

# ***Indonesia: Earthquake***

**Appeal no:15/00**  
14 June 2000

***THIS APPEAL SEEKS CHF 4,872,921  
IN CASH, KIND AND SERVICES  
TO ASSIST 80,000 BENEFICIARIES FOR 4 MONTHS***

## ***Summary***

The Federation launched a preliminary appeal for assistance on 6 June, less than 48 hours after a severe earthquake struck Bengkulu province on the island of Sumatra, and despatched an assessment team to the disaster site. After a four day survey, the team identified shelter, basic relief items and the emergency replacement of hospital services as the most urgent priority needs of the affected population. This appeal, which replaces the preliminary appeal, presents a three-month Plan of Action incorporating these and other recommendations.

## ***The Disaster***

An earthquake measuring 7.9 on the Richter scale hit the province of Bengkulu on the island of Sumatra at 23:30 hrs. local time on 4 June. The epicentre of the quake was approximately 112 km southwest of the provincial capital, Bengkulu town. It was followed 11 minutes later by an aftershock recorded at 6.7, and since then the area has experienced over 700 aftershocks. No tsunami (tidal waves) were reported.

According to the latest statistics, the earthquakes left 90 dead, 788 persons seriously injured and 1,709 persons slightly injured.

The province of Bengkulu, which is divided into four districts and 31 sub-districts, has a population of 1,557,000. On Enggano island, which was just 10 km from the quake's epicentre, most of the houses were destroyed, although there were no dead and few injured among its 1,500 population.

The total losses caused by this disaster are estimated at USD 6.0 million. Extensive damage has been caused to housing and public buildings, including medical facilities, notably the 250 bed provincial hospital, the main public facility. The town's piped water supply was disrupted by the disaster and in the first few days, telecommunications and electricity were cut. The airport, closed for about 72 hours, was reopened on 8 June.

## ***The Response so far***

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## ***The Response so far***

**Government Action w**

Indonesian government agencies, including the military and civil authorities, carried out rescue and relief activities. The government has provided temporary shelter for some of the hospital patients, and re-established minimum electricity and water supplies for the hospital. There has also been a staple food distribution. The authorities deployed four 5,000 litre water tankers which delivered water to designated collection points around Bengkulu Town. While the Indonesian Disaster Management Co-ordinating Board ensured co-ordination at national level, the Provincial Governor carried out this role in the stricken area. The government appealed for international assistance shortly after the earthquake.

**Red Cross/Red Crescent Action w**

The Indonesian Red Cross (Palang Merah Indonesia -- PMI) Bengkulu Branch mobilised 40 volunteers who were engaged in rescue and transporting the injured to hospitals. Five first aid stations operated by volunteers were immediately established in the municipality of Bengkulu.

The PMI delivered urgently needed drugs as well as 500 units of blood and blood bags to the provincial hospital three days after the earthquake.

In response to a request from the PMI, the Federation Secretariat dispatched a nine-member assessment team to Indonesia (whose findings form the basis for this Appeal). The joint PMI/Federation assessment team established close working relations with the Branch and local authorities. The team, the first international agency engaged in assessment, used a chartered helicopter to survey the area, including Enggano island which had not had any contact with the outside world since the earthquake.

A field hospital (Emergency Response Unit) was sent from Norway, household kits were procured in Jakarta and plastic sheeting were procured in Europe and the region. A team of delegates, assisted by regional delegation support, has also been mobilised.

The ICRC delegation in Jakarta is also providing logistical support.

**Other Agencies' Action w**

The governments of Singapore and Japan sent medical teams and Taiwan sent a search and rescue team. Netherlands and Belgian Navy teams helped restore the damaged water supply system, servicing 3 of 8 villages. The Swiss Embassy in Indonesia has delivered drugs to the provincial hospital. MSF conducted an assessment in the field of first aid, and water and sanitation in Enggano island. World Vision is bringing in relief packs from Jakarta. The UNDAC team was mobilised and is providing water tanks to assist with water distribution.

**Co-ordination w**

Co-ordination with the government (Bakornas) and the local authorities, as well as with the ICRC, UNDAC, the UN, and Embassies and NGOs in Jakarta has been considerable. Regular meetings were held in both Bengkulu and Jakarta. An initial recommendation from the UNDAC team encourages the channelling of further support for the operation through the PMI/Federation operation.

## ***The Intended Operation***

**Assessment of Needs •**

A PMI/Federation assessment team, composed of nine persons covering information, relief, health, water-sanitation, shelter and logistics, visited the disaster area from 7 to 11 June. The team, which travelled by helicopter, were able to reach most of the worst affected areas including the island of Enggano. The survey information is therefore based on visual (ground and aerial) assessment, combined with key-informant interviews and group discussions with local officials, the affected population, humanitarian agencies and other participants in the relief efforts.

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Many families are still living outdoors in makeshift shelters, fearing more severe aftershocks or even another earthquake. On Enggano island, more than 100 traumatised victims are reported to have visited the Health Centre.

The number and location of houses destroyed or damaged is shown below:

District	Bengkulu	Bengkulu		Rajang Lebong	Total
		South	North		
Total number of houses destroyed	60	486	400	11	<b>957</b>
Total number of houses severely damaged	3,038	5,820	289	39	<b>9,186</b>
Total number of houses lightly damaged	3,571	10,783	872	0	<b>15,226</b>

Bengkulu Public Hospital, the main hospital in the region, with a capacity of 250 beds, has been structurally damaged and is completely unusable. A military hospital with 25 beds and a private hospital with 45 beds, although functioning, are not able to accommodate all the injured. Several hundreds of inpatients are housed in an open yard in makeshift tents. There are sufficient medical personnel -- 20 doctors and 160 nurses. Apart from the injuries from the first earthquake, the aftershock resulted in large numbers of minor injuries. Most of these injuries were treated on the spot, provided bandages and other basic supplies were available. No epidemics have been recorded as yet, no cases of cholera have occurred, and no increase in diarrhoea cases have been reported by the health authorities.

No significant food stock damage occurred and no food needs have been reported. The government is taking the lead in all food distributions, and has the logistical capability and resources to provide adequate food supplies.

#### **Immediate Needs •**

The team established that the immediate needs are for plastic sheeting for shelter from both rain and sun, and basic household commodities. With few relief organisations on the spot, support to most of the affected population has been slow to arrive. In view of the unstable social environment, nurtured by the economic difficulties of the last few years, the Federation and PMI consider immediate assistance to be an urgent requirement.

An emergency hospital facility is urgently needed to replace the services provided by the Bengkulu public hospital. A small quantity of medical supplies are also needed. To support the activities of health posts run by the PMI, first aid kits should be distributed to all trained PMI volunteers.

Communities on Enggano and in the districts of Bengkulu need water storage containers, due to the breakdown of pipes and dug wells.

#### **Anticipated Later Needs •**

Capacity building and the development of disaster preparedness (including training in psychological support), in anticipation of future disasters, should be foreseen. PMI staff also need to be trained in the future deployment of the ERU hospital unit elsewhere in the country or the region.

#### **Red Cross Objectives •**

The operation will provide the most urgently needed assistance to the worst affected members of the population over a four-month period. The objectives will be to:

- { Provide essential shelter (in line with Sphere standards) and relief assistance to a population of 80,000 among those who were most severely affected by the disaster.

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- { Provide emergency hospital facilities for up to six months
- { Support PMI capacity building, including disaster preparedness and training in psychological support.

## ***National Society/Federation Plan of Action***

**Respond to the immediate needs of up to 80,000 persons (or 16,000 families) whose houses have been either totally destroyed or severely damaged •**

- Identify beneficiary families through a house-to-house survey (based on established criteria) conducted by Red Cross volunteers in close co-ordination with the local authorities
- Distribute 15,000 household kits, which will include inter alia; plastic sheeting, sleeping mats, mosquito nets, bed sheets, cooking sets, water containers and a hygiene parcel. (*plastic sheeting & some of the other items arrive Wednesday June 14*)
- Provide first aid kits to PMI trained volunteers (*kits arrive Wednesday June 14*) as well as limited essential drugs for sub-district clinics.
- Supply cement for well reconstruction on Enggano island.
- Provide two vehicles for distribution and monitoring purposes.

**Provide a hospital ERU (Emergency Relief Unit) with a 150 bed capacity, to temporarily replace the Bengkulu Regional Public Hospital •**

- Immediate dispatch of a mobile hospital with full facilities, including an operation theatre, x-ray, pharmaceutical store and laboratory. (*the hospital arrives Wednesday June 14*)
- Dispatch three medical personnel and four technicians to install the mobile hospital and brief users on ERU equipment. (*the ERU personnel arrive Wednesday June 14*)
- Conclude a tripartite agreement between the Federation, PMI and the Ministry of Health on the use of the ERU hospital.

**Provide a community based psychological support programme •**

- A Federation delegate, in close co-operation with the PMI, will develop a psychological support programme.
- PMI will identify five RC volunteers who will be trained as trainers of volunteers in Bengkulu

**Support the capacity Building of Bengkulu Regional Branch •**

- Undertake a training programme for staff and volunteers in disaster management and relief administration.
- Print 15,000 leaflets on disaster mitigation.
- Provide communication equipment.
- Develop public education and awareness materials.

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**Capacity of the National Society •**

The PMI Bengkulu Regional Branch has 15 paid staff, one ambulance and a warehouse facility. It mobilised some 40 volunteers for the current relief operation. It has a limited structure for carrying out the operation and will need the support of PMI National HQs staff from Jakarta and Federation delegates.

**Present Capacity of the Federation in Indonesia •**

The Federation delegation in Indonesia consists of one Head of Delegation, one community development delegate, one health delegate and one relief delegate (for the Sulawesi earthquake). Another relief delegate and a logistics delegate have arrived in Jakarta. A reporting delegate and a psychological support delegate are urgently needed for three months. The delegation is also being supported by delegates (specifically for finance, health and information) from the Regional Delegation in Bangkok.

**Logistics and procurement •**

The procurement of family packs is being done locally. Plastic sheeting is being imported. The two vehicles will be purchased within Indonesia.

Commercial warehouses are not available for leasing, with the exception of a warehouse at Bengkulu port. The local government has put some storage areas within the Governor's office at the disposal of aid agencies.

## ***Budget summary***

See Annex 1 for details.

## ***Conclusion***

The earthquake has left many people injured and thousands more homeless. It also wiped out most of the medical facilities in Bengkulu province. The recommendations of the assessment team (the detailed assessment documents are available on request), which surveyed the area soon after the disaster struck, are to address the shelter and health needs of the worst affected members of the population. Some of the most important features of the Plan of Action of this Appeal -- including the despatch of a field hospital and the procurement of shelter and relief materials -- are already being realised. What is now urgently needed is funding for the remaining relief items, for the disaster preparedness promotion and capacity building and for the delegates who will support the implementation of projects. Donors are urged to pledge support or to confirm initial soft pledges.

Jean Ayoub  
Acting Under Secretary General,  
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<b>INDONESIA - EARTHQUAKE</b>						ANNEX 1
<b>APPEAL No.15 /2000</b>		<b>PLEDGES RECEIVED</b>			06.14.2000	
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
<b>CASH</b>						
REQUESTED IN APPEAL CHF ----->				<b>4,872,921</b>		<b>TOTAL COVERAGE 24.3%</b>
AMERICAN - RC		50,000	USD	85,000	09.06.00	
BRITISH - GOVT/RC		245,098	GBP	629,902	09.06.00	
CANADIAN - RC		50,000	CAD	55,990	06.06.00	
CANADIAN - GOVT/RC		100,000	CAD	111,980	07.06.00	
CHINA - RC		20,000	USD	34,000	13.06.00	
JAPANESE - RC				268,000	12.06.00	
SUB/TOTAL RECEIVED IN CASH				1,184,872	CHF	24.3%
<b>KIND AND SERVICES (INCLUDING PERSONNEL)</b>						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED IN KIND/SERVICES				0	CHF	0.0%
<b>ADDITIONAL TO APPEAL BUDGET</b>						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	
<b>THE FOLLOWING PROJECTS ARE LINKED TO THIS APPEAL:</b>						

<b>INDONESIA - EARTHQUAKE</b>						ANNEX 1
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SUB/TOTAL RECEIVED IN KIND/SERVICES				0	CHF	0.0%
<b>ADDITIONAL TO APPEAL BUDGET</b>						
<b>DONOR</b>	<b>CATEGORY</b>	<b>QUANTITY</b>	<b>UNIT</b>	<b>VALUE CHF</b>	<b>DATE</b>	<b>COMMENT</b>
SUB/TOTAL RECEIVED				0	CHF	
<b>THE FOLLOWING PROJECTS ARE LINKED TO THIS APPEAL:</b>						

<b><u>BUDGET SUMMARY</u></b>	<b>AP15/2000</b>	
<b>INDONESIA - EARTHQUAKE</b>		
TYPE	VALUE	
	IN CHF	
<b>RELIEF NEEDS</b>		
	<u>Initial budget</u>	<u>Revised budget</u>
<u>Shelter &amp; constructions</u>		
Plastic sheeting	250,000	1,050,000
Other shelter material	650,000	
<u>Clothing &amp; textiles</u>		
Blankets	350,000	
Mosquito nets		17,500
Water & Sanitation	550,000	8,400
<u>Medical &amp; first aid</u>		
First Aid Kits	100,000	14,000
Basic drugs	500,000	
Teaching material		12,000
<u>Utensils &amp; tools</u>		
Household kits / Family kits	520,000	840,000
ERU (Hospital/ Transport)		1,500,000
<b>TOTAL RELIEF NEEDS</b>	2,920,000	3,441,900
<u>CAPITAL EQUIPMENT</u>		
Vehicle		60,000
Telecom. equipment /Computers	250,000	75,000
Generators & lightning	150,000	
Medical equipment	525,000	
<u>PROGRAMME SUPPORT</u>		
Programme management (automatic calculation)	361,016	328,581
Technical support (automatic calculation)	108,069	98,360
Professional services (automatic calculation)	119,848	109,080
<u>TRANSPORT STORAGE &amp; VEHICLE COSTS</u>	450,000	400,000
<u>PERSONNEL</u>		
Expatriate staff	150,000	120,000
National staff	200,000	90,000
<u>ADMINISTRATIVE &amp; GENERAL SERVICES</u>		
Assessment/Survey mission/Evaluation	25,000	75,000
Travel & related expenses	15,000	10,000
Information expenses	30,000	15,000
Administrative & general expenses	50,000	50,000
<b>TOTAL OPERATIONAL NEEDS</b>	2,433,933	1,431,021
<b>TOTAL APPEAL CASH, KIND, SERVICES</b>	5,353,933	4,872,921
<b>LESS AVAILABLE RESOURCES (-)</b>		(1,184,872)
<b>NET REQUEST</b>		3,688,049

<b><u>BUDGET SUMMARY</u></b>	<b>AP15/2000</b>	
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Vehicle		60,000
Telecom. equipment /Computers	250,000	75,000
Generators & lightning	150,000	
Medical equipment	525,000	
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Administrative & general expenses	50,000	50,000
<b>TOTAL OPERATIONAL NEEDS</b>	2,433,933	1,431,021
<b>TOTAL APPEAL CASH, KIND, SERVICES</b>	5,353,933	4,872,921
<b>LESS AVAILABLE RESOURCES (-)</b>		(1,184,872)
<b>NET REQUEST</b>		3,688,049