807	87,023	
Information & Public Relation	32,000				12,414		19,586	
Office Costs	140,950				14,959	6,618	119,373	
Communications	76,700				14,772	3,492	58,436	
Professional Fees	39,394				5,928	147	33,319	
Financial Charges					-1,760	80	1,680	
Other General Expenses	15,700				2,035	-14,404	28,069	
Total General Expenditure	432,697				88,472	-3,260	347,486	
Program Support								
Program Support	107,506		-215		24,672	7,392	75,658	
Total Program Support	107,506		-215		24,672	7,392	75,658	
Operational Provisions								
Operational Provisions			-3,097		34,982	7,057	-38,941	
Total Operational Provisions			-3,097		34,982	7,057	-38,941	
TOTAL EXPENDITURE (D)	1,653,943		-3,313		379,575	120,347	1,157,335	
VARIANCE (C - D)			37,323		1,022,176	97,835	1,157,335	

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Selected Parameters	
Reporting Timeframe	2006/1-2006/12
Budget Timeframe	2006/1-2007/12
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IV. Project Details

Project	Name	Opening Balance	Income	Expenditure	Closing Balance	Budget	Variance
		A	B	C	A + B + C	D	D - C
Disaster Management							
PMG160	Disaster Preparednes	13,618	34,294	3,313	51,224	34,011	37,323
Sub-Total Disaster Management		13,618	34,294	3,313	51,224	34,011	37,323
Organisational Development							
PKM002	Comorian Red Crescen	81,657	0	-30,692	50,965	110,642	79,950
PMG003	National society	53,600	324,465	-347,644	30,420	1,206,659	859,015
PMU001	NS Capacity Building	15,206	0	-596	14,610	19,768	19,172
PSC001	RC	3,519	0	-642	2,877	64,682	64,041
Sub-Total Organisational Development		153,982	324,465	-379,575	98,872	1,401,751	1,022,176
Coordination & Implement							
PMG101	Indian Ocean Sub-Off	0	0		0		0
PMU100	I O I sub office	26,901	108,630	-120,347	15,184	218,182	97,835
Sub-Total Coordination & Implement		26,901	108,630	-120,347	15,184	218,182	97,835
Total	INDIAN OCEAN	194,501	467,389	-496,609	165,281	1,653,943	1,157,335