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# Emergency appeal operation update

## Sudan: Food Insecurity

 International Federation  
of Red Cross and Red Crescent Societies

Emergency appeal n° MDRSD013  
GLIDE n° [OT-2012-000049-SDN](#)  
Operation update n°1, 27 July 2012

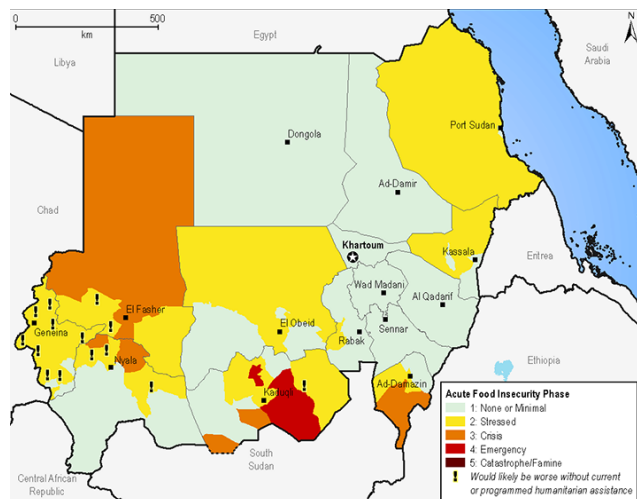
Period covered by this Ops Update: 13 April – 20 July 2012

Appeal target (current): CHF 2,897,076 for 64,000 beneficiaries  
[<click here to view the attached Revised Emergency Appeal Budget>](#)

Appeal coverage: 7% (excluding DREF);  
[<click here to go directly to the updated donor response report, here for interim financial report, or here to link to contact details>](#)

### Appeal history:

- This [Emergency Appeal](#) was initially launched on a preliminary basis on 13 April 2012 for CHF 2,839,471 for 3 months to assist 64,000 beneficiaries in Red Sea State.
- **Disaster Relief Emergency Fund (DREF):** CHF 250,000 was initially allocated from the Federation's DREF to support the National Society to respond as a start up capital to the appeal.
- Throughout the reporting period, SRCS remained the main national agency, taking a bigger share of responsibility in the provision of humanitarian assistance in Sudan.
- The appeal has so far received CHF 188,399 in pledges from the Japanese, Danish and Monaco Red Cross Societies.
- SRCS has received commitment for in kind support worth an estimated value of CHF 150,000 from non movement partners to supplement the items procured with DREF funds.
- This Operation Update No. 1 provides information on the status of the operation and includes adjustments to activities (**support to management of feeding centres**), budget, appeal timeline (**to end of December 2012**) and geographical coverage area (**Red Sea and Kassala States**). A final report will be issued in **March 2013**. Internal evaluation will be done in **June 2013**.



Source FEWSNET: Estimated food security conditions, 3rd Quarter 2012 (July-September 2012)

### Summary:

According to [FEWSNET](#) June 2012 forecast, about 4.7 million people in Sudan face food insecurity, classified according to the Integrated Food Security Phase Classification's (IPC) as Phase 2- 'Stress', 'Crisis' (IPC Phase 3), and 'Emergency' (IPC Phase 4). Red Sea State, which had a localised crisis level during the launch of the appeal has now reported a generalised State-

wide crisis level, a situation that is spreading into Kassala State. SRCS has been one of the actors implementing Food Security interventions in the operational area of this appeal, since it was launched. However, the decision by the Government of Sudan to stop the work of 7 INGOs in Red Sea and Kassala States has increased the burden of humanitarian response on the remaining humanitarian actors. SRCS is expected to play a major role in meeting the gap left by these INGOs. Taking this into account, SRCS engaged with key national and state actors, including 2 of the INGOs that closed their operations in Red Sea and Kassala States, to look at ways of harnessing existing support in order to meet evident needs and avoid escalation of the level of food insecurity. SRCS has received commitment from its key non-movement partners (UNICEF, State Ministry of Social Services, State Ministry of Health and Humanitarian Aid Commission—HAC) to provide in-kind food items, drugs, technical support and seconded staff to complement the items procured using the DREF funds and facilitate interim management of the critical feeding centres. Based on the needs, the potential for escalating the severity of food insecurity, and the developments in Red Sea and Kassala, this operation update has revised the appeal to run until end of December 2012 and revises the geographical area to include Kassala in addition to Red Sea State.

## The situation:

While the greater Horn of Africa [Climate Outlook](#) forecast for the June – September 2012 season states that average to above-average rains are likely for most parts of Sudan, the area cultivated is expected to be below average especially given the likelihood of [food production disruption](#) due to continued sporadic conflict in the important sorghum-producing areas of South Kordofan and Blue Nile States. This, coupled with the austerity measures recently introduced by the Government of Sudan to mitigate the economic situation prevailing in the country are likely to increase the level of food insecurity in several States of Sudan. Both [FEWSNET](#) and [WFP](#) document a spiking increase in prices of staple food particularly Sorghum across Sudan. In the Red Sea State and other main urban areas this increase is attributed to the substantial market supply shortfall and increased demand for sorghum at the household as well as market levels. The [WFP](#) May report shows a 15 % increase in prices of Sorghum from April 2012, which is 125 % above the prices in May 2011 for Red Sea State. For goat prices the report documents an increase by 20 % compared to April 2012, which is 30 % higher than this time last year. The same report documents similar increasing trends for Kassala. The June report issued by FEWSNET classified the Food Security status for Red Sea State to be at crisis level across the state, an increase from the previous forecast which had classified [Port Sudan at no crisis](#). In the [medium-term outlook](#) period of July – September 2012, FEWSNET forecasts this situation to remain at the same level of generalised crisis across the State. It further projects a generalised development to crisis level for Kassala State during this period, a progression from none to minimal level in the previous forecast. While the situation in these States has not reached the stressed levels projected in parts of the 3 protocol areas or Darfur States, the progression from localised to generalised crisis levels in the generally stable States that are not food producers is likely to worsen the food gap currently prevailing amongst vulnerable communities.

The recent decision taken by the Humanitarian Aid Commission to close the operations of seven INGOs in Red Sea, Kassala and Gedaref States<sup>1</sup> by end of June has by several sources been reported to compound this situation. [UNOCHA](#) reports that an estimated 600,000 people who were targeted by these INGOs for humanitarian assistance are likely to be affected by this closure. The INGOs work across multiple sectors including Health, Livelihoods, Protection, WASH, Emergency Response, Mine Action and Nutrition and maintain multiple partnerships with civil society organizations and state level authorities. SRCS held discussions with key partners working with them and are estimating a gap in provision of supplementary feeding in 31 centres (20 Red Sea State and 11 Kassala State) providing supplementary food for 1,800 beneficiaries.

<sup>1</sup> **Red Sea:** Save the Children Sweden, Plan Sudan and ACORD. **Kassala:** ACORD, GOAL and Mines Advisory Group. **Gedaref:** Triangle and Rocinantes

## Coordination and partnerships

The IFRC Secretariat in Sudan continues to deliver its representation, coordination and facilitation role in support of the activities of IFRC members with an interest in supporting the humanitarian efforts of the SRCS through three levels of coordination meetings. These are:

- Movement Platform as strategic level; with SRCS, IFRC and ICRC participation
- Movement Partnerships Task Force as operational level; SRCS, IFRC, ICRC and PNSs in country participation;
- Technical Ad-Hoc Committees as technical level; SRCS, IFRC, ICRC and PNSs in Country participation based on subject under discussion.

Both SRCS and IFRC secretariat in Sudan are attending regular information sharing UN led meetings. This includes participation in the sectoral meetings on security, health, Humanitarian Country Team (HCT) and logistics. They also participate in bilateral and/or joint discussions with key agencies present in the areas covered under this appeal.

## Red Cross and Red Crescent Action

### Overview

During the period under review SRCS was able to lobby and negotiate with the GoS to access the national cereal reserves and using the DREF funds procured 3,000 bags of Sorghum at below market prices. SRCS also managed to negotiate with State ministry of Social services to enable provision of additional food items on top of the Sorghum to the targeted families. The local authorities in Red Sea State allocated a total of 40 metric tonnes of vegetable oil and 30 metric tonnes of sugar to support the general food distribution program. Furthermore during the reporting period SRCS held discussions with two of the INGOs involved in feeding centres programs who have been asked to close operations in Eastern Sudan in order to identify critical gaps and needs as well as possible areas of collaboration.

### Progress towards outcomes

#### Relief distributions (food items) – Revised

<b>Outcome 1: The 12,800 targeted households in 8 localities of Red Sea and Kassala State have secured and sustainable sources of food items during the hunger period.</b>	
<b>Outputs</b>	<b>Activities planned</b>
1:1 Immediate food needs of the affected population (12,800 HHs) are met.  1:2 Sufficient nutritious food accessed by the target population.	<ul style="list-style-type: none"> <li>• Contribute to the management of the 31 feeding centres in Red Sea and Kassala, in coordination and collaboration with the stakeholders.</li> <li>• Mobilize 90 volunteers in all locations in the two States for running the feeding centres.</li> <li>• Recruitment of 10<sup>2</sup> (8 at State and 2 at HQs) National Society staff to support the SRCS implement the project</li> <li>• Provision of technical support from IFRC regional / global network</li> <li>• Conduct rapid emergency needs and capacity assessments to develop beneficiary targeting strategy and registration system to deliver intended assistance.</li> <li>• Distribute relief supplies and control supply movements from point of dispatch to end user.</li> </ul>

	<ul style="list-style-type: none"> <li>• Mobilize 60 SRCS volunteers to carry out relief operation verification and distribution (24 volunteers as transportation monitors, 36 volunteers as distribution monitors).</li> <li>• Monitor, evaluate and report on the operations activities.</li> <li>• Develop an exit strategy in cooperation with key partners.</li> </ul>
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### Progress

Held discussions with various State and Non- State actors on the prevailing Food Security situation in Red Sea and Kassala to identify opportunities to complement efforts and successfully managed to secure in kind support for food items to meet the needs of 6,000 families in the 1<sup>st</sup> round of distribution.

Discussions held with key State, UN and INGO partners working with SRCS in Eastern Sudan to identify urgent needs and gaps resulting from the closure of the 7 INGOs. SRCS through the revision of this appeal will support the management of 32 feeding centres as efforts continue to advocate for longer term solutions to the gaps left by the closure of INGOs operations.

### Challenges:

- High number of people in need of food assistance in comparison to resources mobilised made it difficult to initiate distribution of items procured with DREF funds. To overcome this SRCS lobbied and secured in kind support from state and non-state actors.
- Unexpected closure of 7 INGOs in the Eastern Sudan States resulted in the closure of 32 feeding centres in Red Sea and Kassala State. To mitigate the negative impact resulting from the closure of the INGOs operating the feeding centres, this update revised the appeal to include Kassala State and to support interim management of the feeding centres in the two States.

### Logistics

<b>Outcome 2: Well supported relief operations, ensuring delivery of relief food items in line with the operational priorities.</b>	
<b>Outputs</b>	<b>Activities planned</b>
2:1 Coordinated mobilization of relief goods; reception of all incoming goods and efficient dispatch of goods to the final distribution points.	<ul style="list-style-type: none"> <li>• Insuring tendering and bidding process are in place.</li> <li>• Rental of 3 stores for food storage</li> <li>• Procurement of 1,656 metric tonnes of mixed food commodities for general and supplementary feeding in line with IFRC procurement standards and procedures</li> <li>• Lease 2 trucks and 2 land cruisers locally</li> <li>• Provision of logistical support for staff and volunteers to carry out the operation</li> <li>• Provide and update resource mobilization table on the IFRC's disaster management information system (DMIS)</li> </ul>

**Progress:**

Facilitated the procurement of 3,000 bags of Sorghum and managed their storage pending finalization of distribution plans.

**Challenges**

- Low level of funding limiting procurement of adequate food commodities to meet identified needs.

<b>Capacity of National Society</b>	
<b>Outcome.3 Enhanced operational capacity of SRCS to respond to potential future disasters throughout Sudan</b>	
<b>Outputs</b>	<b>Activities planned</b>
3:1 Increased capacity of SRCS staff and volunteers to respond to disaster.	<ul style="list-style-type: none"> <li>• Deployment of 11 additional staff (10 SRCS and 1 IFRC) to manage and report on the operation</li> <li>• Conduct one day orientation workshop for staff and volunteers involved in this operation.</li> <li>• Enhance branch capacity to report on the unfolding situation through training and regular communication and monitoring mentorship support.</li> <li>• Coordination and debriefing meetings with key stakeholders at locality, State and National level.</li> <li>• Continuous monitoring and evaluation of the operation.</li> <li>• Support field staff in producing regular updates for sharing with stakeholders</li> </ul>
3:2 The information sharing between SRCS and the partners at State, National and International Level was improved.	<ul style="list-style-type: none"> <li>• Collect and prepare stories, pictures and other visual materials including Multi Media news updates on the SRCS operations under this appeal.</li> <li>• Organize publicity activities in the affected areas to raise people awareness and knowledge towards SRCS and RC/RC Movement.</li> <li>• Documentation of the media coverage regarding situation development under this appeal.</li> <li>• Support to communication costs between NHQs, branch and the localities</li> </ul>

## Progress

- SRCS has maintained a good level of coordination and engagement with all stakeholders including RC/RC Movement, UN agencies, local authorities, HAC, Ministry of health and Ministry of Social Services at national and State level. A logistician and a warehouse keeper have been recruited and SRCS volunteers have been mobilized to participate in the upcoming distribution.
- A detailed dispatch plan has been developed and agreed upon. A local transport contractor has been hired and the food will be transported to the distribution centers over a period of 14 days, and the food will be distributed upon arrival to the distribution centers.
- IFRC Sudan Country representative participated in a forum on Horn of Africa Drought Emergency where the RC/RC movement and its partners within the region discussed the Kenyan Drought emergency and its response, drawing lessons for better future response in the region. During this meeting the unfolding situation in Eastern Sudan and parallels of slow response were highlighted.

## Challenges:

- Low level of funding limiting the potential to respond to a slow developing crisis and averting it from becoming a national disaster.

## Contact information

### For further information specifically related to this operation please contact:

- **In Sudan:** Osman Gafer Abdalla, Secretary General Sudanese Red Crescent Society; Phone: +249.8.378.48.89 email: [srcs\\_sg@yahoo.com](mailto:srcs_sg@yahoo.com)
- **In Sudan:** IFRC Country Representation Office; Aisha Maulana, Country Representative; Khartoum; Phone: +249.9.123.04.023; email: [aisha.maulana@ifrc.org](mailto:aisha.maulana@ifrc.org)
- **In IFRC Africa Zone:** Daniel Bolanos, Disaster Management Coordinator, Africa ,Nairobi; Phone: Tel. +254 20 2835 213, Fax +254 20 271 2777, Mob. +254 731 067 489; Email: [daniel.bolanos@ifrc.org](mailto:daniel.bolanos@ifrc.org);
- **IFRC Geneva:** Christine South, Operations Support; phone: +41.22.730.45 29; email: [christine.south@ifrc.org](mailto:christine.south@ifrc.org)

### For Resource Mobilization and Pledges

- **In IFRC Africa Zone:** Douglas Masika, Senior Resource Mobilization Officer; Tel: +254 20 283 5000; email: [douglas.masika@ifrc.org](mailto:douglas.masika@ifrc.org).

### For Performance and Accountability (planning, monitoring, evaluation and reporting):

- **In IFRC Africa Zone:** Robert Ondrusek; Planning, Monitoring, Evaluation and Reporting Delegate, Johannesburg; email: [robert.ondrusek@ifrc.org](mailto:robert.ondrusek@ifrc.org); Phone: Tel: +254 731 067277

### For Logistics

- **In Dubai,** for mobilization of relief items logistics enquiries: Ari Mantyvaara, Regional Logistics Delegate Dubai, Phone +971 4883 3887, Mobile +971 50 600 9166, Fax +971 4 883 2212, Email: [ari.mantyvaara@ifrc.org](mailto:ari.mantyvaara@ifrc.org)

## How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

**MDRSD013 - Sudan - Food Insecurity**

Appeal Launch Date: 13 apr 12

Appeal Timeframe: 10 apr 12 to 10 jul 12

**Interim Report**

Selected Parameters	
Reporting Timeframe	2012/4-6
Budget Timeframe	2012/4-7
Appeal	MDRSD013
Budget	APPROVED

All figures are in Swiss Francs (CHF)

**I. Funding**

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL	Deferred Income
<b>A. Budget</b>	<b>2,839,471</b>					<b>2,839,471</b>	
<b>B. Opening Balance</b>	<b>0</b>					<b>0</b>	
<b>Income</b>							
<b>Cash contributions</b>							
<i>Japanese Red Cross Society</i>	93,700					93,700	
<i>Red Cross of Monaco</i>	18,020					18,020	
<b>C1. Cash contributions</b>	<b>111,720</b>					<b>111,720</b>	
<b>Other Income</b>							
<i>DREF Allocations</i>	250,000					250,000	
<b>C4. Other Income</b>	<b>250,000</b>					<b>250,000</b>	
<b>C. Total Income = SUM(C1..C4)</b>	<b>361,720</b>					<b>361,720</b>	
<b>D. Total Funding = B + C</b>	<b>361,720</b>					<b>361,720</b>	
<b>Coverage = D/A</b>	<b>13%</b>					<b>13%</b>	

**II. Movement of Funds**

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL	Deferred Income
<b>B. Opening Balance</b>	<b>0</b>					<b>0</b>	
<b>C. Income</b>	<b>361,720</b>					<b>361,720</b>	
<b>E. Expenditure</b>	<b>-223,636</b>					<b>-223,636</b>	
<b>F. Closing Balance = (B + C + E)</b>	<b>138,084</b>					<b>138,084</b>	

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Selected Parameters	
Reporting Timeframe	2012/4-6
Budget Timeframe	2012/4-7
Appeal	MDRSD013
Budget	APPROVED

All figures are in Swiss Francs (CHF)

### III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A							B	A - B
<b>BUDGET (C)</b>		<b>2,839,471</b>					<b>2,839,471</b>	
<b>Relief items, Construction, Supplies</b>								
Food	1,858,416	179,856				179,856	1,678,560	
<b>Total Relief items, Construction, Supl</b>	<b>1,858,416</b>	<b>179,856</b>				<b>179,856</b>	<b>1,678,560</b>	
<b>Land, vehicles &amp; equipment</b>								
Vehicles	136,000						136,000	
Computers & Telecom	4,000						4,000	
Office & Household Equipment	1,000						1,000	
<b>Total Land, vehicles &amp; equipment</b>	<b>141,000</b>						<b>141,000</b>	
<b>Logistics, Transport &amp; Storage</b>								
Storage	22,907						22,907	
Distribution & Monitoring	10,000						10,000	
Transport & Vehicles Costs	312,283	16,385				16,385	295,897	
<b>Total Logistics, Transport &amp; Storage</b>	<b>345,190</b>	<b>16,385</b>				<b>16,385</b>	<b>328,805</b>	
<b>Personnel</b>								
International Staff	4,210						4,210	
National Staff	32,000						32,000	
National Society Staff	103,692						103,692	
Volunteers	36,060						36,060	
<b>Total Personnel</b>	<b>175,962</b>						<b>175,962</b>	
<b>Consultants &amp; Professional Fees</b>								
Consultants	2,500						2,500	
<b>Total Consultants &amp; Professional Fe</b>	<b>2,500</b>						<b>2,500</b>	
<b>Workshops &amp; Training</b>								
Workshops & Training	1,744						1,744	
<b>Total Workshops &amp; Training</b>	<b>1,744</b>						<b>1,744</b>	
<b>General Expenditure</b>								
Information & Public Relations	15,900						15,900	
Office Costs	8,800						8,800	
Communications	12,600						12,600	
Financial Charges	5,000	-30,293				-30,293	35,293	
Other General Expenses	99,058						99,058	
<b>Total General Expenditure</b>	<b>141,358</b>	<b>-30,293</b>				<b>-30,293</b>	<b>171,651</b>	
<b>Operational Provisions</b>								
Operational Provisions		44,039				44,039	-44,039	
<b>Total Operational Provisions</b>		<b>44,039</b>				<b>44,039</b>	<b>-44,039</b>	
<b>Indirect Costs</b>								
Programme & Services Support Recov	173,301	13,649				13,649	159,652	
<b>Total Indirect Costs</b>	<b>173,301</b>	<b>13,649</b>				<b>13,649</b>	<b>159,652</b>	
<b>TOTAL EXPENDITURE (D)</b>	<b>2,839,471</b>	<b>223,636</b>				<b>223,636</b>	<b>2,615,835</b>	
<b>VARIANCE (C - D)</b>		<b>2,615,835</b>				<b>2,615,835</b>		

# EMERGENCY APPEAL- REVISED BUDGET

27-07-2012

MDRSD013

Food Insecurity

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
Shelter - Relief				0
Shelter - Transitional				0
Construction - Housing				0
Construction - Facilities				0
Construction - Materials				0
Clothing & Textiles				0
Food	1,858,416			1,858,416
Seeds & Plants				0
Water, Sanitation & Hygiene				0
Medical & First Aid				0
Teaching Materials				0
Ustensils & Tools				0
Other Supplies & Services				0
Emergency Response Units				0
Cash Disbursements				0
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>1,858,416</b>	<b>0</b>	<b>0</b>	<b>1,858,416</b>
Land & Buildings				0
Vehicles Purchase	136,000			136,000
Computer & Telecom Equipment	4,000			4,000
Office/Household Furniture & Equipment	1,000			1,000
Medical Equipment				0
Other Machiney & Equipment				0
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>141,000</b>	<b>0</b>	<b>0</b>	<b>141,000</b>
Storage, Warehousing	22,907			22,907
Dsitribution & Monitoring	10,000			10,000
Transport & Vehicle Costs	312,283			312,283
Logistics Services				0
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>345,190</b>	<b>0</b>	<b>0</b>	<b>345,190</b>
International Staff	4,210			4,210
National Staff	92,000			92,000
National Society Staff	193,842			193,842
Volunteers				0
<b>Total PERSONNEL</b>	<b>290,052</b>	<b>0</b>	<b>0</b>	<b>290,052</b>
Consultants	2,500			2,500
Professional Fees				0
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>2,500</b>	<b>0</b>	<b>0</b>	<b>2,500</b>
Workshops & Training	1,744			1,744
<b>Total WORKSHOP &amp; TRAINING</b>	<b>1,744</b>	<b>0</b>	<b>0</b>	<b>1,744</b>
Travel	29,700			29,700
Information & Public Relations	15,900			15,900
Office Costs	8,800			8,800
Communications	12,600			12,600
Financial Charges	5,000			5,000
Other General Expenses	9,358			9,358
Shared Support Services				0
<b>Total GENERAL EXPENDITURES</b>	<b>81,358</b>	<b>0</b>	<b>0</b>	<b>81,358</b>
Partner National Societies				0
Other Partners (NGOs, UN, other)				0
<b>Total TRANSFER TO PARTNERS</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Programme and Supplementary Services Recovery	176,817	0	0	176,817
<b>Total INDIRECT COSTS</b>	<b>176,817</b>	<b>0</b>	<b>0</b>	<b>176,817</b>
<b>TOTAL BUDGET</b>	<b>2,897,076</b>	<b>0</b>	<b>0</b>	<b>2,897,076</b>
<b>Available Resources</b>				
Multilateral Contributions				0
Bilateral Contributions				0
<b>TOTAL AVAILABLE RESOURCES</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>NET EMERGENCY APPEAL NEEDS</b>	<b>2,897,076</b>	<b>0</b>	<b>0</b>	<b>2,897,076</b>