

OPERATIONS UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

HUMANITARIAN CRISIS

23 January 2002

Focus on Afghanistan

Appeal No. 32/01

Preliminary Appeal launched on 21 September 2001 for CHF 8,765,000 for 2 months. Revision no. 1 issued on 3 October 2001, with the budget increased to CHF 40,280,340 for 6 months. Revision no. 2 issued on 19 December, 2001 with a total revised budget of CHF 28,748,124 for a total of 12 months. This appeal was originally intended to end in March, 2002. With this current extension the end date is now 30 September, 2002, and while the remaining period of 2002 (October - December) is provisionally covered by the 2002 Annual Appeal for Afghanistan, the Federation will continue to monitor the situation and adjust the appeal planning to meet operational and programme needs.

DREF Allocated: CHF 600,000

Operations Update no. 17; Period covered: 18 December 2001 - 22 January, 2002. Last update issued: Operations update no. 16 dated 18 December 2001

“At a Glance”

Appeal coverage: 74.5%

Related Appeals: 01.52/2002 (Central Asia Region 2002 Annual Appeal); 01.25.2002 (Afghanistan 2002 Annual Appeal); 01.28/2002 (Pakistan 2002 Annual Appeal); 01.36/2002 (South Asia Region 2002 Annual Appeal).

Outstanding needs: CHF 7,296,990

Red Cross and Red Crescent action

- Revision no. 1 of this appeal was issued on 19 December and reflected the changed environment in which the Red Cross and Red Crescent Movement is now working. Activities are gradually being scaled up as security and access opens up more areas of the country.
- The ICRC is lead agency of the Movement's international relief operation inside Afghanistan, as provided for in the Seville Agreement. In the ICRC's and the Federation's coordinated approach, the Federation's contribution to the operation inside Afghanistan is focused on the organizational development of the Afghan Red Crescent Society (ARCS), health activities, and the drought response programme. The Federation and the ARCS approach is based on long-term efforts.
- After the return of a limited number of expatriate Federation delegates to Kabul since 25 November, Federation staff is concentrating its efforts on: 1) supporting the activities that have continued throughout the past three months of conflict (primary health clinics, the ARCS network); 2) resuming those activities that were disrupted during the recent three months of fighting (drought relief, organizational development,

welfare programmes); 3) expanding activities where feasible and appropriate, in order to respond to immediate and longer-term needs; 4) assisting the ARCS in replacing lost capacity and strengthening its disaster preparedness; and 5) monitoring the fluid situation.

Constraints on the re-establishment of a full-scale operation

- security continues to hamper access to many rural areas, thus rendering meaningful assessments and the identification of needs difficult.
- lack of communication in the country.
- insufficient number of delegates being made available, visa and other administrative problems in their deployments.
- loss of vehicles and other equipment such as radios.
- loss of capacity and change in key personnel in ARCS.

Afghan Red Crescent Society

- There have been many changes in the senior management of the ARCS which have in turn affected other levels within the society, at both headquarters and the branches. This has hampered the important work of assisting in the development of the society. Nevertheless close contact is maintained and planning of future developments continues. Attention is being particularly focused on branch level development.
- Prior to the events of September 11, the ARCS had 1,200 employees, approximately 9,600 community based first aid volunteers, 224 volunteer traditional birth attendants, 5 regional branches and 26 local branches (operational in 31 of 32 provinces). The ARCS is arguably the only indigenous, nation-wide humanitarian organization. It may have been weakened by recent events, but nevertheless retains the ability to deliver important services to the vulnerable at community level.

Health

Health clinics

- All of the ARCS and Federation supported health clinics that were looted/damaged (Chagcharan, Bamiyan, Taloqan, Kunduz and Ariana clinic in Mazar-i-Sharif) have now been restocked and re-equipped and put back into function, and repair work has started. Accurate information is still not available on the situation of the clinic in Nuristan in Kunar province and the clinic in Hairatan in Balkh. Most of the clinics remain fully operational. Qalat clinic in Zabul is not fully operational at the moment as the pharmacist was shot and wounded on 26 December by robbers. Normal replenishment of medical supplies has been completed for most clinics.
- Federation staff have started the process of expanding the capacity of the 48 clinics to help women and children, by establishing new or upgrading Mother and Child Health (MCH) facilities. The bottleneck in improving the services will be the availability of trained and experienced female health staff.
- Initial indications are that the malnutrition rates in Afghanistan are not as alarming as previously thought, although there are pockets with higher rates. So far, the assessments concluded do not indicate a need for a supplementary feeding programme in those areas. Assessments will continue.
- The first locations have been identified for the possible starting up of new health clinics in additional rural areas. Needs and feasibility have been assessed meeting the Federation’s criteria for such establishments.
- The health data collected by the clinics show that in correspondence with traditional seasonal patterns, respiratory tract infections are the main cause of morbidity, especially among children. Below are the statistics on the different health services provided in the clinics in December 2001. Please note that due to the difficult operational circumstances and lack of communications means in Afghanistan, only 19 of the 48 clinics reported, and thus the figures are incomplete.

HEALTH SERVICES PROVIDED; December, 2001

Type of activity	Number, Total
Consultation & treatment	35,391

HE – Group	20,201
HE – Individuals	8,324
Lab. Tests	1,510
Vaccination. TT – mothers	1,218
Vaccination – children	1,315
Vitamin A – children	10
All Clinic Referral OPD including MCH	513
Growth Monitoring Visit	1,120
Child Spacing Service	481
Home Visit by TBAs (ANC,PNC)	452
Deliveries by TBAs	137
Referrals of Risk Complications by TBAs	17
Maternal Death Registered by TBAs	0
Neonatal Death Registered by TBAs	0
Health Education delivered by TBAs (9 topics)	1,495
GRAND TOTAL	72,188

1. Approximately 80% of the beneficiaries were women and children of 14 years and under.
2. The number of clinics reported: 19

Traditional Birth Attendants (TBAs)

- Due to the lack of security and access, the training of new TBAs and refresher courses for existing TBAs came to a halt during the recent period of insecurity, and the current situation is still preventing a restart of training sessions in the clinics where we have TBA programmes.

Mobile Health Teams

- The five Mobile Health Teams that were working in the drought area in the south and southwest of the country have not yet been able to resume operations, due to lack of security as well as reallocation of some vehicles to the emergency ambulance service that was set up in Kandahar. Some of the teams have taken part in monitoring with rented vehicles, whilst others are helping out at ARCS health clinics.

Community Based First Aid

- In the last quarter of 2001, there was a standstill in the training of new CBFA volunteers and refresher courses for existing volunteers, due to a lack of funds and the insecure situation after 11 September. The situation also affected the possibilities of conducting follow-up meetings. The CBFA programmes are in the process of being started up in the two new provinces of Parwan and Kapisa, and will restart in many other areas during January 2002.
- Preparations have also been made to start training of female volunteers. 25 CBFA female volunteers trained earlier under difficult circumstances were in late December distributed with their certificates and ID cards. On 28 December 2001 a seminar was held in the Afghanistan radio and TV hall to reactivate women that were trained as youth volunteers before the Taliban period, and to explain the role of youth volunteers in society. 160 female volunteers and about 500 teacher volunteers and youth volunteers participated.
- The reports received so far have many shortcomings, but indicate that many CBFA volunteers made a tremendous effort in their communities during the recent fighting. The volunteers have been working throughout, and no doubt their previously acquired knowledge has been of great use: they carried out health education, encouraged and took part in digging of wells and building of latrines, participated in search and rescue after air strikes, gave first aid to a large number of people injured by the fighting and air strikes and helped transfer them to hospital, and were involved in assessments for relief operations and identification of beneficiaries as well as in the distribution of food stuffs and non-food items provided by the ARCS, the

Federation, the ICRC and other NGOs. They also took part in the collection, transfer and burial of dead bodies.

Other

- The ARCS and Federation took part in monitoring of a UNICEF/WHO measles vaccination campaign in Kabul from 21-28 December. 9 ARCS clinics were involved in providing vaccinations.

Water and sanitation

- The water and sanitation activities within the context of the drought response programme came to a stop as a result of the recent insecurity. Contact was re-established in late December with the local watsan staff, assessments have been carried out within the Kandahar town boundaries and borehole drilling and provision of water pumps is resuming in the coming weeks with the support of the Federation watsan delegate who is now back in country. Additional local watsan staff are being recruited for planned extended activities as and when the security situation enables the teams to move out into the rural areas.
- A joint Federation, the ARCS, and the ICRC, with possible Iranian Red Cross participation, assessment team met in Herat on 21st January before traveling in Herat, Badghis and Gor Provinces in order to identify needs in relation to the drought affected areas.

Relief distributions

- The security situation in many areas of Afghanistan is still such that it renders it impossible for the Federation to carry out meaningful assessments of the needs. The joint assessment mission south from Herat is going on, but the security situation limits the area to be covered.
- Many people who were displaced due to the conflict and disasters are now moving back to their homes. That will require ongoing assessments and planning.
- The ARCS have, particularly through its CBFA volunteers, been active in a number of relief distributions, with food and non-food items being contributed by various NGOs as well as Iranian Red Crescent Society and United Arab Emirates Red Crescent Society. The latter two have flown in relief supplies consisting of wheat, dates, clothes, blankets and medicines. In mid-December, the ARCS and Iranian Red Crescent Society distributed wheat to IDP families situated in the former Soviet embassy in Kabul. In week 52, the ARCS distributed 4.5 kg of ghee and 20 kg of wheat to each of the 570 vulnerable families internally displaced in Kabul. The Federation now has two relief delegates recently arrived who should be able to get a better overview of what and how much has been distributed where and to how many beneficiaries

Disaster Response and Preparedness

- Federation health and DP staff have in the reporting period been concentrating much of their efforts on preparations for the upcoming workshop to establish mobile Emergency Response Teams in Kabul and in four sub-delegations to ensure the much needed immediate response to disasters and common health emergencies. The Norwegian Red Cross, the Finnish Red Cross and the German Red Cross are providing equipment for the establishment of these teams and are sending experienced Emergency Relief Unit (ERU) delegates to participate in the workshop.
- The present DP stock was reviewed with the Logistics Department and rearranged accordingly in the various regions. Below is the present stock situation per region as of 30 December 2001 and additional non-food items have been ordered in order to bring disaster preparedness stocks up to planned levels for 2002.

Items	Unit	KAL/JAL. Available	MAZAR Available	HERAT Available	KAN. Available	Total Available
Blankets	Pc	37,759	3,765	13,873	5,048	60,445
Cooking Sets	set	4,058	0	1,262	1,374	6,694
Tents	Pc	1,503	188	161	431	2,779
Plastic Sheeting	roll	1,174	36	1,000	344	2,550
Jerry Cans	pc	9,464	1,450	2,810	996	14,720
Shovels	pc	344	245	200	199	988
Pick axes	pc	100	50	50	48	248
Plastic ropes	m	400	200	200	200	1,000

Kitchen Sets	set	0	0	2,136	1,101	3,237
Sleeping bags	pc	60	7	24	39	130
Stretchers	pc	148	0	50	50	248
Generator	pc	2	1	1	1	5
Emergency FA. Kit	kit	80	31	40	39	190

Logistics

- The logistics department is following the shipment of 450 medical kits which are arriving to Afghanistan through Hairatan, Peshawar and Islamqala, and through Iranian Red Crescent by air and by road. 2 cholera kits will be transported from Peshawar. 4 new land cruisers have arrived in Herat and will be transported to Kabul for registration. These are to replace looted vehicles. Various non-food items are currently in the pipeline in order to replenish DP stocks in Kabul and the sub-delegations. These include 4,500 plastic sheets, 1,200 kitchen sets, 7,250 tents, and 14,000 blankets.

Media Relations

- The information delegate is focusing on the importance of improving the health situation of women and children in Afghanistan, and on the role of the 48 health clinics to this end. Interviews/briefings on this topic have been given to a large number of media, and visits to clinics and TBAs have been organized for CNN, BBC Worldservice, Spanish speaking BBC, The World, Denver Post, Canadian Broadcasting, Norwegian Broadcasting, Dagbladet.

National society capacity building

- During the reporting period, discussions over the continuation of programme agreements are continuing with the ARCS and ICRC, as well as discussions with ARCS leadership on the changes in the organization. These are to be concluded by the 31st March 2002.
- The introduction of the standard service charge system to ARCS, planned for several years but delayed, has now been agreed upon by all parties. Technical teams from both the Federation and the ICRC meet regularly with the ARCS to plan the implementation of this system. This should be concluded by 31st March 2002.
- In the last week of December 2001 the ID team - two from the Federation and two from ARCS Development Unit - visited Parwan and Kapisa branches of the ARCS to introduce: a) The History of the Red Cross and Red Crescent; b) The Fundamental Principles; c) Characteristics of a Well-Functioning National Society; d) Resource Development Strategies to the staff of the branches. The Parwan and Kapisa provinces were located in the recent front-lines of war, and thus this introductory programme had not been performed earlier as scheduled.

Federation Delegation

- As of mid January, the number of delegates is now at an operational level with 11 (head of delegation, finance/admin, health coordinator, health, OD coordinator, OD, logistics, water and sanitation, relief (2), and information). A further three health delegates and a telecoms delegate are in the pipeline. A further 4 ERU health delegates will arrive at the end of January to train ARCS rapid response teams over a 6 week period. The Herat sub delegation has been staffed with a relief delegate and Mazar-I-Sharif with an OD delegate. The watsan delegate is currently part of the assessment team in the Herat region and will be based in Kandahar within two weeks. It is planned that health delegates will be posted to all four sub delegations. The plans for Fayzabad sub-delegation have to wait for awhile.
- The total number of local staff in the delegation in Kabul is 51. In Herat sub-delegation there are 12 local staff, in Mazar-i-Sharif 15 and in Jalalabad 12. Kandahar sub-delegation has recently re opened with its 10 staff with more being recruited.
- The Federation Delegation has in January employed two female staff to the office in Kabul for the first time in many years.
- The recent influx of the UN, Embassy representatives, international troops and NGOs, has had a serious impact on house and office rental rates in Kabul which are in short supply. Vastly inflated sums of money have been offered to landlords to terminate agreements with existing tenants, including the Federation. The

demand for English speaking staff from such organizations, who are often prepared to offer increased incentives, has also had an impact.

Coordination

- In the reporting period, coordination meetings have been held with the following visiting PNS: the Iranian, and Kuwait Red Crescent, and the Italian Red Cross, Norwegian Red Cross, Swiss Red Cross and Danish Red Cross. There have been many changes at senior levels in the ARCS during the reporting period which had repercussions throughout the organization. Nevertheless, once expatriate delegates from both the Federation and the ICRC had returned, regular meetings were re-established and were particularly important in maintaining stability within the Movement. There were regular contacts with the few other organizations who had a presence during December. Contacts with embassies was minimal as only a few re-opened towards the end of the reporting period. **Outstanding needs**
- Further support for the Humanitarian Crisis Emergency Appeal is requested. Although the response has so far been good, the fluid situation in the country is such that the Federation must retain a level of flexibility and needs unearmarked funds to enable it to respond when required. There is a need for several more OD delegates and for a long term head of delegation.
- There is also a need for understanding from the donor community that because of the instability in the country, particularly in relation to the security situation, the Federation is restricted in its ability to fully implement its planned activities at this time. See the attached List of Contributions.

For further details and/or operational issues please contact :

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Donors providing in-kind relief in response to large-scale emergencies are urged to contact the Federation's Logistics and Resource Mobilization Department to avoid any unnecessary delays in the clearance and delivery of emergency relief assistance.

All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable. This operation seeks to administer to the immediate requirements of the victims of this disaster. Subsequent operations to promote sustainable development or longer-term capacity building will require additional support, and these programmes are outlined on the Federation's website. For further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>.

Peter Rees-Gildea
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Humanitarian crisis						ANNEX 1
APPEAL No. 32/2001		PLEDGES RECEIVED			23.01.2002	
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
CASH						
REQUESTED IN APPEAL CHF ----->				28'748'124		TOTAL COVERAGE 74.5%
AMERICAN - GOVT/PRM		5'000'000	USD	8'172'000	29.10.2001	
ANDORRAN - RC				8'802	19.12.2001	
AUSTRALIAN - GOVT		205'200	AUD	171'711	25.10.2001	
AUSTRIAN - RC		4'106	EUR	6'071	10.10.2001	
BRITISH - GOVT/DFID		273'088	GBP	658'142	04.10.2001	
CANADIAN - RC		50'000	CAD	54'470	21.09.2001	
CANADIAN - GOVT		396'000	CAD	415'166	19.11.2001	
CANADIAN - RC		50'000	CAD	52'475	03.12.2001	
CHINA - RC		30'000	USD	48'990	10.10.2001	PAKISTAN
CHINA, HONG-KONG - RC				42'004	22.10.2001	
CHINA, HONG-KONG - RC		350'150	HKD	74'879	26.11.2001	
CYPRUS - RC				15'446	15.10.2001	AFGHAN REFUGEES
DANISH - GOVT		7'312'500	DKK	1'455'188	11.10.2001	
EGYPTIAN - RC		70'000	USD	113'155	11.10.2001	
FINNISH - RC		67'275	EUR	102'190	26.09.2001	
FINNISH - RC				38'100	01.10.2001	INFORMATION DELEGATE
FINNISH - RC		67'275	EUR	99'217	17.10.2001	
GERMAN - GOVT/RC		22'285	DEM	16'854	02.11.2001	PROGRAMME MANAGEMENT & CONTROL
HUNGARIAN - GOVT				29'236	13.11.2001	
INDONESIAN - GOVT		20'000	USD	32'480	30.10.2001	
IRISH - GOVT		250'000	IEP	477'375	08.10.2001	
IRISH - RC		50'000	IEP	95'475	08.10.2001	
JAPANESE - RC		30'000'000	JPY	406'950	11.10.2001	EARMARKED FOR 6 VEHICLES
JAPANESE - RC		35'200'000	JPY	477'488	11.10.2001	EARMARKED FOR MEDICAL SUPPLIES
JAPANESE - RC		28'200'000	JPY	382'533	11.10.2001	
JAPANESE - RC		50'000	JPY	671	04.10.2001	
JAPANESE - PRIVATE		8'992	USD	14'715	09.01.2002	
KOREA, REPUBLIC - RC				50'000	26.10.2001	AFGHANISTAN, PAKISTAN
KUWAIT - RC		250'000	USD	408'250	09.10.2001	IRAN & PAKISTAN
LIBYA - RC				5'000	29.09.2001	
MALAYSIA - PRIVATES		575	MYR	252	03.12.2001	
MONACO - RC		200'000	FRF	45'860	21.09.2001	
MONACO - RC		41'538	EUR	61'185	17.12.2001	
NORWEGIAN - GOVT/RC		775'891	NOK	143'906	21.09.2001	PAKISTAN
NORWEGIAN - GOVT/RC		11'700	NOK	2'170	23.10.2001	PAKISTAN
NORWEGIAN - GOVT/RC		11'700	NOK	2'170	31.10.2001	IRAN
NORWEGIAN - GOVT/RC		5'000'000	NOK	930'000	08.01.2002	
PRIVATE DONORS				105'072	24.12.2001	
PRIVATE DONORS				75	04.12.2001	IRAN
PRIVATE DONORS				10'090	03.01.2002	
SINGAPORE - GOVT/RC				197'136	14.11.2001	FAMILY PACK FOR 600 FAMILIES
SPANISH - RC		30'051	EUR	44'451	29.10.2001	IFRC-ARC CLINICS, RELIEF & SHELTER WATER & SANITATION
SPANISH - RC		10'406	EUR	15'392	29.10.2001	PROGRAMME MANAGEMENT & CONTROL
SPANISH - RC		4'500	EUR	6'615	08.11.2001	
SWEDISH - GOVT/RC		6'500'000	SEK	1'017'250	10.10.2001	

SWISS - GOVT				55'500	26.09.2001	
TUNISIAN - RC		5'000	USD	8'165	19.10.2001	
SUB/TOTAL RECEIVED IN CASH						
				16'570'322	CHF	57.6%
KIND AND SERVICES (INCLUDING PERSONNEL)						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
AMERICAN - RC		833'028	USD	1'363'167	06.12.2001	TARPAULINS, TENTS, BLANKETS, EMERGENCY HEALTH KITS, KITCHEN SETS, MOBILE HEALTH CARE UNITS
AUSTRIAN - RC		87'210	EUR	131'173	10.10.2001	WATER SANITATION MATERIAL
AUSTRIAN - RC				15'000	10.10.2001	TELECOM DELEGATE, 3 MONTHS
BRITISH - GOVT/DFID		608'984	GBP	1'448'339	04.10.2002	TENTS, BLANKETS, KITCHEN SETS, TARPAULINS FOR TURKMENISTAN, UZBEKISTAN AND PAKISTAN
BRITISH - GOVT/DFID		18'900	GBP	45'000	04.10.2001	RELIEF DELGATE & LOGISTICS DELEGATE FOR TURKMENISTAN, RELIEF DELEGATE FOR UZBEKISTAN
FINNISH - RC				65'800	01.10.2001	DELEGATE
GERMAN - GOVT/RC		625'750	DEM	473'255	02.11.2001	10'000 BLANKETS, 500 KITCHEN SETS, 900 FAMILY TENTS, 900 TARPAULINS FOR TENTS, TRANSPORT & INSURANCE
NORWEGIAN - GOVT/RC		2737'820	NOK	499'652	21.09.2001	PAKISTAN: JERRY CANS , DELEGATE BOXES, 2 NEW EMERGENCY HEALTH KITS
NORWEGIAN - GOVT/RC		394'000	NOK	73'076	23.10.2001	3 RUBBHALLS, TRANSPORT & INSURANCE FOR PAKISTAN
NORWEGIAN - GOVT/RC		375'600	NOK	69'663	31.10.2001	4 RUBBHALLS, TRANSPORT & INSURANCE FOR IRAN
SPANISH - RC		304'337	EUR	450'175	02.10.2001	3'384 JERRY CANS, 250 FAMILY TENTS, 1'001 KITECHN SETS, 4'500 TARPAULIN , 10'008 BPS COMPACT FOOD, 1 TOYOT LANDCRUISER
SPANISH - RC		5'031	EUR	7'441	27.10.2001	WAT/SAN DELEGATE
SWISS - GOVT				129'245	26.09.2001	6'000 BLANKETS, 1'200 KITCHEN SETS, TRANSPORT & INSURANCE
AMERICAN - RC	DELEGATE(S)			15'000	29.11.2001	
AUSTRALIAN - RC	DELEGATE(S)			8'542		
FINLAND	DELEGATE(S)			6'735		
ICELAND	DELEGATE(S)			2'957		
ITALY	DELEGATE(S)			164		
JAPAN	DELEGATE(S)			6'735		
NETHERLANDS	DELEGATE(S)			6'242		
SWEDEN	DELEGATE(S)			9'035		
SWITZERLAND	DELEGATE(S)			16'427		
GREAT BRITAIN	DELEGATE(S)			6'078		
USA	DELEGATE(S)			1'971		
SUB/TOTAL RECEIVED IN KIND/SERVICES						
				4850'872	CHF	16.9%
ADDITIONAL TO APPEAL BUDGET						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
TURKISH - RC					03.10.2001	5'000 BLANKETS, 2 PORTABLE KITCHENS, 2'500 PLASMA UNITS, BASIC FOOD SUPPLIES
UNITED ARAB EMIRATES					10.10.2001	UNITS OF TENTS FOR 40'000 REFUGEES
UNITED ARAB EMIRATES - RC					01.12.2001	RELIEF ITEMS
SUB/TOTAL RECEIVED						
				0	CHF	
THE FOLLOWING PROJECTS ARE LINKED TO THIS APPEAL:						
P30552, PIR552, PPK552, PUZ552, PTM552, PTJ552						

